STATES OF JERSEY



STATES OF JERSEY LAW 2005: DELEGATION OF FUNCTIONS – MINISTER FOR ECONOMIC DEVELOPMENT, TOURISM, SPORT AND CULTURE – SHIPPING DELEGATIONS

Presented to the States on 1st April 2021 by the Minister for Economic Development, Tourism, Sport and Culture

STATES GREFFE

2021 R.56

REPORT

On 23 March 2021, the Minister for Economic Development, Tourism, Sport and Culture made a Ministerial Decision delegating certain of his functions under Articles 28, 30 and 30A of the <u>States of Jersey Law 2005</u> (see Decision reference Enter MD number: MD-E-2021-0013, available at www.gov.je).

Article 28 of the States of Jersey Law 2005 permits a Minister to delegate, wholly or partly, functions to an Assistant Minister or an officer.

The Law states, inter alia –

"28 Power of Minister to delegate functions

- (1) A Minister may delegate, wholly or partly, functions conferred upon or vested in the Minister by or under this Law or any other enactment or any enactment of the United Kingdom having effect in Jersey, to
 - (a) one of his or her Assistant Ministers;
 - (b) an officer.
- (1A) A Minister shall not delegate to an Assistant Minister any function the delegation of which is wholly prohibited by an enactment.
- (1B) Where a Minister delegates to an Assistant Minister a power to make an enactment, paragraphs (4) and (5) of Article 26 shall apply to the making of an enactment by the Assistant Minister, in exercise of the delegated power, as they would apply to the making of the enactment by the Minister.
- (2) A Minister shall not delegate to an officer
 - (a) any power to make an enactment;
 - (b) any power to decide an appeal under an enactment;
 - (c) any function the delegation of which is prohibited wholly, or to an officer, by an enactment.
- (3) The delegation of functions by a Minister under this Article shall not prevent the Minister exercising those functions personally.
- (4) Where any licence, permit or authorization is granted in purported exercise of functions delegated under paragraph (1), no criminal proceedings shall lie against any person for any act done, or omitted to be done, in good faith and in accordance with the terms of the licence, permit or authorization, by reason that the functions had not been delegated, or that any requirement attached to the delegation of the functions had not been complied with.
- (5) In this Article
 - "Minister" includes the Chief Minister;
 - "officer" means a States' employee within the meaning of the Employment of States of Jersey Employees (Jersey) Law 2005 and includes a member of the States of Jersey Police Force and an officer appointed under paragraph 1(1) of Part 1 of Schedule 2 to the Immigration Act 1971 as extended to Jersey by the Immigration (Jersey) Order 1993.

(6) The States may by Regulations amend the definition "officer" in paragraph (5)."

"30 Ministerial delegations to be presented to States

- (1) A Minister who delegates functions under Article 28 shall present to the States a report specifying the functions delegated and to whom.
- (2) A Minister shall not be required to present a report under paragraph (1) where the delegation is so immediate and of such brief duration that it is not practicable to present the report before the delegation ends.

30A List of delegations to be published

- (1) The Chief Minister shall cause to be established, maintained and published a consolidated list of
 - (a) the functions for the time being discharged by the Chief Minister and by each Minister;
 - (b) the functions for the time being delegated by the Chief Minister and each Minister under Article 28, and to whom.
- (2) The list shall also specify which Minister is discharging, for the time being, the functions of another Minister under Article 27(1) or (2).
- (3) The information described in paragraph (1)(b) or (2) is not required to be incorporated in the list where the period for which the delegation has effect or for which one Minister's functions are being discharged by another is so immediate and of such brief duration that it is not practicable to amend and publish the list to incorporate the information before the end of the period.
- (4) It shall be sufficient if the list is published on a website."

The terms of the delegations, and the legislation under which those delegations were made, were recorded in a Report attached to the Ministerial Decision, as shown below –

PROPOSED DELEGATIONS AND ENTRUSTMENT

Legislation	Function	Delegate		
Air and Sea Ports (I				
Article 6(2)(a)	Management of the Minister's			
	functions in the Agreement as referred			
	to therein.			
	This delegation does not extend to			
	giving directions under article 6(2(b)			
	unless separately and explicitly			
	delegated.			
Harbours (Administ	tration) (Jersey) Law 1961			
Article 2(6)(a)	Management of the Minister's	Group Director -		
	functions in the Agreement as referred	Economy		
	to therein.			
	This delegation does not extend to			
	giving directions under article 2(6)(b)			

	unless separately and explicitly	
Harbarra (Inchara	delegated.	
Regulation 3	To designate areas and issue directions in accordance with the procedures in the Regulation. Any designation made in an area of territorial waters outside harbour limits must be limited for the duration of a specific sporting or recreational event and shall be notified to the Minister at the time it is made. n.b. This is not strictly a delegation of functions but rather an entrustment that is cited separately below. It is nevertheless included here for	Harbour Authority
	completeness.	
Harbours (Jersey) R	I	G 5:
Part 3 (Duties of Master and Owner)	Action to be taken under Regulation 7(2) following failure of a master to carry out directions of the Harbour Master requiring movement of a vessel.	Group Director – Economy
Part 4 (Provisions	To authorise an officer to discharge	Group Director -
governing ships bringing petroleum spirit into a harbour) and Part 5 (Provisions governing the conveyance, loading and unloading of explosives)	the functions of inspection to ascertain whether the requirements of Part 5 (Regulation 35) of the Regulations are being carried out. Any professional fees required, or provision of facilities, to be within annual budget or agreed contingency budget.	Economy
Part 8 (General) – Regulation 47	Functions with respect to persons answerable for any damage, and persons liable to make good any such damage, including power to detain a vessel and obtain security for the amount of damage done. Valuation of cost to make good damage to be based on independent professional report.	Group Director – Economy
Shipping (Jersey) La	aw 2002	
Article 104 (2), (3) & (4)	To prevent or reduce oil pollution – Issue directions concerning ship movement, cargo handling, salvage, destruction or other control.	Group Director – Economy
	Wherever reasonably practicable, to be exercised having received	

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	appropriate advice from UK SOSREP,	
	the Jersey Harbour Master or other	
	relevant professional persons.	
Article 108 (1) &	Service of directions	Group Director -
(2)		Economy
(2)		Leonomy
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Article 108 (2)	To act on behalf of the Minister or his	Harbour Master
	delegate in serving a direction.	
	This is not strictly a delegation of	
	function but is included here for	
	completeness	
Article 111 (3)	Action by Minister on being informed	Group Director -
There iii (3)	a non-Jersey ship has been detained by	Economy
		Leonomy
	Harbour Master: Ensuring notification	
	of UK Secretary of State or relevant	
	diplomatic representative.	
Article 153 (2)	Concerning Harbour Authority taking	Group Director -
	possession, removing or destroying a	Economy
	wreck: (a) Consultation by Harbour	-
	Authority with Minister and (b)	
	having regard to views of the Minister.	
	naving regard to views of the winnster.	
	Consultation is to be with the delegate	
	Consultation is to be with the delegate.	
	Wherever reasonably possible,	
	however, the delegate should express	
	a view having received appropriate	
	advice from UK SOSREP, Jersey	
	Harbour Master or other relevant	
	professional persons.	
Article 154	Appointment of inspectors and	Group Director -
	surveyors.	Economy
	Surveyors.	Leonomy
	The individuals and susselection	
	The individuals and organisations so	
	appointed are to be subject to external	
	audit of standards by the Registrar, the	
	Chief Marine Surveyor or the UK	
	MCA acting on the Island's behalf.	
Article 186(1) and	To take and co-ordinate measures to	Group Director -
(2)	prevent, reduce, and minimise the	Economy
	effects of marine pollution; to prepare,	
	review and implement a plan setting	
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	out arrangements for responding to	
	incidents that cause or may cause	
	marine pollution with a view to	
	preventing such pollution or reducing	
	or minimising its effects.	
	For the avoidance of doubt, this	
	delegation does not extend to Article	
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	186(3) and (4).	

Shipping (Distress S	ignals and Prevention of Collisions) (J	ersev) Order 2004
	Grant exemptions to the collision	Group Director –
text of associated	•	Economy
UK Regulation 5	lights, shapes and sound signals	, and the second
Shipping (Fishing V	essels Safety Provisions) (Jersey) Orde	er 2004
Articles 129 and	On receipt of a suitable survey report,	Group Director -
133	issue or cancel fishing vessel	Economy
	certificates.	
	This to be based on a report submitted	
	by or on behalf of the Harbour Master.	
Shipping (Fishing V	essels – Safety Training) (Jersey) Orde	
	To grant exemptions from the	Group Director –
	requirement for safety training under	Economy
	Article 4.	
	Exemption may apply to fishermen	
	operating vessels under 6 metres in	
	length and where they have attended	
	the approved alternative training.	
	the approved atternative training.	
	Temporary exemptions for fishermen	
	new to the industry and being crew	
	under supervision of a trained skipper	
	operating any size vessel, who have	
	not attended any approved training,	
	must be limited to a maximum of 3	
	months and dependent on there being	
	onboard safety and emergency	
	briefings. Such exemptions to be	
	based on a report issued on behalf of	
	the Harbour Master.	
	Temporary exemptions will be	
	allowed for existing fishermen	
	operating any size vessel where a	
	certificate is due to expire within the	
	next 3 months providing they	
	undertake the appropriate renewal course not later than 3 months after the	
	expiry of the current certificate.	
	Certificates for training undertaken	
	before the expiry date of the current	
	certificate may be post-dated up to a	
	maximum of 3 months from	
	completion of the appropriate course.	
Shipping (Safety Co	de – Yachts and Small Ships) (Jersey)	Regulations 2013
Regulation 3(3)	To grant, on such terms as may be	Group Director –
	specified, exemption for a class of	Economy
	ships or for an individual ship from a	

	specified requirement of the Jersey Code.	
	The delegate shall only accept such	
	equivalents on having taken advice	
	from surveyors or inspectors	
	appropriately appointed under the	
	Shipping Law and to advise on the	
	Jersey Code as that code is referred to	
	in Regulation 1(2) of the Regulations.	
Regulation 3(4)	To accept equivalent equipment,	Group Director -
	machinery, or provisions. The	Economy
	delegate shall only accept such	
	equivalents on having taken advice	
	from surveyors or inspectors	
	appropriately appointed under the	
	Shipping Law and to advise on the	
	Jersey Code as that code is referred to	
	in Regulation 1(2) of the Regulations.	
Regulation 4(2)	To accept certificates of compliance	Group Director -
	issued otherwise than in accordance	Economy
	with paragraph (1) of Regulation 4.	
	The delegate shall only accept such	
	alternative certificates on having taken	
	advice from surveyors or inspectors	
	appropriately appointed under the	
	Shipping Law, and to advise on the	
	Jersey Code as that code is referred to	
	in Regulation 1(2) of the Regulations.	
Shipping (Survey ar	nd Certification) (Jersey) Order 2013	
Articles 1(2)(a) and	To grant exemptions from all or any of	Group Director -
2(3)	the provisions of these Regulations (as	Economy
(n.b. with reference	may be specified in the exemption) on	
to U.K. Survey and	such terms (if any) as the delegate may	
Certification	specify and may, subject to giving	
regulations)	reasonable notice, alter or cancel any	
	such exemption.	
Article 1(2)(a)	To issue a Passenger Certificate in	Group Director -
(n.b. with reference	accordance with the associated U.K.	Economy
to U.K. Survey and	Regulation 11(a).	, and the second
Certification		
regulations)		
Article 1(2)(a)	To cancel a certificate issued to a	Group Director -
(n.b. with reference	Jersey ship in accordance with the	Economy
to U.K. Survey and	associated U.K. Regulation 19(1) and	
Certification	to require the surrender of such a	
regulations)	certificate in accordance with the	
	associated U.K. Regulation 19(2).	
Article 4(10) with	To exempt subject to such conditions	Group Director -
reference to U.K.	as may be specified, classes of ships or	Economy
Domestic Voyage	individual ships from specified	
regulations	provisions of these Regulations, and	
	may alter or cancel any such	
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	exemption. This to be based on a			
	report issued on behalf of the Harbour			
	Master.			
Shipping (Tonnage)	(Jersey) Regulations 2004			
	To appoint appropriately qualified, authorized measurers and surveyors, as defined in Regulation 1.	Group Economy	Director y	_
	For the avoidance of doubt, the Registrar shall only appoint measurers and surveyors for the purpose of their function under the Tonnage Regulations. This limitation does not, however, preclude the appointment of a suitable person already appointed in accordance with Article 154 of the Shipping (Jersey) Law 2002.			
Shipping (Training, Certification and Manning) (Jersey) (4	
Article 5	To exempt any ship or description of ship from any requirement of the U.K. Training and Certification Regulations or the U.K. Manning Regulations as applied in Jersey.		Director	
	The Officer shall only do so where he/she is satisfied that there are equivalent arrangements in place appropriate to the ship type and area of operations.			

Entrustment - Harbours (Inshore Safety) (Jersey) Regulations 2012

The Minister continues to entrust the Harbour Authority with responsibility for designating inshore sea areas for the purpose of sport and recreational activities, as previously recorded in report R. 136/2015.

For the avoidance of doubt, neither entrustment nor delegation removes the right of the

Minister to make a decision or issue a direction.