STATES OF JERSEY



STATES OF JERSEY LAW 2005 DELEGATION OF FUNCTIONS – MINISTER FOR ECONOMIC DEVELOPMENT, TOURISM, SPORT AND CULTURE – SHIPPING DELEGATIONS

Presented to the States on 10th November 2020 by the Minister for Economic Development, Tourism, Sport and Culture

STATES GREFFE

2020 R.128

REPORT

On 22nd October 2020, the Minister for Economic Development, Tourism, Sport and Culture made a Ministerial Decision delegating certain of his functions under Articles 28, 30 and 30A of the <u>States of Jersey Law 2005</u> (see Decision reference MD-E-2020-0050, available at www.gov.je).

Article 28 of the States of Jersey Law 2005 permits a Minister to delegate, wholly or partly, functions to an Assistant Minister or an officer.

The Law states, inter alia –

"28 Power of Minister to delegate functions

- (1) A Minister may delegate, wholly or partly, functions conferred upon or vested in the Minister by or under this Law or any other enactment or any enactment of the United Kingdom having effect in Jersey, to
 - (a) one of his or her Assistant Ministers;
 - (b) an officer.
- (1A) A Minister shall not delegate to an Assistant Minister any function the delegation of which is wholly prohibited by an enactment.
- (1B) Where a Minister delegates to an Assistant Minister a power to make an enactment, paragraphs (4) and (5) of Article 26 shall apply to the making of an enactment by the Assistant Minister, in exercise of the delegated power, as they would apply to the making of the enactment by the Minister.
- (2) A Minister shall not delegate to an officer
 - (a) any power to make an enactment;
 - (b) any power to decide an appeal under an enactment;
 - (c) any function the delegation of which is prohibited wholly, or to an officer, by an enactment.
- (3) The delegation of functions by a Minister under this Article shall not prevent the Minister exercising those functions personally.
- (4) Where any licence, permit or authorization is granted in purported exercise of functions delegated under paragraph (1), no criminal proceedings shall lie against any person for any act done, or omitted to be done, in good faith and in accordance with the terms of the licence, permit or authorization, by reason that the functions had not been delegated, or that any requirement attached to the delegation of the functions had not been complied with.
- (5) In this Article
 - "Minister" includes the Chief Minister;
 - "officer" means a States' employee within the meaning of the Employment of States of Jersey Employees (Jersey) Law 2005 and includes a member of the States of Jersey Police Force and an officer appointed under paragraph 1(1) of Part 1 of Schedule 2 to the Immigration Act 1971 as extended to Jersey by the Immigration (Jersey) Order 1993.

(6) The States may by Regulations amend the definition "officer" in paragraph (5)."

"30 Ministerial delegations to be presented to States

- (1) A Minister who delegates functions under Article 28 shall present to the States a report specifying the functions delegated and to whom.
- (2) A Minister shall not be required to present a report under paragraph (1) where the delegation is so immediate and of such brief duration that it is not practicable to present the report before the delegation ends.

30A List of delegations to be published

- (1) The Chief Minister shall cause to be established, maintained and published a consolidated list of
 - (a) the functions for the time being discharged by the Chief Minister and by each Minister;
 - (b) the functions for the time being delegated by the Chief Minister and each Minister under Article 28, and to whom.
- (2) The list shall also specify which Minister is discharging, for the time being, the functions of another Minister under Article 27(1) or (2).
- (3) The information described in paragraph (1)(b) or (2) is not required to be incorporated in the list where the period for which the delegation has effect or for which one Minister's functions are being discharged by another is so immediate and of such brief duration that it is not practicable to amend and publish the list to incorporate the information before the end of the period.
- (4) It shall be sufficient if the list is published on a website."

The terms of the delegations, and the legislation under which those delegations were made, were recorded in a Report attached to the Ministerial Decision, as shown below –

Proposed Delegations and functions

Legislation	Function	Delegate
Air and Sea Ports (Incorporation) (Jersey) Law 2015		
Article 6(2)(a)	Management of the	Director of Partnerships
	Minister's functions in the	
	Agreement as referred to	Registrar of Aircraft and
	therein.	Shipping
	This delegation does not	
	extend to giving directions	
	under article 6(2(b) unless	
	separately and explicitly	
	delegated.	
Harbours (Administration) (Jersey) Law 1961		
Article 2(6)(a)	Management of the	Group Director –
	Minister's functions in the	Economy
	Agreement as referred to	
	therein.	

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	This delegation does not	Registrar of Aircraft and
	extend to giving directions	Shipping
	under article 2(6)(b)	
	unless separately and	
	explicitly delegated.	
	(Jersey) Regulations 2012	
Regulation 3	To designate areas and	Harbour Authority
	issue directions in	
	accordance with the	
	procedures in the	
	Regulation. Any	
	designation made in an	
	area of territorial waters	
	outside harbour limits	
	must be limited for the	
	duration of a specific	
	sporting or recreational	
	event and shall be notified	
	to the Minister at the time	
	it is made.	
	1 771	
	n.b. This is not strictly a	
	delegation of functions but	
	rather an entrustment that	
	is cited separately below.	
	It is nevertheless included	
Hawkayay (Jaway) Dagula	here for completeness.	
Harbours (Jersey) Regula		Crown Director
Part 3 (Duties of Master and Owner)	Action to be taken under	Group Director – Economy
and Owner)	Regulation 7(2) following failure of a master to carry	Economy
	out directions of the	Registrar of Aircraft and
	Harbour Master requiring	Shipping
	movement of a vessel.	Simpping
	movement of a vesser.	
Part 4 (Provisions	To authorise an officer to	Group Director –
governing ships bringing	discharge the functions of	Economy
petroleum spirit into a	inspection to ascertain	Leonomy
harbour) and Part 5	whether the requirements	Registrar of Aircraft and
(Provisions governing the	of Part 5 (Regulation 35)	Shipping
conveyance, loading and	of the Regulations are	Simpping
unloading of explosives)	being carried out.	
	Any professional fees	
	required, or provision of	
	facilities, to be within	
	annual budget or agreed	
	contingency budget.	
Part 8 (General) –	Functions with respect to	Group Director –
Regulation 47	persons answerable for	Economy
	any damage, and persons	,
	liable to make good any	
	made to make good any	

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	such damage, including	Registrar of Aircraft and
	power to detain a vessel	Shipping
	and obtain security for the	
	amount of damage done.	
	Valuation of cost to make	
	good damage to be based	
	on independent	
	professional report.	
Shipping (Jersey) Law 20		
Article 104 (2), (3) & (4)	To prevent or reduce oil	Group Director –
	pollution – Issue	Economy
	directions concerning ship	5.4. 6.4.
	movement, cargo	Registrar of Aircraft and
	handling, salvage,	Shipping
	destruction or other control.	
	Condon.	
	Wherever reasonably	
	practicable, to be	
	exercised having received	
	appropriate advice from	
	UK SOSREP, the Jersey	
	Harbour Master or other	
	relevant professional	
	persons.	
Article 108 (1) & (2)	Service of directions	Group Director –
		Economy
		Decision of Aircreft and
		Registrar of Aircraft and
Article 108 (2)	To act on behalf of the	Shipping Harbour Master
7 Hitlele 100 (2)	Minister or his delegate in	Transour Waster
	serving a direction.	
	and a surveyor.	
	This is not strictly a	
	delegation of function but	
	is included here for	
	completeness	
Article 111 (3)	Action by Minister on	Group Director –
	being informed a non-	Economy
	Jersey ship has been	
	detained by Harbour	Registrar of Aircraft and
	Master: Ensuring	Shipping
	notification of UK	
	Secretary of State or	
	relevant diplomatic representative.	
Article 153 (2)	Concerning Harbour	Group Director -
ATUCIE 133 (2)	Authority taking	Group Director – Economy
	possession, removing or	Leonomy
	destroying a wreck: (a)	
	aconoging a wicek. (a)	L

	Consultation by Harbour Authority with Minister and (b) having regard to views of the Minister. Consultation is to be with the delegate. Wherever reasonably possible, however, the delegate should express a view having received appropriate advice from UK SOSREP, Jersey Harbour Master or other relevant professional persons.	Registrar of Aircraft and Shipping
Article 154	Appointment of inspectors and surveyors.	Group Director – Economy
	The individuals and organisations so appointed are to be subject to external audit of standards by the Registrar, the Chief Marine Surveyor or the UK MCA acting on the Island's behalf.	Registrar of Aircraft and Shipping
Article 186(1) and (2)	To take and co-ordinate measures to prevent, reduce, and minimise the effects of marine pollution; to prepare, review and implement a plan setting out arrangements for responding to incidents that cause or may cause marine pollution with a view to preventing such pollution or reducing or minimising its effects. For the avoidance of doubt, this delegation does not extend to Article 186(3) and (4).	Group Director – Economy Registrar of Aircraft and Shipping
Shinning (Distress Signals	s and Prevention of Collision	s) (Jersey) Order 2004
Article 1(2)(e) & text of associated UK Regulation 5	Grant exemptions to the collision regulations as far as they relate to lights, shapes and sound signals	Group Director – Economy

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		Registrar of Aircraft and
Shinning (Fighing Voggels	Safety Provisions) (Jersey)	Shipping Order 2004
Articles 129 and 133		
Articles 129 and 133	On receipt of a suitable	Group Director – Economy
	survey report, issue or cancel fishing vessel	Economy
	certificates.	Registrar of Aircraft and
	certificates.	Shipping
	This to be based on a	Simpping
	report submitted by or on	
	behalf of the Harbour	
	Master.	
Shipping (Fishing Vessels	- Safety Training) (Jersey)	Order 2004
	To grant exemptions from	Group Director –
	the requirement for safety	Economy
	training under Article 4.	
		Registrar of Aircraft and
	Exemption may apply to	Shipping
	fishermen operating	
	vessels under 6 metres in	
	length and where they	
	have attended the	
	approved alternative	
	training.	
	Temporary exemptions for	
	fishermen new to the	
	industry and being crew	
	under supervision of a	
	trained skipper operating	
	any size vessel, who have	
	not attended any approved	
	training, must be limited	
	to a maximum of 3	
	months and dependent on	
	there being onboard safety	
	and emergency briefings.	
	Such exemptions to be	
	based on a report issued	
	on behalf of the Harbour	
	Master.	
	Tomporary ayamptions	
	Temporary exemptions will be allowed for	
	existing fishermen	
	operating any size vessel	
	where a certificate is due	
	to expire within the next 3	
	months providing they	
	undertake the appropriate	
	renewal course not later	
	than 3 months after the	

	expiry of the current	
	certificate. Certificates for	
	training undertaken before	
	the expiry date of the	
	current certificate may be	
	post-dated up to a	
	maximum of 3 months	
	from completion of the	
	appropriate course.	
	Yachts and Small Ships) (Jer	
Regulation 3(3)	To grant, on such terms as	Group Director –
	may be specified,	Economy
	exemption for a class of	
	ships or for an individual	Registrar of Aircraft and
	ship from a specified	Shipping
	requirement of the Jersey	
	Code.	
	The delegate shall only	
	accept such equivalents on	
	having taken advice from	
	surveyors or inspectors	
	appropriately appointed	
	under the Shipping Law	
	and to advise on the Jersey Code as that code is	
	referred to in Regulation 1(2) of the Regulations.	
Regulation 3(4)	To accept equivalent	Group Director –
Regulation 5(4)	equipment, machinery, or	Economy
	provisions. The delegate	Leonomy
	shall only accept such	Registrar of Aircraft and
	equivalents on having	Shipping
	taken advice from	~ppg
	surveyors or inspectors	
	appropriately appointed	
	under the Shipping Law	
	and to advise on the Jersey	
	Code as that code is	
	referred to in Regulation	
	1(2) of the Regulations.	
Regulation 4(2)	To accept certificates of	Group Director –
	compliance issued	Economy
	otherwise than in	
	accordance with	Registrar of Aircraft and
	paragraph (1) of	Shipping
	Regulation 4. The	
	delegate shall only accept	
	such alternative	
	certificates on having	
	taken advice from	
	surveyors or inspectors	
	appropriately appointed	

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	under the Shipping Law,	
	and to advise on the Jersey	
	Code as that code is	
	referred to in Regulation	
	1(2) of the Regulations.	
	rtification) (Jersey) Order 2	
Articles 1(2)(a) and 2(3)	To grant exemptions from	Group Director –
(n.b. with reference to	all or any of the provisions	Economy
U.K. Survey and	of these Regulations (as	
Certification regulations)	may be specified in the	Registrar of Aircraft and
	exemption) on such terms	Shipping
	(if any) as the delegate	
	may specify and may,	
	subject to giving	
	reasonable notice, alter or	
	cancel any such	
	exemption.	
Article 1(2)(a)	To issue a Passenger	Group Director –
(n.b. with reference to	Certificate in accordance	Economy
U.K. Survey and	with the associated U.K.	
Certification regulations)	Regulation 11(a).	Registrar of Aircraft and
		Shipping
Article 1(2)(a)	To cancel a certificate	Group Director –
(n.b. with reference to	issued to a Jersey ship in	Economy
U.K. Survey and	accordance with the	
Certification regulations)	associated U.K.	Registrar of Aircraft and
	Regulation 19(1) and to	Shipping
	require the surrender of	
	such a certificate in	
	accordance with the	
	associated U.K.	
	Regulation 19(2).	
Article 4(10) with	To exempt subject to such	Group Director –
reference to U.K.	conditions as may be	Economy
Domestic Voyage	specified, classes of ships	D :
regulations	or individual ships from	Registrar of Aircraft and
	specified provisions of	Shipping
	these Regulations, and	
	may alter or cancel any	
	such exemption. This to	
	be based on a report issued on behalf of the	
	Harbour Master.	
Shipping (Tonnage) (Jers	l.	
Simpping (Toimage) (Jers	To appoint appropriately	Group Director –
	qualified, authorized	Economy
	measurers and surveyors,	Leonomy
	as defined in Regulation 1.	Registrar of Aircraft and
	as defined in Regulation 1.	Shipping
	For the avoidance of	Simpping
	doubt, the Registrar shall	
	only appoint measurers	
	omy appoint measurers	L

	and surveyors for the	
	purpose of their function	
	under the Tonnage	
	Regulations. This	
	limitation does not,	
	however, preclude the	
	appointment of a suitable	
	person already appointed	
	in accordance with Article	
	154 of the Shipping	
	(Jersey) Law 2002.	
Shipping (Training, Certi	fication and Manning) (Jers	ey) Order 2004
Article 5	To exempt any ship or	Group Director –
	description of ship from	Economy
	any requirement of the	
	U.K. Training and	Registrar of Aircraft and
	Certification Regulations	Shipping
	or the U.K. Manning	
	Regulations as applied in	
	Jersey.	
	The Officer shall only do	
	so where he/she is	
	satisfied that there are	
	equivalent arrangements	
	in place appropriate to the	
	ship type and area of	
	operations.	

Entrustment - Harbours (Inshore Safety) (Jersey) Regulations 2012

The Minister continues to entrust the Harbour Authority with responsibility for designating inshore sea areas for the purpose of sport and recreational activities, as previously recorded in report R.136/2015.

For the avoidance of doubt, neither entrustment nor delegation removes the right of the Minister to make a decision or issue a direction.