### **STATES OF JERSEY**



# NORTH OF TOWN MASTERPLAN (REVISED)

**Lodged au Greffe on 21st December 2010** by the Minister for Planning and Environment

### **STATES GREFFE**

#### **PROPOSITION**

### THE STATES are asked to decide whether they are of opinion -

to endorse the intention of the Minister for Planning and Environment to adopt the North St. Helier Revised Masterplan dated 19th July 2010 (at Appendix 1 to this proposition) as an agreed development framework.

#### MINISTER FOR PLANNING AND ENVIRONMENT

- Notes: 1. This proposition replaces P.103/2010, which is withdrawn.
  - 2. The Appendices to this proposition are published separately.

#### **REPORT**

#### BACKGROUND TO THE MASTERPLAN

#### Introduction

- 1. Since 1995, there have been repeated calls for a Town Park to be created on the site of the Old Gas Works as a way of marking the Millennium, and numerous ideas and plans have been suggested as to how this should happen.
- 2. However, whilst they have all been proposed with the best of intentions, they have failed to address fundamental principles such as how the new park can be stitched into the existing urban fabric and become an integral part of the town, and how the project, including the provision of alternative parking, can be funded.
- 3. This Masterplan is the first attempt to put the new park into its proper urban context, which respects the townscape and creates a park that repairs the urban character of this part of the town, creating a meaningful open space that is available to all, but in particular that the residential community of the area can use and enjoy. By creating additional linked amenity space on nearby or adjoining sites it significantly increases the amount of open amenity space in other parts of the area.
- 4. The Masterplan centres on the site of the proposed Town Park and covers the area from Rouge Bouillon in the north to West's Centre in the south, and St. Saviour's Road in the east to Halkett Place in the west.
- 5. In March 2009 the Minister for Planning and Environment appointed Hopkins Architects, in conjunction with Robert Townshend Landscape Consultants and prominent local firm Naish Waddington Architects, to prepare a Masterplan for the northern part of St. Helier.
- 6. Hopkins Architects is one of the top architectural and masterplanning practices in the world and have won many international accolades for their pioneering, often complex, high quality projects. In consultation with local architects Naish Waddington, the practice developed a Masterplan of the highest quality for the future development of the north part of town.
- 7. Hopkins' plan demonstrates their careful understanding of how this part of town evolved, how it currently works and their expert interpretation of how it could work in the future. Their plan demonstrated how a new urban park can be carefully stitched into the fabric of the town to repair the townscape and provide meaningful space for the people who live there and those who pass though the area daily, be they shoppers, commuters, school-children or tourists.
- 8. The recent decision, following the debate on the Connétable of St. Helier's proposition, to keep the Town Park site free of development, and the commitment of the Council of Ministers to commence construction of the Park in 2010 and complete it in 2011, has caused the Minister for Planning and Environment to re-appraise the proposals, and to engage with the landowners of large sites close to Town Park to evaluate the contribution they

can make towards achieving the original aims of the Masterplan. Several meetings have taken place since the start of 2010 between the Planning, Transport and Technical Services and Property Holdings Departments, with the owners of Le Masurier's, Jersey Gas and the Jersey Brewery about their own proposals, and how they might contribute to the aims of the Masterplan.

9. The earlier public consultation on the Masterplan produced many thoughtful and encouraging comments which have helped to refine the final version of the Revised Masterplan and the Minister for Planning and Environment now seeks endorsement from the States Assembly for its adoption.

#### 10. Appendix 1:

The Amended Masterplan (the Appendices to this proposition and report are published separately).

#### THE MASTERPLAN CONSULTATION

- 11. Work on the Masterplan commenced in March 2009 and the draft was published for public consultation on 26th September 2009. Comments were invited on the following issues:
- 12. The principle of regenerating the Northern part of Town.
  - The redevelopment of Ann Court to include residential development around 3 sides, enclosing a central public open space, with underground shoppers' and residents' parking.
  - The creation of a new town park, with perimeter residential development and underground commuters' and residents' car parking;
  - The redevelopment of Minden Place car park with a mixed use development with public open space.
  - Environmental improvements to Bath Street and David Place consisting of a one-way north-bound traffic flow with wider pavements and landscaping.
  - The redevelopment of the Parish of St. Helier's Belmont Gardens car park which proposed a small residential development and public open space.
  - The creation of new pedestrian routes to connect Bath Street to Halkett Place, and Gas Place to Belmont Road.
  - The redevelopment of Green Street car park to provide additional commuter and residential parking to replace that lost in Gas Place, and residential development.

#### The Public Response to Consultation

- 13. The public consultation took place over 3 months and attracted over 450 responses, obtained from public exhibitions, surveys and written responses.
- 14. The Public supported
  - The principle of regenerating the North of Town;
  - The principle of providing more public open space in the town;
  - The provision of a town park on the Gas Place and Talman sites;
  - The creation of underground parking;
  - The redevelopment of Ann Court for residential, open space and underground parking uses;
  - The provision of open space and commercial development at the site of Minden Place car park once the car park reaches the end of its design life;
  - Environmental improvements to Bath Street and David Place and increased pedestrian permeability;
  - The provision of mixed-tenure housing to include affordable, social rent and homes for the elderly; and
  - The principle of funding the public amenity and environmental improvements from development receipts.
- 15. Concern was expressed over
  - The development of buildings on the Talman site and Gas Place and the impact this would have on the size of the park.
  - The loss of parking for residents and businesses at Gas Place, with potential damage to the viability of existing hotels and small businesses in the area as a result of less parking for clients. Extending parking capacity for commuters at Green Street car park was not considered to be a reasonable alternative.
  - The loss of parking at Minden Place which would be a problem for the elderly and infirm.
  - The creation of a one-way system in Bath Street, which could be detrimental to emergency services and existing businesses.
  - The construction of buildings on Belmont Road car park which would be detrimental to neighbouring residential property.

#### Picnic in the Park Event

16. In addition to the Minister's formal public consultation, the Millennium Town Park Support Group held the Picnic in the Park event, which resulted in 230 comments and provided the following indication –

17.

- Nearly everyone who commented (221 people) supported the idea of creating open space in the town;
- 95 people specifically wanted a park with no new development on the site:
- Only 10 people disagreed or felt the money should be spent on other things.

#### **Ann Court Petition**

18. On 27th November 2009, Deputy J.A. Martin of St. Helier lodged a proposition (P.202/2009) containing and supporting a petition containing 2,588 signatures opposing the (then) proposal to construct an above-ground multi-storey car park on the site of Ann Court (to replace the spaces lost at the Town Park site and Minden Place car park). The Deputy's proposition, which the States agreed, was to abandon the car park proposal and charged the Council of Ministers to bring forward alternative proposals for the Ann Court site as part of the North of Town Masterplan.

#### THE REVISED MASTERPLAN CHANGES

#### **Open Space**

- 19. The overwhelming message from both the Minister's consultation, and the Picnic in the Park event, was that more public open space should be created in the town. Accordingly, the proposals to include housing development on the Gas Place, Talman and Belmont Gardens sites have been removed.
- 20. However, development is proposed on the Jersey Gas site at the western end of the Town park site for the following purposes
  - To regenerate the area, particularly the residential community, which will help the Island's housing needs;
  - To repair the townscape by providing attractive, appropriate scale, buildings for that part of the town. The buildings will provide a framework to the Town Park and in townscape terms will provide a counterpoint to the enclosure provided by the Odeon Cinema at the western end of the new town park;
  - To provide 'people policing' to ensure a safe community environment, all of the time, through natural surveillance of the Town Park;

- To help revitalise that part of the town, providing a community focal point, where people can meet and relax; and
- To generate economic benefits, employment and activity, through increased property values, cafes, restaurants, open air events and so on.
- 21. The Masterplan seeks to deliver over 9 vergées of new public open space as shown in the table below. In addition, the development of the Jersey Gas site, the Jersey Brewery site and the Le Masurier's site will increase these figures

#### Approximate areas of new public open space

Town Park	12,710m <sup>2</sup>	7v
Belmont Gardens	550m <sup>2</sup>	0.3v
Ann Court	2,480m <sup>2</sup>	1.36v
Site of Minden Place CP	260m <sup>2</sup>	0.14v
Facing Old Fire Station	$400m^{2}$	0.22v
Total	16,400m <sup>2</sup>	9.02v

In addition, the development of the Jersey Gas site, the Jersey Brewery site and the Le Masurier's site will increase these figures.

#### **Pedestrian and Cycle Links**

- 22. The Revised Masterplan proposes a number of new or improved pedestrian and cycle linkages through the north of Town area. These include
  - A major route running north-south along Oxford Road, from Springfield Stadium to the Town Park, extending across the Park to Belmont Road, Providence Street, Ann Court and Peter Street to West's Centre;
  - A link from the Town Park, past the Odeon and Old Fire Station to Halkett Place, provided as part of the development of the Le Masurier's and Odeon sites, and properties owned by the company to the west;
  - A link from the Town Park through the Jersey Gas site to St. Saviour's Road;
  - A link from the Town Park, south to Belmont Place, then east to St. Saviour's Road as part of the development of the Jersey Brewery site; and
  - A link from the Town Park, via the Wine Warehouse and the former Le Masurier's warehouse, then past the new Salisbury Crescent development to the bottom of Wellington Road.

#### **Car Parking**

- 23. The loss of public car parking from Gas Place was a major concern and the originally proposed alternative for commuter parking at Green Street was considered to be too far from the area it serves. Accordingly, the redevelopment of Green Street car park has been completely removed from plan, parking beneath Ann Court has been increased, and the provision originally intended below the Town Park, will now be made up as part of the development of nearby private sites, including the Jersey Gas and Jersey Brewery sites.
- 24. Although Green Street car park has been removed from the plan, it is clearly an opportunity site for the States which will come forward as a separate development initiative in the future.
- 25. Minden Place car park remains a popular and convenient shopper car park, and will remain in use until it reaches the end of its design-life in 2020. However, its capacity will by then have been replaced at Ann Court, some 160 metres away.
- 26. The proposed underground car parks are based on traditional basement construction and conventional parking format. However, there are parking systems using state-of-the-art technology which can significantly improve operational efficiency and reduce costs. Accordingly, if the plan is endorsed by the States, the Minister for Planning and Environment will ensure that the most appropriate and cost-effective approach to underground parking is adopted.

#### Ann Court

27. The proposition P.202/2009 was considered by the States on 10th March 2010 when it was agreed that the proposal to develop Ann Court for an above-ground multi-storey car park should be abandoned. The Revised Masterplan proposes 400 underground car parking spaces for shoppers (285) and residents (115).

#### Minden Place

- 28. The relocation of Minden Place car park to Ann Court was a concern particularly for disabled drivers. Accordingly, it is proposed that the redevelopment scheme incorporates 10 disabled, short-stay car parking spaces at street level. The Revised Masterplan proposes 25 underground car parking spaces for residents only and 10 on-street spaces for disabled drivers.
- 29. In summary, proposed future public parking will be provided as shown in the table below.

Site	Existing public parking	Proposed public parking
Gas Place	390	
Le Masurier's site		100
Jersey Brewery site		75–100
Ann Court		285
Jersey Gas site		125
Minden Place (until 2020)	240	10
Nelson Street	50	
Total	680	595–620

30. The numbers of shoppers' car parking spaces increases and of commuter spaces reduces. The reduction in commuter spaces is in line with the Draft Sustainable Transport Policy and is supported by Transport and Technical Services.

#### THE MASTERPLAN

#### **Key intervention sites**

- 31. The Masterplan takes a pragmatic look at the interventions that can be made and sites that can be developed by the States themselves.
- 32. There are several sites owned by the Public and privately-owned, the development of which can be co-ordinated to achieve the aims of the Masterplan. A balance between the costs of public realm improvements and the capital released from States development and contributions from private developments has been sought, with the intention that the developments will finance the public realm and parking improvements.
- 33. It is considered important that the States can actively start development with its own funding stream without reliance on private finance. The States will take an active role to pump-prime the regeneration of the north of town area by creating the Town Park and redeveloping Ann Court. The Jersey Gas company has indicated that it is prepared to release its site for development, as part of an arrangement where the company relocates its operations from Tunnell Street to States land at la Collette. This pro-active approach will send a clear signal to local landowners that the North Town is an area worth investing in.
- 34. The improved public realm, reduced traffic congestion, new parks and new developments will set the quality benchmark for other future, privately financed developments.

#### **Privately-owned development sites**

35. Other privately-owned potential development sites have been looked at as part of the preparation this Masterplan, and discussions have taken place with most of the owners. Advice has been given on use and massing. The consultation has already prompted a number of key private landowners to think about

redevelopment and discussions have taken place in advance of the Masterplan being endorsed by the States. The sites, and the outline design and development guidance, comprise Appendix 3

#### Housing

- 36. The original Masterplan brief (March 2009) asked for 100 lifelong and sheltered homes. Overall, the housing development proposed on Ann Court would yield around 180 two-bedroom apartments, although the actual mix of units and tenure will be decided when the schemes are implemented under the policies of the existing or new Island Plan.
- 37. All private residential development sites identified on the Masterplan Proposals Map, which do not already have planning permission, will be required to provide affordable housing at the rate of 12.5% of the total number of homes provided.
- 38. This requirement will apply immediately after the Revised Masterplan is adopted. This rate will increase to 20% over the first 5 years of the new Island Plan, following its adoption.

#### **Public realm improvements**

- 39. Public realm interventions proposed by the Masterplan can be summarised as follows
  - Reinforcing and part-pedestrianising the main artery in the north town Bath Street and David Place.
  - Creating new pedestrian and cycle routes as part of States and private development schemes.
  - Locating public spaces on pedestrian routes.
  - Locating car parks, where feasible, below ground to free up space above ground for public realm and beneficial development.
  - Considering the creation of additional routes north-eastwards for residents and school children as part of future developments.
  - The particular needs of children in this area were highlighted during the consultation. Many of them live in apartments and bed-sits with no access to safe open space or private gardens. Family friendly local parks, gardens and squares, carefully planned throughout the area and linked by a safe pedestrian route, are therefore vitally important for this area.
- 40. A safe pedestrian and cycle route which links Springfield stadium with Snow Hill is illustrated on the Masterplan.

#### **KEY SITE PROPOSALS**

41. The following sites have specific proposals in the Revised Masterplan:

#### Gas Place and Talman sites

- 42. These sites will deliver the new Town Park, although there will be no underground car parking or perimeter residential development as outlined in the original Masterplan.
- 43. Remediation of the site is likely to commence towards the end of 2010, and will be followed by laying-out the Town Park which will be completed during 2011.

#### **Ann Court**

44. The Revised Masterplan proposes 15,000m<sup>2</sup> of housing development (approximately 200 dwellings), enclosing public open space, with 400 underground car parking spaces for shoppers and residents.

#### Minden Place car park site

- 45. This site is suitable for residential use on the upper floors, and retail and/or food and drink use on the ground floor. The development should be 4 storeys. The Revised Masterplan proposes approximately 30 residential units with 25 underground car parking spaces for residents only and 10 on-street spaces for disabled drivers. A small south-facing public square is proposed as part of this development fronting Minden Place.
- 46. The existing car park has a possible 10 years of life before it requires replacement, and will remain in place for this time. If Minden Place car park were retained into the long term, it would mean continued traffic congestion associated with the need to draw traffic right into the centre of town through congested streets. However, by relocating the shoppers' car park to Ann Court, this allows more direct access from the ring-road, reducing the need for cars to enter the centre of town.
- 47. The following proposed environmental improvements then become possible
  - Minden Place can become a narrower road with wider pavements and on-street disabled parking and a more pedestrian-friendly crossing at the Bath Street junction.
  - Bath Street and David Place can become one-way (heading north), allowing the enlargement of pavements and the substantial reduction of traffic volumes. This becomes feasible when the shoppers' car park access is no longer from Bath Street.

#### Jersey Gas site

48. This large site is suitable for a significant new development for residential or other purposes, should it become surplus to the Gas Company's requirements. This will only occur if the company can extend its site at La Collette onto

- States land. Discussions have taken place with the International Energy Group (the parent company) which has indicated a willingness to work with the States to achieve the States and its own commercial objectives.
- 49. The Revised Masterplan proposes 24,000m<sup>2</sup> of housing development (approximately 250–300 dwellings), enclosing public open space, with underground car parking spaces for residents.
- 50. Any new buildings should be predominantly 5 storeys and will enclose further open amenity space and provide a pedestrian route to St. Saviour's Road. A review of the existing listed buildings on St. Saviour's Road will be undertaken to see if they merit their listing.
- 51. The site will be required to deliver 125 car parking spaces for general public use, which will be subject to a management agreement with Transport and Technical Services. The site must be fully remediated as part of the redevelopment.

#### Partial pedestrianisation of Bath Street/David Place

- 52. By making Bath Street and David Place one-way for north-bound traffic only, the pavements can be widened, trees introduced and shared-space principles adopted. Future consideration will be given to extending this approach to Stopford Road, Victoria Street, Val Plaisant and St. Mark's Road. The achievement of this aim is dependent on the eventual removal of Minden Place car park, and on the amount of traffic likely to be generated by development of the Le Masurier's site.
- 53. Should it not prove possible to make Bath Street and David Place fully one-way, there will still be the opportunity to achieve street improvements.

#### **Bath Street to Halkett Place link**

54. A pedestrian route can be created that connects Bath Street with Halkett Place to provide a much-needed east-west connection in this area. This link will require development of Le Masurier's Bath Street and Odeon Cinema sites, including properties to the west of the Nelson Street car park site.

#### **Belmont Gardens**

55. This Parish-owned site currently used as the market traders' car park is suitable for redevelopment as a small local park, providing around 2,500m² of public open space. This project can go ahead once parking provision for the market traders is made available in Ann Court, the Jersey Gas site or the Le Masurier's site.

#### **Nelson Street car park site**

56. This site is suitable for residential use and open space, possibly associated with the Old Fire Station and the development of the Odeon Cinema.

57. Proposals for the development area must ensure that the front of the Old Fire Station building is set within an appropriate urban setting, with suitable public space in front and furthermore, a route is provided that connects Bath Street with Halkett Place to provide a much needed east west connection in this area. This link is dependent on the development of the Le Masurier's and Odeon sites being approved, when submitted as an application.

#### Planning guidance for other sites within the Masterplan Area

- 58. There are numerous sites ripe for redevelopment in northern St. Helier, totalling around 220,000m<sup>2</sup>.
- 59. All private residential development sites identified on the Masterplan Proposals Map, which do not already have planning permission, will be required to provide affordable housing at the rate of 12.5% of the total number of homes provided.
- 60. This requirement will apply immediately after the Revised Masterplan is adopted. This rate will increase to 20% over the first 5 years of the new Island Plan, following its adoption.
- 61. The Masterplan makes specific recommendations for the following sites:

#### Former Le Masurier's Warehouse

- 62. As a going concern, this site could retain its existing warehouse use. However, if this site was to be redeveloped, it could offer an alternative site for residents' car parking or an opportunity for residential development. Future development should be contained within the existing building heights.
- Any development should include a pedestrian route linking the Salisbury Crescent site with the historic buildings on the wine warehouse site, through to the Town Park on Gas Place.

#### Wine Warehouse

- 64. Redevelop existing historic structures suitable for small-scale retail together with food and drink use.
- 65. Any new development should be sympathetic to the scale and materials of the existing historic structures and include provision for the proposed pedestrian route from Salisbury Crescent to the proposed town park.

#### **Britannia Place site**

66. This site could be developed as a new 3 storey commercial/residential scheme with the main facades presented towards the new park. The property is in multi-ownership which may militate against a comprehensive redevelopment. It is hoped that the added-value of a view over the park, and the opportunity to increase the yield with a further floor of development will overcome this potential problem.

- 67. Consideration will be given to establishing design codes to guide future development for this project.
- 68. In redeveloping this site, service access should be provided from Tunnell Street, and consideration given to closing Robin Place and incorporating it within the public realm of the town park.

#### Le Masurier's Bath Street and Odeon Cinema site

- 69. The development of these sites presents a significant opportunity to regenerate this part of the town. The site should be developed with a mixture of retail, office and residential development. On-site car parking provision should be limited to that necessary to serve the development itself.
- 70. Residential use in this location will help reduce the impact of cross-town traffic, which is a key component of the traffic strategy.
- 71. Le Masurier's Ltd. recently presented its proposals for the site, which include the demolition and redevelopment of the Odeon, to States Members.
- 72. Consideration is being given to the current listing of the Odeon on Bath Street and whether it should be retained on the list. Notwithstanding that reassessment, the proposals in their entirety can only be properly evaluated through the planning application process, supported by retail and traffic impact assessments. An application is anticipated once the company has completed the revised impact assessments and its own public on-line consultation.
- 73. The grain of new development should be sympathetic to the existing urban grain as detailed in the St. Helier Urban Character Appraisal.
- 74. The development should provide improvements to the public realm in the form of public open space and pedestrian permeability and should be developed as part of an overall plan in conjunction with the Nelson Street car park site.

#### **Former Jersey College for Girls**

75. Proposals for residential apartments and town houses are already in preparation. The site now includes the rear section of the site, which was formerly occupied by Centre Point. This increases the total development area of the site by more than 60% to 3.4 acres and as such offers one of the largest residential regeneration opportunities in this part of St. Helier. Further development opportunities may become available on the Mont Cantel site currently occupied by Janvrin School.

#### Le Bas Centre

76. This site could be considered for a suitable community use, for residential use or for public car parking. If residential, due attention should be given to the air quality and noise issues associated with the proximity of the site to St. Saviour's Road.

#### **Wesley Chapel**

77. This site has permission for a mixed use redevelopment with a public square facing Wesley Street. A proportion of any residential development will be required to be developed as affordable housing. The site could be developed in conjunction with the adjoining Le Coin site and warehouse.

#### Jersey Brewery site

- 78. The listed buildings on Ann Street and St. Saviour's Road should be retained and the site redeveloped, possibly with a commercial development at ground floor. The heights of any new buildings on Ann Street and Simon Place will reflect surrounding buildings. Development could be considered of up to 5 storeys within the centre of the site, and possibly 6 storeys to the west of the site to relate to the height of the listed Brewery Building.
- 79. The site will be required to deliver up to 100 car parking spaces for general public use, which will be subject to a management agreement with Transport and Technical Services.

#### Charles Street (south) sites – (Le Coin and warehouse)

80. These sites should be developed as a 4 to 5-storey residential scheme.

#### **Mayfair Hotel site**

81. This site could be developed for residential accommodation. Any new development should address the air quality and noise issues associated with locating residential accommodation near a main, and heavily trafficked, road. The development should be of 3 storeys adjacent to St. Saviour's Road and Brooklyn Street, and up to 4 storeys on Ann Street.

#### **Robin Hood Roundabout site (Springfield)**

82. Subject to it being acceptable in traffic terms, consideration should be given to removing the Petite Rue du Val Plaisant and incorporating the land into an improved soft landscape area to the Springfield Stadium. The roundabout site would be suitable for multi-storey long-stay parking or parking with residential use over. If residential use is considered, due attention should be given to the air quality and noise issues associated with the proximity of the site to the Springfield Road, perhaps by incorporating a set back with soft landscaping to the north of the site.

#### **Masonic Temple Car Park site**

83. The Masonic Temple car park site would be suitable for a 3-storey residential development.

#### **Assessment of Traffic Implications**

- 84. The proposals for the States-owned sites will eventually improve traffic conditions in the Minden Place and Bath Street area, as the movement of shopper car parking provision to Ann Court, the Jersey Gas and Jersey Brewery sites, and to a lesser extent the Le Masurier's site, will allow almost direct access to the ring-road and obviate the need for traffic to penetrate the town centre for access to Minden Place car park via Bath Street.
- 85. The emerging proposals for private sites will need to be considered carefully in the context of the cumulative impact of different developments on traffic generation. The proposals for the sites referred to in Appendix 3 and the Masterplan Proposals Map, which are predominantly for residential use, are likely to be relatively benign in their impact as most work and shopping journeys will be made on foot.
- 86. The combined impact of the proposed developments are being assessed by the Transport and Technical Services Department; the conclusions of which will be available to States Members before the States debate in September.

#### **Financial Implications**

87. The Revised Masterplan is significantly different from the Original Masterplan as far as funding is concerned, as the loss of development value on the Town Park site will result in an inability to fund all the proposed infrastructure projects, such as car parking provision and street improvements, unless these can be achieved by the development of private sites. The original Masterplan would have effectively paid for itself, but the Minister is confident that the Masterplan is viable based on the proposed combination of private and States development.

#### **Planning gain and Tariffs**

- 88. It is proposed that the shortfall in car parking provision will be made up through private development projects, principally at the Jersey Gas and Jersey Brewery sites which can be directly accessed from the ring-road, although the Le Masurier's site may also contribute additional shoppers' car parking depending on the results of the traffic assessment. This is likely to involve the States in revenue rather than capital expenditure. All 3 sites will have the capacity overnight to accommodate parking by residents of the North of Town Area.
- 89. Developers of the private sites will be invited to make a financial contribution towards the public realm improvements proposed in the Revised Masterplan. These will be negotiated through the Planning Obligation Agreement procedure, and are based on the premise that developments will benefit from the creation of parks, other open spaces, improved pedestrian routes and more attractive streets.

90. The Revised Masterplan does not make any distinction between open market and affordable housing at this stage. Market housing at Ann Court would clearly deliver a capital return to the States which can fund some infrastructure provision, but it would be necessary to find an alternative States site to accommodate affordable housing. Private residential development on the identified sites will be required to provide a proportion of affordable housing in line with the draft Island Plan Policy H3, which will apply immediately after the Revised Masterplan is adopted. The requirement will be to provide affordable housing at the initial rate of 12.5% of the total number of homes provided. This rate will increase to 20% over the first 5 years of the new Island Plan, following its adoption.

#### **CONCLUSION**

91. In conclusion, the development and improvements proposed in the Revised Masterplan afford us the opportunity for the States to pump-prime the regeneration of the northern part of central St. Helier. Development by the States of public sites, and the associated developments of the Le Masurier's, Jersey Gas and Jersey Brewery sites will substantially increase the quantity and quality of public space and, for the most part, resolve car parking issues in the area. Repair and improvements to the area will encourage further development of privately-owned sites, which can also provide the benefits of public car parking and open amenity space. Housing development, not just for social housing, will increase the population in the area which will benefit retailers and service providers in the northern part of the town centre and David Place. Attractive and safe routes for pedestrians will permeate the area, and the proposals for Bath Street and David Place will have a traffic-calming effect as well as restoring the grandeur of this principle artery.

**Senator F.E. Cohen**Minister for Planning and Environment

#### Summary of changes made to the original Masterplan

- There is no development proposed above, nor parking below, the Town Park. This means that work on its remediation will commence this year and construction will be completed in 2011.
- Proposals for the redevelopment of the Green Street car park have been dropped as part of the Revised Masterplan. That does not preclude its future development as a 'stand-alone' project.
- Minden Place Car Park will not be demolished until the end of its design life in 9 or 10 years' time. At that time, it is proposed to replace it with a small square, enclosed by a development of shops on the ground floor, homes above, private parking spaces and on-street public parking for the disabled.
- Public car parking provision will be made, not only at Ann Court, but also on the Jersey Brewery, Jersey Gas site and the Le Masurier site, following constructive discussions with the owners of those sites.
- Additional pedestrian and cycle routes will be created as part of private development proposals.
- An additional area of one vergée of public open space is provided, in addition to additional space created as part of the development of private sites in the Revised Masterplan area.
- The New Island Plan proposes a new affordable housing mechanism. If it is approved by the States it will propose that 12½% of homes created on most private residential sites, including those identified in the Revised Masterplan, will be affordable housing. That will increase to 20% within the first 5 years. Any increased provision of affordable housing on States-owned sites will ultimately be determined by the States.

## <u>Provisional and approximate timetable for implementation of the Revised Masterplan</u>

Construction and completion of Town Park	2011
Development of Le Seelleur building	2 years
Development of Ann Court	2–5 years
Development of Le Masurier, Jersey Gas, Jersey Brewery sites	0–5 years
Bath Street to Halkett Place link	0–5 years
Development of JCG/Mont Cantel and Le Bas sites	0–5 years
Demolition of Minden Place Car Park	9–10 years
Improvements to Minden Place, Bath Street and David Place	10 years
Other private developments on identified sites	0–10 years

### **Hopkins Architects**

Townshend Landscape Architects WT Partnership Transport and Technical Services, States of Jersey Planning and Environment, States of Jersey



Issue to States of Jersey 19<sup>th</sup> July 2010

### Setting the approach to the Revised Masterplan

The Revised Masterplan takes a pragmatic look at the interventions that can be made in the north of town area and sites that can be developed by the States and also by private developers.

#### Key intervention sites

**Hopkins Architects** 

There are sites owned by the States which can be developed towards achieving the goals of the Masterplan. A balance between the costs of public realm improvements and the capital released from development was originally sought, with the intention that the development will finance the public realm and parking improvements. This is no longer possible from States owned sites alone, as there will no longer be profits arising from development at the eastern end of the Town Park site. However, the development of other sites will contribute towards the provision of public infrastructure.

The States will still take an active role to kick-start the regeneration of the north of town area. This pro-active approach will send a clear signal to local landowners that the North of Town is an area worth investing in. Its improved public realm, reduced traffic congestion, new parks and new developments will set the quality benchmark for other future, privately financed developments.

#### Development sites

Privately owned potential development sites have been looked at as part of this Revised Masterplan, and advice has been given on use and massing. In addition, discussions have taken place with the owners of three large sites close to the Town Park to explore how theirs and the States objectives can be jointly met.

#### Public realm

Public realm interventions proposed by the Revised Masterplan can be summarised as follows:

- Reinforcing and part-pedestrianising the main artery in the north town, Bath Street and David Place;
- Locating public spaces en route to car parks;
- Locating car parks below ground to free up space above ground for public realm and beneficial development;

- Creating informal routes northwards for pedestrians and cyclists;
- Considering the creation of additional routes northeastwards for residents and school children as part of future developments.

The particular needs of children in this area were highlighted during consultation. Many of the children are living in apartments and bedsits which have no external space or gardens. Apparently, they rarely leave the immediate area of the north town and as such have no access to green space. Family friendly local parks are therefore vitally important for this area.

Pedestrian and cycle routes linking the proposed and existing public realm are illustrated on the adjacent plan.

#### The Revised Masterplan

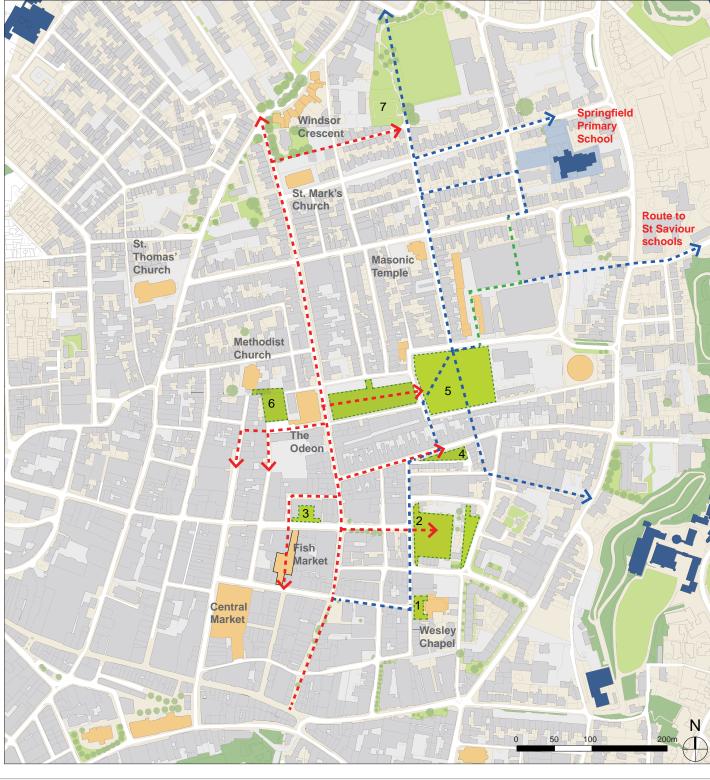
Before arriving at the original Masterplan proposal we looked at multiple permutations and variations for the Key intervention sites. These were illustrated and explained in Appendix B of the original Masterplan Consultation Document. The decision to remove housing and underground parking from the Town Park site has clearly caused a major re-think. The final Revised Masterplan solution is illustrated at the end of this section.

#### Affordable housing

The brief for affordable housing has changed during the development of the Masterplan as follows;

The original Masterplan brief (March 2009) asked for 100 units. The redevelopment of Ann Court will probably provide a mixture of affordable and market homes, but the affordable housing requirement could be off-set by developing the affordable element on a different Statesowned site

The Department of Planning & Environment has also redefined the brief, as the Revised Masterplan includes a requirement to provide a 121/2% proportion of affordable housing on all private development sites.





Proposed public squares or parks:

- 1 Springfield Park
- 2 Nelson car park
- 3 Town Park site
- 4 Ann Court 5 Belmont Gardens
- 6 Minden Place
- 7 Wesley Chapel

North St. Helier Masterplan, Jersey

### **Key intervention sites**

This design guidance must be read in conjunction with the character area design guidance contained within the Willie Miller Urban Character study dated February 2005.

#### **KEY INTERVENTION SITES**

These sites have specific proposals developed by the Revised Masterplan.

1. Partial pedestrianisation of Bath Street / David Place

By making Bath Street and David Place single lane for north bound traffic only, the pavements can be widened, trees introduced and shared space principles adopted for design of public realm and road. Consideration should be given to extending this approach to Stopford Road, Victoria Street and St Mark's Road.

#### 2. Bath Street to Halkett Place link

A route is to be created that connects Bath Street with Halkett Place to provide a much needed east west connection in this area. This link is dependent on the development of private land to the west of the Nelson Street car park site, and the Odeon and Le Masurier sites.

#### 3. Gas Place and Talman sites

These sites together provide for a new town park providing approximately 7 vergees (12,710 sg.m.) of public open space.

#### 4. Ann Court

This site is suitable for residential development of up to 5½ storeys, a new 0.93 vergees (1,700 sq.m.) public square and a 400 space underground car park including 285 spaces for shoppers to replace Minden Place car park. A further 0.43 vergees (775 sq.m.) of public space is provided in and around the development making the total space given over to the public realm as 1.36 vergees (2475 sq.m.).

#### 5. Belmont Gardens

This Parish owned site currently used as a market

traders' car park is suitable for redevelopment as a small local park, providing 0.3 vergees (550 sq.m.) of public open space.

#### 6. Minden Place Car Park

The existing car park is likely to remain in place until it reaches the end of its design life in 9 or 10 years.

The site is suitable for residential use on the upper floors, and retail and/or food and drink use on the ground floor. The development should be 4 storeys. A small market square, approx 0.14 vergees (260 sq.m.), will be included as part of this development which may be on Minden Street to the west of the site, or as a widening of the public realm on the Minden Place frontage. Approximately 25 no. parking space could be provided below the site for the residential properties and a further 10 no. spaces at ground level for disabled parking.

#### 7. Jersey Gas Site

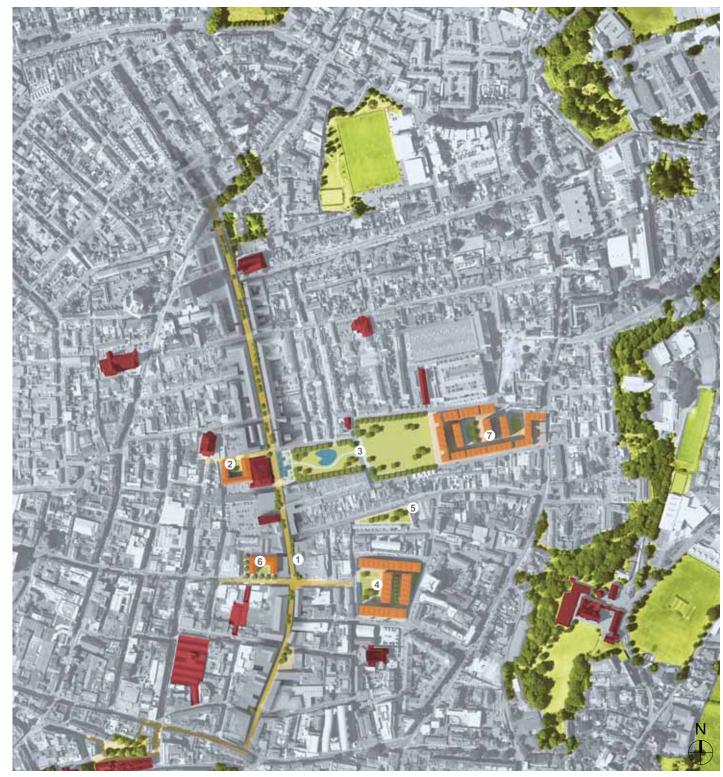
This large site is suitable for a significant new development for residential or other purposes, should it become surplus to the Gas Company's requirements. The International Energy Group (the parent company of Jersey Gas) has indicated a willingness to work with the States to achieve the States and its own commercial objectives.

The Revised Masterplan proposes 24,000 sq.m. of housing development, enclosing public open space totaling 0.45 vergees (810 sq.m.), and 185 underground car parking spaces for residents.

Any new buildings should be predominantly 5 1/2 storeys including a lower ground floor and could provide a pedestrian route to St Saviour's Road from the Town Park.

The site will be required to deliver 125 car parking spaces for general public use, which will be subject to a management agreement with Transport and Technical Services.

The site must be fully remediated as part of the redevelopment.



Aerial view of proposed intervention sites

- 1. Partial pedestrianisation of Bath Street / David Place
- 2. Bath Street to Halkett Place link
- 3. Gas Place and Talman sites
- 4. Ann Court
- 6. Minden Place Car Park
- 7. Jersey Gas Site



### 1 Partial pedestrianisation of Bath Street / David Place

The partial pedestrianisation of Bath Street and David Place is dependent on Minden Place car parking being relocated to Ann Court. The reduction of cars entering the centre of town will enable these environmental improvements works to happen.

By reducing Bath Street and David Place to a single lane for northbound traffic only, the pavements can be widened, trees introduced and shared space principles adopted in the design of the public realm and road surface. The character of this historically important road will be reinstated to its earlier grandeur. The existing buildings, once set in the context of the new public realm, will regain past elegance, and regeneration will be encouraged.

The Royal Hotel along with the many professional, commercial and retail occupants of properties along Bath Street and David Place, will benefit from the improved pedestrian connection to the town centre. Any disadvantages arising from the single direction traffic will be outweighed by the regenerative benefits of the improved public realm.





Current view up David Place

A route better suited for pedestrians, cyclists and buildings...

As part of the detailed development of the scheme, consideration will be given to the provision of unloading and short-term shopper's lay-by. In addition the public realm should not be cluttered with unnecessary street furniture. The scheme should not impede emergency services in meeting their response times and the use of road edge bollards and similar street furniture should be avoided.

Pedestrian safety will be greatly improved through the widened pavements and reduced traffic volumes. The introduction of designated cycle routes will be possible, with the increased width available after a road lane is lost. The volume of traffic should reduce by almost 50% due to the removal of southbound traffic.





Current view of congested David Place

Proposed view of improved David Place

### 2 Bath Street to Halkett Place link

The masterplan proposes that a route is created which connects Bath Street with Halkett Place, to provide a much needed east-west connection in this area. This link will depend on development of private land to the west of the car park site, and the Odeon and Le Masurier sites.

Connecting through to the top of Halkett Place will ensure that both the top of Halkett Place and Bath Street are busy and well trafficked by pedestrians. The Odeon, designated as a development site, will benefit from improved pedestrian access from the west, as will Nelson Street car park site, near which this route will pass.

Nelson Street car park is identified as a housing development site and amenity space.

Proposals for any development on this site must ensure that the front of the Old Fire Station building is set within an appropriate urban setting with suitable public space (Old Fire Station Square) of approx 0.22 vergees (400 sq.m.), which relates to the new link through to Halkett Place.





Photo of the Old Fire Station

View of the Old Fire Station Square looking eastwards (with possible future development shown)

# 3 Gas Place, Talman and Jersey Gas sites



#### **Town Park**

The Gas Place and Talman car parks as a combined site were identified as the future site of the new, 7 vergee (12,710 sq.m.) Town Park for the north town area as long ago as 1996. As part of the Masterplan, we assessed the location of the park and concluded that it was well sited in the centre of the north of town area, but that the immediate surrounding buildings were unsuitable in their current form to provide a successful enclosure to the park. For an urban public space to be a success, it requires a good natural surveillance and sense of enclosure, as studied and illustrated in the appendix section of the North of St Helier Masterplan consultation document - 'Parks and squares'.

These sites were already States owned and set aside for a town park, and therefore it was not sensible to choose an alternative site.

However, the original Masterplan proposed to incorporate limited perimeter residential development along the eastern side of the Gas Place site to provide a formal enclosure to the park, whilst encouraging redevelopment of the remaining unsatisfactory perimeter buildings on Robin Place. Following the consultation a decision has been taken not to place housing (or underground parking) on the site and this has necessitated a revised approach.

Discussions with the owners of Jersey Gas have indicated a willingness to work with the States, and in response to this the masterplan proposes that the visual enclosure and public surveillance of the Town Park will be provided by siting housing development (and public parking and further amenity space) on the western end of the Jersey Gas site. Further public car parking provision has been re-assigned to the Le Masurier and Jersey Brewery sites, this will be provided when these sites are developed.

Approximate areas of new public open space in the Revised Masterplan

 Town Park
 = 0.7 vergees (12,710 sq.m.)

 Belmont Gardens
 = 0.3 vergees (550 sq.m.)

 Ann Court
 = 1.36 vergees (2480 sq.m.)

 Minden Place
 = 0.14 vergees (260 sq.m.)

 Old Fire Station Square
 = 0.22 vergees (400 sq.m.)

 Total
 = 9.02 vergees (16,400 sq.m.)

Consultation with local stakeholders, and in particular the local Deputies, the Crime Reduction Officer, the headmaster of the local primary school and the local Residents Association, garnered support for the principle that smaller and more intimate local public squares and parks would be successful in this area and as a consequence further amenity space will also be provided through the development of other sites in the North of Town area.

Small local parks or squares are more readily felt to be 'owned' by the immediate neighbourhood and their smaller size promotes the self-policing that overlooking and natural surveillance affords.

The park will be designed to provide an informal, green oasis within the immediate formal enclosure of the new residential development, and the wider urban surrounding that is the north of town area.

#### Residential development

The Revised Masterplan encourages the redevelopment of Britannia Place for residential use, with Robin Place eventually becoming closed to vehicular traffic and incorporated into the park.

#### Underground car parking

It is no longer intended to provide underground parking on the Town Park site as it would delay its completion for at least 2 years. Alternative provision of public car parking will be made on the Jersey Gas, Jersey Brewery and the Le Masurier sites.

The Masterplan recommendation is to locate parking below ground. This is an appropriate approach widely used in Europe to provide underground car parks in dense urban settings, avoiding the use of valuable land above ground for multi-storey or surface car parking, and the visually intrusive nature of surface car parks..

#### Jersey Gas Site

This large site is suitable for a significant new development for residential or other purposes, should it become surplus to the Gas Company's requirements. This will only occur if the company can extend its site at La Collette onto States land. Discussions have taken place with the International Energy Group (the parent company) which has indicated a willingness to work with the States to achieve the States and its own commercial objectives.

The Revised Masterplan proposes 24,000 sq.m. of housing development (approximately 300 dwellings), enclosing public open space, with underground car parking spaces for residents.

Any new buildings should be predominantly 5 1/2 storeys (including a lower ground floor) and could enclose further open amenity space and provide a pedestrian route to St Saviour's Road. Any new development will need to be sympathetic to the scale of the surrounding buildings. A review of the existing listed buildings on St Saviour's Road will be undertaken to see if they merit their listing.

The site will be required to deliver 125 car parking spaces for general public use, which will be subject to a management agreement with Transport and Technical Services.

The site must be fully remediated as part of the redevelopment.



A view of the Town Park looking to the east



A view of one of the squares within the new development proposed for the Jersey Gas site

6.0 The masterplar

### **4 Ann Court**

This site is suitable for residential development of  $5\frac{1}{2}$  storeys, a new public square of approximately 1/3 vergee (1,700 sq.m.) and underground parking for 285 short stay, shopper and overnight local residents parking out of a total of 400 underground spaces.

The original proposals for Ann Court involved the siting of a multi-storey car park on the site with limited residential development circling it. The local residents association (TRRA) mounted a vociferous objection to the scheme in terms of the physical scale of the proposed car park, the potential oversupply of parking in the area, its location in a residential area and resulting road safety, pollution and noise issues. Deputy Martin led a successful campaign which overturned the multi-storey car park proposal in favour of the proposal outlined in this plan

The Masterplan proposes a short term 'shoppers' car park below the Ann Court site to replace Minden Place car park.

Looking east down Phillips Street, Ann Court is a highly visible site located on an axis at the end of busy Minden Place with its shopping and market access. In the distance, Victoria College and the wooded escarpments surrounding St Helier make an attractive long vista marred only by De Quetteville Court high rise block which would be better removed. The site is an ideal location for an urban public square, both visible and accessible from the town centre shopping area, but also firmly located within the residential area. The Jersey Arts Centre would benefit from the adjacency to the new public square. People working in, and visiting the town centre, will be able to use the square at lunchtimes while it becomes more of a local, residential square outside the working day and at weekends.





Current view down Phillips Street towards Ann Court and Victoria College

View down Phillips Street to the new Ann Court development (De Quetteville Court removed)

#### Underground car park

The public realm improvements and reduction in traffic congestion to Bath Street, David Place and Minden Place rely upon the relocation of the Minden Place short term car park to Ann Court. This is discussed in greater detail when describing the changes to Minden Place.

The short term parking currently located in the Minden Place car park will be replaced within the proposed underground car park below Ann Court. Ann Court is less than 300m from the Central Market entrance and hence is considered close enough to the shopping district to provide a suitable location for short term shoppers parking. Entry to the car park will be from the public square above with good lighting and natural surveillance of the public square by surrounding residential properties, and the Arts Centre and this will mean public safety is ensured.

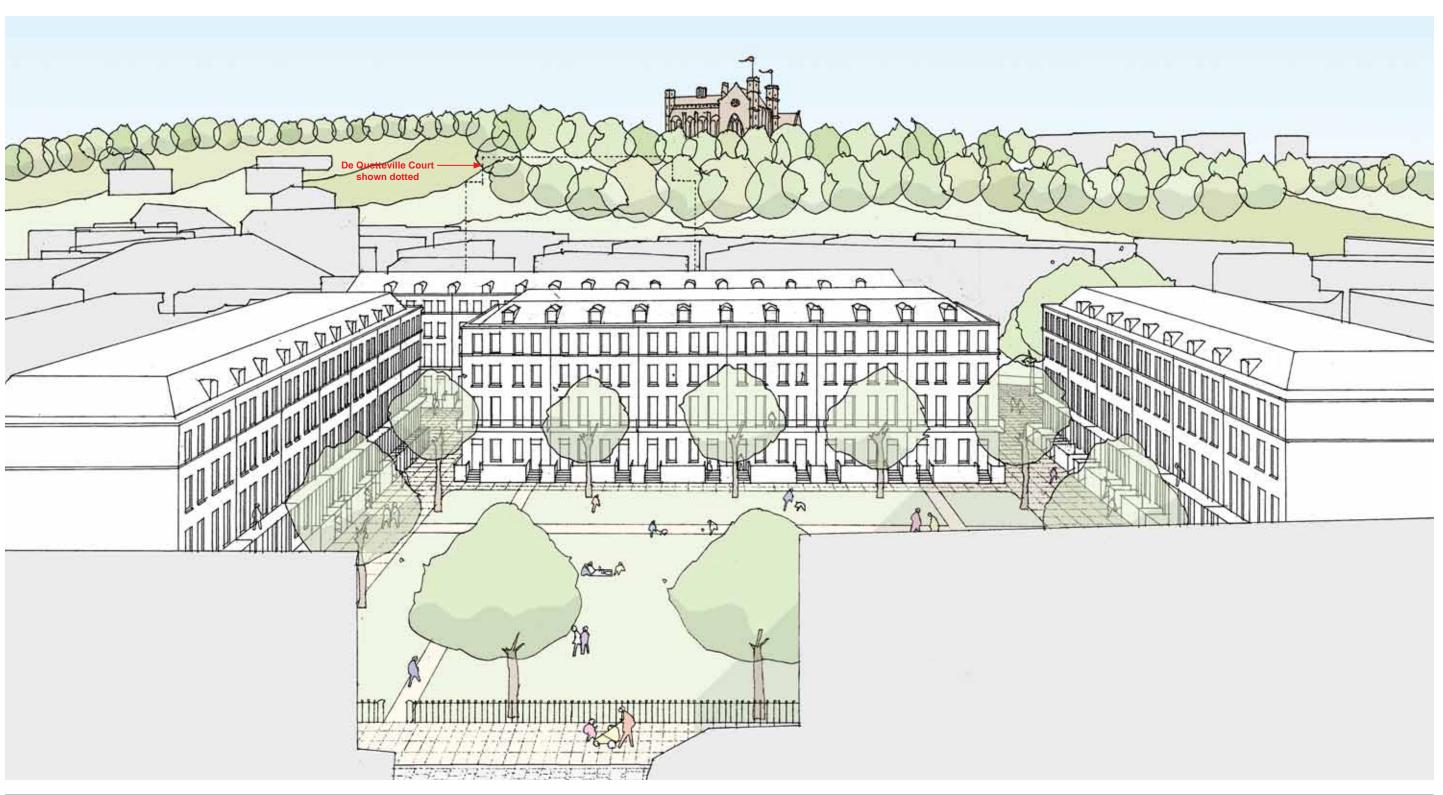
285 out of the 400 spaces in this car park are proposed for short term parking with the remaining 115 spaces allocated to the residents living in the development above.

Initial thoughts on quantum of residential parking suggest that each town house will be allocated a single bay and each 2 and 3 bedroom apartment will be allocated the equivalent of 0.5 of a bay. It is expected that many residents will not own a car living as they will do in the centre of St Helier. Car clubs will be encouraged and parking spaces dedicated.

The public spaces in the Ann Court car park, will be available for overnight and weekend parking for local residents.

The proposals assume the purchase and demolition of the existing public house and demolition of all existing housing upon the site, and the redevelopment of the site for up to  $5\frac{1}{2}$  storeys.





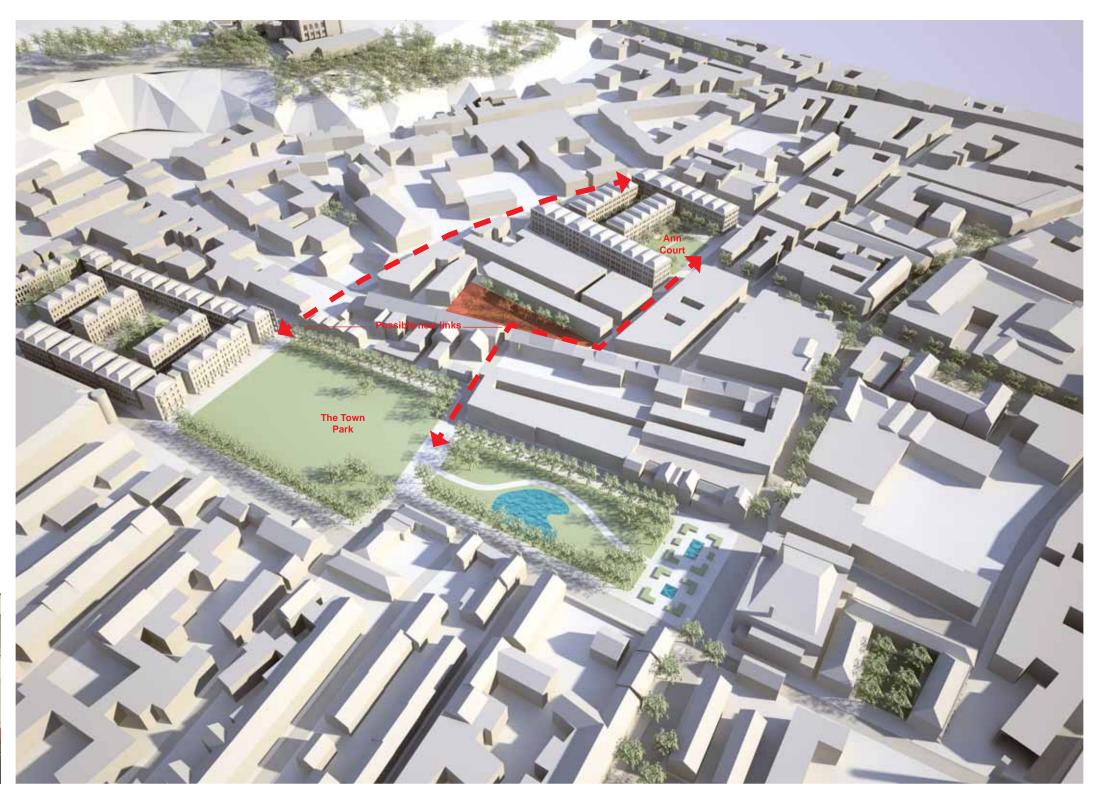
Aerial view looking east towards the new public square for Ann Court

### **5 Belmont Gardens**

Once the white vans which park on this market traders Parish car park have been properly relocated at one of the new car parks, this small triangular Parish owned site becomes available for a small local park linking the pedestrian/cycle route from Ann Court to the Town Park.

Directly opposite the site is the proposed new pedestrian and cycle route link connecting through to the Town Park site. Negotiations with Jersey Gas for this right of way are already in progress. A further possible link to the east has been highlighted in the diagram opposite.

Traffic control measures will be required on Belmont Road to ensure safe crossings are provided for pedestrians and cyclists as they cross the busy Belmont Road on their journey between the 'North of Town' and the town centre.





#### North St. Helier Masterplan, Jersey

### **6 Minden Place**

The existing car park may have a further 10 years of life before it requires replacement and it currently provides compact, centrally located shoppers parking.

Initially these factors favoured retaining the car park, but the following considerations finally resulted in the Revised Masterplan proposal to redevelop the site:

#### Traffic

Minden Place car park is located in the centre of town, which would mean continued traffic congestion associated with the need to draw traffic right into the very centre of town through congested streets. Relocating the car park to Ann Court allows it to be approached via the ring road to the east avoiding dragging cars through the very centre of town.

The proposed traffic measures then become possible:

- Reduction of Minden Place to a single lane with greatly enlarged pavements and a pedestrian friendly crossing at the Bath Street junction;
- The reduction of Bath Street and David Place to a single lane heading north, allowing the enlargement of pavements and the substantial reduction of traffic volumes. This becomes feasible when the shoppers' car park access is no longer from Bath Street.





Proposed pavement widening and traffic measures for Minden Place

The existing Minden Place car park

#### Improved public realm

The implementation of the traffic measures described above will allow the redesign of the public realm, following the principles of shared space. Cars will no longer have priority and both the pavement and road surfaces encourage pedestrians to have priority. It has been shown that vehicle users in this situation behave with caution, driving more carefully and slowly.

#### New development

The masterplan proposes the redevelopment of the unattractive car park and its replacement with a new commercial/residential development with retail on the ground floor opening onto small square facing onto Minden Place. A small underground car park serving the new development is proposed.

Historically the site was once the old Cattle Market and as such, was an important and vibrant hub for the town. Its redevelopment will provide an opportunity to once again reinvigorate this central site.





The old Cattle Market located in Minden Place

Proposed development at Minden Place

### North St. Helier Masterplan, Jersey

### **The Masterplan Summary**

#### 1. Bath Street / David Place

- Partial pedestrianisation of Bath Street / David Place
- Pavements widened, trees introduced, traffic and pedestrians occupying shared space

#### 2. Bath Street to Halkett Place link

Improving east west connectivity at the north end of Halkett Place and creating a new public square

#### 3. Gas Place / Talman site

- Remediate the land
- New Town Park 12,710 sq.m.

#### 4. Ann Court

- New underground car park
- New public square
- New residential accommodation for families

15,000 sq.m. private residential 115 residential parking spaces (underground) 285 shoppers parking spaces (underground) 2,480 sq.m. public realm

#### 5. Belmont Gardens

- Market trader vans relocated to a new car park
- New community park

#### 6. Minden Place

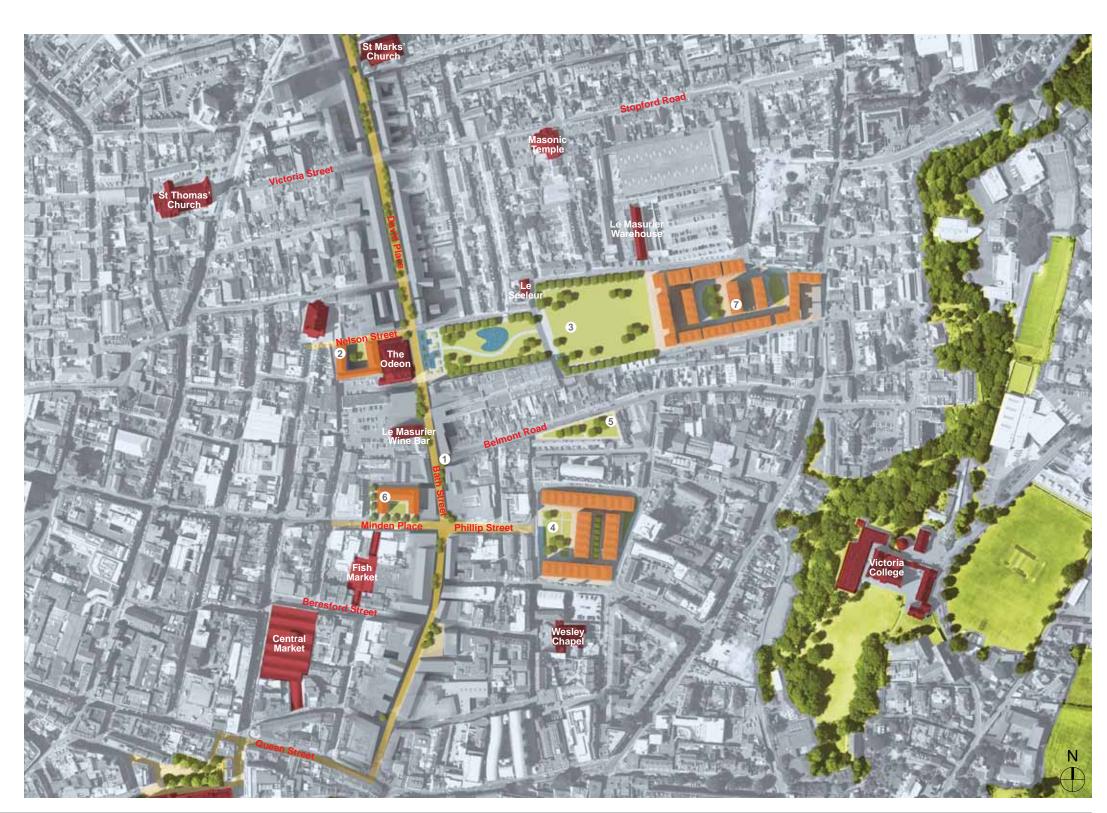
- Multi-storey car park demolished
- New building with active use on the ground floor
- New public square adjacent to Minden Place

900 sq.m. retail at ground floor 2,250 sq.m. housing 25 residential parking spaces (underground) 10 disabled parking spaces (at street level)

#### Jersey Gas Site

- New housing development
- New underground car park

810 sq.m. public space 24,000 sq.m. of housing development 180 residential parking spaces 125 public parking spaces





<sup>\*</sup> Note: All areas given are gross

**Hopkins Architects** 



Aerial view of North St Helier with masterplan proposals illustrated.

- Partial pedestrianisation of Bath Street / David Place
   Bath Street to Halkett Place link
   Gas Place and Talman sites
   Ann Court
   Belmont Gardens
   Minden Place
   Jersey Gas Site

### Other development sites

A proportion (initially 12½%) of any residential development will be required to be developed as affordable housing. Non residential developments will be required to contribute, by way of a development contribution to be agreed by the Planning and Environment Minister, towards the cost of infrastructure and public realm improvements.

There are numerous sites ripe for redevelopment in North St Helier totalling circa 22,000 sq.m. in area, see section 2.3.17; Landownership and area schedule of the original Masterplan Consultation Document. The masterplan makes specific recommendations for the following sites:

#### 7 Former Le Masurier Warehouse

As a going concern, this site could retain its existing warehouse use.

However if this site was to be redeveloped, it would offer an alternative site for a long stay and local residents car park or an opportunity for residential development.

Any development should include a pedestrian route linking the Salisbury Crescent site with the historic buildings on the Wine Warehouse site, through to the new Town Park.

Any future development to be contained within existing building heights, to prevent overshadowing the houses in Stopford Road.

#### 8 Wine Warehouse

Redevelop existing historic structures for small scale retail, together with food and drink use. Any new development should be sympathetic to the scale and materials of the existing historic structures, and include provision for the proposed pedestrian route from Salisbury Crescent to the proposed town park.

#### 10 Britannia Place site

This site should be developed as a new 3 storey residential scheme with the main facades presented towards the new park.

Consideration should be given to establishing design codes to guide future development for this project and

other development around the proposed Town Park. Any proposed development of the sites to the south of Robin Place should retain the existing historic buildings. In redeveloping this site, service access should be provided from Tunnell Street, and consideration be given to closing Robin Place and incorporating it within the public realm of the town park. The ground floor of the Bath Street end of this site would be suitable for ancillary (non vehicle trip generating) retail or food and drink use.

#### 11 & 12 Le Masurier Bath Street & Odeon Cinema site

The development of these sites presents a significant opportunity to regenerate this part of the town.

These sites should be developed with a mixture of retail, office and residential development. On-site car parking provision should be limited to that necessary to serve the development itself

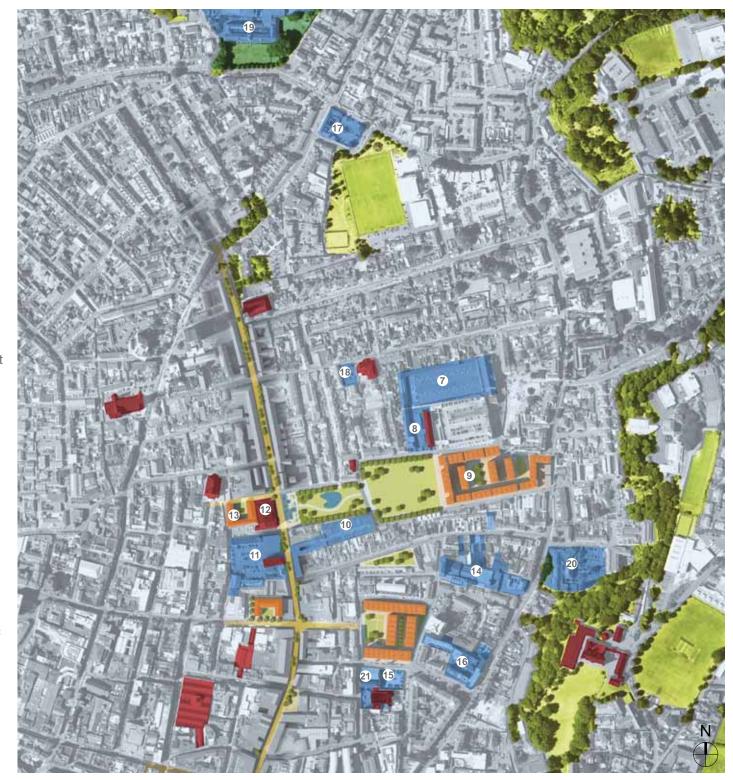
Residential use in this location will help reduce the impact of cross-town traffic, which is a key component of the traffic strategy.

Le Masurier Ltd. recently presented its proposals for the site, which include the demolition and redevelopment of the Odeon, to States Members.

Consideration is being given to the current listing of the Odeon on Bath Street and whether it should be retained on the list. Notwithstanding that reassessment, the proposals in their entirety can only be properly evaluated through the planning application process, supported by retail and traffic impact assessments. An application is anticipated once the company has completed the revised impact assessments and its own public on-line consultation.

The grain of new development should be sympathetic to the existing urban grain as detailed in the St Helier Urban Character Appraisal.

The development should provide improvements to the public realm in the form of public open space and pedestrian permeability and should be developed as part of an overall plan in conjunction with the Nelson Street car park site.



Landmark buildings

Key intervention sites

Development sites

#### 13 Nelson Street car park site

This site is suitable for residential use and/or amenity space associated with the redevelopment of the Odeon Cinema.

Proposals for the development must ensure that the front of the Old Fire Station building is set within an appropriate urban setting, with suitable public space in front and furthermore, a route is provided that connects Bath Street with Halkett Place to provide a much needed east-west connection in this area. This link is dependent on the development of private land to the west of the car park site and of the le Masurier and Odeon sites.

#### 14 Jersey Brewery site

The listed brewery buildings on Ann Street and St Saviour's Road should be retained and the site developed for residential use, possibly with a commercial development at ground floor. The existing historic building facing St Saviour's Road should be retained and refurbished. The heights of any new buildings on Ann Street and Simon Place will reflect adjoining buildings. Development could be considered of up to 5 storeys within the centre of the site, although there are constraints because of the potential impact on adjoining residential areas.

The site will be required to deliver up to 100 car parking spaces for general public use, which will be subject to a management agreement with Transport and Technical Services.

#### 15 Charles Street (South) sites – (Le Coin)

These sites should be developed as a 4 to 5 storey residential scheme.

#### 16 Mayfair Hotel site

This site could be developed for residential or hotel accommodation. Any new development should address the air quality and noise issues associated with locating residential accommodation near a

main, and reasonably heavily trafficked road. The development should be of 3 storeys adjacent to St Saviour's Hill Road and Brooklyn Street, and up to 4 storeys on Ann Street.

#### 17 Robin Hood Roundabout site (Springfield)

Subject to it being acceptable in traffic terms, consideration should be given to removing the Petite Rue Du Val Plaisant and incorporating the land into an improved soft landscape area to the Springfield Stadium. The roundabout site would be suitable for multi-storey long stay parking or parking with residential over. Architectural quality facades would be required for the car park solution. If residential use is considered, due attention should be given to the air quality and noise issues associated with the proximity of the site to the Springfield Road, perhaps by incorporating a set back with soft landscaping to the north of the site.

#### 18 Masonic Temple Car Park site

The Masonic Temple car park site would be suitable for a 3 storey residential development.

#### 19 Former Jersey College for Girls

Proposals for residential apartments and town houses are already in preparation. The site now includes the rear section of the site, which was formerly occupied by Centre Point. This increases the total development area of the site by more than 60% to 3.4 acres and as such offers one of the largest residential regeneration opportunities in this part of St Helier. Further development opportunities may become available on the Mont Cantel site currently occupied by Janvrin School.

#### 20 Le Bas Centre

This site could be considered for community use as a facility for the elderly or for residential. If residential, due attention should be given to the air quality and

noise issues associated with the proximity of the site to St Saviours Road.

#### 21 Wesley Chapel

This is a mixed use redevelopment with a public square on Wesley Street, as the approved scheme by Naish Waddington.