

# States Assembly

# ANNUAL REPORT 2022

PRIVILEGES AND PROCEDURES COMMITTEE

R.131/2023

États de Jersey 🖉 L's Êtats d'Jèrri

Foreword by Sir Timothy Le Cocq,	
Bailiff of Jersey	4
Introduction by	
Connétable Karen Shenton-Stone	5

#### States Assembly 2022

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Purpose and Context6	
Membership7	
Performance and Activity8	

#### International outreach

Commonwealth Parliamentary Association
(Jersey branch)10
Assemblée Parlementaire de la Francophonie11
British-Irish Parliamentary Association

#### **Privileges and Procedures Committee**

Purpose and Context12	
Procedural Developments12	
Members' Facilities and Services	
States Members' Remuneration14	
Code of Conduct for Elected States Members 15	
Digital and Public Engagement15	
Public Access to Official Information25	
Diversity Forum25	

#### 2022 Elections

Overview26	

Scrutiny 2022	
Overview	

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#### Accountability Report

Introduction by the Greffier of the States	37
Accountability Report	37
Financial Performance	38
Progress Against 2022 Business Plan Objectives	39
Departmental Structure	43

#### Appendix 1

Membership of the States Assembly ......45

#### Appendix 2: States Assembly Demographic Data

Age and Length of Service52
Gender balance in the States Assembly52

#### Appendix 3

States Assembly Meeting Data......54

#### Appendix 4

#### Appendix 5

Publications – Reports, Propositions,
Amendments and Comments65
Scrutiny and PAC Meetings and Attendance67

#### Appendix 6: Tributes to former States Members

Edwin Godel	78
Nigel Quérée	78
Sadie Le Sueur-Rennard	79
Gary Matthews	80
Iris Le Feuvre	80
Sarah Ferguson	81
Carl Hinault	82
Sarah Ferguson	81

# Sir Timothy Le Cocq

Bailiff of Jersey, President of the States



A year of change

I am pleased to present the States Assembly's annual report for 2022, a year which saw much change, not just in the Assembly's membership following the elections in June (including of course the appointment of a new Council of Ministers, Committee and Scrutiny

Panel Chairs), but also in key office holders. Most importantly we saw the passing of Her Late Majesty the Queen Elizabeth II and the accession of King Charles III to the throne.

The elections saw 24 Members leave the Assembly and one of the largest new intakes in living memory, with 22 newcomers to the Chamber and 2 former Members returning to political life. Of those newcomers, we saw Jersey's first woman of colour become a States Member and also our first Romanian born Member. The number of women elected to represent Islanders increased from 14 to 21 and the Assembly chose Deputy Kristina Moore as its first ever female Chief Minister. The elections were the first following the major changes approved by the Assembly during the previous term, which saw an end to the Island-wide mandate with the removal of the role of Senator and the creation of 9 new constituencies, replacing the 17 Parish based voting districts.

In September, the Assembly met to pay tribute to the late Queen Elizabeth II and then two days later to proclaim the new King. Special meetings were also held in June to mark the departure of His Excellency the Lieutenant Governor Sir Stephen Dalton and then in October to commemorate the arrival of his successor, Vice-Admiral Jeremy Kyd.

In 2022 we also bid farewell to Mark Egan, who left after 6 years in post and his successor, Lisa Hart, was sworn in as our new Greffier on 29th April. Her Deputy, William Millow, was sworn in on 1st August 2022. The Viscount, Elaine Millar, resigned that role and instead joined the Assembly as a Deputy after the elections, whilst her replacement, Matthew Swan was sworn in on 17th June 2022.

Despite it being such a year of change, in many respects the Assembly returned to normal in 2022, after several years of remote or hybrid meetings during the Covid 19 pandemic. Following the elections, meetings were attended for the most part in person, although Members retained the ability to join remotely if necessary. This Report identifies some of the major matters debated during the year and the most significant pieces of scrutiny work undertaken, all of which seek to further enhance Island life. In March 2022, we sat through one of the longest debates in recent times, spending 10 days considering the Island Plan 2022-25 and 102 associated amendments; the most ever lodged in relation to one proposition.

In a year where we saw more women than ever elected to the Assembly, it is perhaps fitting that we remember some of the trailblazers who came before them. The Annual Report contains the text of the tributes paid in the States to former Members who died during the year. While each is a sad loss, the sudden death of Connétable Sadie Le Sueur Rennard in April 2022 was a huge shock to us all. Similarly, the passing of former Senator Sarah Ferguson, a Member for 18 years, was keenly felt by the Assembly, who lost a brilliant scrutineer. In August 2022, Iris Le Feuvre MBE passed away. She had made history as the first ever woman to be elected as a Connétable when she was chosen to represent St. Lawrence in June 1984. A proud Jersev woman who was an inspiration to all who knew her, she was re-elected four times.

The content of this Report is testament to the hard work undertaken by all who served as a States Member in 2022. I would also like to pay tribute the Deputy Bailiff, the Law Officers, the Viscount and the Dean for their work in and around the States Assembly.

It would be remiss of me, though, not to end by making a special mention of our Greffier, Deputy Greffier, and all of the staff at the States Greffe who have provided consistently high quality support throughout the year. Without their professionalism and commitment the Assembly could not achieve what it does.

= Tholur



Chair, Privileges and Procedures Committee



It is a real pleasure to present my first States Assembly annual report as Chair of the Privileges and Procedures Committee.

The report summarises the main debates during 2022. Scrutiny assisted the Assembly in considering legislation and also

conducted major policy reviews, some of which are also summarised in the report. I wish to draw particular attention to the combined effort of all Panels in scrutinising the Government Plan 2023-25. The important work of the Scrutiny Liaison Committee's Gender Pay Gap Review should also be highlighted.

2022 was dominated by the Elections and you will see in this Report details of the amazing public engagement work which was undertaken by the States Greffe. Election turnout in Jersey is not as high as it could be and work to inform people about the electoral system and to encourage people to vote is of vital importance. The election saw new constituency boundaries, no Island-wide election for Senators, open access to postal voting and the introduction of the None of the Candidates option on ballot papers, which ensured that all new Members faced an election to secure their seat in the Chamber. The Greffe put considerable effort into explaining the changes to the public and providing practical assistance to people considering standing for election. The States Greffe also ran a thorough induction programme for newly elected Members to ensure they were able to 'hit the ground running' after they were sworn in.

Jersey welcomed a second CPA Election Observers Mission and they, together with the newly established Jersey Electoral Authority, provided a number of recommendations which my Committee has under consideration with the intention of bringing forward smaller changes to the electoral process well before the next elections in 2026 to further enhance the election experience for candidates and voters alike.

靏 4 | STATES ASSEMBLY ANNUAL REPORT 2022 - PRIVILEGES AND PROCEDURES COMMITTEE

The Privileges and Procedures Committee successfully brought forward 6 amendments to Standing Orders during 2022, including proposals which amended and enhanced the Code of Conduct for Elected Members. The Assembly also approved an amendment to Standing Orders which mandated the establishment of a standing sub-Committee of PPC to review the machinery of Government.

A six month extension was made to the term of office of the Commissioner for Standards, Mr. Paul Kernaghan, to provide continuity during the period following the elections and also to enable my new Committee to plan a recruitment exercise in tandem with Guernsey, as it had been agreed that we would seek to appoint a Pan-Island Commissioner. A joint recruitment exercise commenced in late 2022, and our new Pan-island Commissioner, Dr Melissa McCullough was appointed in March 2023.

In April 2022 the Assembly agreed a new system for setting Members' pay through the implementation of the States of Jersey (Remuneration of Elected Members) Law 2022, which replaced the former States Remuneration Review Board with an independent reviewer appointed to undertake a review and produce a report within 12 months of that appointment. For the first time there will also be a formula proposed to index link Members' pay for the future.

The Accountability Section of this Report gives a summary of the commitments made by the States Greffe in its business plan for 2022 and the progress made in meeting those during the year. I am delighted that one of the matters which has been taken forward is the identification of 23 Hill Street as a suitable location for additional office accommodation for Members from 2023.

The 2022 elections provided us with an incredibly diverse States Assembly and it is my sincere hope that this diversity leads to a better representation of Islanders' views in the Chamber, in respect of the major issues we are facing, and leads to greater public engagement with and interest in the work we undertake on their behalf.

# **Purpose and Context**

#### The States Assembly is Jersey's elected parliament. It is responsible for:

- approving new Laws and Regulations for Jersey in its role as the Island's legislature;
- approving the amount of public money to be spent by the States and Government of Jersey each year;
- approving the introduction of new taxes and the amount of taxation to be raised each year;
- appointing the Council of Ministers (the Government ٠ of Jersey) and holding the Government to account; and
- debating matters of significant public interest and policy proposals brought forward by the Government of Jersey or individual States Members.

In addition, the Assembly appoints a number of bodies to undertake some of its functions; in particular, the Privileges and Procedures Committee (PPC), the Scrutiny Panels and the Public Accounts Committee (PAC) the latter two of which collectively hold Ministers and Government officials to account respectively.

The Assembly is constituted in accordance with the States of Jersey Law 2005 and its proceedings are governed by the Standing Orders of the States of Jersey. The management of the Island's public finances, including the Assembly's role in approving expenditure and taxation, is set out in the Public Finances (Jersey) Law 2019.





The Assembly comprises 49 elected States Members; the 12 Connétables (or Constables), each of whom represents one of the Island's 12 Parishes, and 37 Deputies who are elected from the 9 multi-member constituencies into which the Island is divided.

A full list of the membership in 2022 is provided in Appendix 1. 2022 saw elections to the Assembly and a significant number of changes in the membership. There were also changes to the electoral system following decisions made during the 2018-2022 term. Prior to the elections, the Assembly comprised 8 Senators elected on an Island-wide mandate, the 12 Connétables, and 29 Deputies elected from 17 constituencies (comprising both single-member and multi-member seats). The current composition and membership dates from the elections of June 2022.

Appendix 2 provides demographic data in respect of the Assembly's membership. The elections saw 24 Members take their seat who had not been part of the previous Assembly (although two out of the 24 had sat in the Assembly in the past). There was an improvement in the gender balance of the membership following the elections but it is still not 50-50. Prior to the June elections, 35 of the Members were male and 14 were female. After the elections, there were 28 Members who were male and 21 who were female - the highest number of female Members there has ever been in the Assembly. The average age (56.98) of members at the start of the term was marginally higher than it had been in the previous Assembly at the start of the 2018 term (56.25).

Prior to the elections, 5 of the 49 elected members

belonged to a registered political party, all 5 of whom were members of Reform Jersey. At the elections, 14 members were returned as members of registered political parties, although one resigned from their party before the business of the new Assembly began. Of the remaining 13, 10 belonged to Reform Jersey; 2 to the Jersey Liberal Conservatives and 1 to the Progress Party. The remaining members (44 before the elections and 36 afterwards) had all been elected on an independent basis with no formal affiliation to a registered party.

In addition to the elected membership, the Assembly comprises 5 non-elected members, all of whom have the right to address the Assembly but none of whom have the right to vote on the propositions that are debated. The non-elected members comprise the Bailiff (as President of the States), His Excellency the Lieutenant-Governor, the Dean, H.M. Attorney General and H.M. Solicitor General. The Deputy Bailiff presides over the Assembly and deputises for the Bailiff in Assembly matters in the Bailiff's absence.

The principal Officers of the States Assembly are the Greffier of the States and the Deputy Greffier of the States, who act as Clerk and Clerk-Assistant to the Assembly; and the work of the Assembly, its Committees and Panels and elected members (when operating in an independent capacity) is supported by the States Greffe, headed by the Greffier. In 2022, a new Greffier and a new Deputy Greffier were sworn in, as shown in the Appendix. The Viscount is the Executive Officer of the Assembly and 2022 saw a new incumbent in that role too.

# **Performance and Activity**

Appendices 3 and 4 provide statistics that detail the Assembly's proceedings during 2022, both before and after the elections. The total number of meeting days during the year was 49. Five of these meetings were held for ceremonial reasons, a larger number than in previous years. This included meetings that were held on the occasion of the death of Her Majesty the Late Queen Elizabeth II and the accession of His Majesty King Charles III. These were events which the Island had not witnessed since 1952. Upon the death of The Queen, the Assembly was convened in order that tributes could be made by the Chief Minister, the Chair of PPC and any other member who wished to do so. Two days later a second special meeting of the Assembly was held to note the proclamation in Jersey of the new King.

Special meetings of the Assembly were also held to mark the departure of His Excellency the Lieutenant Governor Sir Stephen Dalton and the arrival of his successor, Vice-Admiral Jeremy Kyd. By convention, the Lieutenant Governor only addresses the Assembly on two occasions - when they take up their office and when they leave. These two special meetings therefore afforded an opportunity for the departing and incoming office-holders to speak to the Assembly.

Following the elections of 22 June 2022, the Assembly held a number of meetings in order to fulfil its responsibility of appointing a new Government, the Assembly's Committees and Panels, and various other positions. Four meeting days were required for the selection of the Chief Minister, the 11 other Ministers, the Chairs of PPC, PAC, the Scrutiny Panels and the Planning Committee, and the members of these bodies and other appointments.

Within the year, the Assembly spent 76% of its meeting time debating propositions. The number of propositions debated was 131, which was lower than in 2021 and 2020 (242 and 156 respectively), but comparable to 2019 (132 propositions). Amongst the propositions debated, 35 were draft Laws and 30 were draft Regulations; 11 related to Government or Ministerial policy; and 30 came from members acting independently (i.e. they had been lodged by an elected member in their own name).

The number of oral questions submitted with notice was 124, fewer than in preceding years - although the number of meetings for which members could submit oral questions was fewer in light of the elections and given

the change in 2021 to a three-weekly meeting cycle. The number of written questions submitted during the year was 317, which was also fewer than in recent years.

The longest debate was undertaken before the elections, when 10 meeting days were used to debate the proposition of the Minister for the Environment, Island Plan 2022-25: Approval (P.36/2021). The Island Plan sets the context and framework for the use and development of land in Jersey. Normally a Plan would last for 10 years but, in light of the impact of the Covid-19 Pandemic, this Plan covered a three-year 'bridging' period. The debate was one of the longest in recent memory and saw elected members take into account 102 amendments to the Plan - the largest number ever recorded to a single proposition.

Following an election, the new Council of Ministers is obliged to bring for debate its statement of common policy. The Common Strategic Policy (P.98/2022) of the new Government was debated and adopted in November 2022, including consideration of seven amendments. This was followed in December by a four-day debate on the Government Plan 2023-2026 (P.97/2022). The Plan is the means by which the Assembly considers and approves proposals and limits for both States income and States expenditure, as well as capital expenditure; the debate included consideration of 26 amendments brought by independent members and Scrutiny Panels.

One of the primary functions of the Assembly is to consider and approve legislation for Jersey, and a number of legislative items were discussed by the Assembly before and after the elections.

In February 2022 the Assembly adopted the Children and Young People (Jersey) Law (P.107/2021), thereby introducing new measures to promote the wellbeing and safeguarding of children and young people – particularly the most vulnerable. This was later followed by the adoption of the Children (Convention Rights) (Jersey) Law (P.19/2022) that embedded consideration of children's rights in policy-development and decision-making, for example with the requirement to undertake Children's Rights Impact Assessments.

The Marriage and Civil Status (Amendment No.5) (Jersey) Law (P.6/2022) and the Civil Partnership (Amendment) (Jersey) Law (P.7/2022) were both adopted in March. These changed and enhanced the context in which marriages and civil partnerships take place, raising the minimum age of marriage, for example, and ensuring greater parity between marriages and civil partnerships.

That same month, the Assembly approved the Control of Housing and Work (Amendment) (Jersey) Law (P.13/2022) to allow for more responsive migration controls as a means of delivering population policy.

Legislation to ban exclusivity clauses in zero-hours contracts was adopted in March with the approval of the Employment (Amendment No. 12) (Jersey) Law (P.21/2022) whilst, in April, a new legislative framework for the Official Analyst was introduced with the adoption of the Official Analyst (Jersey) Law (P.41/2022). The Domestic Abuse (Jersey) Law (P.69/2022) was also adopted that month to update Jersey's legal framework for addressing domestic abuse. One of the first items of legislation adopted by the new Assembly after the elections was the Food (Jersey) Law (P.105/2022).

Covid-19, and the Island's response to the Pandemic, had dominated the Assembly's business during 2020 and 2021 and some decisions were still required in 2022. The Covid-19 (Enabling Provisions) (Amendment No. 4) (Jersey) Law (P.27/2022) and the Covid-19 (Amendments - Extensions to September 2022) (Jersey) Regulations (P.28/2022) were both adopted by the Assembly before the elections to extend the possibility of taking measures in response to Covid-19 until the end of September 2022, if needed.

Other topics that had also been large parts of the Assembly's business in previous years, such as Brexit and Electoral Reform, did not require as much consideration in 2022. Nevertheless, the Elections (Miscellaneous Amendments -Commencement) (Jersey) Act (P.111/2021) and the Public Elections (Donations to Political Parties -Threshold Amount) (Jersey) Regulations 202- (P.15/2022) were both approved to ensure that the administrative framework for the elections was ready for June 2022. Various items of legislation were debated and adopted as part of the Island's preparations for assessment by MONEYVAL and in order to meet standards required by the Financial Action Task Force (FATF). Global events also made their mark in March 2022 when two propositions relating to the conflict in Ukraine were lodged and quickly debated. Ukraine - Condemnation of Russian invasion and support for Ukraine (P.36/2022) was brought by Deputy Mike Higgins and sought action from the Government on supporting the people of Ukraine. Whilst Immigration of Ukrainian Nationals (P.37/2022), lodged by Deputy Jess Perchard and amended by Deputy Jeremy Maçon, requested that support be offered for the settlement of Ukrainian people.

Outside of the legislation it brought to the Assembly, the Government sought debates on significant policy matters. In the last meeting before the elections, the Assembly adopted the Carbon Neutral Roadmap (P.74/2022) and Technology Accelerator Fund (P.75/2022), both ministerial propositions. After the elections, one of the first

decisions taken by the Assembly was to adopt the new Government's Mini-Budget 2022 (P.80/2022), following consideration of 8 amendments, in which measures were proposed to address the Cost of Living Crisis. The future Hospital was also subject to debate, albeit prompted by a proposition from an independent member. Deputy Lyndon Farnham's proposition, Our Hospital Project: Reporting (P.109/2022), in which he sought a deferral of progress on a multi-site option until comparative reports with previous options had been presented, was rejected in December. An in-Committee debate was held in September on the proposed Common External Relations Policy of the newly-elected Council of Ministers.

A key part of Jersey's parliamentary system is that individual members are able to bring their own propositions to the Assembly and see them debated. There were several examples of this during 2022 when, for instance, the Assembly debated and adopted Radiotherapy Unit in Jersey (P.113/2021) brought by Deputy Montfort Tadier, thereby agreeing that options should be explored for such a unit in the Island. The Assembly also adopted then Senator Sam Mézec's proposition Tenancy Notice Period (P.2/2022), as amended, to improve security of tenure protection.

The Assembly adopted Deputy Louise Doublet's proposition, Legal parent status and parental responsibility for same sex parents (P.26/2022), that sought the prioritisation of work on removing discrimination against same-sex parents for Jersey's legislation. The Assembly also adopted Connétable Simon Crowcroft's proposition, Havre Des Pas Lido (P.61/2022), following amendment by the Minister for Infrastructure, in order to ensure the Lido was maintained effectively. Some members brought their final proposition before they stood down at the elections. Senator Tracey Vallois was successful with her proposition, Monitoring of Arm's Length organisations and Green and White Papers (P.65/2022). However the final propositions lodged by Senator Sarah Ferguson (Suspension of drive to Net Zero (P.70/2022)) and Deputy Mike Higgins (Public Sector Employment Contracts (P.71/2022)) were not adopted by the Assembly.

After the elections, now Deputy Sam Mézec lodged Minimum Wage: Alignment with the Living Wage (P78/2022) that was approved following amendment by the Minister for Social Security. The new Assembly also considered Cost of living crisis - Measures affecting Andium homes rent increases (P.92/2022) from Deputy Rob Ward, albeit that the measures were not adopted by the Assembly.

# **Commonwealth Parliamentary Association (Jersey branch)**



Jersey has been an active member of the **Commonwealth Parliamentary Association** (CPA) since 1961. The CPA brings together parliamentarians from across the Commonwealth and helps them and their parliaments to build and develop capacity and capabilities. Within the CPA's structure, Jersey is a member of the British Islands and Mediterranean Region (BIMR); as well as the Crown Dependencies Network (CDN) alongside Guernsey and the Isle of Man.

The management of the affairs of the Jersey Branch is vested in an Executive Committee selected from elected members of the Assembly. With the elections of 2022, there was a change in the membership of the Executive

Committee of the Jersey Branch.

Travel arrangements continued to ease during 2022 following the Covid-19 Pandemic, which allowed the Jersey Branch to ensure attendance at various conferences organised by the CPA.

Connétable Mike Jackson, Deputy Mary Le Hegarat and Deputy Elaine Millar attended the 65th Commonwealth Parliamentary Conference (CPC) in Halifax, Nova Scotia, Canada. Topics discussed included the empowerment of women parliamentarians and the promotion of diversity; disaster-risk preparedness; and combatting abuse and harassment in parliamentary settings.

The 9th BIMR Commonwealth Women Parliamentarians Conference, the theme of which was online safety, was held in Gibraltar and was attended by Deputies Louise Doublet and Lucy Stephenson. The 2022 meeting of the CDN was held in Guernsey and was attended by Connétable Simon Crowcroft and Deputies Rob Ward, Sam Mézec, Catherine Curtis and Raluca Kovacs.

Pre-Election	Post-Election
Deputy Carolyn Labey, Chair	Deputy Rob Ward, Chair
Senator Sarah Ferguson	Connétable Mike Jackson
Connétable Simon Crowcroft	Connétable Karen Shenton-Stone
Connétable Karen Shenton-Stone	Deputy Montfort Tadier
Deputy Jeremy Maçon	Deputy Kirsten Morel
Deputy Louise Doublet	Deputy Mary Le Hegarat
Deputy Kirsten Morel	Deputy Carina Alves
Deputy Mary Le Hegarat	Deputy Moz Scott
Deputy Jess Perchard	Deputy Hilary Jeune
Deputy Kevin Pamplin	Deputy Raluca Kovacs

Outside of these principal conferences, the Assembly's membership of the CPA allowed for members to receive support with their professional development and to exchange ideas with parliamentarians in other jurisdictions. Connétable Mike Jackson took part in a workshop in St. Helena looking at the committee and ministerial systems of government. Deputies Beatriz Porée and Karen Wilson took part in the Advanced Professional Development and Skills-Building Residency Programme that was offered through the CPA Academy in South Africa. Other opportunities were provided virtually. Earlier in the year the then Senator Kristina Moore and Deputy Rob Ward attended a parliamentary exchange on 'Tackling the global learning crisis' whilst Deputy Mary Le Hegarat took part in a roundtable discussion on ending capital punishment.

As in previous years, the Island and Assembly were represented at the annual Commonwealth Youth Parliament (CYP). The CYP brings together young people aged between 18 and 29 to discuss significant issues within a parliamentary setting and to learn about the processes of parliamentary democracy. The 2022 conference was held in Trinidad and Tobago in November and attended by two representatives from Jersey.

## Assemblée Parlementaire de la Francophonie



Similar to the CPA, the Assemblée parlementaire de la Francophonie (APF) is an international organisation that fosters inter-parliamentary co-operation and the pursuit of democratic ideals. It provides similar opportunities to the CPA for the States Assembly and its members but across the French-speaking world. Jersey became an associate member in 1971 and has been a full member since 1980.

As with the CPA, management of the Jersey Section is vested in an Executive Committee composed of elected Members, the membership of which in 2022 was as follows:

#### **Pre-Election**

Deputy Montfort Tadier, President Senator John Le Fondré Connétable Simon Crowcroft Connétable Mike Jackson Deputy Geoff Southern Deputy Kirsten Morel Deputy Gregory Guida

#### Post-Election

Deputy Montfort Tadier, President Connétable Mike Jackson Deputy Kirsten Morel Deputy Sir Philip Bailhache Deputy Helen Miles Deputy Raluca Kovacs

Due to continuing travel restrictions and in light of the impending elections, the Section was not able to participate in many events or conferences during the early part of the year. Once the new Executive Committee was in place, however, a delegation attended the Assemblée Région Europe in Barcelona in October 2022. The delegation comprised Deputy Montfort Tadier, Connétable Mike Jackson and Deputy Raluca Kovacs. The topic of the conference was 'Le rôle des parlements dans la protection et promotion des droits de l'homme et de la démocratie' (the role of parliaments in the protection and promotion of Human Rights and of democracy).

## **British-Irish Parliamentary** Association

The British-Irish Parliamentary Assembly (BIPA) is a deliberative body consisting of members elected to the parliaments and legislatures of the United Kingdom, Ireland, Scotland, Wales, Northern Ireland and the British Crown Dependencies. Its purpose is to foster common understanding and mutually beneficial relationships between elected representatives from these jurisdictions.

The States Assembly is able to nominate a representative and an associate representative to attend the plenary sessions that are held on an annual basis. Prior to the elections of June 2022, Deputy David Johnson was the representative and Connétable Simon Crowcroft was the associate representative. Within the new Assembly, David Johnson (now Connétable of St. Marv) continued as the representative; and Deputy Rob Ward was selected as the associate representative.

Deputy Ward attended the 62nd BIPA Plenary Conference that was held in Cavan, Ireland. Topics discussed and considered included climate change, the bilateral relationship between the UK and Ireland and the impact of Brexit.



# **Purpose and Context**

The Privileges and Procedures Committee (PPC) has responsibility for the procedures of the States Assembly including legislation governing elections in Jersey, for Members' facilities, and for the Code of Conduct. Standing Orders require the membership to be spread across the Assembly, including Government, non-Government and Scrutiny.

The membership of PPC in 2022 was as follows:

Pre-Election	Post-Election
Deputy Carina Alves, Chair	Connétable Karen Shenton-Stone, Chair
Senator Tracey Vallois	Deputy Mary Le Hegarat
Connétable Simon Crowcroft	Deputy Carina Alves
Connétable Karen Shenton-Stone	Deputy Lyndon Farnham
Deputy Russell Labey	Deputy Lyndsay Feltham
Deputy Mary Le Hegarat	Deputy Malcolm Ferey
Deputy Gregory Guida	Deputy Lucy Stephenson

The Terms of Reference for PPC are set out in <u>Standing Order 128</u>.

## **Procedural Developments**

PPC is responsible for keeping Standing Orders under review and proposing any changes that might be needed. Any changes, however, must be debated and approved by the Assembly. Although many of the debates about changing Standing Orders are prompted by a proposition from PPC, it is open to any Member to seek a change to Standing Orders by lodging a proposition.

PPC lodged the following Standing Order amendments during 2022, which were adopted by Assembly:

• <u>P.1/2022</u>, Amendment (No. 54) to Standing Orders – Amendments to the Code of Conduct for Elected Members and related matters. This amendment enhanced and updated the Code of Conduct that all elected Members are obliged to follow. • <u>P.3/2022</u>, Amendment to Standing Orders – miscellaneous amendments. This amendment corrected a number of inconsistencies and out-of-date provisions that had been identified.

• <u>P.57/2022</u>, Amendments to Standing Orders – Written Questions. This amendment ensured written questions could not be submitted during the Election Period and amended the system whereby Members can appeal the response they have received.

• <u>P.58/2022</u>, Amendments to Standing Orders – Land Transactions. This amendment made it a requirement for the Minister for Infrastructure to inform the Assembly if a reported land transaction did not ultimately proceed.

• <u>P.59/2022</u>, Amendments to Standing Orders – Election Declaration Form. This amendment updated the Election Declaration Form in light of the changes to the electoral system. • <u>P.60/2022</u>, Amendments to Standing Orders – Removal of references to Senator. This amendment deleted remaining references to the position of Senator that would not be required after the elections of June 2022.

Following the work of a Sub-Committee established by PPC (the Democratic Accountability and Governance Sub-Committee) the States also approved an amendment to Standing Orders which made it mandatory for a Sub-Committee to be established in order to keep under review the machinery of government. The Sub-Committee must comprise at least two members who are part of the Government (i.e. a Minister or Assistant Minister) and at least two members who are

# Members' Facilities and Services

Dedicated provision is made within the Members' Resources Team of the States Greffe to assist elected By the time of the elections of June 2022, 43 of the States Members with the work they undertake in an 49 elected Members had made use of the services independent capacity (not as a Minister or Assistant of the Members' Resources Team since the Team's Minister nor as a member of a Scrutiny Panel or any establishment in 2020. Following the elections, 11 of other body). All 49 elected Members may access the 24 newly-elected Members had accessed the service the service, which assists predominantly with before the end of the year. Before the elections, 69 research enquiries; but it is also on hand to help with enguiries had been received from a total of 30 Members; casework (the work undertaken by States members after the elections, 111 enquiries from 21 Members were on behalf of individual constituents or Parishioners) addressed. The following table provides a breakdown of and Members' training and development. the enquiries received:

	Total	Per month (pro rata)	On hold	Closed	In progress (at year end)	Completed
2020	114	12.67	25	4	1	84
2021	163	13.58	9	5	10	139
2022	180	15.00	15	18	2	145

	2020	2021	2022	
Amendments	19	10	27	
Bridging Island Plan	0	68	30	
Casework	3	5	8	
Government Plan	12	12	26	
Propositions	43	29	46	
Queries	12	5	2	
States Questions	5	7	4	
Research	20	27	37	
Total	114	163	180	

not part of the Government. The purpose of the Sub-Committee is to:

- keep under review the machinery of government;
- follow up on the implementation of the recommendations of previous reviews of machinery of government; and
- report its findings and recommendations to the Privileges and Procedures Committee and Council of Ministers from time to time, in order for its report to be presented to the States.

It is anticipated that PPC will establish the Sub-Committee during 2023.

Research assistance is provided with propositions and amendments, questions, understanding key issues of public importance and preparing for debates. Briefing Papers are published on specific subjects of interest or debate topics as a means of helping all Members.

Not all enquiries reach a conclusion: in such cases, the majority of enquires are treated as 'on hold' in the event that the Member returns at a later date to complete the inquiry. In some cases, the Member confirms that no further work will be required and in such cases the enquiry is marked as 'closed'.

The table shown left indicates the types of enquiries received.

Queries are classed as shorter pieces of work; for example, a request for information during a debate.

Seven Briefing Papers were published during the year.

Title	Reference
Final Guidance in relation to the Bridging Island Plan	B.P.1/2022
Legal Aid Reform	B.P.2/2022
E-bikes and E-Scooters	B.P.3/2022
Post General Election appointments	B.P.4/2022
E-petitions in 2021	B.P.5/2022
Referral to Scrutiny in the States Assembly	B.P.6/2022
The role of the public services Ombudsman	B.P.7/2022

All Briefing Papers are circulated to members and then made available publicly via <u>a dedicated page on the States</u> <u>Assembly website</u>.

In terms of Members' training and development, an Induction Programme was delivered for the new States Assembly after the 2022 elections. A consolidated Members' Handbook was produced and a number of sessions were arranged not only to provide an introduction to the procedural elements of States Assembly business but also to ensure Members received key briefings on matters such as security and wellbeing. Specific training was subsequently organised and offered on Cultural Humility, whilst a number of Members took part in the Power and Equality Conference in September.

## States Members' Remuneration

In 2021, the Assembly adopted a proposition (P.40/2021) lodged by PPC which discontinued the previous arrangements for setting States Members' pay, and established the framework for a new system. This had been based on the work of a PPC Sub-Committee which had submitted a number of proposals for PPC to consider in 2021. Following the conclusions made by the Sub-Committee, PPC lodged the <u>Draft States of Jersey Remuneration of</u> <u>Elected Members) Law 202</u>- which was subsequently approved by the Assembly on 25 April 2022.

The Law sets out the process for setting Members' remuneration, which included the establishment of a dedicated Panel to identify a person to carry out a review of the amount of remuneration and allowances payable to elected Members. The Panel, which was established by PPC in 2022, comprised Lisa Hart, Greffier of the States, Mark Porter, Diana Koch, Judy Martin and Steve Pallett. The Panel advertised the role of reviewer in October 2022 with interviews to be held in early 2023. The Law stipulates that once a reviewer has been appointed, they are required to provide their report within 12 months, having consulted with the Minister for Treasury and Resources and other States Members during their review. The report must specify Members' remuneration and the date when any change takes effect, explaining the rationale for both. The reviewer will be able to raise other matters concerning remuneration and PPC will also be able to ask the reviewer to consider specific matters.

Once the review has been completed, a report will be presented to the States Assembly.

In relation to other matters concerning remuneration, PPC established a Pensions Sub-Committee in 2021 to oversee the delivery of the States Members' pension scheme. The Sub-Committee comprises both elected and lay members and meets at least twice a year to consider 6 monthly reports from the pension provider on the performance of the scheme. The Sub-Committee also reviews the performance of investment offerings within the scheme, investment offerings, contribution rates and any feedback received from States Members.

PPC received regular updates about the Sub-Committee's work during 2022.

## Code of Conduct for Elected States Members

The Code of Conduct for Elected States Members is included under <u>Standing Order 155</u>. The Code assists Members in discharging their obligations to the States, their constituents and the public of Jersey.

The Commissioner for Standards is responsible for considering complaints about the conduct of States Members if it is believed that the code has been breached. The Commissioner (Paul Kernaghan) was appointed in September 2017 and his term of office was due to end on 31 August 2022.

Given that 2022 was an election year, and therefore there would be changes to PPC's composition, PPC offered the Commissioner an extension to his contract to 2023 which he accepted. This provided the new Committee (which was constituted after the election in June) time to begin the process of recruiting a new Commissioner.

The States of Deliberation in Guernsey had previously suggested that the Commissioner for Standards be a pan-Island appointment. PPC corresponded with the President of the States' Assembly and Constitution Committee, and it was agreed that a joint recruitment exercise would be undertaken in the Autumn. At the end of 2022, the two jurisdictions worked together to develop the job description and other materials required for the recruitment campaign which was based on the understanding that each Island would have its own legislation and Code of Conduct, and therefore there would be two separate roles to fill.

The position was advertised in the local media in both Islands and also nationally. It was anticipated that interviews for the role would take place in February 2023.

The Commissioner for Standards presented their own annual report covering 2021 and 2022.

# Digital and Public Engagement

It is within PPC's terms of references to provide information to the public about the work of the States Assembly and its Committees and Panels; and to keep these public information services under review. Politically, PPC in the 2018-2022 term had delegated this responsibility to a Political Awareness and Education Sub-Committee, although its work was affected by the Covid-19 Pandemic. After the elections of June, the new PPC re-constituted the Sub-Committee with the same purpose.

A range of initiatives were launched and delivered in 2022, to help achieve the (non-election) objectives set out in the States Assembly Digital and Public Engagement Strategy 2021-2024, as approved by the PPC. There is a separate section on Election 2022 public engagement activity.

#### (NON-ELECTION) OBJECTIVES

**1. Digital advancements:** Increase Islander engagement with the States Assembly's online channels (including watching meetings online) by 20% each year.

**2. Traditional media:** Increase media coverage and improve accuracy about the States Assembly.

**3. Awareness raising:** Increase public understanding about the difference between the States Assembly and the Government.

**4. Scrutiny:** Improve awareness of the role of Members outside of States Meetings, in particular the role of Scrutiny.

**5. Active engagement:** Increase knowledge and action amongst Islanders getting involved in local politics (including petitions, contacting their representative Member).

**6. Education:** Embed politics in every year of the local secondary school curriculum.

#### **DIGITAL ADVANCEMENTS**

**Objective:** Increase Islander engagement with the States Assembly's online channels by 20% each year.

With 93% of Jersey residents accessing the internet (Kemp, 2022), online channels offer huge potential for engaging the community with the work of the States Assembly.

#### STATES ASSEMBLY WEBSITE

Following the successful growth bid in the 2022-25 Government Plan to develop a new States Assembly website, a comprehensive procurement process was carried out in 2022 to appoint an external agency to deliver the project. The first stages of the website development involved gaining insights, through focus groups, regarding the current site and what existing and potential website users would like from a new website. The new website is due to be completed and launched in 2023.

Meanwhile, on the current States Assembly website, 2022 saw positive engagement trends across six of eight key metrics.

Year	Sessions	Bounce Rate	Average Session Duration	Pages Session Duration	Visits via social media	Visits via organic (non-paid) search	Visits direct	Visits from referrals
2022	236,724	49.81%	00:02:31	3.05	7,725	48,396	81,887	12,718
2021	215,877	55.19%	00:02:29	2.81	10,163	44,956	64,409	13,419
2020	279,029	66.04%	00:02:01	2.29	10,444	40,846	120,666	12,034
2019	203,729	63.62%	00:02:24	2.51	4,529	27,029	81,068	7,952

• 20,000 more visits from organic search, referral (from other websites) and social media since 2019. As

shown below, although the number of direct visits to

the website (when a user types in the web address or

and 2022, the proportion of overall traffic this number

comes to it via a bookmark) was fairly consistent in 2019

represents reduced from 67% to 54% illustrating that the

digital marketing and social media activity was bringing

**BREAKDOWN OF VISITS COMING** 

**THROUGH EACH IN CHANNEL 2019** 

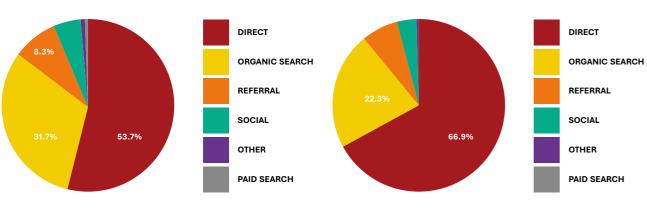
new users to the website.

Notable trends were that in 2022 the site had:

• 10% more sessions (visits) to the website, compared to 2021 (traffic to the site was notably higher in 2020, which is thought to be due to Covid-related propositions);

• 14% lower bounce rate compared to 2019 ('bounce rate' is the percentage of users who open a single page on the site and then exit without triggering any other request), meaning more people were staying on the site when they reached it;

#### BREAKDOWN OF VISITS COMING THROUGH EACH IN CHANNEL 2022



#### STATES ASSEMBLY SOCIAL MEDIA

In 2022, the overall engagement with States Assembly social media channels increased:

• **Facebook:** The number of page and profile visits increased by 204% compared to the previous 12 months and the number of new likes and followers increased by 267% compared to the previous 12 months.

Although the 'total reach' dropped by 16% compared to 2021, this drop was in the lead-up to the election (April – June) when there was less States Assembly activity.

- **Twitter:** The number of followers reached 6,165 at the end of 2022, which was an increase of 13% from 2021. Engagement (the number of 'likes' and retweets) varied significantly with trends emerging in relation to content type. The most popular content attracted 450 likes (7% of the page followers) and 100 retweets.
- LinkedIn: This channel saw the biggest growth in

#### Some of the 'top performing' posts on Facebook

A post on free period products received 22,883 reaches, 1,229 engagements, 53 likes and 21 comments. Comments were used to help inform the Health and Social Security Scrutiny Panel's work.

A post about Romania Day to celebrate the diverse Jersey community, received a reach of 901, 35 engagements and 3 comments:

CONTINUED OVERLEAF >

followers during 2022, increasing by 33% compared to the previous 12-month period. The 'page views' saw a sharp increase from July on when content about the appointment of the States Members to specific roles was being shared.

• **Instagram:** The number of visits to the States Assembly profile increased by 41% in 2022, compared to the previous 12 months, indicating that more people were actively seeking out information relating to the Assembly.

• **YouTube:** during 2022, total views increased by 21% compared to 2021. The 'average viewing duration' decreased, however this reflected the increase in 'short form' video content.

Close monitoring of the types of content that are performing well on each channel have helped to inform a social media strategy that will be implemented in 2023. Some of the 'top performing' posts per channel are presented below to give insight into engagement.



#### Some of the 'top performing' posts on Facebook (continued)

A school visit with Connétable Troy and Deputies Tadier and Alves, received a 2,765 reach, 88 engagements and 4 comments.



#### Some of the 'top performing posts' on Twitter

An amendment to the Government Plan in December received 200 engagements and 8071 impressions:	States Assembly - Jersey's elected parliament States Assembly The States Assembly has voted to REJECT Deputy Tom Coles' twenty-first amendment to the proposed Government Plan. 21 members voted in favour and 24 voted against. https://twitter.com/StatesAssembly/status/160346844285364225 8	Impressions Total engagements Detail expands Profile clicks Retweets Likes	8,071 200 175 20 4 1
			5,494
	States Assembly - Jersey's elected parliament	Impressions	183
A post from November calling	@ChatasAssambly	Total engagements	
for the public to send their	(Collaborsaeino) Should @GovJersey fund the delivery of an elite sports strategy?	Detail expands	111
views on a sports strategy	Figure Sector and International Affairs Scrutiny Panel know	Votes	44
to Scrutiny received 183	To let the Economic and merinational plate of the what you think, please contact scrutiny@gov.je by Monday 14	Profile clicks	17
engagements and 5494	November.	Replies	3

#### Some of the 'top performing' posts on LinkedIn

impressions:

#### The Anniversary of the Mace, November 2022

This post received 36 likes, 2 comments, 2 reposts, 43 clicks, 5.69% engagement rate, 2.95% clickthrough rate and 1,459 impressions. The same post also received 15 likes on Instagram, which is typically high for Instagram.

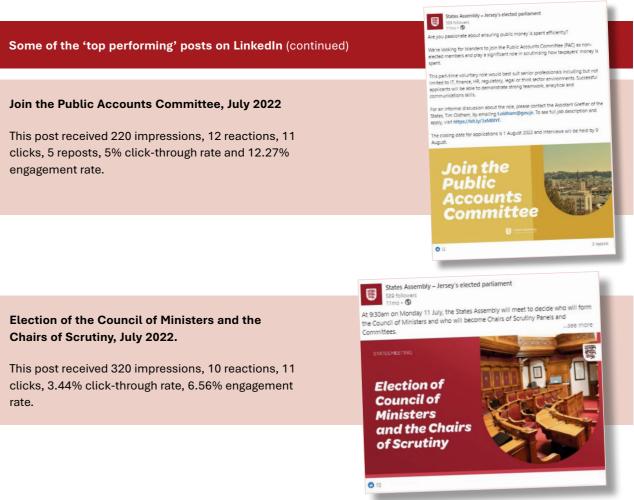
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Link clicks

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#### Some of the 'top performing' posts on Instagram

The Health and Social Security Scrutiny Panel at a site visit in August gained 18 likes:

A video on Commonwealth Day in March received 56 views:

#ScrutinyJSY



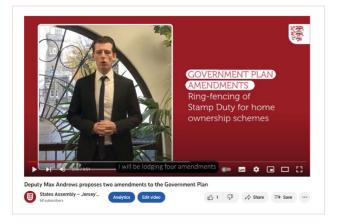


#### **ONLINE SURVEYS**

Online surveys are increasingly used to gain quantitative insight on scrutiny-related topics. In 2022, the Corporate Services Scrutiny Panel undertook a survey for the Cost of Living Mini-Budget, to which 541 Islanders responded and which helped to shape the Panel's report and recommendations.

#### LIVE QUESTION AND ANSWER SESSIONS

In September 2022, a live 'Meet the Members' Q&A event was piloted as part of Democracy Week. This was streamed live from the Library to YouTube, so members of the public could join physically as well as online. This event was designed to create a new opportunity for Islanders to connect with, and ask questions of, their elected representatives.



Four States Members volunteered to take part in the event (Deputies Kirsten Morel, Moz Scott, and Steve Luce and Connétable Mark Labey), which was joined by 88 people.

There was positive feedback from the event and learnings have been taken to evolve and roll out this engagement channel more widely in 2023 and beyond.

#### **NEW VIDEO CONTENT**

#### Proposition videos

From November 2022, all Members were invited to participate in a trial project, speaking about their propositions and amendments to camera. The initiative was designed to help communicate the rationale and passion behind the changes being proposed and to raise awareness of, and engagement with, topics being debated by the States Assembly.

Short form (30-60 second) video recordings were shared on the States Assembly social media accounts (Facebook, Twitter, Instagram, YouTube and LinkedIn), with subtitles. For the first two months of the trial, proposition videos were shared organically on social media (with no paid advertising).

In 2022 four Members opted to participate in the trial. These videos were viewed by nearly 2,500 people, with 324 actively engaging (reacting, commenting, sharing) videos, as detailed below:

Member	Proposition	Date posted	Views	Engagements*
Deputy Renouf	New Food Safety Law	9/12/22	427	60
Deputy Farnham	<u>Our Hospital Project</u> comparison report	7/12/22	853	101
Deputy Andrews	<u>Stamp duty and</u> associated funds raised – 2 amendments to government plan	5/12/22	215	38
Deputy Kovacs	Removal of 5% GST from food	16/11/22	985	125
TOTAL			2,480	324

#### 'Meet the Member' videos

Three months into the new political term, all Members were offered the opportunity to record a piece to camera about their role and experiences to date. The videos were designed to help Islanders to learn more about their elected representatives. They were shared across the States Assembly social media channels and performed well with a total of 3,498 views.

Member featured	Total views (all channels)
Deputy Mézec	160
Deputy Millar	649
Deputy Feltham	496
Deputy Stephenson	282
Deputy Scott	769
Deputy Jeune	71
Deputy Gardiner	327
Deputy Kovacs	744
TOTAL	3,498

#### Commonwealth Day video

A short-form (21 second) video was created to mark Commonwealth Day 2022, featuring Deputy Carolyn Labey as Chair of the Commonwealth Parliamentary Association (Jersey Branch) Executive Committee. The video attracted over 600 views and 18 engagements across the social media platforms.

#### TRADITIONAL MEDIA

**Objective:** Increase media coverage and improve accuracy about the States Assembly.

During 2022 the States Assembly issued 109 press notices to the media, around half of which (60) related to the work of Scrutiny Panels and the Public Accounts Committee. Daily media monitoring is undertaken to measure media coverage and check for any inaccuracies.

Some examples of news coverage from 2022 can be seen right.

\* (reactions, comments, shares)

钃

#### **Traditional Media Coverage**

#### **Bailiwick Express** 06.01.2022

Politicians "extremely concerned" by lack of medicinal cannabis regulation | Bailiwick Express Jersey. Our press notice here.

## Politicians "extremely concerned" by ack of medicinal cannabis regulation

for Jersey to become a "centre of exc fuction at a London conference. Since

#### BBC Jersey 22.09.2022

States Assembly agrees £56m 'mini-budget' for Jersey - BBC News. Our press notice here.

#### States Assembly agrees £56m 'minibudget' for Jersey

to debate bad given her ideas for m

#### **ITV** 24.11.2022

GST to remain on food and groceries after Jersey politicians reject calls to scrap it | ITV News Channel. Our press notice here.

#### GST to remain on food and groceries after Jersey politicians reject calls to scrap it

ANNEL POLITICS CONSUMER JERS

#### Jersey Evening Post 09.12.2022

"Scrutiny: Retention of education staff a 'key issue'. Our press notice here.

#### Scrutiny: Retention of education staff a 'key issue'

66

#### Channel 103 15.12.2022

States Vote To Fund Free GP Visits For Children -Channel 103. Our press notice here.

#### States Vote To Fund Free GP Visits For Children

STATES ASSEMBLY ANNUAL REPORT 2022 - PRIVILEGES AND PROCEDURES COMMITTEE | 21



#### AWARENESS RAISING

Objective: Increase public understanding about the difference between the States Assembly and the Government

#### 1. Democracy Week 2022

Jersey's third annual Democracy Week took place between 26 - 30 September. It built on the successes of previous years, with 22 events taking place across the Island.

Following on from June's Election, Democracy Week 2022 had three key objectives:

To provide Islanders with a variety of opportunities to:

a) Understand the make-up of the States Assembly and different roles Members undertake (both Government and Scrutiny)

b) Build awareness and understanding of the political cycle and opportunities to engage

c) Connect with newly-elected States Members

The following events and activities took place across the week, involving 19 States Members:

- Delivering lessons and workshops in schools
- Town centre stands
- 'Island Views' poetry competition awards presentation
- 'Meet the Member' live Q&A at the library and online
- 'Meet the Member' videos
- . States Chamber tours
- 'The Big Wander' scavenger hunt
- Jersey Youth Parliament meeting ٠
- States Assembly stand at the CYPES Participation Standards event







#### 2. Tours of the States Chamber

To help more Islanders learn about and experience the States Chamber and Royal Court, Blue Badge Guides continued to deliver monthly tours to members of the public. 120 people attended public Chamber tours in 2022, including a mix of local residents and visitors to the Island. The tours received excellent feedback through our survey of attendees, with 100% of respondents saying they would recommend the tours to a friend.

#### 3. Election 2022 campaign and beyond

A key aspect of the election campaign was to help Islanders to understand the make-up and role of the States Assembly - Jersey's elected parliament. Postelection, information was cascaded via the media and social media channels to explain the process of the Government being formed and the appointment of nonexecutive Members to Scrutiny Panels and committees.

#### SCRUTINY COMMUNICATIONS

**Objective:** To improve awareness of the role of Members outside of States Meetings, in particular the role of Scrutiny

#### 1. Traditional media

During 2022, 60 press notices were issued in relation to the work of Scrutiny and the Public Accounts Committee, generating significant media coverage, which was tracked on a daily basis.

#### 2. Scrutiny Communications Strategy

An updated strategy, for the 2022 - 26 term, was drafted and agreed by the Scrutiny Liaison Committee.

#### 3. Campaign approach

A planned multi-channel approach was rolled out where quantitative public evidence was being sought, with the Mini-Budget review survey receiving around 500 responses as a result.

#### 4. 'Meet the Member'

A range of activities to help the public to learn about and engage with Scrutiny Members, included videos, an online Q&A event and pop-up stands.

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What do y		Scrutiny would like to find understand about the prop Plan (2023-26) and what it	oosed Government
understaı about the		To share your views, please scrutiny@gov.je before Mo	
Governme		Find out more: https://bit.h	//3DDoAkh
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		🗃 🔁 30	93 🖓 6 🖒
	Corporate Services Scrutiny Panel	🖒 Like 💭 Com	ment 🖒 Share

#### **ACTIVE ENGAGEMENT**

Objective: Increase knowledge and action amongst Islanders getting involved in local politics (including petitions, contacting their representative Member).

#### 1. Democracy Week

The activities delivered during Democracy Week provided a range of opportunities for the public to learn about and engage with newly-elected States Members.

#### 2. Pop-up stands

Various town-centre and retail locations hosted pop-up stands where States Members and Officers provided opportunities for Islanders to learn about the Assembly and share their views on current issues. The events were deemed a great success by Members and received positive public feedback.



#### 3. Sharing petitions

The States Assembly social media accounts were used to raise awareness of online petitions at key stages of their journey - launch; 1,000 signatures (Minister's response); and 5,000 signatures (in-committee debate).

#### 4. Behavioural insights

To help understand trends and influences on civic engagement, a series of questions were included in the annual Jersey Opinion and Lifestyle Survey, which will be tracked over time.





#### **EDUCATION**

Objective: Embed politics in every year of the local secondary school curriculum.

Working towards the objective, the following education projects were delivered during 2022:

#### 1. Audit of secondary school PSHE programmes

A review of current political education provision in Island secondary schools was established and conducted throughout the 2022-2023 academic year. Conversations took place with Heads of PSHE and Assistant Headteachers in eight of the 11+ providers in the Island, to establish what was being offered in schools and what could be done to support and improve the political offering. The findings have been and will be taken into consideration when creating new programmes for schools to ensure that political education is delivered consistently across the 11+ providers.

#### 2. Curriculum Council

Links with the School Improvement and Advisory Service have continued to develop. Guidance for the Key Stage 3 and 4 PSHE Curriculum, including the Citizenship Curriculum was updated with input from Greffe staff to ensure that it is current and detailed.

#### 3. Resource development

A variety of resources were developed to help students understand the States Assembly. Lesson plans and resources have been created and used in a range of secondary school year groups. Topics covered include the basics of the Assembly, how to get involved, the difference between Government and Assembly, the work of the CPA and why politics matters. These have been used by both States Greffe staff when going into schools, as well as teachers delivering to their own students.

#### 4. Visits to schools

There was also an increase in States Members visiting schools - 25 in 2022. These visits sought to highlight what a States member does, the work of the States Assembly and to promote an understanding of democracy and politics in action. These were in a range of settings; from joining School Council meetings, to delivering assemblies, to hosting debates on current affairs.

#### 5. The Many Hands Club

A new children's book was developed during 2022 to inspire young Islanders to influence and improve the



community they live in. The Many Hands Club was written by a local author and developed with support from the Political Awareness and Education Sub-Committee. Every Year 5 student who visits the States Chamber in 2023 will be given a copy and the book will also be available to purchase online and in several local retailers.

#### 6. Commonwealth Youth Parliament delegate

Two young people were chosen, following a competitive recruitment process to represent Jersey at the 11th Commonwealth Youth Parliament hosted by the Parliament of the Republic of Trinidad and Tobago.

#### 7. Continuing Year 5 School Visits

The legacy programme of Year 5 school visits to the States Chamber continued and was updated to further embed the learning in the curriculum. A fully resourced scheme of learning with associated lesson plans was developed for teachers to deliver in advance of the visit to ensure knowledge was consolidated and provided a strong foundation for work undertaken in the secondary curriculum. Similarly, the script was updated to reflect changes to the composition of the States Assembly and teachers were surveyed throughout the academic year to give their feedback on the programme.





#### 8. Supporting the Jersey Youth Parliament

The new JYP term began with an introduction to the Assembly for their members, to refresh and build upon the knowledge gained in primary school. Opportunities to collaborate with, support and involve States Members in the work of Jersey Youth Parliament continued. JYP members provided feedback in relation to the Election '22 campaign, contributed to the new States Assembly website, shared their thoughts on political engagement and hosted visits from States Members. The Jersey Youth Parliament visited the States Chamber on several occasions both to deliver their presentations and enjoy tours of the Chamber.



## **Public Access to Official** Information

The Freedom of Information (Jersev) Law 2011, which replaced the previous Code of Practice on Public Access to Official Information, gives people the right to access information held by public authorities and equal rights to access this information.

Part of PPC's Terms of Reference requires it to keep under review the procedures and enactments relating to public

access to official information and the procedures relating to access to information for elected members. Although no changes were made to the current arrangements in relation to public access to information in 2022, PPC continued to keep abreast of developments in this area.

## **Diversity Forum**

The Diversity Forum was set up formally as a Sub-Committee of PPC after the 2018 election. The Diversity Forum works towards the aim of the States Assembly fully reflecting the population of Jersey and representing all of the communities and interests in the Island. It aims to increase public engagement in democratic processes, particularly in relation to under-represented groups.

The Diversity Forum assists PPC in ensuring that the support and facilities available for States Members, and the Assembly's framework of rules, encourage the development of a diverse and inclusive Assembly. It also assists PPC in its work to increase the diversity of candidates standing for election, to provide them with more assistance to stand, and in identifying and addressing the principal barriers to higher election turnout across the population.

In 2022, the Diversity Forum of the previous Assembly presented its legacy report which listed a number of its achievements including the publication of a gender sensitive audit of the States Assembly, making Standing Orders more gender neutral and developing a programme of work to enhance the diversity of election candidates.

After the elections in June, the new PPC re-established the Diversity Forum which considered a number of outstanding matters contained in the gender sensitive audit which had not been brought to a conclusion during the last term. These included:

- Introducing role descriptions for Assembly roles
- Ensuring Committees and Panels all contain at least one man and one woman
- Consideration of introducing a public sector equality dutv
- Provision of official sex-disaggregated data

The new Diversity Forum held its first meeting in November and agreed that these, and a number of other outstanding matters contained in the legacy report, would be addressed as part of its work programme for 2023.



# **Your Voice Our Future**

#### CONTEXT

The total resident population of Jersey was 103,267 on the day of the most recent census in 2021. The 2022 election saw the introduction of significant changes to the electoral system.

- Nine new electoral constituencies for Deputies were formed, to provide a more even distribution of elected representation
- Removal of the Island-wide mandate and the role of Senator
- An increase in the number of Deputies from 29 to 37
- 'None of the candidates' was introduced as a voting option to ensure no candidate could be elected without facing a public vote
- All Islanders could choose to vote by post or in ٠ person
- Introduction of the Jersey Electoral Authority to oversee the election process

Elements of the electoral system that remained unchanged included:

- The 12 Connétable (or Constable) roles, each representing one of the Island Parishes
- A total of 49 elected members, each with an equal vote in debates
- All members elected to their position for four years
- Voting from age 16 years+
- Islanders were required to register in advance of elections to be on the electoral register
- To be eligible to vote, Islanders need to be aged 16 or over and have lived in Jersey for two years; or to have lived in Jersey for six months, plus a period that totalled five years.



# **Our Future** REGISTER

**Your Voice** 

#### Key messages

A phased approach was implemented to ensure that timely, relevant messages were delivered at each stage of the campaign.

- 1. Consider standing for election
- 2. Election is next year what are the issues that matter most to you? (targeting voters)
- 3. Elections are changing your 2022 guide
- 4. New resources for potential election candidates
- 5. Why vote
- 6. Register to vote
- 7. Apply to postal vote
- 8. Find out about your candidates
- 9. 'None of the candidates' explanation of what this means when voting
- 10. Three ways to vote by post, at pre-poll and in person on election day
- 11. Election day is 22 June
- 12. Meet your new States Members

#### **TARGET AUDIENCES**

It was essential to reach all Jersey residents with information about Island-wide elections. However, messages and channels were tailored to reach specific demographic groups, including:

- Potential candidates
- Young voters aged 16-25
- Adults aged 25+
- St Helier residents
- Portuguese, Polish and French speakers
- Islanders with a disability



#### **COMMUNICATION CHANNELS**

To reach as many Islanders as possible, the election '22 campaign utilised a wide range of communications channels, including:

- · Print production (posters, booklets, A4 information leaflet to homes, letters to all residential addresses, manifesto booklets)
- Outdoor media (car parks, roadside banners, countdown clock at Norman's, light up Fort Regent, window vinyls, digital screens, floor stickers in the town centre; feather flags)
- Digital (including a new Vote.je website, online advertising, e-newsletters and a range of social media content across Facebook, Twitter, Instagram, LinkedIn, YouTube and TikTok)
- Events (Love Theatre production; pop-up stands in schools and the town centre; candidate forum, 9 Wanders – walking constituency quiz, candidate question time events)
- Public relations (direct relationships with the media, in addition to the 26 press notices issued over the course of the election period)
- Broadcast media interviews and advertising (ITV, Channel 103FM, BBC Jersey)
- Print advertising (JEP, Our Island)
- Video production (including candidate manifesto videos; Islanders sharing their views on diversity and vox pops)



- Internal communications (including the intranet, lock-screens, posters)
- Outreach and partner communications (including schools and colleges, the Prison, employers, disability and inclusion cluster, Institute of Directors, Jersey Library, Caritas Jersey, Citizens Advice, Chamber of Commerce, Jersey Youth Service and the Parishes

#### **REDUCING BARRIERS**

To help ensure that as many Islanders as possible can access information about the election, activity was undertaken to:

- Improve accessibility for people with disabilities including physical access to polling stations, brand/ colour design, subtitling video content, distributing printed content to all homes
- Encourage diversity of voters and candidates including a campaign and toolkit; videos featuring local residents
- Address language barriers content was professionally translated into the widely spoken languages in Jersey: Portuguese, Polish and French and distributed across the Vote.je website, social media posts, leaflets and manifesto booklets distributed to all households, Channel 103FM adverts and roadside banners



Activity	2022 spend
Letters from Parishes to all Island households {print and postage)	£36,109
Website development, monitoring, hosting and support	£35,903
Filming of in person hustings	£27,182
Manifesto booklets (print and distribution)	£14,568
Digital advertising	£8,518
Outdoor advertising	£8,213
Offline media advertising (print and broadcast)	£7,322
4-page leaflet printed and delivered to all Island homes January)	£7,217
Events and theatrical production	£6,596
'Other' print production - posters, roadside banners, stickers, postcards, decals	£5,662
Post-election insight work (surveys and focus groups)*	£5,000
Video production	£3,901
Email marketing	£2,877
Online Question Time events	£2,460
Print and insertion of postal voting application form	£1,759
Freelance support	£1,442
TOTAL	£147,547

\* Budgeted amount, work currently underway

#### TARGETS AND OUTCOMES

Targets	Outcomes		
Increase the number of candidates and encourage more competition in the 2022 elections	<ul> <li>93 candidates stood for election in 2022, in comparison to 91 in 2018</li> <li>First Connétable election since 2008 to have more than one parish with a contested election</li> </ul>		
Attract a spread of candidates that represent our diverse community in 2022 elections	<ul> <li>Candidates:</li> <li>Were between the ages of 27 and 84</li> <li>Included Jersey's first Romanian and first Black African candidate</li> <li>61 male and 32 female candidates in 2022 in comparison to 61 male and 30 female candidates in 2018</li> </ul>		
Increase voter turnout to 50% in the 2022 elections	<ul> <li>Voter turnout:</li> <li>41.6% for Deputy elections</li> <li>39.8% for Constable elections</li> </ul>		

#### **OBJECTIVES AND OUTCOMES**

)	Objective
	Increase engagement volume and diversity with husting events in 2022
)	
,	Increase Islander engagement with our digital

content

#### Increase media coverage

#### **ELECTION RESULTS**

Full details of all the activities can be found in the Election Campaign Report.

#### Deputies

Register total: 60,678 Ballots in boxes: 25,264 Poll percentage: 41.6%

The average poll percentage (turnout) for Deputy elections in the 2018 election was 42.3%. It is not possible to have a like-for-like comparison of election results between 2018 and 2022 due to changes in the electoral system and as some Deputies were elected unopposed in 2018. The following results are noteworthy:

- Jersey's first Black African candidate was elected
- Jersey's first Romanian candidate was elected
- 21 women were elected, compared to 13 elected in 2018

#### Outcomes

• 7,742 views of video recordings of in-person hustings, compared to 6,101 of Constable and Deputy hustings in 2018, although there were fewer events

• 4,410 views of online Candidate Question Time videos (live and watchback). This was a new event format

Vote.je - in the six months leading up to the election, compared to the same period in 2018, there were:

- double the number of users on the website
- over double the number of sessions/visits •
- 85% more page views

Built strong relationships with the media through 1-2-1 meetings and generated substantial coverage across print, broadcast and digital media. Statistical comparison to 2018 is not available.

#### **Connétables (excluding St. Saviour)**

Register total: 52,988 Ballots in boxes: 21,098 Poll percentage: 39.8%

A recount was required for St. Saviour and results published by the JEA excluded St. Saviour figures.

There was only one contested election for Connétable in 2018, so no accurate comparisons can be made. There were four contested elections (excluding None of the Candidates) in 2022.



# The role of Scrutiny

The Standing Orders of the States of Jersey establish the framework for the States Assembly's Scrutiny function, defining the remits and constitutions of the associated Committees and Panels. Arising from the Standing Orders, there are two Codes of Practice that set out in detail the 'rules' by which the Panels and PAC operate. One Code governs engagement with the Government, with another covering the proceedings of Panel and PAC work.

Scrutiny Panels and the Public Accounts Committee (PAC) are integral to the work of the States Assembly. Between the plenary meetings of the Assembly, it is through its Scrutiny Panels and Committees that the majority of Assembly activity is conducted, examining and investigating the work of the Government and in doing so holding it to account on behalf of the Island's community. Members perform this function largely by undertaking Reviews (investigations) and publishing a range of written output, including reports, on a number of areas:

- Government policy
- new laws and changes to existing laws
- work and expenditure of the Government
- issues of public importance

In undertaking this parliamentary scrutiny function and providing an important inspection of the work of the Government, holding Ministers to account for their decisions and actions, Panels and Committees make a significant contribution to the Assembly's role in improving Government policies, legislation and public services where such need is identified.

#### SCRUTINY PANELS AND THE PAC

There are five permanent Scrutiny Panels and the PAC, which review the different parts of the work of Government:

Corporate Services (Chief Minister, Minister for Treasury and Resources)

- Economic and International Affairs (Chief Minister, Minister for Economic Development, Tourism, Sport and Culture, Minister for External Relations, Minister for International Development)
- Children, Education and Home Affairs (Minister for Children and Education, Minister for Home Affairs)
- Environment, Housing and Infrastructure (Minister for the Environment, Minister for Housing and Communities, Minister for Infrastructure)
- Health and Social Security (Minister for Health and Social Services, Minister for Social Security)
- PAC (the use of public funds)

In addition, the Scrutiny Liaison Committee (SLC), consisting of the Chairs of the five permanent Scrutiny Panels plus the Chair of PAC, holds monthly scheduled meetings in order to maintain collaborative oversight of the respective comprehensive work programmes and to address any challenges arising from pressures placed on the function during the year. The President and Vice-President meet regularly (approximately monthly) with the Chief Minister to discuss matters arising in engagement between Government and Scrutiny. The Scrutiny Liaison Committee may also establish 'Review Panels'. Such Panels are set up by the Committee to review particular proposals, issues or projects that fall outside or cut across multiple remits of the established Scrutiny Panels.

As they undertake a core parliamentary function, Scrutiny Panels are comprised of States Members (politicians). The PAC is, unusually, made up of both States Members and a small number of appropriately experienced members of the public, to reflect and help underpin its primary focus on the work undertaken by officials throughout the public sector as opposed to the Council of Ministers.

#### SCRUTINY REVIEWS

Amongst other work. Scrutiny Panels and the Public Accounts Committee carry out Reviews of Government policies, legislation and services. They do this by gathering and examining evidence from various stakeholders, including the Government itself, key stakeholders and members of the public. They have the power to call for evidence and witnesses relevant to their work.

Panels choose topics to review mainly by looking at the Government's work programme, which usually includes new policies and laws. They also identify topical issues in the Island and are able to examine any issues of public interest, including topics suggested by members of the public.

Panels receive support from a team of officers in the States Greffe who undertake administrative work, research and provide procedural advice. Panels can also appoint expert advisors or seek expert witnesses if they need additional expertise.

#### SCRUTINY REPORTS

At the end of a Review, Panels publish written output, often significant reports, of their findings and recommendations. The Government has to consider the findings and recommendations, with the relevant Minister required to publish a report detailing what actions will be taken by way of response.

Panels also sometimes publish comments or amendments, typically linked to a proposition or draft law. Panels can also lodge their own propositions for the States Assembly to debate, while their members can ask questions in States meetings.

A full list of official publications by Scrutiny Panels and the PAC can be found in Appendix 5.

#### SIGNIFICANT SCRUTINY WORK IN 2022

#### Jersey's Gender Pay Gap (pre-election)

The Scrutiny Liaison Committee established a Review Panel in 2018 to examine whether there was a gender pay gap in Jersey. In July 2019, the Panel published its report 'Is there a Gender Pay Gap in Jersey?' which concluded that there was indeed a disparity but wideranging statistical evidence was required in order to assess the extent of it in the Jersey economy.

Following publication of the report, the Panel committed to undertaking a follow-up review once enough time had passed for its recommendations to 'bed-in'. In July 2021 a reconstituted Panel was formed to follow-up on the recommendations made in 2019.

The Panel presented its final report in April 2022 and found that there had been little, or no progress made in closing Jersey's gender pay gap since it published its first report. This was largely fuelled by the pandemic which disproportionally impacted women in the home and workplace.

The Panel recommended that statutory reporting should be introduced in Jersey which would make it mandatory for businesses to report on their gender pay gaps. The Panel believed that a consultation with businesses should be undertaken to ensure that they would be provided with the right support to report effectively and have a say in what the threshold level should be which would make some of the smaller businesses exempt from reporting.

In addition to statutory reporting, the Panel also recommended that the Government take a gender mainstreaming approach to its decisions and policies and ensure that better data is gathered to consider the gender perspective including on both the structural and cultural issues which affect the gender pay gap.

#### FUTURE HOSPITAL REVIEW PANEL (POST-ELECTION)

The Future Hospital Review Panel was re-established in November 2022 to scrutinise the developments in the long-running project to provide a new hospital for Jersey.

The newly-elected Council of Ministers proposed via the lodging of an Amendment that funding for the Our



Hospital Project (approved by the pre-election States Assembly) be withdrawn from its Government Plan 2023 - 2026. This effectively halted the single-site hospital project at Overdale.

The Government also presented R.154/2022 – A Review of the Our Hospital Project, ahead of the Government Plan debate to explain its rationale for the halting of the Our Hospital Project. The Panel conducted a short review and - as a result - produced comments on the hospital funding amendment (Proposed Government Plan 2023 - 2026 (P.97/2022): Twentieth Amendment (P.97/2022 Amd.(20)): Comments - Hospital Funding)).

The Panel concluded in its comments that the Government had not provided the evidence to back up the conclusion that its preferred option of a multisite phased approach would be more affordable in the short or long-term. It was the view of the Panel that the amendment to the Government Plan should be seen in this context and that the States Assembly was being asked to make a political decision on a changed direction for the new hospital. It felt unable to make recommendations for future action ahead of the conclusion of the Government Plan debate.

#### **MIGRATION AND POPULATION REVIEW** PANEL (PRE-ELECTION)

In the period prior to the June General Election in 2022, the Migration and Population Review Panel reviewed the Common Population Policy P.116/2021, which had been published in late 2021, and subsequently examined amendments which were proposed to the Control of Housing and Work Law to support the policy. The Panel's work culminated in a report on the Common Population Policy (S.R.2/2022) and comments on the amendments to the Control of Housing and Work Law (P.13/2022): Comments.

The Panel's report on the Common Population Policy was published in February 2022 and concluded that what had been presented to the States Assembly was a continuation of the situation prevailing at the time rather than action to achieve a sustainable population.

It expressed frustration at this lack of action and reached a similar conclusion in relation to its examination of the Draft Control of Housing and Work (Amendment) (Jersey) Law 202- (P.13/2022). The Panel found that the amendments provided a framework but that any further progress would now be dependent on the priorities of the

post-election Government. The Panel's recommendation was that the incoming Council of Ministers should act quickly and decisively to bring the secondary legislation forward for debate and that this work be accompanied by meaningful engagement with the States Assembly, businesses and wider public.

#### **CARBON NEUTRAL ROADMAP REVIEW** (PRE-ELECTION)

The former Environment, Housing and Infrastructure Scrutiny Panel published a report on 21 April 2022 examining the Government of Jersey's draft Carbon Neutral Roadmap. Having undertaken a high-level analysis of the Roadmap's five strategic policies, carbon reduction policies, and its longterm governance and oversight, the report outlined 29 key findings, nine recommendations and one amendment.

Although the first delivery stage of the Carbon Neutral Roadmap will be delivered utilising the £23 million available funding within the Climate Emergency Fund, the Panel found that the Government's long-term financing strategy must address the challenge of acquiring substantial funds to meet its net-zero target by 2050. In addition, further carbon reduction policies will need to be developed between now and 2050 to facilitate the Island's path to net-zero, which will require further expert input as well as civic and stakeholder engagement.

The Panel was concerned that no formal framework was proposed for independent, scientific oversight and governance, despite this being considered best practice across the UK and Europe. As a result, it lodged an amendment to establish an independent, scientific climate council with the aim of keeping the Government on track to meet its climate objectives. The amendment was successfully adopted by the previous States Assembly, which ultimately resulted in P.117/2022 -Establishment of a Climate Council being lodged (postelection) by the new Minister for the Environment.

In examining the four categories of carbon reduction policies to be delivered between 2022-25, the Panel highlighted concerns about the skills gap in areas related to the delivery of the carbon reduction policies; the challenge in ensuring that Islanders were not disproportionately impacted by the policies; and the urgent need to ensure that all Government departments have capacity and resourcing to effectively deliver these policies. Overall, the Panel was satisfied, however, with how the Citizens' Assembly on Climate Change's recommendations had fed into the development of policy and how the Government had outlined its reasoning for either rejecting or deferring policies as future objectives.

#### **REGULATIONS FOR THE LICENSING. PRODUCTION AND EXPORT OF MEDICINAL CANNABIS IN JERSEY (PRE-ELECTION)**

Following an announcement by the Minister for Economic Development, Tourism, Sport and Culture in March 2019, that Jersey would start to issue licences for the growth of medicinal cannabis, the former Economic and International Affairs Scrutiny Panel agreed to undertake a review of the **Regulations for the Licence Application, Production** and Export of Medicinal Cannabis on Jersey. The Panel's report was presented on 6 January 2022 and included 28 key findings and 24 recommendations.

The Panel raised concerns regarding whether the cultivation of medicinal cannabis in Jersey operated within a sufficiently strong regulatory framework, that promoted the production of cannabis and cannabis products through best practice. The Panel also found a lack of collaborative working between Government Departments, which was strongly emphasised through the identification of potential impacts to areas such as health, environment, customs, revenue and economy.

The Panel's recommendations, largely to the Council of Ministers, included the establishment of specific regulations within Jersey and the enablement of more mutual working practice across the Government. The Panel also made recommendations to support more transparency of the Cannabis Co-ordination Group and to build greater understanding of the medicinal cannabis industry.

The Ministerial response was due on 22 February 2022, however due to delays within the Department, the Panel did not receive this until 27 April 2022. The Panel was therefore disappointed to note that the Minister accepted only 9 recommendations out of a possible 24 with a partial acceptance of 2.

#### **REVIEW OF THE REGULATION OF JERSEY ESTATE AGENTS (PRE-ELECTION)**

Following its initial public survey undertaken in July 2021, the former Economic and International Affairs Scrutiny Panel decided to undertake a review of the regulation of Jersey estate agents and commenced a process of formal evidence gathering. The Panel received written submissions from estate agents, industry representatives and regulatory bodies and the Minister for Economic Development, Tourism, Sport and Culture (EDTSC Minister). In addition, the Panel welcomed a number of stakeholders including the Minister for Housing and Communities and key industry bodies and representatives to Public Hearings in October and November 2021.

The Panel found that, apart from the general protections offered by the Consumer Protection (Jersey) Law 2018, there was no specific legislation governing estate agents in Jersey or a requirement that Jersey estate agents adhered to an approved consumer redress scheme. The Panel noted that this was in contrast to the requirements imposed on estate agents in jurisdictions such as the UK, where all estate agents were required to obtain membership of an approved consumer redress scheme and adhere to the provisions of the Estate Agents Act 1979. The Panel also noted that estate agent legislation in the UK was being actively reviewed and developed through the Regulation of Property Agents Working Group.

The Panel's report produced 17 Key Findings and 10 Recommendations for the EDTSC Minister and was presented on 9 March 2022. The Panel received a Ministerial Response on 25 April 2022 and noted that all the Panel's Recommendations, with the exception of Recommendation 10, would be 'Deferred'. A copy of the Ministerial Response can be found here.

#### FOLLOW-UP REVIEW OF MENTAL HEALTH SERVICES (PRE-ELECTION)

The former Health and Social Security Panel undertook a review of mental health services in 2022 in order to assess the progress that had been made by the Minister for Health and Social Services since its previous review in 2019. Another aim of the review was to determine the impact of Covid-19 on the provision of mental health services.

The Panel found that, whilst an initial address



to S.R.4/2019 was made with the Mental Health Improvement Plan, progress had faltered due to the pandemic priorities. The Panel also learned that the pandemic had a significant impact on waiting lists for adult mental health services, such as Jersey Talking Therapies and Memory Assessment Service. Whilst it was found that the pandemic helped to raise awareness for mental health and wellbeing, concerns were raised that there had not been enough recent focus on people suffering with serious mental illness. The Panel also raised concerns about the delays to some projects, such as Clinique Pinel, and the emergence of themes such as the lack of a coherent and coordinated approach – both with Adult Mental Health Services and between other Government departments to tackle some of the bigger issues such as cost of living.

The Panel's report was published on 22 April 2022 and produced 69 findings and 27 recommendations. Of those recommendations, 13 were accepted and 9 were partially accepted. The Ministerial Response can be viewed here.

#### **COVID-19 RESPONSE AND RECOVERY REPORT: CO-FUNDED PAYROLL SCHEME** (PRE-ELECTION)

The former Corporate Services Panel initially launched its review into the Government of Jersey's response to COVID-19 in March 2020 and continued this work in 2022 by reviewing the Co-Funded Payroll Scheme, a Government-funded support package designed to provide support for individuals adversely impacted by the pandemic.

Upon examination, the Panel found that guidelines to the criteria and the application process of various phases of the Co-Funded Payroll Scheme were misunderstood and, at times, potentially miscommunicated, resulting in a negative impact for individuals who acted in good faith. Further, the Panel found issues in relation to auditing of payments, communication of repayment demands, and delays in correspondence. As a result the Panel found that many Islanders felt persecuted and unduly accused, so the Panel sought clarity from the Minister for Treasury and Resources to establish that affected individuals were able to write to the Minister to request a review of decisions if required.

As a result of the Panel's review, payment terms for debt were extended from an initial 30 days to two years (with potential further extension to five years). This provided a

more compassionate approach for individuals recovering from unprecedented challenges and ensured that those who provided information in good faith were not unduly penalised.

The Panel's report was presented on 29 April 2022 and produced 17 key findings and six recommendations. The Panel received a Ministerial Response on 13th May 2022 which rejected all six recommendations. However, five of the six rejected recommendations were accepted upon review by the incumbent Minister for Treasury and Resources following correspondence from the successive Corporate Services Panel.

#### **PERFORMANCE MANAGEMENT (PRE-**ELECTION)

The previous Public Accounts Committee (PAC) undertook a review of Performance Management across the Government of Jersey during late 2021, with a report being presented to the States Assembly on 8 March 2022. The report presented an overview of the recent changes to the Government structure as part of the One Gov reforms and assessed how new performance management processes within Government and non-Ministerial departments had been embedded and applied.

The report also assessed the modernisation of Information Technology systems throughout the organisation and examined the tools that were being used by Government in order to track and measure its own performance. Specifically, these tools were:

- The Recommendations Tracker
- The Jersey Performance Framework
- Customer Feedback and complaints handling

As part of the review, the appraisal process was considered for Chief Officers, including the Chief Executive Officer of the Government of Jersey.

In total, the PAC made 30 recommendations within its report across the areas examined, and subsequently the Government accepted 29 of those in full and one in part and provided detailed action plans in respect of how they would be implemented within the Executive Response.

#### **COST OF LIVING MINI-BUDGET 2022 REVIEW (POST-ELECTION)**

The newly-formed Corporate Services Panel sprang into action by launching the Cost of Living Mini Budget Review to scrutinise proposals lodged by the Council of Ministers on 2 August 2022. The report considered a range of factors including the decisionmaking process, consideration of available options, and alignment to other principles and policy. Further, the report evaluated the adequacy of propositions in relation to the specific needs in the Island and considered the implications of the proposed implementation.

The process of the review involved writing to the Ministers for Treasury and Resources and Social Security on two occasions as well as holding a public hearing with both Ministers to obtain their views on their policy position on this issue. Many of the subsequent findings and recommendations contained in the report were related to those meetings and the information provided. The Panel also co-opted the Chair of the Health and Social Security Panel to provide valuable input for the review and sought engagement with the public on social media to understand the impact on Islanders.

The Panel reported nine key findings that highlighted issues including; minimal stakeholder engagement by Government, data gaps leading to misinformed proposals, insufficient data for vital areas such as inequality of income and wealth in the Island, and the exclusion of a Children's Rights Impact Assessment for proposed measures. These findings influenced the 6 recommendations made in the report published on 15 September 2022. The Ministerial Response published on 28 October 2022 accepted or partially accepted all of the recommendations.

#### **GOVERNMENT PLAN 2023-26 REVIEW** (POST-ELECTION)

The Government Plan seeks to bring together public income and spending against the context of the stated strategic priorities of Government. It is a rolling four-year plan but is brought back and updated each year to take account of changes in the Island's economic outlook. The Proposed Government Plan 2023-26 (P.97/2022) was lodged on 4 October 2022 for debate on 13th December 2022.

As opposed to the previous year's Plan, the 2023 Plan

was accompanied by the Common Strategic Policy, Ministerial Plans and followed by Delivery Plans which together shaped the Government Programme. As the Plan was lodged in an election year, the shortened lodging period impacted the provision of information including a delay in the production and publication of the Government Plan Annex. This in turn impeded the review process.

The five Scrutiny Panels launched individual reviews of the Proposed Government Plan and agreed their own Terms of Reference. Moreover, they were allocated various additional revenue programmes and capital projects specific to their remits to scrutinise. As part of their reviews, the Panels considered a number of key issues including:

- · the impact of the Plan's proposals on departmental budgets and staffing levels;
- the alignment of the Plan with the Common Strategic Policy and Ministerial Plans;
- the deliverability of the proposals; and
- whether the proposals demonstrated the best use of public funds.

As part of the review process, the Corporate Services Panel also considered any overarching themes and engaged an economist to provide expert advice on the financial and economic modelling of the Plan. To inform their reviews, each Panel requested views from targeted stakeholders and public hearings were held with Ministers. To engage members of the public, their views were sought via social media and pop-up stands were also held.

A Digital Report summarising Scrutiny's review of the Plan was published and highlighted the work undertaken by each Panel:

 Following the Corporate Services Panel's review, the Panel presented its Scrutiny Report S.R.20/2022 on 7 December 2022. Its review resulted in 31 findings and 24 recommendations, of which 13 were overarching.

 Following the Children, Education and Home Affairs Panel's review, the Panel presented its Scrutiny Report S.R.21/2022 on 8 December 2022. Its review resulted in 37 findings and 18 recommendations.



 Following the Economic and International Affairs Panel's review, the Panel presented its Scrutiny Report S.R.22/2022 on 12th December 2022. Its review resulted in 21 findings and 9 recommendations.

• Following the Environment, Housing and Infrastructure Panel's review, the Panel presented its Comments on 8 December 2022. Its review resulted in 4 recommendations.

• Following the Health and Social Security Panel's review, the Panel presented its Comments on 8 December 2022. Its review resulted in an Amendment, which was adopted by the States Assembly, and 4 recommendations.

In addition to the remit-specific findings and recommendations resulting from each Panel's individual scrutiny work, the Corporate Services Panel made 13 overarching recommendations supported by all Panels and demonstrated agreement of key concerns across all remits. Many of these related to the timely provision of information to Scrutiny to inform the review process, enhancements to the Plan's design to improve transparency, understanding and the links between the components of the Government Programme, improved transparency and accountability in relation to the Value for Money Programme, further clarity on ministerial decision-making for the allocation of funds, visible mapping of budgets to ministerial portfolios and improving the accessibility of future Plans to the public including children and young people.

#### **REVIEW OF THE 2021 STATES OF JERSEY ANNUAL REPORT AND ACCOUNTS**

The newly formed Public Accounts Committee (PAC) undertook a review of the 2021 States of Jersey Annual Report and Accounts. Each year, the PAC undertakes such a review of the Annual Report and Accounts, which provides information on how the States of Jersey performed over the course of the year, and on the financial performance of the States of Jersey covering assets and liabilities, and income and expenditure.

The process of the review involved the PAC writing to Accountable Officers from all Government Departments, requesting Governance Statements in relation to the 2021 Annual Report and Accounts, as well as requests for information related to Key Performance Indicators, performance reporting, Ministerial Plans and

departmental self-assessments. The PAC also requested Governance Statements from Accountable Officers from all Non-Ministerial Departments, as well as requests for information about the process of presenting Non-Ministerial Departmental accounts in the Annual Report and Accounts.

On 28th November 2022, the PAC received the Treasurer of the States of Jersey and the Director General for Strategic Policy, Planning and Performance for a joint Public Hearing. The PAC requested background information about the Annual Report and Accounts and asked questions about best-practice reporting, Comptroller and Auditor General Recommendations and areas for development as well as future reports and learning from previous reports.

The publication of the PAC's Report (P.A.C.1/2023) was delayed until January 2023 due to the 2022 elections and reconstitution of the PAC.

# Introduction by the **Greffier of the States**

The States Greffe is constituted in accordance with the States of Jersey Law 2005 to ensure that the work of the States Assembly, its Committees and Panels and individual members (with their parliamentary duties) is supported. In fulfilling these responsibilities, the department must also adhere to the Standing Orders of the States of Jersey.

The Greffier of the States is chief officer, accountable officer and head of the department. The Greffier is appointed by the Bailiff (President of the States) with the consent of the States Assembly and is therefore accountable to both for the performance of her duties. The Deputy Greffier of the States is appointed by the Greffier with the consent of the Bailiff.

Under the States of Jersey Law, the Greffier may appoint other individuals to ensure functions are delivered; collectively these individuals form the States Greffe. Whilst the Greffier and Deputy Greffier are officeholders, all other individuals appointed to the States Greffe are classed as States employees in accordance with the provisions of the Employment of States of Jersey Employees (Jersey) Law 2005. The constitutional independence of the States Greffe (and of the Assembly) and its separation from the Government of Jersey is maintained by provisions in the States of Jersey Law that no-one can be appointed to (or dismissed from) the States Greffe without the Greffier's consent; and no officer of the States Greffe can be directed in their duties or functions by any Minister, the States Employment Board, the Chief Executive Officer or anyone acting on their behalf. Nevertheless, as States Greffe staff are public employees, the department adheres to, and follows, codes of practice and public sector HR policies issued by the States Employment Board (SEB); and the Greffier of the States is accountable to SEB in that regard.

Alongside its parliamentary functions, the States Greffe undertakes other services. The States Greffe is required under the States of Jersey Law to provide a secretariat service to the Council of Ministers. By agreement, the department also provides such services to other public bodies, for which Service Level Agreements (SLAs) have been put in place. In accordance with the provisions of the Legislation (Jersey) Law 2021, the Principal Legislative Drafter also reports to the Greffier of the States.

There are also a number of independent bodies and office-holders with which the States Greffe (either through the Greffier of the States or through PPC) has a statutory relationship and for which it also provides administrative support or assistance -

- Commissioner for Standards, in accordance with the Commissioner for Standards (Jersey) Law 2017;
- Referendum Commission, in accordance with the Referendum (Jersey) Law 2017;
- Jersey Electoral Authority, in accordance with the Elections (Jersey) Law 2002; and
- States of Jersey Complaints Panel, in accordance with the Administrative Decisions (Review) (Jersey) Law <u>1982</u>.

Led by the Greffier of the States, the department is managed by a Senior Leadership Team (SLT) also comprising the Deputy Greffier of the States, the two Assistant Greffiers of the States and the Head of Digital and Public Engagement. The Principal Legislative Drafter also attends SLT meetings. Monthly meetings are held by the SLT with the department's Finance, HR and Modernisation and Digital (M&D) Business Partners.

Under the Public Finances (Jersey) Law 2019, the Greffier of the States is Accountable Officer for the States Greffe, which is a Non-Ministerial States Body under the Law. In this regard, the Greffier reports, and is accountable, to PPC, which approves and oversees the budget for the States Assembly. To respect the constitutional independence of the States Assembly, the annual Government Plan must include PPC's estimates for the Assembly's expenditure limits as submitted without amendment, unless done so through a debate by the Assembly as a whole. The Greffier operates a scheme of delegation whereby other members of the department's SLT are budget holders for the purpose of day-to-day management. The department follows the Public Finances Manual as well as the Procurement policy when engaging suppliers and other external bodies.

IT provision for the department is maintained through a relationship with the Government's M&D department; although the States Greffe operates a number of significant assets outwith of this relationship in light of

the functions of the States Assembly. Contractors have therefore been engaged for the provision of transcription services, audio services and recordings, and webcasting in order that the proceedings of the States Assembly and its Committees and Panels are made accessible.

The States Greffe is a scheduled public authority under the Freedom of Information (Jersey) Law 2011 and therefore responds to requests submitted for information relating either to the department or to the States Assembly. In 2022, the department was sole respondent for 16 requests and co-operated with other departments on 12 further requests. The department is a data controller in accordance with the Data Protection (Jersey) Law 2018. The corporate Data Protection Officer (DPO) serves as the DPO for the department as well. 2 data breaches were recorded in 2022 but neither

required reporting to the Jersey Office of the Information Commissioner (JOIC). No Subject Rights Requests or Subject Access Requests were received. In accordance with the Public Records (Jersey) Law 2002, a retention schedule has been agreed with the Archivist for the public records held by the States Greffe. In terms of Health and Safety (H&S), the department has an identified member of staff who forms part of the corporate H&S community and who reports to the SLT.

Although activity is directed and heavily influenced by the political decisions of the States Assembly, its Committees and Panels and the requests received from individual members, the States Greffe undertakes an annual business planning process in order to identify key objectives for the year. A report on the objectives set for 2022 is included below.

#### **FINANCIAL PERFORMANCE**

	2020 (£)	2021 (£)	2022 (£)
Staff	2,068,877	2,153,970	2,528,521
Scrutiny: fees etc	86,002	198,845	31,121
Members' facilities	151,246	128,142	186,644
Premises and related costs	122,770	108,951	112,927
Digital and public engagement (non staff)	41,247	85,668	297,250
Transcription (including AV)	64,645	83,717	100,229
Office equipment and supplies	97,738	73,156	28,127
Privileges and Procedures Committee: fees, contracts	94,083	58,670	9,730
Inter-parliamentary activity	56,739	50,290	110,151
Conference and course fees	23,463	24,894	9,066
Other costs	3,449	4,044	58,552
Complaints Panel	568	-	1,800
Income and recharges	(12,512)	(7,150)	(3,316)
States Greffe sub-total	2,798,315	2,963,197	3,477,434
Members' remuneration	2,605,842	2,870,537	2,638,470
Legislative Drafting Office	1,250,693	1,372,611	1,133,184
Total	6,654,850	7,206,345	7,249,088

#### **PROGRESS AGAINST 2022 BUSINESS PLAN OBJECTIVES**

The following table sets out the principal commitments made in the States Greffe business plan for 2022 and the action taken during 2022 in relation to each matter.

#### **Business plan commitment**

Establish the Jersey Electoral Authority (a new body, set up under the Elections (Miscellaneous Amendments) (Jersey) Law 2021) and support the Authority in discharging its statutory functions, including the production of a post-election review report; provide support and advice for election candidates and people considering standing for election, with the aim of increasing the number of candidates; publicise the election, with the view of maximising voter registration and turnout; and support the establishment of an election observation mission, subject to the decision of PPC and the Chief Minister to invite election observers to Jersey.

Work with PPC to address recommendations about the electoral system from the Jersey Election Authority and election observers, including on the implementation of remaining aspects of P.139/2020.

Present options to PPC on introducing automatic electoral registration in time for the 2026 election and begin work on implementation.

#### Action taken

The objective was completed.

The Jersey Electoral Authority was appointed by PPC on 1 February 2022, the requisite notice having been given to the Assembly in R.7/2022. The Authority was therefore in position for the 2022 elections and its post-election report was received by PPC before the end of the year (and presented to the States as R.3/2023).

The Digital and Public Engagement Section of the States Greffe led on activity to engage prospective candidates in standing for election; and Islanders in registering to vote and then voting in the elections. The number of candidates increased from 91 in 2018 to 93 in 2022. Turnout at the election was, however, down by 1% compared to 2018.

An Election Observation Mission from the CPA took place during the 2022 elections, its subsequent report forming the basis for discussions by PPC in 2023.

This objective was carried forward into 2023.

The objective was carried forward into 2023. Although the political will from PPC existed for automatic electoral registration to be pursued, it became apparent that the States Greffe could not deliver this alone; and that the involvement and resources of other stakeholders (from the Government and the Parishes) would also be required for this objective to be achieved. Further work would be undertaken in 2023.



#### PROGRESS AGAINST 2022 BUSINESS PLAN OBJECTIVES (continued)

Business I	plan commitment

Develop and implement a comprehensive postelection induction programme for new Members, co-ordinated with government and the induction programme for new ministers; and integrate induction work with a professional development programme for Members for the 2022-26 Assembly.

Develop a new States Assembly website.

#### Action taken

The objective was partially completed. An induction programme was designed and delivered by the Members' Resources Team of the States Greffe in the first weeks after the elections. Briefings for the new Assembly, taking into account offers from Government departments and external stakeholders, began after the Summer recess. Work commenced on a professional development programme for subsequent consideration by PPC in 2023.

The objective was carried forward into 2023. During 2022 a supplier was procured and the discovery phase of the new website project was undertaken, however the development and launch of the website was carried forward into 2023. Delays were due to the extensive procurement process and pressures due to the Election campaign.

An email database was built in the lead-up to the election, with e-newsletters attracting a 60% open rate and 23% click through rates, compared to industry averages of 23% and 2.37% respectively.

Further work was planned for 2023 to coincide with the launch of the new States Assembly website.

Devise and implement a new social media strategy including new initiatives such as the provision of more video content to explain Assembly business.

Create a contact database for people interested

in different aspects of Jersey politics to enable

the provision of targeted information about the

work of the Assembly, using a wider variety of

communications channels.

Create, launch and continue to develop new education initiatives about politics in Jersey, including resources and support packages for schools. The objective was completed. A new social media strategy was written and implemented, including content tailored to each platform.

A range of new resources were developed during 2022 and a review of secondary school teaching of politics was carried out to inform future support and resources. In addition, a new book for primary school students was produced to encourage civic engagement by children.

#### Business plan commitment

Create a Members' portal to bring together all the operational information they need in one place and to provide templates for the submission of information, such as written and oral questions and the registration of interests, to the Greffe.

Further development of the Members' research and casework service, including enhanced, published briefing papers and support for Members preparing for major debates.

Undertake a feasibility study into the provision of office accommodation for States Members, focusing in particular on repurposing Piquet House for this purpose.

Publish a procedural manual which explains how Standing Orders are implemented and includes details of Bailiff's rulings and past precedents.

Update and launch the States Assembly YouTube channel, including subtitled webcasts of Assembly and Panel proceedings.

#### Action taken

The objective was partially completed. A central point for information and distribution to elected States Members was created via Microsoft Teams for the new Assembly after the elections. This did not involve some automated process, as initially envisaged (for instance, with declarations of interest) but the administration of those processes was reviewed and enhanced.

The objective was completed. The Members' Resources Team continued its work in delivering a bespoke service for elected States Members acting in an independent capacity. A schedule of Briefing Papers for the year was agreed and published accordingly.

The objective was completed. Work on this matter indicated, however, that Piquet House would not be appropriate for States Members' needs and, instead, work was undertaken on 23 Hill Street in order that improved office accommodation could be provided to members when acting in an independent capacity.

The objective was partially completed and carried forward into 2023. The manual was not published but work was completed on consolidating rulings and precedents into one document, for reference by the Presiding Officers.

The objective was partially completed. Webcasts of States Assembly meetings from previous years were made available, with subtitles, on the Assembly's YouTube Channel. Work would continue in 2023 on updating and enhancing the use of the Channel.

#### PROGRESS AGAINST 2022 BUSINESS PLAN OBJECTIVES (continued)

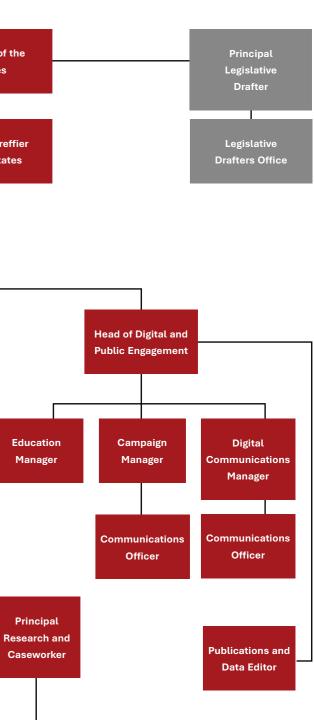
#### **DEPARTMENTAL STRUCTURE**

Business plan commitment	Action taken	
Further develop the scrutiny communications strategy, to ensure that the scrutiny system is better understood by the media and the public, and more influential, including by better linking scrutiny work with e-petitions. In addition, we will continue to work with the Scrutiny Liaison Committee to remove barriers to engagement with scrutiny work and increase the diversity of scrutiny interlocutors.	An updated scrutiny communications strategy was written and approved by the Scrutiny Liaison Committee 2022-26. Public engagement with scrutiny reviews continued to increase as a result of a campaign approach.	Finance and HR Administrator
Work with PPC to implement a new system for setting States Members' remuneration, as agreed by the Assembly with the adoption of P.40/2021.	The objective was completed. Legislation to implement the provisions of P.40/2021 was adopted before the election and the new PPC initiated the process for the recruitment of a Remuneration Reviewer, in accordance with the new system.	Assistant Greffier (Committees and Panels)
Develop proposals for the Assembly to better meet the needs of people with disabilities, under the auspices of the CPA regional disabilities network.	The objective was carried forward into 2023.	Principal Committee and Panel Officer x 2
Organise the first-ever meeting of the British-Irish Parliamentary Assembly in Jersey.	The objective was carried forward into 2023. Outside of the control of the States Greffe, the plenary conference initially envisaged for 2022 was deferred to the following year.	Committee and Panel OfficersSpecialist Secretariat Officers x3
Develop and implement a wellness strategy for staff and work with PPC on proposals to enhance the wellbeing of States Members.	The objective was completed. A Wellness Strategy for the department was agreed and implemented. Material for States Members, to ensure they had access to wellbeing resources, was provided during the induction period following the elections.	Research andAssistantProject OfficersSecretariatx 5Officer

More information on performance measures, risk management and the staffing of the States Greffe can be found in the department's business plan (R.27/2022).

Administrative Assistants x 5

#### **ACCOUNTABILITY REPORT**



esearch and roject Officer x 4

STATES ASSEMBLY ANNUAL REPORT 2022 - PRIVILEGES AND PROCEDURES COMMITTEE | 43





# **APPENDIX** 1 - 6

#### MEMBERSHIP OF THE STATES ASSEMBLY AS AT JANUARY 2022

The States Assembly comprises 49 elected members and 5 non-elected members. Prior to the elections of June 2022, the elected element consisted of 8 Senators, 12 Connétables and 29 Deputies. With the reforms that had been agreed to the composition, from June 2022 the elected element consisted of 12 Connétables and 37 Deputies. The non-elected element remained unchanged: the Bailiff, His Excellency the Lieutenant-Governor, the Dean, H.M. Attorney General and H.M. Solicitor General. The Deputy Bailiff deputises for the Bailiff in their absence. Listed below is the membership as it stood at the beginning of 2022 and how it stood at the end of the year.

Timothy John Le Cocq, Bailiff, President (Appointed 17 October 2019) Air Chief Marshal Sir Stephen Dalton GCB, Lieutenant Governor (Appointed 13 March 2017)

Elected Members	First sworn in as States Member	Role
Senator Ian Joseph Gorst	05.12.2005	Minister for External Relations and Financial Services
Senator Lyndon John Farnham	09.12.1999	Minister for Economic Development, Tourism, Sport and Culture and Deputy Chief Minister
Senator Sarah Craig Ferguson	12.12.2002	
Senator John Alexander Nicholas Le Fondré	05.12.2005	Chief Minister and Chair, States Employment Board
Senator Tracey Anne Vallois	08.12.2008	
Senator Kristina Louise Moore	14.11.2011	President, Scrutiny Liaison Committee and Chair, Corporate Services Scrutiny Panel
Senator Stephen William Pallett	14.11.2011	
Senator Samuel Yves Mézec	07.03.2014	
Connétable Alan Simon Crowcroft of St. Helier	12.12.1996	
Connétable Deidre Wendy Mezbourian of St. Lawrence	05.12.2005	Chair, Comité des Connétables
Connétable Sadie Anthea Le Sueur-Rennard of St. Saviour	14.11.2011	
Connétable Michael Keith Jackson of St. Brelade	11.11.2005	Chair, Environment, Housing and Infrastructure Scrutiny Panel
Connétable John Edward Le Maistre of Grouville	e 04.10.2013	
Connétable Philip Bond Le Sueur of Trinity	03.11.2014	Chair, Planning Committee
Connétable Richard Vibert of St. Peter	01.06.2018	Assistant Minister for Children and Education
Connétable John Michael Le Bailly of St. Mary	14.11.2011	
Connétable Richard Alan Buchanan of St. Ouer	01.06.2018	Assistant Chief Minister and Assistant Minister for External Relations and Financial Services

Connétable Karen Shenton-Stone of St. Martin 01.06.2018



#### **APPENDIX 1**

Elected Members	First sworn in as States Member	Role	Elected Members	First sworn in as States Member	Role
Connétable Andrew Nicholas Jehan of St. John			Deputy Gregory Charles Umberto Guida of St. Lawrence	01.06.2018	Minister for Home Affairs and Assistant Minister for the Environment
Connétable Marcus O'Donnel Troy of St. Clemen	t 30.07.2021		Deputy Rowland Edward Huelin of St. Peter	01.06.2018	Assistant Chief Minister
Deputy Judith Ann Martin of St. Helier No. 1	05.05.2000	Minister for Social Security	Deputy Charles Hugh Raymond of Trinity	01.06.2018	Assistant Minister for Health and Social
Deputy Geoffrey Peter Southern of St. Helier No. 2	15.02.2002			01.00.2010	Services and for Infrastructure
Deputy Carolyn Fiona Labey of Grouville	12.12.2002	Minister for International Development,	Deputy Trevor Pointon of St. John	01.06.2018	Assistant Minister for Children and Education
		Assistant Chief Minister, Chair, Jersey Overseas Aid Commission and Chair, Commonwealth Parliamentary Association (Jersey Branch)	Deputy Mary Rose Le Hegarat of St. Helier No. 3/4	01.06.2018	Chair, Health and Social Security Scrutiny Panel
Deputy Kevin Charles Lewis of St. Saviour No. 2	2 05.12.2005	Minister for Infrastructure	Deputy Steven Morrison Ahier of St. Helier No. 3/4	01.06.2018	
Deputy Montfort Tadier of St. Brelade No. 2	08.12.2008	President, Assemblée Parlementaire de la Francophonie (Jersey Branch)	Deputy Jessica Harriet Perchard of St. Saviour No. 3	01.06.2018	Assistant Minister for the Environment
Deputy Michael Roderick Higgins of St. Helier No. 3/4	08.12.2008		Deputy Robert James Ward of St. Helier No. 2	01.06.2018	Chair, Education and Home Affairs Scrutiny Panel
Deputy Jeremy Martin Maçon of St. Saviour No. 1	08.12.2008		Deputy Carina Soares Alves of St. Helier No. 1	01.06.2018	Chair, Privileges and Procedures Committee
Deputy Susan Jane Pinel of St. Clement	14.11.2011	Minister for Treasury and Resources	Deputy Kevin Glyn Pamplin of St. Saviour No. 1	01.06.2018	
			Deputy Inna Gardiner of St. Helier No. 3/4	01.03.2019	Chair, Public Accounts Committee
Deputy Stephen George Luce of St. Martin	14.11.2011				
Deputy Richard John Renouf of St. Ouen	03.11.2014	Minister for Health and Social Services			
Deputy Louise Mary Catherine Doublet of St. Saviour No. 2	03.11.2014		Robert James MacRae Q,C., Deputy Bailiff (App	oointed 6 January 202	20)
Deputy Russell Labey of St. Helier No. 1	03.11.2014	Minister for Housing and Communities	The Very Reverend Michael Keirle, Dean Of Jers	ey (Appointed 7 Sept	ember 2017)
Deputy Scott Michael Wickenden of	03.11.2014	Minister for Children and Education, Assistant	Mark Howard Temple, Q.C., H.M. Attorney Gene	eral (Appointed 9 Ma	rch 2020)
St. Helier No. 1		Chief Minister and Assistant Minister for Social Security	Advocate Matthew Jowitt, Q.C., H.M. Solicitor C	General (Appointed 1	May 2020)
Deputy Robert David Johnson of St. Mary	03.11.2014	Chair, Economic and International Affairs Scrutiny Panel			
Deputy Graham John Truscott of St. Brelade No. 2	03.11.2014		OFFICERS OF THE STATES		
Deputy John Hilary Young of St. Brelade No. 1	14.11.2011	Minister for the Environment	Dr. Mark Egan, Greffier of the States (Appointed	l 19 January 2016)	
Deputy Lindsay Barry Edward Ash of St. Clement	01.06.2018	Assistant Minister for Treasury and Resources and Home Affairs	Lisa-Marie Hart, Deputy Greffier of the States (/	Appointed 13th May 2	2014)
Deputy Kirsten Francis Morel of St. Lawrence	01.06.2018	Assistant Minister for Economic Development,	Advocate Elaine Millar, Viscount (Appointed 10	July 2015)	
		Tourism, Culture and Sport	Advocate Mark Harris, Deputy Viscount (Appoin	nted 28 January 2013	;)



**APPENDIX 1** 

#### **APPENDIX 1**

MEMBERSHIP OF THE STATES ASSE	MBLY AS OF DE	CEMBER 2022	Elected Members	First sworn in as States Member	Role
Sir Timothy John Le Cocq, Bailiff, President (Ap Vice-Admiral Jeremy Paul Kyd CBE, Lieutenant			Deputy Mary Rose Le Hegarat of St. Helier North	n 01.06.2018	
			Deputy Steven Morrison Ahier of St. Helier North	01.06.2018	Assistant Minister for Treasury and Resources
Elected Members	First sworn in as States Member	Role	Deputy Robert James Ward of St. Helier No. 2	01.06.2018	Chair, Commonwealth Parliamentary Association (Jersey Branch)
Connétable Alan Simon Crowcroft of St. Helier	12.12.1996				
Connétable Deidre Wendy Mezbourian of St. Lawrence	05.12.2005		Deputy Carina Soares Alves of St. Helier No. 1	01.06.2018	
			Deputy Inna Gardiner of St. Helier No. 3/4	01.03.2019	Minister for Children and Education
Connétable Michael Keith Jackson of St. Brelad Connétable Philip Bond Le Sueur of Trinity	03.11.2014	Chair, Comité des Connétables Chair, Planning Committee	Deputy Ian Joseph Gorst of St. Mary, St. Ouen and St. Peter	05.12.2005	Minister for Treasury and Resources
Connétable Richard Vibert of St. Peter	01.06.2018	Assistant Minister for Children and Education	Deputy Lyndon John Farnham of St. Mary, St. Ouen and St. Peter	09.12.1999	
Connétable Karen Shenton-Stone of St. Martin	01.06.2018	Chair, Privileges and Procedures Committee	Deputy Kristing Louise Maara of St. Mary	14 11 2011	Chief Minister and Chair of the States
Connétable Andrew Nicholas Jehan of St. John	09.04.2021	Assistant Chief Minister and Vice-Chair, States Employment Board	Deputy Kristina Louise Moore of St. Mary, St. Ouen and St. Peter	14.11.2011	Employment Board
Connétable Marcus O'Donnel Troy of St. Clement	t 30.07.2021		Deputy Samuel Yves Mézec of St. Helier South	07.03.2014	President of the Scrutiny Liaison Committee and Chair, Corporate Services Scrutiny Panel
Connétable Robert David Johnson of St. Mary	03.11.2014				
Connétable Kevin Charles Lewis of St. Saviour	05.12.2005		Deputy Philip Francis Cyril Ozouf of St. Saviour	09.12.1999	Minister for External Relations and Financial Services
Connétable Richard Honeycombe of St. Ouen	27.06.2022		Deputy Sir Philip Martin Bailhache	20.12.1972	
Connétable Mark Labey of Grouville	27.06.2022		of St. Clement		
Deputy Geoffrey Peter Southern of St. Helier Central	15.02.2002		Deputy Thomas Antony Coles of St. Helier South	27.06.2022	
Deputy Carolyn Fiona Labey of Grouville St. Martin	12.12.2002	Minister for International Development and and Chair, Jersey Overseas Aid Commission	Deputy Beatriz Borges de Sousa Vaz Moreno Porée of St. Helier South	27.06.2022	
Deputy Montfort Tadier of St. Brelade	08.12.2008	President of the Assemblée Parlementaire de la Francophonie (Jersey Branch)	Deputy David James Warr of St. Helier South	27.06.2022	Minister for Housing and Communities
Deputy Stephen George Luce of Grouville	14.11.2011	Chair, Environment, Housing and Infrastructure	Deputy Helen Mary Miles of St. Brelade	27.06.2022	Minister for Home Affairs
and St. Martin		Scrutiny Panel	Deputy Mary Rose Scott of St. Brelade	27.06.2022	Chair of the Economic and International Affairs
Deputy Louise Mary Catherine Doublet of St. Saviour	03.11.2014	Assistant Minister for Children and Education			Scrutiny Panel
Doputy Viroton Francia Maral of Ch. John	01.06.2010	Doputy Chief Minister and Minister for	Deputy Jonathan Renouf of St. Brelade	27.06.2022	Minister for the Environment
Deputy Kirsten Francis Morel of St. John, St. Lawrence and Trinity	01.06.2018	Deputy Chief Minister and Minister for Economic Development, Tourism, Culture and Sport	Deputy Catherine Dolores Curtis of St. Helier Central	27.06.2022	Chair of the Children, Education and Home Affairs Scrutiny Panel
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#### MEMBERSHIP OF THE STATES ASSEMBLY AS OF DECEMBER 2022 (continued)

Elected Members	First sworn in as States Member	Role
Deputy Lyndsay Victoria Feltham of St. Helier Central	27.06.2022	Chair of the Public Accounts Committee
Deputy Rosemary Esther Binet If Grouville and St. Martin	27.06.2022	Assistant Minister for Health and Social Services
Deputy Hilary Louise Jeune f St. John, St. Lawrence and Trinity	27.06.2022	Assistant Minister for the Environment and for Home Affairs
Deputy Margaret Elaine Millar f St. John, St. Lawrence and Trinity	27.06.2022	Minister for Social Security and Assistant Minister for Treasury and Resources
Peputy Andrea Howell f St. John, St. Lawrence and Trinity	27.06.2022	
Deputy Thomas John Albert Binet of St. Saviour	27.06.2022	Minister for Infrastructure
Peputy Malcolm Ross Ferey of St. Saviour	27.06.2022	Assistant Minister for Health and Social Services, and for Social Security
Deputy Raluca Stefana Kovacs of St. Saviour	27.06.2022	
Deputy Alexander Frederick Curtis If St. Clement	27.06.2022	Assistant Chief Minister and Assistant Minister for Economic Development, Tourism, Culture and Sport
Deputy Barbara Ward of St. Clement	27.06.2022	
Deputy Karen Margaret Wilson of St. Clement	27.06.2022	Minister for Health and Social Services
Deputy Lucy Kate Frances Stephenson of St. Mary, St. Ouen and St. Peter	27.06.2022	Assistant Chief Minister and Assistant Minister for Economic Development, Tourism, Culture and Sport, and for Infrastructure
Deputy Max Brennan Andrews of St. Helier North	27.06.2022	

Robert James MacRae Q,C., Deputy Bailiff (Appointed 6 January 2020) The Very Reverend Michael Keirle, Dean Of Jersey (Appointed 7 September 2017) Mark Howard Temple, Q.C., H.M. Attorney General (Appointed 9 March 2020) Advocate Matthew Jowitt, Q.C., H.M. Solicitor General (Appointed 1 May 2020)

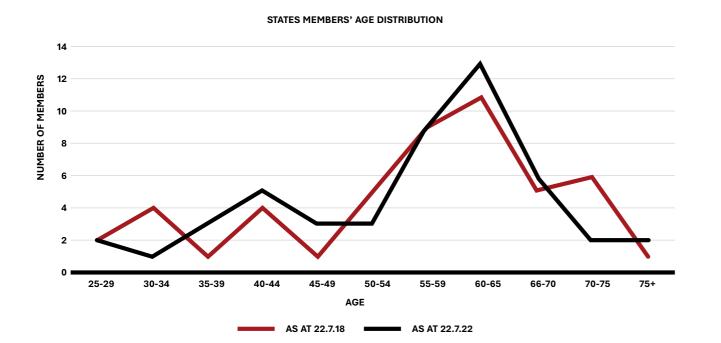
#### **OFFICERS OF THE STATES**

Lisa-Marie Hart, Greffier of the States (Appointed 29 April 2022) William Millow, Deputy Greffier of the States (Appointed 1 August 2022) Advocate Matthew Swann, Viscount (Appointed 17 June 2022) Advocate Mark Harris, Deputy Viscount (Appointed 28 January 2013)



# **States Assembly Demographic Data**

Age and Length of Service	
Average age of States Members, 1 July 2018	56.25
Average age of States Members, April 2022 (pre-election)	59.27
Average age of States Members, 1 July 2022	55.98



Average length of service of the 49 members, at end 2021	9 year 6 months
Average length of service of the 49 members, at 1st April 2022 (pre-election)	9 years 3 months
Average length of service of the 49 members, at end 2022	6 years

Longest serving member of the Assembly (March 2022)

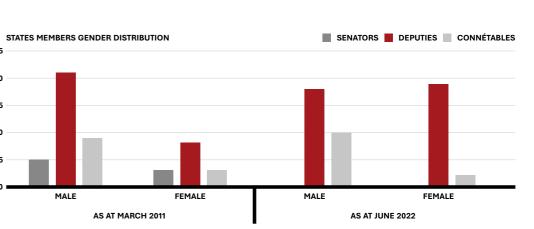
Connétable A.S. Crowcroft of St. Helier (first elected 1996)

	No. as at June 2021		As at July :	2022
	Male	Female	Male	Female
Senators	5	3	-	-
Deputies	21	8	18	19
Connétables	9	3	10	2
Total	35	14	28	21

25 show the number of female and 20 male States Members that sat 15 on each Panel and 10 Committee during the 2018-2022 term of office.\*

5

The tables below



Scrutiny Panel/Committee Name	Female Members	Male Members	Chair	Vice-Chair
Scrutiny Liaison Committee	3	3	F	F
Health and Social Security	2	3	F	М
Children, Education and Home Affairs	2	2	М	F
Corporate Services	3	3	F	М
Environment, Housing and Infrastructure	2	4	М	М
Economic and International Affairs	0	3	М	М
Public Accounts Committee	3	3	F	F

PPC Name	Female Members	Male Members	Chair	Vice-Chair
Privileges and Procedures Committee	4	3	F	F
Political Awareness and Education				
Sub-Committee	5	4	F	
Diversity Forum	6	4	F	
Democratic Accountability and				
Governance Sub-Committee	1	5	F	
Election Observers Sub-Committee	1	1	М	
Benchmarking Sub-Committee	3	1	F	
Remuneration Sub-Committee	2	5	М	
States Members Pension Sub-Committee	1	1	М	

\* Membership shifted throughout the term on Committees and Panels. The statistics show the composition as of the end of term in June 2022.

Committee Name	Female Members	Male Members	Chair	Vice-Chair
Planning Committee	2	8	М	Μ
Committee Name	Female Members	Male Members	Chair	Vice-Chair
	Temate Plembers	Plate Plembers	Unan	vice-onali
Comité des Connétables	2	10	F	М



# **States Assembly Meeting Data**

#### NUMBER OF STATES MEETING DAYS

	No. of meeting days for ordinary business	Ceremonial meetings	Total number of meeting days
2001	34	3	37
2002	45	2	47
2003	36	1	37
2004	47	2	49
2005	48	1	49
2006	35	3	38
2007	44	1	45
2008	50	1	51
2009	59	1	60
2010	49	1	50
2011	61	3	64
2012	34	2	36
2013	40	2	42
2014	47	1	48
2015	32	1	33
2016	32	1	33
2017	42	1	43
2018	33	1	34
2019	34	1	35
2020	59	1	60
2021	43	1	44
2022	44	5	49

#### **BREAKDOWN OF TIME AT STATES MEETINGS**

	2019	2020	2021	2022	
Roll call and announcements	5h 30m	8h 34m	5h 59m	8h 04m	
Notice of propositions and other preliminaries	42m	48m	39m	39m	
Appointments	10m	59m	6h 20m	16h 40m	
Questions	41h 19m	61h 21m	43h 53m	23h 54m	
Statements	6h 03m	5h 19m	4h 03m	4h 37m	
Public business	131h 41m	244h 08m	173h 19m	190h 28m	
Arrangement of future business	4h 42m	12h 54m	6h 32m	6h 39m	
Total sitting time	190h 07m	334h 03m	240h 45m	251h 01m	

#### 54 | STATES ASSEMBLY ANNUAL REPORT 2022 - PRIVILEGES AND PROCEDURES COMMITTEE

#### TIME SPENT ON ORAL QUESTIONS

	2019	2020	2021	2022
Oral with notice	29h 46m	32h 52m	29h 44m	15h 51m
Oral without notice	9h 39m	23h 37m	12h 02m	7h 37m
Urgent oral questions	24m	4h 04m	2h	25m
Total oral questions	41h 19m	56h 33m	43h 46m	23h 53m

#### NUMBER OF ORAL QUESTIONS WITH NOTICE BROKEN DOWN BY RESPONDENT

	2019	2020	2021	2022
Chief Minister	46	71	37	13
Children and Education (previously Education)	15	15	14	10
Economic Development, Tourism, Sport and Culture	14	25	14	6
Environment	16	17	13	8
External Relations and Financial Services	7	3	4	4
Health and Social Services	43	73	35	17
Home Affairs	19	14	15	4
Housing and Communities (previously Children and Housing)	10	20	9	6
Infrastructure	36	35	16	21
International Development	0	1	1	0
Social Security	17	17	20	15
Treasury and Resources	25	22	19	9
Comité des Connétables	2	3	0	1
Privileges and Procedures Committee	5	7	2	1
States Employment Board	24	14	4	6
Attorney General	4	13	10	3
Scrutiny Liaison Committee	0	1	0	0
Scrutiny Panels	1	0	1	0
Other	1	5	2	0
Total	285	356	221	124
Unanswered	0	0	12	11*

\* Any question that is not asked during the period allowed for Oral Questions with notice must receive a written response



#### BREAKDOWN OF TIME SPENT ON ORAL QUESTIONS WITHOUT NOTICE TO MINISTERS

2019	2020	2021	2022
2h 34m	2h 09m	2h 13m	2h 41m
45m	30m	45m	31m
47m	32m	51m	15m
46m	47m	47m	30m
26m	13m	45m	15m
32m	46m	48m	14m
32m	35m	27m	22m
50m	30m	47m	33m
32m	31m	30m	29m
17m	31m	29m	30m
59m	31m	29m	31m
39m	33m	30m	31m
9h 39m	8h 13m	9h 35m	7h 37m
	2h 34m 45m 47m 46m 26m 32m 32m 50m 32m 50m 32m 17m 59m 39m	2h 34m       2h 09m         45m       30m         47m       32m         46m       47m         26m       13m         32m       46m         32m       35m         50m       30m         32m       31m         59m       31m         39m       33m	2h 34m       2h 09m       2h 13m         45m       30m       45m         47m       32m       51m         46m       47m       47m         26m       13m       45m         32m       46m       48m         32m       35m       27m         50m       30m       47m         32m       35m       27m         50m       30m       47m         32m       31m       29m         32m       31m       29m         39m       33m       30m

#### NUMBER OF WRITTEN QUESTIONS BROKEN DOWN BY RESPONDENT

	2019	2020	2021	2022
Chief Minister	65	65	63	36
Economic Development, Tourism, Sport and Culture	26	14	16	13
Environment	33	27	35	29
External Relations	10	3	7	5
Children and Education (previously Education)	29	29	44	28
Health and Social Services	84	107	80	49
Home Affairs	47	17	26	16
Housing and Communities (previously Children and Housing)	21	28	12	14
Infrastructure	54	29	38	18
International Development	2	2	3	0
Social Security	31	30	26	25
Treasury and Resources	57	48	46	43
Comité des Connétables	0	2	3	6
Privileges and Procedures Committee	5	9	6	10
Attorney General	22	12	18	5
Scrutiny Liaison Committee	3	1	1	0
Scrutiny Panels	0	0	0	1
States Employment Board	38	38	17	15
Other	2	0	1	4
Total	529	461	442	317

#### BREAKDOWN OF STATEMENTS MADE

	2019	2020	2021	2022
Chief Minister	4	6	3	1
Children and Education (previously Education)	1	1	-	-
Economic Development, Tourism, Sport and Culture	2	-	-	-
Environment	-	-	1	-
External Relations and Financial Services	2	1	-	2
Health and Social Services	-	-	-	2
Home Affairs	1	1	-	-
Housing and Communities (previously Children and Housing)	3	1	-	1
Infrastructure	-	1	-	1
International Development	-	-	1	1
Social Security	-	1	-	2
Treasury and Resources	-	-	1	-
Privileges and Procedures Committee	1	-	-	-
Scrutiny Liaison Committee	-	-	-	-
Scrutiny Panels	-	-	1	-
Comité des Connétables	-	-	-	-
States Employment Board	-	-	-	-
Other official	4	-	-	1
Personal	2	1	4	1
Number of statements	20	13	11	12
Time taken	6h 3m	5h 19m	4h 3m	4h 37m

#### NUMBER OF PROPOSITIONS AND AMENDMENTS LODGED AU GREFFE FOR DEBATE

Propositions	2019	2020	2021	2022
Lodged by				
Minister / Government	78	108	85	75
PPC	11	6	14	9
Scrutiny	2	2	3	1
Senator in own name	8	5	8	7
Connétable in own name	2	4	4	3
Deputy in own name	28	47	12	24
Total	129	172	126	119
Subsequently Withdrawn	24	23	7	10
	2019	2020	2021	2022
Lodged by				
<b>Lodged by</b> Minister / Government	26	<b>2020</b> 34	32	36
<b>Lodged by</b> Minister / Government PPC		34 0		36 0
<b>Lodged by</b> Minister / Government PPC	26	34	32	36
<b>Lodged by</b> Minister / Government PPC Scrutiny	26 1	34 0	32 2	36 0
<b>Lodged by</b> Minister / Government PPC Scrutiny Senator in own name	26 1 24	34 0 23	32 2 24	36 0 7
<b>Lodged by</b> Minister / Government PPC Scrutiny Senator in own name Connétable in own name	26 1 24 5	34 0 23 7	32 2 24 9	36 0 7 1
Amendments Lodged by Minister / Government PPC Scrutiny Senator in own name Connétable in own name Deputy in own name Total	26 1 24 5 12	34 0 23 7 11	32 2 24 9 10	36 0 7 1 12

Propositions	2019	2020	2021	2022
Lodged by				
Minister / Government	78	108	85	75
PPC	11	6	14	9
Scrutiny	2	2	3	1
Senator in own name	8	5	8	7
Connétable in own name	2	4	4	3
Deputy in own name	28	47	12	24
Total	129	172	126	119
Subsequently Withdrawn	24	23	7	10
Amendments	2019	2020	2021	2022
	2019	2020	2021	2022
<b>Amendments Lodged by</b> Minister / Government	<b>2019</b> 26	<b>2020</b> 34	<b>2021</b> 32	<b>2022</b> 36
Lodged by				
<b>Lodged by</b> Minister / Government	26	34	32	36
<b>Lodged by</b> Minister / Government PPC	26 1	34 0	32 2	36 0
<b>Lodged by</b> Minister / Government PPC Scrutiny	26 1 24	34 0 23	32 2 24	36 0 7
<b>Lodged by</b> Minister / Government PPC Scrutiny Senator in own name	26 1 24 5	34 0 23 7	32 2 24 9	36 0 7 1
<b>Lodged by</b> Minister / Government PPC Scrutiny Senator in own name Connétable in own name	26 1 24 5 12	34 0 23 7 11	32 2 24 9 10	36 0 7 1 12



#### NUMBER OF PROPOSITIONS DEBATED DURING STATES ASSEMBLY MEETINGS

Propositions debated (exclu	uding Amendme	ents)		
Appointments	13	13	11	7
Legal Act	10	3	10	5
Draft Law	21	11	52	35
Regulations	40	62	62	30
Standing Order	9	9	8	8
Medium Term Financial Plan/Budget	1	-		
Government Plan	-	1	2	1
Minister/Government policy	2	11	26	11
Petition	-	-	-	0
Private member policy	32	40	48	30
Privileges and Procedures Committee policy	1	2	2	1
Scrutiny policy	-	-	4	1
In committee debate	3	4	4	2
Vote of No Confidence / Censure	-	1	2	0
Total	132	156	242	131

#### TIME SPENT ON PROPOSITIONS DURING STATES ASSEMBLY MEETINGS BROKEN DOWN **BY PROPOSITION TYPE**

Appointments	1h 50m	1h 09m	4h 08m	2h 02m
Legal Act	56m	1h 08m	3h 18m	1h 01m
Draft Law	16h 48m	5h 27m	60h 04m	19h 41m
Regulations	12h 11m	51h 46m	39h 50m	9h 12m
Standing Order	6h	6h 18m	3h 44m	2h 11m
Medium Term Financial	-	-	-	
Plan/Budget				
Government Plan	-	20h 36m	43h	22h 59m
Minister's policy	31h 49m	24h 08m	64h 36m	82h 28m
Petition	-	-	-	0
Private member policy	55h 06m	75h 40m	95h 52m	45h 58m
Privileges and Procedures	1h 20m	17h 07m	4h 10m	19m
Committee policy				
Scrutiny policy	-	-	14h 24m	1h 45m
In committee debate	7h 31m	14h 19m	12h	2h 50m
Vote of No Confidence / Censu	ure	-	8h 19m	
Total	133h 31m	225h 57m	345h 06m	190h 26m
% total sitting time spent	70.2%	73%	72%	76%
on public business				

# **States Member Participation Statistics**

#### SENATORS PRE-ELECTION

	Questions asked	Projects proposed for debate		Speeches made during debates	(absent due to		Parental Respons- -ibilities	Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
I. J. Gorst	1	11	1	14	0	3	0	2	1	3
L. J. Farnham	0	2	0	20	0	0	0	1	3	4
S. C. Ferguson	7	2	0	16	1	0	0	8	0	6
J. A. N. Le Fondré	2	2	1	23	1	2	0	4	3	7
T. A. Vallois	12	3	0	20	6	0	0	1	1	1
K. L. Moore	21	6	0	31	1	0	0	0	0	0
S. Pallett	9	5	0	20	1	0	0	2	0	1
S. Y. Mézec	42	4	0	38	0	0	0	0	0	0

#### **CONNÉTABLES PRE-ELECTION**

	Questions asked	Projects proposed for debate		Speeches made during debates	Malade (absent due to illness)		Parental Respons- -ibilities	Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
A.S. Crowcroft of St. Helier	5	4	0	12	0	0	0	0	1	0
D.W. Mezbourian of St. Lawrence	2	1	0	32	0	0	0	3	0	0
S.A. Rennard of St. Saviour	3	1	0	10	3	0	0	2	0	2
M.K. Jackson of St. Brelade	22	7	0	58	0	0	0	1	0	1
J.E. Le Maistre of Grouville	0	0	0	5	0	0	0	0	0	0
P.B. Le Sueur of Trinity	0	0	0	6	0	5	0	0	0	0
R.P. Vibert of St. Peter	1	1	0	11	1	0	0	1	0	2
J.M. Le Bailly of St. Mary	0	1	0	17	0	0	0	2	5	7
R.A. Buchanan of St. Ouen	1	16	0	21	0	0	0	1	0	1
K.E. Shenton-Stone of St. Martin	3	0	0	16	1	0	0	0	0	1
A.N. Jehan of St. John M.O'D. Troy of St. Clement	19 0	3 0	0 0	35 5	0 0	0 0	0 0	0 1	0 0	0 0

**APPENDIX 4** 

#### **DEPUTIES PRE-ELECTION**

	Questions asked	Projects proposed for debate	Statements made	Speeches made during debates	Malade (absent due to illness)		Parental Respons- -ibilities	Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
J. A. Martin	0	1	2	27	0	0	0	2	0	1
of St. Helier G. P. Southern	38	0	0	41	0	0	0	1	5	6
of St. Helier										
C. F. Labey of Grouville	0	4	0	9	3	0	0	1	1	2
K. C. Lewis	0	2	0	18	0	0	0	0	0	0
of St. Saviour M. Tadier	30	4	1	65	1	0	0	0	2	1
of St. Brelade										
M. R. Higgins of St. Helier	20	2	0	28	1	0	0	3	1	4
J. M. Maçon	5	1	0	9	8	0	0	7	0	4
of St. Saviour S. J. Pinel	0	8	0	5	0	0	0	0	0	0
of St. Clement										
S. G. Luce of St. Martin	12	2	0	48	0	0	0	0	0	0
R. J. Renouf	0	2	2	19	0	0	0	0	0	0
of St. Ouen L. M. C. Doublet	9	1	0	13	7	0	1	0	2	1
of St. Saviour							_			
R. Labey of St. Helier	0	2	0	22	0	0	0	2	0	2
S. M. Wickenden	0	4	0	15	0	0	0	2	3	0
of St. Helier D. M. Johnson	3	0	0	39	0	1	0	0	0	0
of St. Mary										
G. J. Truscott of St. Brelade	10	0	0	11	0	0	0	2	0	2
J. H. Young	0	20	0	73	1	0	0	0	0	0
of St. Brelade L.B.E. Ash	1	0	0	16	0	0	0	0	0	0
of St. Clement										
K.F. Morel of St. Lawrence	24	7	0	56	0	0	0	1	1	2
G.C.U. Guida	0	9	0	37	0	0	0	0	1	1
of St. Lawrence R.E. Huelin	0	7	0	18	2	0	0	2	0	2
of St. Peter										
H. Raymond of Trinity	0	0	0	6	4	0	0	4	3	4
T. Pointon	0	0	0	3	0	0	0	0	0	0
of St. John M.R. Le Hegarat	4	2	0	13	0	0	0	0	0	0
of St. Helier			_				_	_		
S. M. Ahier of St. Helier	13	1	0	6	0	0	0	0	0	0
J.H. Perchard	2	2	0	12	4	0	0	0	0	0
of St. Saviour R.J. Ward	46	4	0	68	0	0	0	1	0	1
of St. Helier										
C.S. Alves of St. Helier	6	11	0	4	6	0	0	0	1	1
K.G. Pamplin	23	0	0	24	0	0	0	1	0	0
of St. Saviour I. Gardiner	12	4	0	24	3	0	0	1	0	0
of St. Helier					Ĵ	-	-			-

### **CONNÉTABLES POST-ELECTION**

	Questions asked	Projects proposed for debate		Speeches made during debates	Malade (absent due to illness)		Parental Respons- -ibilities	Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
A.S. Crowcroft of St. Helier	16	3	0	10	0	0	0	1	1	1
D.W. Mezbourian of St. Lawrence	16	0	0	5	2	0	0	4	0	1
M.K. Jackson of St. Brelade	21	0	0	11	0	1	0	1	1	2
P.B. Le Sueur of Trinity	10	0	0	5	0	0	0	1	0	0
R. Vibert of St. Peter	0	1	0	5	0	0	0	1	0	1
K. Shenton-Stone of St. Martin	2	0	1	2	2	0	0	0	0	0
A.N. Jehan of St. John	2	0	0	10	0	0	0	0	0	0
M. O'D. Troy of St. Clement	0	0	0	3	5	0	0	2	0	0
M.A. Labey of Grouville	1	0	0	4	0	0	0	0	0	0
R.A.K. Honeycombe of St. Ouen	1	0	0	1	0	0	0	0	0	0
R.D. Johnson of St. Mary	10	0	0	9	0	0	0	0	1	0
K.C. Lewis of St. Saviour	3	0	0	9	0	0	0	0	1	0

#### **DEPUTIES POST-ELECTION**

	Questions asked	Projects proposed for debate		Speeches made during debates	(absent due to		Parental Respons- -ibilities	Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
G.P. Southern of St. Helier Central	46	3	0	8	0	0	0	3	0	1
C.F. Labey of Grouville and St. Martin	2	0	0	3	0	0	0	0	2	1
M. Tadier of St. Brelade	27	0	0	30	2	0	0	2	2	3
S.G. Luce of Grouville and St. Martin	8	1	0	11	0	0	0	2	0	1
L.M.C. Doublet of St. Saviour	7	0	0	5	3	1	0	1	1	1
K.F. Morel St. John, St. Lawrence and Trinity	4	0	0	14	2	0	0	0	0	0

### **DEPUTIES POST-ELECTION (CONTINUED)**

	Questions asked	Projects proposed for debate	Statements made	Speeches made during debates	Malade (absent due to illness)	L'ile (absent	Parental Respons- -ibilities	Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
M.R. Le Hegarat of St. Helier North	11	0	0	6	0	0	0	2	1	0
S.M. Ahier of St. Helier North	3	0	0	2	0	0	0	0	0	0
R.J. Ward of St. Helier Central	62	2	1	23	2	0	0	0	0	0
C.S. Alves of St. Helier Central	10	1	0	2	0	0	0	3	4	5
I. Gardiner of St. Helier North	3	0	0	11	1	0	0	0	0	0
I.J. Gorst of St. Mary, St. Ouen and St. Peter	3	8	0	23	0	1	0	0	1	0
L.J. Farnham of St. Mary, St. Ouen and St. Peter	35	1	0	7	0	0	0	0	5	4
K.L. Moore of St. Mary, St. Ouen and St. Peter	0	6	1	16	0	0	0	0	1	1
S.Y. Mezec of St. Helier South	81	6	1	30	0	0	0	0	0	
P.F.C. Ozouf of St. Saviour	2	1	1	24	0	2	0	1	1	1
Sir P.M. Bailhache of St. Clement	5	0	0	11	1	0	0	0	0	0
T.A. Coles of St. Helier South	11	3	0	10	0	0	0	1	0	0
B.B.de S.V.M. Poree of St. Helier South	6	0	0	1	0	0	0	1	0	0
D.J. Warr of St. Helier South	1	2	2	6	0	0	0	1	0	1
H.M. Miles of St. Brelade	0	2	0	2	0	0	0	1	0	0
M.R. Scott of St. Brelade	23	1	0	33	0	0	0	0	0	0
J. Renouf of St. Brelade	4	2	0	17	0	0	0	0	0	0
C.D. Curtis of St. Helier Central	6	1	0	12	1	0	0	0	0	0
L.V. Feltham of St. Helier Central	32	2	0	17	0	0	0	0	0	0
R.E. Binet of Grouville and St. Martin	7	0	0	2	0	0	0	0	0	0
H.L. Jeune of St. John, St. Lawrence and Trinity	14	0	0	8	0	3	0	1	0	1

### **DEPUTIES POST-ELECTION (CONTINUED)**

	Questions asked	Projects proposed for debate		Speeches made during debates	(absent due to		Parental Respons- -ibilities	Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
M.E. Millar of St. John, St. Lawrence and Trinity	3	5	0	20	0	0	0	2	1	0
A. Howell of St. John, St. Lawrence and Trinity	15 9	0	0	13	0	0	0	0	0	0
T.J.A. Binet of St. Saviour	0	1	1	9	0	0	0	0	1	0
M.R. Ferey of St. Saviour	10	0	0	12	0	0	0	0	0	0
R.S. Kovacs of St. Saviour	15	2	0	9	0	0	0	0	1	1
A.F. Curtis of St. Clement	11	0	0	8	0	0	0	0	0	0
B. Ward of St. Clement	8	0	0	6	0	0	0	1	0	0
K.M. Wilson of St. Clement	0	1	0	3	0	0	0	0	1	0
L.K.F. Stephenson of St. Mary, St. Ouen and St. Peter	10	0	0	7	1	1	0	0	0	0
M.B. Andrews of St. Helier North	19	4	0	16	0	0	0	0	0	0

#### MEMBERS WHO SERVED THROUGHOUT 2022

	Questions asked	Projects proposed for debate	Statements made	Speeches made during debates	(absent due to			Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
Conn. A.S. Crowcroft of St. Helier	21	7	0	22	0	0	0	1	2	1
Conn. D.W. Mezbourian of St. Lawrence	18	1	0	37	2	0	0	7	0	1
Conn. M.K. Jackson of St. Brelade	43	7	0	69	0	1	0	2	1	3
Conn. P.B. Le Sueur of Trinity	10	0	0	11	0	5	0	1	0	0
Conn. R. Vibert of St. Peter	1	2	0	16	1	0	0	2	0	3
Conn. K. Shenton-Stone of St. Martin	5	0	1	18	3	0	0	0	0	1
Conn. A.N. Jehan of St. John	21	3	0	45	0	0	0	0	0	0



**APPENDIX 4** 

#### **RETURNING MEMBERS FOR 2022 (CONTINUED)**

		Questions asked	Projects proposed for debate	Statements made	Speeches made during debates	Malade (absent due to illness)		Parental Respons- -ibilities	Défaut Éxcusé (absence excused by the Assembly)	Défaut	Arrived after absent at roll call
	Conn. M.O'D. Troy of St. Clement Conn. D. M. Johnson	0	0	0	8	5	0	0	3	0	0
	of St. Mary - formerly Deputy Conn. K. C. Lewis	13	0	0	48	0	1	0	0	1	0
	of St. Saviour - formerly Deputy	3	2	0	27	0	0	0	0	1	0
	Deputy G. P. Southern of St. Helier	84	3	0	49	0	0	0	4	5	7
	Deputy C. F. Labey of Grouville	2	4	0	12	3	0	0	1	3	3
	Deputy M. Tadier of St. Brelade	57	4	1	95	3	0	0	2	4	4
	Deputy S. G. Luce of St. Martin	20	3	0	59	0	0	0	2	0	1
	Deputy L. M. C. Doublet of St. Saviour	16	1	0	18	10	1	1	1	3	2
	Deputy K.F. Morel St. Lawrence	28	7	0	70	2	0	0	1	1	2
	Deputy M.R. Le Hegarat of St. Helier	15	2	0	19	0	0	0	2	1	0
	Deputy S. M. Ahier of St. Helier	16	1	0	8	0	0	0	0	0	0
	Deputy R.J. Ward of St. Helier	108	6	1	91	2	0	0	1	0	1
	Deputy C.S. Alves of St. Helier	16	12	0	6	6	0	0	3	5	6
	Deputy I. Gardiner of St. Helier Deputy I. J. Gorst	15	4	0	35	4	0	0	1	0	0
	of St. Mary, St. Ouen and St. Peter -	4	19	1	37	0	4	0	2	2	3
	formerly Senator Deputy L. J. Farnham of St. Mary, St. Ouen and St. Peter -	4	15		37	0	4	0	2	2	5
	formerly Senator Deputy K. L. Moore of St. Mary, St. Ouen	35	3	0	27	0	0	0	1	8	8
	and St. Peter - formerly Senator Deputy S. Y. Mézec	21	12	1	47	1	0	0	0	1	1
	of St. Helier South - formerly Senator	123	10	1	68	0	0	0	0	0	0
<b>2022 SPEAKERS' STATISTICS SUMMARY</b> Most questions asked by a Member before the election 2022 Most questions asked by a Member after the election 2022 Most projets proposed for debate by a Member before the election 2022 Most projets proposed for debate by a Member after the election 2022 Most speeches made by a Member during debates before the election in 2022 Most speeches made by a Member during debates after the election in 2022							<b>No.</b> 46 81 20 8 73 33	Deputy S Deputy J Deputy I and St. P Deputy J	I.J. Ward of S Y. Mézec of H. Young of J. Gorst of S	St. Helie St. Brela t. Mary, S St. Brela	r South de St. Ouen de
	2022 SPEAKERS' STATI Most questions asked by Most projets proposed for	y a Member	during 202	2	2		<b>No.</b> 123 19	States Member Deputy S.Y. Mézec of St. Helier South Deputy I.J. Gorst of St. Mary, St. Ouen			
	and St. Peter Most speeches made by a Member during debates during 2022						95	Deputy N	1. Tadier of S	it. Brelad	e

# **Scrutiny and PAC Statistics**

Publications - Reports, Propositions, Amendments and Comments

#### SCRUTINY LIAISON COMMITTEE

Proposition - Revised Code of Practice for Engagement between 'Scrutiny Panels and the Public Accounts Committee' and 'the Executive' as amended- P.50/2022

Amendment by Senator T.A.Vallois

Comments to P.50/2022 as amended by Council of **Ministers** 

#### CHILDREN, EDUCATION AND HOME AFFAIRS PANEL

- Report COVID-19 Response Impact on Children and Young People - 5 April 2022 [S.R.4/2022]
- Report Children, Education and Home Affairs Panel - Legacy Report 2018-2022 - 5 May 2022 [S.R.13/2022]
- Report Government Plan 2023-2026: Scrutiny Review by the Children, Education and Home Affairs Scrutiny Panel [(S.R.21/2022)]
- Amendment Authorisation of Deployment and Use of Energy Conductive Devices by the States of Jersey Police [P.117-2021 Amd]
- Amendment Draft Children (Convention Rights) (Jersey) Law 202- [P.19/2022: amendment]
- Amendment Draft Children (Convention Rights) (Jersey) Law 202- [P.19/2022: 2nd Amendment]
- Amendment Draft Children (Convention Rights) (Jersey) Law 202- [P.19/2022: 3rd Amendment]
- Amendment Common Strategic Policy (P.98/2022): Third Amendment [P.98/2022 Amd.(3)]
- Comments Draft Children (Convention Rights) (Jersey) Law 202- [P.19/2022: Com]
- · Comments Draft Children (Arrangements to Assist Children to Live Outside Jersey) (Amendment) (Jersey) Law 202- [P.9.2022: Com]

- Comments Draft Unlawful Public Entertainments (Jersey) Regulations 202- [P.55/2022: Com]
- Comments Draft Regulation of Care (Regulated Activities) (Amendment of Law) (Jersey) Regulations 202- [P.45/2022: Com]
- Comments Draft Police (Complaints and Conduct) (Jersey) Law 202- [P.22/2022: Com]
- · Comments Draft Marriage and Civil Status (Amendment No.5) (Jersey) Law 202- [P.6-2022: Com]
- Comments Draft Domestic Abuse (Jersey) Law 202-[P.69/2022: Com]
- Comments Draft Children and Young People (Jersey) Law 202- [P.107/2021:Com(2)]
- Comments Draft Marriage and Civil Partnership (Amendment) (Jersey) Law 202- [(P.88/2022): Comments (proposition withdrawn)]
- Comments Draft Children and Young People (amendment) (Jersey) Law [(P.96/2022): comments]
- Comments Draft Criminal Justice (Deferred Prosecution Agreements) (Jersey) Law 202-[(P.103/2022): comments]

#### CORPORATE SERVICES PANEL

- Report COVID-19 Response and Recovery Report: Co-Funded Payroll Scheme - [S.R.9/2022]
- Report 2018-2022 Legacy Report [S.R.10/2022]
- Report Cost of Living Mini-Budget 2022 Review -[S.R.19/2022]
- Report Government Plan 2023-26 Review -[S.R.20/2022]
- Comments Draft Taxation (Enveloped Property Transactions) (Jersey) Law 202- - [(P.119/2021): Comments]



#### **APPENDIX 5**

- Comments Amendment to Standing Orders -Miscellaneous Amendments - [(P.3/2022): Comments]
- Comments Draft Official Analyst (Jersey) Law 202- -[(P.41/2022): Comments]
- Comments Technology Accelerator Fund -[(P.75/2022): Comments]
- Comments Draft Probate (Amendment) (Jersey) Law 202- - [(P.42/2022): Comments]

#### **ECONOMIC AND INTERNATIONAL AFFAIRS** PANEL

- Report Government Plan 2023-2026 [S.R.22/2022 (Re-Issue)]
- Report 2018-2022 Legacy Report: Economic and International Affairs Scrutiny Panel - [S.R.11/2022]
- Report Seasonal Workers and the Rural Economy -[S.R.5/2022]
- Report Review of the Regulation of Jersey Estate Agents - [S.R.3/2022]
- Report Regulations for the licensing production and export of Medicinal Cannabis in Jersey - [S.R.1/2022]
- Comments Draft Non-Profit Organisations (Amendment of Law) (Jersey) Regulations 202--[P.104/2022 Com.]
- Comments Common Strategic Policy [P.98/2022 Com.]
- Comments Mini-Budget 2022 [P.80/2022 Com.]
- Comments Draft Non-Profit Organisations (Miscellaneous Amendments) (Jersey) Law 202--[P.56/2022 Com.]
- Comments Draft Sanctions and Asset-freezing (Amendment No. 2) (Jersey) Law 202- - [P.53/2022 <u>Com.]</u>
- Comments Draft Proceeds of Crime (Amendment No. 7) (Jersey) Law 202- - [P.51/2022 Com.]

#### **ENVIRONMENT, HOUSING AND INFRASTRUCTURE PANEL**

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 Report - Draft Carbon Neutral Roadmap Review [S.R.7/2022]

- · Report Environment, Housing and Infrastructure Panel 2018-2022 Legacy Report - [S.R.15/2022]
- Amendment Island Plan 2022-25: Approval (P.36/2021) - eighty-first amendment. Changes to Passivhaus Policy [P.36/2021(Amd)(81)]
- Amendment Carbon Neutral Roadmap [P.74/2022(Amd)]
- Comments Draft Commercial Vehicles (Licensing of Operators) (Jersey) Law 202- [P.118/2021(Com)]
- Comments Draft Official Controls (Jersey) Regulations 202- [P.114/2021(Com)]
- Comments Draft Planning and Building (Amendment No. 8) (Jersey) Law 202- [P.76-2021(Com)]
- Comments Draft Sea Fisheries and Aquatic Resources (Portelet Bay) (Jersey) Regulations 202-[P.29-2022(Com)]
- Comments Draft Food (Jersey) Law 202-[P.105/2022(Com)]
- Comments Proposed Government Plan 2023-2026 -[P.97/2022(Com)]

#### HEALTH AND SOCIAL SECURITY PANEL

- Report Follow-up review of Mental Health Services [S.R.8/2022]
- Report Health and Social Security Panel Legacy Report [S.R.16/2022]
- Amendment Government Plan 2023-2026 [P.97/2022: Fourth Amendment]
- Comments Government Plan 2023-2026 [P.97/2022 Com(2)]

#### **PUBLIC ACCOUNTS COMMITTEE**

- Comments States of Jersey 2021 Annual Report and Accounts (R.39/2022) - comments
- Comments Response to the COVID-19 pandemic by the Government of Jersey - [P.A.C.3/2022]: executive response
- Comments Use and Operation of Citizens' Panels, Juries and Assemblies in Jersey [P.A.C.1/2022]: Executive Response [P.A.C.1/2022 Res.]

- Comments Governance and decision making during the COVID-19 pandemic (R.70/2022): executive response (R.70/2022 res.) - comments
- Comments Governance of the States of Jersey Police (follow-up) (R.59/2022): executive response (R.59/2022 res.) - comments
- Report States of Jersey Annual Report and Accounts 2021 (P.A.C.1/2023)

#### FUTURE HOSPITAL REVIEW PANEL (POST-ELECTION)

 Comments – Proposed Government Plan 2023 – 2026 (P.97/2022): Twentieth Amendment (P.97/2022 Amd. (20)) – Hospital Funding

#### SCRUTINY AND PAC MEETINGS AND ATTENDANCE

The tables below show the total number of meetings held by each Panel and Committee, as well as the number of meetings each Panel / Committee Member attended. They also present a summary of Panel / Committee activity. In this regard, 'Total Letters Published' by each Panel / Committee, is in reference to the letters that each one sent.

#### SCRUTINY LIAISON COMMITTEE

2022 (pre-election)

#### **COMMITTEE MEMBER ATTENDANCE**

#### Pre-Election 2022

Senator Kristina Moore (President)

Deputy Mary Le Hegarat (Vice-President)

Deputy Inna Gardiner (Deputy Inna Gardiner was appoint Chair of the PAC on 20 October 2020)

Connétable Mike Jackson

Deputy Rob Ward

Deputy David Johnson

**Total Letters Published** 

#### Post-Election 2022

Deputy Sam Mézec (President) Deputy Lyndsey Feltham (Vice President) **Deputy Catherine Curtis** 

#### GENDER PAY GAP REVIEW PANEL

 Report - Jersey's Gender Pay Gap – follow-up review [S.R.6/2022]

#### MIGRATION AND POPULATION REVIEW PANEL

- Report Common Population Policy Review [S.R.2/2022]
- Comments Draft Control of Housing and Work (Amendment) (Jersey) Law 202- (P.13/2022): <u>Comments</u>

The publication of the PAC Report (P.A.C.1/2023) was delayed until January 2023 due to the 2022 elections and reconstitution of the PAC.

	<b>Total Committee Meetings Held</b> 8
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	15



	Total Panel Meetings Held
Deputy Steve Luce	13
Deputy Moz Scott	14
Deputy Geoffrey Southern	15
Total Letters Published	6
STANDING PANELS	
CHILDREN, EDUCATION AND HOME AFFAIRS PANEL Pre-Election 2022	18
PANEL MEMBER ATTENDANCE	
Pre-Election 2022	
Deputy Rob Ward (Chair)	18
Deputy Louise Doublet (Vice-Chair)	8
Senator Tracey Vallois	17
Deputy Mike Higgins	0
Total Quarterly Public Hearings Held	3
Total Review Hearings Held	2
Total Letters Published	2
Total Recommendations Made	19
Total Recommendations Accepted	Not confirmed
Total Recommendations Partially Accepted	Not confirmed
Total Recommendations Rejected	Not confirmed
Total Findings Made	38
Total Amendments	4
Amendments Adopted	3
Amendments Defeated	1
Amendments Withdrawn	N/A
Total Panel Meetings Held 2022 (post-election)	27

### SCRUTINY AND PAC MEETINGS AND ATTENDANCE (continued)

	Total Panel Meetings Held
Post-Election 2022	
Deputy Catherine Curtis (Chair, appointed on 12th July 2022)	27
Deputy Beatriz Porée (Vice-Chair, appointed to Panel on 19 July 2022)	25
Connétable Mark Labey (appointed on 20 September 2022)	16 (plus in attendance at 3 meetings before formal appointment to the Panel)
Total Quarterly Public Hearings Held	3
Total Review Hearings Held	2
Total Letters Published	6
Total Recommendations Made	18
Total Recommendations Accepted	16
Total Recommendations Partially Accepted	2
Total Recommendations Rejected	0
Total Findings Made	37
Total Amendments	1
Amendments Adopted	1
Amendments Defeated	N/A
Amendments Withdrawn	N/A
CORPORATE SERVICES SCRUTINY PANEL Pre-Election 2022	20
PANEL MEMBER ATTENDANCE Pre-Election 2022	
Senator Kristina Moore (Chair)	12
Deputy Steve Ahier (Vice Chair)	20
Senator Steve Pallett	15
Senator Tracey Vallois	17
Total Quarterly Public Hearings Held	3
Total Review Hearings Held	0
Total Letters Published	24
Total Recommendations Made	6
Total Recommendations Accepted	0
Total Recommendations Partially Accepted	0



	Total Panel Meetings Held
Total Recommendations Rejected	6*
Total Findings Made	17
Total Amendments	0
Amendments Adopted	0
Amendments Defeated	0
Amendments Withdrawn	0
Total Panel Meetings Held 2022 (post-election)	24
Deputy Sam Mézec (Chair)	24
Deputy Max Andrews (Vice-Chair)	22
Deputy Lyndon Farnham (appointed to Panel on 12th October 2022)	9
Deputy Rob Ward (appointed to Panel on 12th October 2022)	8
Deputy Carina Alves (resigned from Panel on 12th October 2022)	5
Total Quarterly Public Hearings Held	2
Total Review Hearings Held	3
Total Letters Published	6
Total Recommendations Made	25
Total Recommendations Accepted	6
Total Recommendations Partially Accepted	4
Total Recommendations Rejected	9
Total Findings Made	37
Total Amendments	0
Amendments Adopted	0
Amendments Defeated	0
Amendments Withdrawn	0

\*5 of the 6 rejected recommendations were accepted upon review by the incumbent Minister for Treasury and Resources following <u>correspondence</u> from the successive Panel.

Note: The working practice of the Corporate Services Panel is, whenever possible, to arrange meetings on one day. Therefore, a record of a meeting for one day may include multiple meetings such as Panel meetings, hearings and briefings.

#### SCRUTINY AND PAC MEETINGS AND ATTENDANCE (continued)

Total Panel Meetings Held 2022 (pre-election)	25	
PANEL MEMBER ATTENDANCE Pre-Election 2022		
Deputy David Johnson, (Chair)	25	
Deputy Steve Luce, Vice-Chair (Vice-Chair)	23	
Senator Steve Pallett	16	
Total Quarterly Public Hearings Held	3	
Total Review Hearings Held	3	
Total Letters Published	16	
Total Recommendations Made	39	
Total Recommendations Accepted	10 2	
Total Recommendations Partially Accepted	2	
Total Recommendations Rejected Total Recommendations Deferred	9	
Total Findings Made	59	
Total Amendments	0	
Amendments Adopted	0	
Amendments Defeated	0	
Amendments Withdrawn	0	
Total Panel Meetings Held 2022 (post-election)	30	
Post-Election 2022		
Deputy Moz Scott, (Chair)	30	
Deputy Raluca Kovacs, Vice-Chair (Vice-Chair)	26	
Deputy Max Andrews	30	
Total Quarterly Public Hearings Held	3	
Total Review Hearings Held	5	
Total Letters Published	5	
Total Recommendations Made	9	



Total Recommendations Rejected	4
Total Findings Made	21
Total Amendments	0
Amendments Adopted	0
Amendments Defeated	0
Amendments Withdrawn	0

14

#### ENVIRONMENT, HOUSING AND INFRASTRUCTURE PANEL

Total Panel Meetings Held 2022 (pre-election)

#### PANEL MEMBER ATTENDANCE

Pre-Election 2022	
Connétable Mike Jackson (Chair)	13
Connétable John Le Maistre (Vice-Chair)	10
Connétable Sadie Le Sueur-Rennard	7
Deputy Inna Gardiner	12
Deputy Steve Luce	8
Deputy Graham Truscott	7
Total Quarterly Public Hearings Held	3
Total Review Hearings Held	3
Total Letters Published	6
Total Recommendations Made	9
Total Recommendations Accepted	7
Total Recommendations Partially Accepted	1
Total Recommendations Rejected	1
Total Findings Made	29
Total Amendments	2
Amendments Adopted	2
Amendments Defeated	0
Amendments Withdrawn	0
Total Panel Meetings Held 2022 (post-election)	13
Post-Election 2022	
Deputy Steve Luce (Chair)	13

#### SCRUTINY AND PAC MEETINGS AND ATTENDANCE (continued)

Conn	étable Mike Jackson
Depu	ty Mary Le Hegarat
Total	Quarterly Public Hearings Held
Total	Review Hearings Held
Total	Letters Published
Total	Recommendations Made
Total	Recommendations Accepted
Total	Recommendations Partially Accepted
Total	Recommendations Rejected
Total	Findings Made
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Deputy Robert Ward (Vice-Chair)

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Amendments Adopted	0	
Amendments Defeated	0	
Amendments Withdrawn	0	
Total Panel Meetings Held 2022 (post-election)	18	
Post-Election 2022		
Deputy Geoff Southern (Chair)	18	
Deputy Philip Bailhache (Vice-Chair)	16	
Deputy Barbara Ward	18	
Deputy Andy Howell	6	
Deputy Beatrice Poree	14	
Total Quarterly Public Hearings Held	2	
Total Review Hearings Held	2	
Total Letters Published	7	
Total Recommendations Made	0	
Total Recommendations Accepted	0	
Total Recommendations Partially Accepted	0	
Total Recommendations Rejected	0	
Total Findings Made	0	
Total Amendments	1	
Amendments Adopted	1	
Amendments Defeated	0	
Amendments Withdrawn	0	
PUBLIC ACCOUNTS COMMITTEE		
Total Committee Meetings Held 2022	10	
COMMITTEE MEMBER ATTENDANCE Pre-Election 2022		
Deputy Inna Gardiner (Chair)	10	
Constable Karen Shenton-Stone (Vice-Chair)	6	
Senator Tracey Vallois	8	
Constable John Le Maistre	7	
Constable Andy Jehan	8	

#### SCRUTINY AND PAC MEETINGS AND ATTENDANCE (continued)

Adrian Lane (Lay Member)
Dr Helen Miles (Lay Member)
Graeme Phipps (Lay Member)
Paul van Bodegom (Lay Member)
Total Quarterly Public Hearings Held
Total Review Hearings Held
Total Letters Published
Total Recommendations Made
Total Recommendations Accepted
Total Recommendations Partially Accepted
Total Recommendations Rejected
Total Findings Made
Total Amendments
Amendments Adopted
Amendments Defeated
Amendments Withdrawn
Total Panel Meetings Held 2022 (Post-election)
Post-Election 2022
Deputy Lyndsay Feltham (Chair)
Deputy Max Andrews (Vice-Chair)
Deputy Tom Coles
O

Connétable Richard Honeycombe

Philip Taylor (Lay Member)

Matthew Woodhams (Lay Member)

Graeme Phipps (Lay Member)

**Total Quarterly Public Hearings Held** 

**Total Review Hearings Held** 

**Total Letters Published** 

**Total Recommendations Made** 

**Total Recommendations Accepted** 

**Total Recommendations Partially Accepted** 

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#### **APPENDIX 5**

## SCRUTINY AND PAC MEETINGS AND ATTENDANCE (continued)

Total Findings Made	0	
Total Amendments	0	
Amendments Adopted	0	
Amendments Defeated	0	
Amendments Withdrawn	0	
FUTURE HOSPITAL REVIEW PANEL		
Total Panel Meetings Held 2022 (pre-election)	7	
PANEL MEMBER ATTENDANCE Pre-Election 2022		
Senator Kristina Moore (Chair)	2	
Connétable Michael Jackson (Vice-Chair)	2	
Deputy Mary Le Hegarat	1	
Deputy Inna Gardiner	2	
Connétable Andy Jehan	1	
Senator Sarah Ferguson	1	
Deputy David Johnson	2	
Total Review Hearings Held		
Total Letters Published	4	
Total Panel Meetings Held 2022 (post-election)	5	
Post-Election 2022		
Deputy Sam Mézec (Chair)	5	
Deputy Lyndsay Feltham (Vice-Chair)	5	
Connétable Michael Jackson	4	
Deputy Geoffrey Southern	4	
Total Review Hearings Held	1	
Total Letters Published	3	
GENDER PAY GAP REVIEW PANEL		
Total Panel Meetings Held 2022	9	
PANEL MEMBER ATTENDANCE Pre-Election 2022		

### SCRUTINY AND PAC MEETINGS AND ATTENDANCE (continued)

Deputy Louise Doublet (Chair)
Senator Sam Mézec (Vice-Chair)
Senator Kristina Moore
Constable Karen Shenton-Stone
Total Review Hearings Held
Total Letters Published
Total Recommendations Made
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# **Tributes to former States Members**

Upon the death of a serving or former States Member, the Bailiff pays tribute to them. During 2022, tributes were paid to the following States Members during a **States Meeting:** 

#### EDWIN GODEL (Tribute on 1 March 2022)



I must advise Members of the news that the former Connétable of St. Mary, Edwin Le Gresley Godel, has passed away.

Edwin Godel was elected Connétable of that Parish in 1984, having previously served as a Constable's officer, Vingtenier and Centenier in the same

Parish. He was returned unopposed at each of the elections that he faced and he retired from the States in August 2000, having served his Parish tirelessly for a number of decades.

He served on a substantial number of committees in the Assembly during his time including the Overseas Aid Committee, the Tourism Committee, the Public Services Committee, the Education Committee and, for one term apiece, the Housing and Resources Recoveries Committees. For both the 1993 and 1996 terms he was appointed President of the Etat Civil Committee in which capacity he oversaw the arrangements for the census in the Island. He also served on working parties to progress legislation through the Assembly and in February 2000 he was appointed as Chairman of Comité des Connétables. Prepared always to offer his views in an open and forthright way he made submissions to the Clothier Review Panel in 2000 and in 2017. Following the Assembly's adoption of the Jèrriais Plan, it is notable perhaps that he took part in a community project aimed at recording native Jerriais speakers; an opportunity to talk in the Island's native language and provide testament not only about his time in public office but

also about his life in Jersey. Our thoughts at this time are with his family and I ask Members to stand for a minute's silence in his memory.

#### NIGEL QUÉRÉE (Tribute on 30 March 2022)



Members may have heard of the death on Monday of former Senator Nigel Ouérée. He died at home in St. Ouen, the Parish into which he was born in 1954 and to which he was devoted. Indeed his first election to public office was as a Constable's Officer in that Parish.

His was a farming family and it was this to which he attributed a love of the environment for which he became so well-known. He was educated at Les Landes School, Victoria College and Salford University and, on returning to the Island, became an active member of the environmental group Concern, as well as supporting the campaign to prevent the flooding of Queen's Valley. This sparked his interest in standing for the States.

He was elected as a Senator in 1990 and he combined a working life as an IT manager and later director of the builders' merchants, Normans, with active participation in this Assembly. He was very quickly elected president of the Telecommunications Committee and was also a member at various times of the Education, Agricultural and Fisheries and Policy and Resources Committees. It was his passion for planning and the environment, however, and his tenure as President of that committee from 1996 for which he may be best remembered. Given this Assembly's debate over the last 2 weeks [on the Bridging Island Plan], it is notable that it was he who introduced the 2002 Island Plan. That plan contained a new approach to development in which zoning was streamlined, the green zone strengthened, and new policies introduced to minimise waste. Environmental

impact assessments, countryside character appraisals and a robust historic buildings policy were other new aspects of the plan. It formed the basis of the next Island Plan in 2011 and its policies are the bedrock of the bridging Island Plan, which the Assembly agreed last week.

His committee also modernised the Island's planning law, which had not been updated since 1964. It started the proper listing of buildings, designated S.S.I.s (sites of special interest) and produced a conservation of wildlife law. It moved towards creating the Channel Islands' first wetland of international importance under the Ramsar Convention and wrote a masterplan for Les Mielles, and prepared the ground for planning meetings to be held in public.

I know that those who observed his work feel that it transformed the way planning was viewed by practitioners and by the public. Following his retirement from politics, he remained heavily involved in environmental matters and was a trustee of the Gerard Le Claire Environmental Trust and chair of the Jersey Environment Forum. It was the Quérée family himself and his wife - who, when attempts to buy the old holiday camp at Plémont in order to return it to nature had stalled, re-energised that campaign. The resulting restoration of the land for the people of Jersey spoke to his special love of his home Parish of St. Ouen. Today our thoughts are with his wife, Judith, daughter, Taryn, and son, Piers. I hope they will be comforted by the fact that the work undertaken by Nigel Quérée in this Chamber lives on, and that he is remembered with affection and admiration by those who served with him. I would now ask the Assembly to stand for a minute's silence in his memory.

#### SADIE LE SUEUR-RENNARD

(Tribute on 25 April 2022)



Members will, I know, have been saddened to have heard of the news that our friend and colleague, the Connétable of St. Saviour, Sadie Le Sueur-Rennard, passed away suddenly on 8 April.

Many people have commented on what a

unique and special person she was. I am sure that all Members will have their own particular memories of times spent with her. But it is fitting that we pay tribute to her in the Chamber this morning where she has sat as the Connétable of her beloved St. Saviour since 2011. She was born on 9 September 1945 at Clairval Farm, St. Saviour, to her parents, Eileen and Jack Le Sueur, both dairy farmers. She had a varied range of jobs in her career working as a cosmetics consultant for Dior and Chanel, and for Channel Airways, as well as being known as the "goodwyf at Hamptonne" for many years. But her main career was organic dairy farming and her affection for her herd or her girls, as she called them, and indeed for the farm where she was born and which she continued to run right up to her sudden death was her true passion.

She was, as many may know, a country music fan and undertook an annual pilgrimage to Nashville, having been made an honorary citizen of Tennessee and given the keys to the city of Phoenix in 1974. She was a stalwart of the Island's drama scene, appearing in many shows across the years, particularly in Christmas pantomimes, but her rendition of "Beautiful Jersey" in both Jerriais and English was one of the highlights of every Liberation Day until she retired in 2015, although she could be persuaded to give an impromptu performance when the need arose, such as when she supported those campaigning against the use of People's Park for the new hospital. Or when she was a delegate at the Commonwealth Women's Parliamentary Association conference in the Falklands, in early 2020.

She was the first female States Member to give a Liberation Day speech in May 2016 for the 71st anniversary, recalling for us all stories of her parents' Occupation experiences. She was, as we all know, extremely passionate about her Parish, its people and the Island. She fought to prevent the loss of our Island's traditions and was an ardent supporter of both the Jersey language and agriculture heritage. Her contributions to debates in the Assembly were always memorable. Her style inimitable. The content or indeed the way of addressing the Presiding Officer were not always in line with Standing Orders or indeed parliamentary. On one occasion her use of a Jèrriais phrase was simply recorded in Hansard as "Jèrriais spoken" because its translation was too colourful to be included. But her passion, drive and energy shone through and one of her final acts in this Chamber was to ensure green fields were not rezoned in her beloved St. Saviour during the recent bridging Island Plan debate. She leaves behind her children, grandchildren, great-grandchildren, her brother,

and her girls of course, and old Jackson. Our thoughts are with the whole family at this sad time. As she might herself have said, Mèrcie bein des fais, à la préchaine. I would ask Members to stand for a minute's silence in her memory.

#### GARY MATTHEWS (Tribute on 5 July 2022)



Members may be aware that former Deputy Gary Matthews passed away last week.

Mr. Matthews was educated at Hautlieu and then obtained a degree in politics from Warwick University. On returning to Jersey he worked in a variety of jobs and had a

management position in the travel industry for some 10 years. He was elected as a Deputy in 1993, having topped the poll in his District of St. Brelade No. 2. He stood for election with an agenda focusing upon free prescriptions, better childcare and sought to develop a more transparent style of government. He also hoped for more diversity within the Assembly and wanted to see younger people from broader backgrounds coming forward to represent Islanders.

He served just one term, and was something of a controversial politician during his time in the Chamber, perhaps because much of his focus was on addressing Islanders' rights many years before specific legislation was adopted by the Assembly. He was keen to see the United Nations Convention on the Rights of the Child extended to Jersey and also championed the introduction of discrimination legislation in the Island. One might say he was ahead of his time in those respects.

During his term of office, Mr. Matthews was a member of the Public Services and Sport, Leisure and Recreation Committees and the État Civil Committee and was part of a working party established in 1994 to consider the possible introduction of freedom of information legislation and policies. He was very active in asking questions in this Chamber and was particularly concerned with environmental issues, especially in relation to Jersey's proximity to the French nuclear plants, and he spoke out against the resumption of

nuclear bomb testing in the Pacific by France, which was taking place in the mid-1990s.

He stood unsuccessfully as a Senator in October 1996 and then lost his seat in the subsequent Deputies' election in November 1996. After this he left the Island and moved with his family to the United Kingdom but sadly his health declined, and by 2011 he was registered blind. Perhaps unsurprisingly, given his stronglyheld political beliefs and sense of social justice, he campaigned to alert others to the difficulties associated with his disability and he challenged unfairness when it came to his attention. He remained passionate about his wish for ordinary people to mobilise to represent their interests. I ask Members to stand to observe a minute's silence.

#### **IRIS LE FEUVRE** (Tribute on 21 September 2022)



Members will be aware of the passing of a former States Member, Iris Le Feuvre, M.B.E. (Member of the British Empire), on the 2 of August 2022.

I know that there have been many public tributes paid to her since her death but it is fitting that there should be a final one made

today here in this Chamber, where she served for so many years; first as Deputy and then as the Island's first ever female Connétable for her beloved Parish of St. Lawrence. Iris Medora Renouf was born in Jersey in 1928 and was the youngest of 3 children. She was educated at St. Peter's Elementary School and then at the States Intermediate School, and left when she was only 13. She then worked as a bookkeeper at Le Masurier's Wine Merchant until she married Eric Le Feuvre in 1948 at the age of 19. The couple made their home in St. Lawrence and it was there that they brought up their 4 sons, Frank, Peter, James and Andrew. Eric was a grower, Iris helped with the family business and as her children got older she began to take more of an interest in Parish affairs. Through her membership of the Methodist Church she was part of the Communicare Council and was responsible for starting a day care centre for the elderly.

Having stood for election unsuccessfully in 1975, Iris was sworn in as Deputy of St. Lawrence in December

1978 and during her 3-year term she served on the Island Development, Social Security and Industrial Relations Committees. Unsuccessful in the 1981 election she was determined to remain involved in Parish life and was a founder member of the St. Lawrence Ladies Action Group, affectionately nicknamed the "Slags", which celebrated its 40th anniversary last year and is still very active in the Parish today; fundraising and organising Parish events and providing support to parishioners, particularly senior citizens. On 6 June 1984, having been encouraged to stand by the retiring Connétable and Chef de Police, Iris topped the poll with 651 votes and made history as the first ever woman to be elected as a Connétable. She was re-elected 4 times and held the position for over 15 years.

Her many Parish achievements during this time included the refurbishment and renovation of the Parish Hall, the development of sheltered accommodation for parishioners, the creation of a new sports and community centre providing modern facilities for both the St. Lawrence Football Club and the Youth Club, and the introduction of a green lane network within the Parish. But her invaluable contribution to Jersey extended far beyond the Parish community, driven by her passion for improving the lives of Islanders, particularly young people and women. While she served on numerous committees it is for her work on the Education Committee that Iris Le Feuvre will principally be remembered. During her time as President of that committee she oversaw the building of the new Haute Vallée School, the reconstruction of Rouge Bouillon Primary School following a devastating fire, new facilities at Grainville, the remodelling of Hautlieu, the relocation of Jersey College for Girls and its preparatory school to Mont Millais, repairs and extensions to Les Quennevais to increase its capacity, the provision of many new nursery units attached to Island primary schools and importantly, for a girl who left school early, the raising of the school leaving age from 15 to 16.

She decided not to seek re-election in her fifth term of office, which ended in 2000, but she remained active in public life, chairing a strategy group considering the impacts of the ageing society and the Co-ordinating Committee for the Eradication of Poverty in Jersey. She became a trustee of the Community Savings and Credit and of the educational charity A.C.E.T. (AIDs/HIV Care, Education and Training), and she was appointed chair of the Child Protection Committee. In December 2001, her service to the community was recognised in the New Year's Honours list when she was made a Member of the British Empire. In 2005 she was selected to be the subject of the Jersey Heritage Citizen's Portrait. She always remained rightly proud of being Jersey's first female Connétable and took part in the 2019 centenary celebrations of the law that allowed some women in Jersey to vote. Throughout all of her very busy and productive life her main passion was her family and we send our condolences to her 3 surviving sons, Peter, James and Andrew, her grandchildren and great-grandchildren for their loss. The large number in attendance at her funeral service last month reflected the high esteem and affection in which she was held in this Island. She was a proud Jersey woman who was an inspiration to all who knew her.

#### SARAH FERGUSON

(Tribute on 21 September 2022)



We have also lost of course former Senator Sarah Ferguson.

Sarah Ferguson was born just outside of Manchester during World War II, the second of 4 sisters she attended Penrhos College, a Methodist girls' school situated in Colwyn Bay in North Wales, before

studying at Manchester University and graduating with a degree in electrical engineering, apprenticing with AEG's heavy transformer division on the plant floor at a time when women were not common in such a role. While she was in higher education her grandparents moved to Jersey, beginning her association and love of the Island and of sailing. She then took her M.B.A. (Master of Business Administration) at Columbia University Graduate School of Business in New York City, majoring in finance and accountancy with a minor in marketing.

For a time, she opened and ran Tartans in Broad Street in the 1970s and early 1980s. During this period she also got her private pilot's licence. She worked as an investments analysis and then as auditor with Deloittes before joining the Jersey Financial Services Commission as a compliance manager and banking supervisor. She retired from this position in the late 1990s and found herself with time on her hands and began her second career, first as a Constable's Officer and later as Centenier for St. Brelade until her election to this Assembly.

Senator Ferguson joined the States in November 2002 as Deputy of St. Brelade No. 1 and was re-elected to that role in 2005 before standing successfully as a Senator in 2008, a position she held until 2014 when she was narrowly defeated by the then Senator Ozouf and subsequently demanded a recount. However her time away from this Chamber was brief and she returned when there was a by-election in September 2016, and she was elected for a final term in 2018. Her contributions to the work of the Assembly were considerable. In the early years she served as Shadow Public Accounts Committee Chairman, and on the Health and Social Services Committee. Following the move to Ministerial Government she was a committed scrutineer and she held the positions of Chairman of the Corporate Services Scrutiny Panel and President of the Chairmen's Committee from 2008 to 2011. She was always the Chairman, refusing to accept the no-gender specific title of "chair" because, in her words, she was not a piece of furniture. She was also an active member of the Public Accounts Committee and held the position of Chair from 2018 until stepping down in October 2020 due to her failing health. She also served on the Privileges and Procedures Committee from 2007 to 2014 and was a member of the Commonwealth Parliamentary Association.

She continued her commitment to Scrutiny and she was indeed a brilliant scrutineer, unafraid to posing questions and particularly keen to ensure that there was a common-sense approach across the development of policies, especially those pertaining to the management of Island services and assets. She was also a champion of the elderly or "oldies" as she often referred to them, advocating for the needs of older Islanders to be given consideration when policies were made. She was principled and compassionate. She held strong views which did not always align with the majority, especially in relation to global warning. But she had the courage of her convictions and always spoke her mind. She was a staunch supporter of her home Parish and was a co-founder of the St. Brelade's Bay Association, the shareholder in the Biarritz Hotel. She also served with the sea cadets, the air display, the J.S.P.C.A. (Jersey Society for the Prevention of Cruelty to Animals), the St. Brelade Twinning Association, the formation of the J.L.A. (Jersey Lifeboat Association) and Age Concern Jersey.

Not wildly known was her work with the Ferguson Benevolent Fund supporting charitable work locally and globally, including the Wesley Grove Centre's redevelopment and expansion. She was also appointed to the Bailiff's Consultative Panel, and in the last 4 years

she was a member of the Legislation Advisory Panel, the Future Hospital, OneGov and the Government Plan Review Panels. A prime example of her tenacity and determination was the way in which she refused to let her failing health impact on her commitment to Islanders and continued to attend and play an active role in States meetings, despite the fact that often she was joining us virtually from the outpatients clinic while receiving treatment. Indeed, she was an active participant in the Island Plan debate, decrying the popularity among developers to create open plan kitchen and living spaces and, of course, campaigning to protect her beloved St. Brelade's Bay.

Members will have their own memories of Sarah and her notorious handbag filled with bricks but I am sure Members will wish to join me in sending our sincerest condolences to her son, Sam, and her extended family for their loss and we express our appreciation for her dedication to her Island and contribution to the work of this Assembly during her life. I would ask Members to stand for a minute's silence in respect of both of the deceased Members.

#### CARL HINAULT (Tribute on 23 November 2022)



Members will be aware that the former Connétable of St. John, Carl Hinault, passed away last week.

Carlyle Hinault, widely known as Carl, was born in 1940 in Jersey and his family farmed in St. John. His education started at St. John's School where he was relieved to find that his

class teacher was conversant in Jèrriais because that was the language that was spoken in the Hinault family home. At the age of 12 he moved to Hautlieu School where he showed enthusiasm for sports; football being his first love. After leaving school he farmed alongside his father but also branched out into a small haulage business and later in life this led to an involvement in the retail trade, shipping, greenhouse, nursery and property development.

He married his wife, Daphne, in 1964 and the couple had a daughter, Julie. Mr. Hinault joined the Honorary Police in St. John and gave many years' service as a Constable's Officer and then Centenier before he entered the world of politics. He was a regular player at the St. John's Football Club, for which he served as assistant secretary, vice president, and club president, for a number of years. He took up shooting with the Miniature Rifle Club and was the founding secretary of the Jersey Tug-of-War Association. The Jersey Tug-of-War team competed in Holland, Dublin, Sweden, South Africa, and England, and in 1977 he became the vice-president of the Tug-of-War International Federation and was involved in organising the world championships, which were held in Jersey during that same year.

In 1983, he was elected for the first time as Deputy of his Parish and was subsequently elected in the next 3 elections in 1987, 1990, and 1993. In 1994 he was elected as Connétable of St. John, a position he then held for the next 6 years. During his tenure, he was instrumental in organising various Parish celebrations, marking the Liberation and the Millennium, and he served on the Special Occupation and Liberation Committee formed to commemorate the 50th anniversary of the Liberation, establishing many of the key elements of that day's celebrations, which are still enjoyed by Islanders today. During his time in this Assembly, Mr. Hinault served on an impressive 15 committees, including I.D.C. (Island Development Committee) as the Planning Committee was then known; Housing; Fort Regent Development Committee; the Prison Board; Employment and Social Security; Postal Administration; and Finance and Economics. He was the President of I.D.C. from 1993 to 1996 and held the role of Vice-President of the Housing Committee and served as President of the Public Services Committee from 1999. Under his leadership, Springfield Stadium was created, Mr. Hinault having successfully negotiated the land from the R.J.A. and H.S. (Royal Jersey Agricultural and Horticultural Society). He also oversaw the purchase of land for the Town gyratory traffic system and, while President of the I.D.C., the development of Morier House, which currently houses the States Greffe, Viscounts, and Law Officers' Department.

After his retirement in December 2000, he became one of St. John's Procureurs, and in 2003 joined the Parish Magazine Committee with responsibility for advertising and revenue. He also joined the Jersey New Waterworks Company as a director, a position which he held for over a decade after retiring from the Assembly. He gave many years of service to his Island and his beloved Parish of St. John and we express our thanks for his contribution to Island life and extend our deepest condolences to his wife, Daphne, daughter, Julie, and the rest of his family. I would ask Members to join me in a minute's silence.





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