

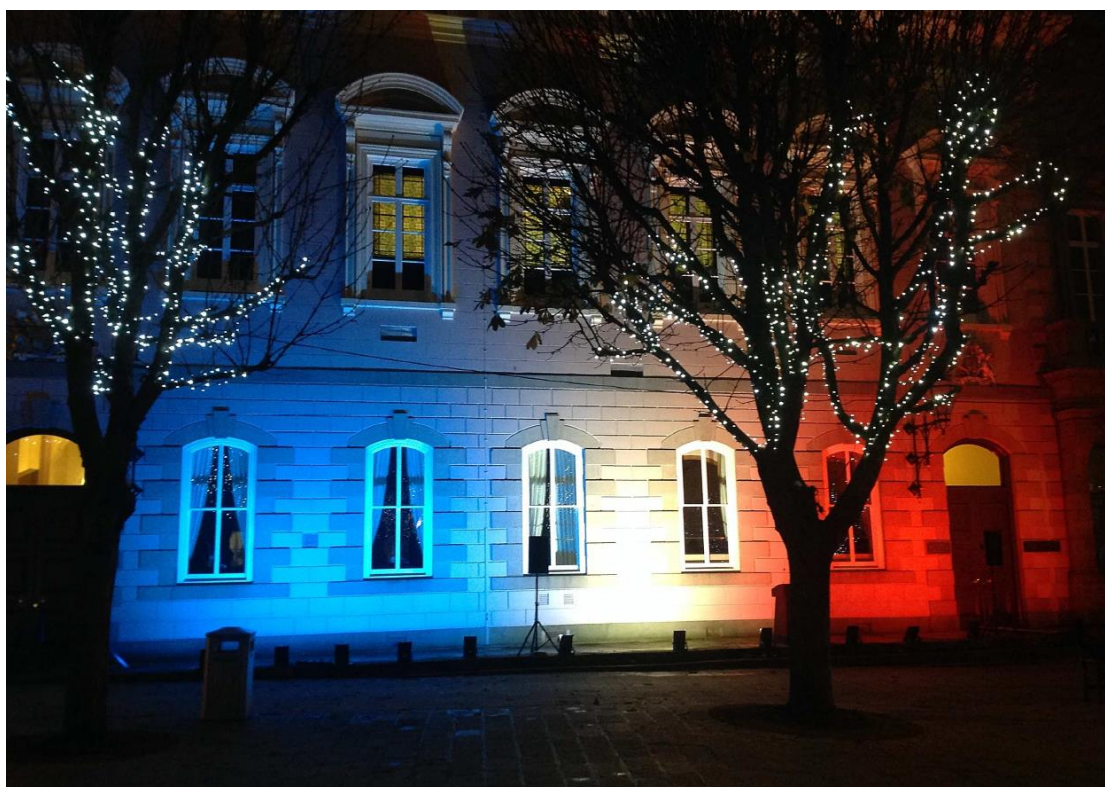
States of Jersey  
States Assembly



États de Jersey  
Assemblée des États

# States Assembly

## ANNUAL REPORT 2015



**PRESENTED TO THE STATES  
BY THE  
PRIVILEGES AND PROCEDURES COMMITTEE**

R.97/2016



# CONTENTS

		<i>Page</i>
<b>Foreword by the Bailiff of Jersey, President of the States.....</b>		<b>6</b>
<b>Introduction by the Chairman of the Privileges and Procedures Committee .....</b>		<b>8</b>
<b>1.</b>	<b>THE STATES ASSEMBLY .....</b>	<b>10</b>
1.1	Introduction .....	10
1.2	The make-up of the Assembly .....	11
	1.2.1 Average length of service as an elected member .....	11
	1.2.2 Average age of elected members .....	11
	1.2.3 Number of male and female members .....	11
1.3	Tributes to former members.....	12
	1.3.1 Tribute to the late Mr. John Philip Farley, M.B.E.....	12
	1.3.2 Tribute to the late Mr. Reginald Robert Jeune, C.B.E. ....	13
	1.3.3 Tribute to the late Mr. Peter Frederick Maurice Hanning .....	15
	1.3.4 Tribute to the late Mr. Mervyn Renouf Billot.....	16
	1.3.5 Tribute to the late Mr. John Philip de Carteret.....	17
1.4	Tribute to the late Air Marshal Peter Walker, Lieutenant Governor of Guernsey .....	18
1.5	Changes to the non-elected membership of the States .....	19
	1.5.1 The Bailiff of Jersey .....	19
	1.5.2 The Deputy Bailiff of Jersey .....	25
	1.5.3 H.M. Attorney General and H.M. Solicitor General .....	25
	1.5.4 The Greffier of the States .....	26
	1.5.5 The Viscount .....	29
1.6	Fire!.....	29
<b>2.</b>	<b>MEETINGS OF THE STATES.....</b>	<b>30</b>
2.1	Introduction .....	30
2.2	Number of meetings.....	30
2.3	Length of meetings.....	31
2.4	Allocation of time .....	31
2.5	Oral Questions with notice.....	32
2.6	Oral Questions without notice.....	33
2.7	Written Questions .....	33
2.8	Statements .....	34
2.9	Public Business .....	34
2.10	Significant debates during 2015.....	38

<b>3.</b>	<b>PRIVILEGES AND PROCEDURES COMMITTEE .....</b>	<b>43</b>
3.1	Membership .....	43
3.2	Meetings.....	44
3.3	Significant items dealt with by the Committee .....	44
<b>4.</b>	<b>SCRUTINY PANELS AND PUBLIC ACCOUNTS COMMITTEE .....</b>	<b>46</b>
4.1	Chairmen’s Committee President’s Foreword .....	46
4.2	About Scrutiny and the Public Accounts Committee.....	48
4.2.1	Membership.....	48
4.2.2	Changes to Membership of Panels/P.A.C. during 2015.....	50
4.2.3	Other Members’ involvement in Scrutiny.....	50
4.2.4	Scrutiny Panel and Committee staff 2015 .....	51
4.3	Reviews.....	52
4.4	Other work .....	53
4.5	Advisers .....	54
4.6	Public accessibility.....	55
4.7	Scrutiny Member Training.....	56
4.8	Committee Secretariat Network.....	58
4.9	Annual Reports of the Scrutiny Panels and the P.A.C. ....	59
4.9.1	Corporate Services Scrutiny Panel.....	59
4.9.2	Economic Affairs Scrutiny Panel.....	64
4.9.3	Education and Home Affairs Scrutiny Panel .....	68
4.9.4	Environment, Housing and Technical Services Scrutiny Panel .....	72
4.9.5	Health and Social Security Scrutiny Panel.....	76
4.9.6	Public Accounts Committee.....	80
4.10	Scrutiny Expenditure as at 31st December 2015 .....	83
4.11	Scrutiny Travel and Entertainment Costs as at 31st December 2015 .....	85
<b>5.</b>	<b>INTER-PARLIAMENTARY BODIES.....</b>	<b>86</b>
5.1	Introduction.....	86
5.2	Commonwealth Parliamentary Association (CPA).....	86
5.2.1	Magna Carta to Commonwealth Charter Conference .....	86
5.2.2	Commonwealth Women Parliamentarians Regional Conference, Gibraltar.....	87
5.2.3	Commonwealth Day Observance.....	87
5.2.4	26th CPA Seminar, Dhaka, Bangladesh.....	88
5.2.5	45th British Islands and Mediterranean Region Conference, Limassol, Cyprus	89
5.2.6	CPA Canadian Parliamentary Seminar, Ottawa.....	89
5.2.7	7th Commonwealth Youth Parliament, Darwin, Northern Territory, Australia..	90

5.3	Assemblée Parlementaire de la Francophonie (APF) .....		90
5.3.1	Conférence des Présidents, Yerevan, Armenia, 30th and 31st March 2015 .....		90
5.3.2	APF 41ème Session annuelle, Berne, Switzerland, 6th to 10th July 2015.....		92
5.3.2.1	Réseau des Femmes.....		92
5.3.2.2	Association des Secrétaires Généraux des Parlements francophones (ASGPF).....		93
5.3.2.3	41st Annual Plenary Conference.....		93
5.3.2.4	Parlement des Jeunes.....		95
5.3.3	28ème Assemblée Régionale Europe, Jersey, 12th to 16th July 2015 .....		95
5.3.4	La Normandie et les îles anglo-normandes: un lien millénaire, Caen.....		98
5.4	British-Irish Parliamentary Assembly (BIPA) .....		99
5.5	Conference of Speakers and Presiding Officers of the Commonwealth .....		100
5.6	UK, Irish and Islands Clerks' Seminar .....		101
<b>6.</b>	<b>THE STATES GREFFE.....</b>		<b>102</b>
6.1	Clerks' section.....		103
6.1.1	The clerking role .....		104
6.1.2	Ministerial Decisions .....		105
6.1.3	Access to information .....		106
6.1.4	Official Report ('Hansard').....		107
6.2	States Assembly Information Centre .....		108
6.3	Publications Editor .....		111
6.4	Reprographics .....		114
6.5	Registry .....		115
6.6	Charity fund-raising .....		116
6.7	Youth Assembly.....		117
6.8	Primary School visits to the States Chamber/Citizenship Programme .....		120
<b>APPENDIX</b>	<b>Membership of the States Assembly on 1st January 2015 .....</b>		<b>127</b>

## **Foreword by the Bailiff of Jersey, President of the States**



I am pleased to have been asked by the Chairman of the Privileges and Procedures Committee to contribute a Foreword to this, the 11th Annual Report of the States Assembly.

The Annual Report shows that, despite the fact that in terms of public visibility the States' activity appears to have dropped, Members have, as usual, been working extremely hard. I say that activity appears to have dropped only because the Assembly has not sat for as long as it did in 2014, and the time spent on oral questions with notice, including urgent questions, has dropped. I note that less time was even spent on the roll call and communications from the Presiding Officer.

It is interesting to note that 25% of oral questions without notice were put to the Chief Minister, and that he had a slightly higher proportion of the overall total of oral and written questions. Perhaps that is something on which Members may wish to reflect because, although the Chief Minister is of course responsible for his Government, detailed questions seeking information (which is after all the purpose of question time according to Standing Orders) might be thought more profitably to be put to the Ministers who have actual day-to-day responsibility for those issues.

It is unsurprising that work in the Assembly may have paused slightly in 2015. A new Government was formed, and Ministers and Assistant Ministers have had to get to grips with their new portfolios. Similarly, there has been a change in the composition of Scrutiny Panels, and members of those Panels have also had to familiarise themselves with their new roles; and of course there have been a number of new States Members following the Elections. All of this is bound to mean that the first year of a new Assembly appears to run more quietly than previously.

Nonetheless, Parliamentary activity behind the scenes continues to be extremely busy as this Report shows. I commend it to Members and to the Public. At a time when States Members and the Assembly as a whole sometimes receives public criticism which seems out of proportion to the problems which have been identified, it is all the more important to draw to the attention of the Public that Members do work hard and they do that work in the interests of the Public at large, whether they are in the Executive or in Scrutiny. It is all very well having Members criticised for being out of touch with the Public, but sometimes one thinks that the Public does not inform itself sufficiently about all the good work which is done on the other side of the coin, and this Report contains some of the information which is available in that respect.

**William James Bailhache, Esq.**

## **Introduction by the Chairman of the Privileges and Procedures Committee**



**Connétable L. Norman of St. Clement**

I am very pleased to be able to present the 2015 States Assembly Annual Report to the States on behalf of the Privileges and Procedures Committee.

In my Introduction last year, I drew attention to the fact that 2014 had been the fullest year in the life of the last Assembly, as the States convened for a total of 48 meeting days.

This year's Annual Report tells a very different story. Although the first year after an election is traditionally quieter than the other 2 years in the current 3 year electoral cycle, the Assembly held 34 meetings in 2015, the least amount since 2000.

However, the Assembly's workload remained constant, and although the States sat for a total of 159 hours and 46 minutes in 2015, some 104.5 hours less than in 2014, the total number of propositions debated during 2015 was 151, compared to 183 in 2014.

The amount of time dedicated to oral questions with and without notice remained comparable, demonstrating that members remained alert to holding Ministers to account. The Assembly spent 25 hours and 39 minutes asking oral questions with notice, compared to 29 hours in 2014; and spent 1 hour 13 minutes more in 2015 asking questions without notice than in 2014.

Whilst there were no alterations to the elected membership during 2015, there were numerous changes to the non-elected membership of the States; with the retirement of the Bailiff, Greffier of the States and Judicial Greffier, and consequential appointment of a new Bailiff, Deputy Bailiff, H.M. Attorney General, H.M. Solicitor General, Greffier of the States and Viscount. The Assembly warmly welcomed new incumbents into all of the aforementioned roles throughout the year, and special tributes are paid within this report to the retiring Bailiff and Greffier of the States.

Our Committees and Scrutiny Panels continued to grow in assuredness and influence. A diverse range of work has been undertaken by nearly 20 States Members serving full-time on Panels, with some additional Members who have either been co-opted to reviews or taken part on Sub-Panels. The development of Jersey's international profile also gathered pace, as 2015 saw the Island being represented at an array of



inter-parliamentary bodies. All of this and more is expanded upon in the relevant areas of this report.

This is the 10th Annual Report for the States Assembly: it provides a comprehensive record of the work of the Assembly, while at the same time allowing comparisons to be made against previous years. The Annual Report requires contributions from a large number of officers in the States Greffe, and PPC is grateful to them all for the effort they have put in to make this Report such a comprehensive overview of 2015.

# 1. THE STATES ASSEMBLY



## 1.1 Introduction

33 Sittings were held in total during 2015, which was the first full year for the new Assembly which had taken office in November 2014. Excluding the one special Sitting for ceremonial purposes, there were only 32 meeting days for ‘ordinary’ business in 2015, which is the lowest number of meeting days since 2000.

The number of meetings in every year since 2000 is shown below –

	<b>No. of meeting days for ordinary business</b>	<b>Ceremonial meetings</b>	<b>Total number of meeting days</b>
2000	30	2	32
2001	34	3	37
2002	45	2	47
2003	36	1	37
2004	47	2	49
2005	48	1	49
2006	35	3	38
2007	44	1	45
2008	50	1	51
2009	59	1	60
2010	49	1	50
2011	61	3	64
2012	34	2	36
2013	40	2	42
2014	47	1	48
2015	32	1	33

## 1.2 The make-up of the Assembly

### 1.2.1 Average length of service as an elected member

The overall average length of elected service of the 49 elected members as at 31st December 2015 was 7 years. The longest-serving member of the Assembly, Connétable L. Norman of St. Clement, had served as an elected member for 32½ years.

### 1.2.2 Average age of elected members

In 2015 the average age of elected members of the Assembly was 52 years. In December 2009 the average age was 53, and in 2012 there was an average age of 54 years. The breakdown in age of the 49 members of the Assembly is given in the following table –

Age range	Number of members			
	Senators	Connétables	Deputies	TOTAL
20 to 24	0	0	1	<b>1</b>
25 to 29	0	0	1	<b>1</b>
30 to 34	0	0	2	<b>2</b>
35 to 39	0	0	3	<b>3</b>
40 to 44	1	0	0	<b>1</b>
45 to 49	1	0	1	<b>2</b>
50 to 54	3	1	6	<b>10</b>
55 to 59	0	6	8	<b>14</b>
60 to 64	1	2	4	<b>7</b>
65 to 69	2	3	3	<b>8</b>

### 1.2.3 Number of male and female members

The make-up of the membership of the Assembly during 2015 is set out below –

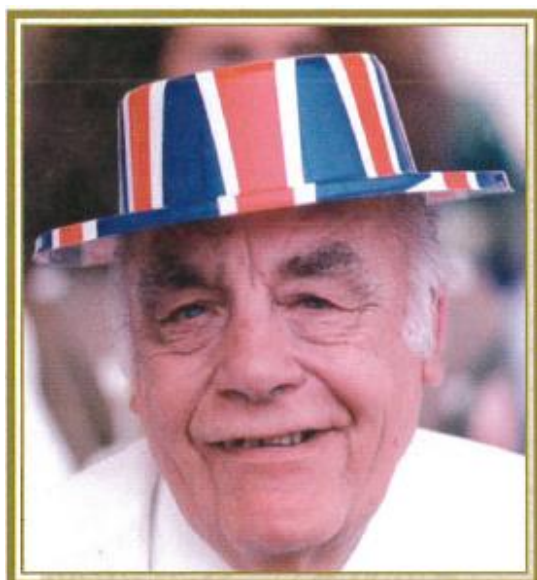
	Female	Male
8 Senators	1	7
12 Connétables	3	9
29 Deputies	8	21
<b>Total (49)</b>	<b>12</b>	<b>37</b>

### 1.3 Tributes to former members

Five former members of the States and the serving Lieutenant Governor of Guernsey passed away during 2015, and the Bailiff or Deputy Bailiff paid tribute to each one at the next Sitting of the Assembly. Extracts from those tributes are reproduced below.

#### 1.3.1 Tribute to the late Mr. John Philip Farley, M.B.E.

On 24th February 2015, the Bailiff paid tribute to the late Mr. John Philip Farley, M.B.E., former Deputy of St. Helier –



“Members will no doubt be aware that John Philip Farley, M.B.E. died on 16th February at the age of 87. He was born in St. Helier in 1928 and educated at the States Intermediate School. He was elected to the States in 1981 as Deputy of St. Helier No. 3 and he served in that capacity for 2 terms, retiring in December 1987. During that time he served on the Public Works, Tourism, Jersey Overseas Aid, Broadcasting and Fort Regent Development Committees. Those who heard the tributes paid to him on BBC Radio Jersey just over a week ago will have recognised that he had a great enthusiasm and passion for the Island,

coupled with a great interest in people and a wonderful sense of humour, all of which were apparent in his committee work. Many Members will remember Mr. Farley from the Red Triangle Stores in the Central Market. He was made an M.B.E. in December 2014 for his services to the community. He had been involved in a number of charities, including the Battle of Flowers, the Lions Club of Jersey, Jersey Cancer Relief, and he had been President of the Jersey Green Room Club. It is very unfortunate that his wife, to whom he was devoted, had died in October 2014, shortly before he became aware of his receipt of the honour. Members will want to have in mind Mr. Farley’s family, including in particular his 2 children, and I ask Members to stand as the usual mark of respect in his memory. May he rest in peace.”

### 1.3.2 Tribute to the late Mr. Reginald Robert Jeune, C.B.E.

On 14th April 2015, the Deputy Bailiff paid tribute to the late Mr. Reginald Robert Jeune, C.B.E., former Deputy of St. Helier and Senator –



“Members will be aware that a very eminent former Member of the States, Mr. Reg Jeune, C.B.E., passed away on Sunday. He was born in 1920, educated at De La Salle College, and by profession was a Jersey solicitor. It is fair to say that it would be difficult in the time available even to list all of Mr. Jeune’s achievements and contributions to the Island and to the Assembly, let alone to say anything very much about them. He was first elected in 1962 and he served as a States Member for an impressive 35 years. First as a Deputy of St. Helier District No. 3. He was a member of a number of important committees including Defence, Education and

Telephones, and he was elected as President of the Public Works Committee, in which role he served between 1964 and 1969. He finished his time as a Deputy as President of the Education Committee. He was then elected to Senator in 1972 and went on to serve on many other committees, among the most important presidencies that he held were those of Finance and Economics from 1989, Policy and Resources also from 1989, Education, and Constitution. He also served as a member of many other standing and special committees of the States, and was President of the Special Committee on the Review of the Machinery of Government which successfully proposed the introduction of the Policy and Resources Committee, of which he was particularly proud, and of which, as I have said, he became President. It was also a source of pride to him that he successfully proposed the introduction of the Administrative Appeals Tribunal, which was introduced in 1972, and he continued to serve the Island after his retirement from the States by remaining as Chairman of the Panel from 1997 until 2003. He was heavily involved in the Commonwealth Parliamentary Association and served during his time in the States both as Chairman of the Jersey Branch, but also as International Treasurer of the Association, the first time ever that this position as an officer of the C.P.A. (Commonwealth Parliamentary Association) had been given to someone who was not a member of the U.K. House of Commons. As an active C.P.A. member, he represented Jersey in many conferences, including those in Canada, India, the Bahamas and Kenya, and in many other places. He was instrumental in enabling Jersey to join the *L’Association internationale des parlementaires de la langue française*, now the *L’Assemblée Parlementaire de la Francophonie*. His services to business were recognised and honoured in 1979 when

he received an O.B.E. (Order of the British Empire), and in 1996 he was appointed C.B.E. (Commander of the Order of the British Empire) for his services to the community of Jersey. He was a family man with deep Christian faith. He was very close to his wife, Monica. Married in 1946, they had 3 children together and her death in recent times affected him very deeply. His interests stretched beyond his duties in the Assembly, and I am sure that fitting tributes will be paid to him for those other activities. It will be, however, for being among the most eminent and influential of Jersey's post-war statesmen that he will be best remembered. In 2003 he published his memoirs, in which he recalled his first day in the States as follows: "I remember making the conscious decision to listen and observe on my first day and not utter a word during the debates because I felt it was important to get a clear understanding of procedure and a feeling for how the machinery of government worked. Keeping silent was never my cup of tea, so years later it was not surprising that I had made it into the *Evening Post* top 5 talkers in the States." He did not hold back from taking an active and passionate interest in his Island and in the work of the Assembly and, as that quotation illustrates, was happy to share his energies and opinions whenever he felt that he had something to contribute. When reflecting on his time as a Member of the Assembly he said: "I believe that the reason I became a States Member was to try and make my native Island a better place to live." I know that one of his proudest achievements was to bring forward the proposals to set up the Strategic Reserve or "Rainy Day Fund" at a time when States' income was growing and it would have been easy to increase public spending irresponsibly or reduce taxes further than he was able to do. The Strategic Reserve was one of a number of measures he promoted to ensure that Jersey gained a reputation for sound and prudent financial management for the benefit of future generations. I am sure all Members would agree with me that he certainly achieved his objective of making his native Island a better place to live. May I invite Members to rise for a minute in silence to his name? May he rest in peace."

### 1.3.3 Tribute to the late Mr. Peter Frederick Maurice Hanning

On 2nd June 2015, the Bailiff paid tribute to the late Mr. Peter Frederick Maurice Hanning, former Connétable of St. Saviour –



“I am sure Members will be aware that Mr. Peter Hanning, former Connétable of St. Saviour, died on 18th May after a long illness. Mr. Hanning was Connétable between 24th August 2007 and October 2011, when he lost his seat in the general election. Apart from his work in the Parish and in this Assembly, Mr. Hanning’s States’ work involved sitting as a member of the Privileges and Procedures Committee during the time that that Committee developed the Freedom of Information Law. He sat on the Planning Applications Panel, where he served from September 2007 until November 2010, and he

was a member of the Corporate Services Scrutiny Sub-Panel reviewing the proposed importation of bovine semen, which the Panel recommended that this took place. He was a great believer in the importance of the community, demonstrated by many examples, but perhaps none more telling than his support of the primary school visits to the States Chamber. During his time as a States Member, he attended every visit by St. Saviour schools. Peter Hanning was a gentleman. This is an overworked description and frequently does not really fit the man, but in this case it does. He was unfailingly courteous, even when agitated about the subject-matter of the debate. He was unfailingly kind in his treatment of those about him, and his contributions in debates were measured and thoughtful. I know Members will join me in expressing our admiration for Mr. Hanning, and on your behalf I extend our sympathy to his widow and his family. I ask Members to stand in his honour in the usual way. May he rest in peace.”

### 1.3.4 Tribute to the late Mr. Mervyn Renouf Billot

On 23rd September 2015, the Deputy Bailiff paid tribute to the late Mr. Mervyn Renouf Billot, former Deputy of St. Saviour No. 2 –



“A former Member of this Assembly, Mr. Mervyn Billot, passed away last Saturday at the General Hospital just 5 days after his 90th birthday. I must firstly apologise to his family and to Members that I did not make this tribute yesterday, but news of his passing only reached us after the end of yesterday’s Sitting. Mervyn Renouf Billot was first elected unopposed to this Assembly as a Deputy of St. Saviour No. 2 in March 1983 to fill the vacancy caused by the resignation of Deputy Brian Troy. He was welcomed to the Assembly for

the first time on 12th April 1983, and on that same day showed the enthusiasm that he was to have throughout his term for committee work, by being elected on that very day as a member of the Harbours and Airport Committee, the Committee for Postal Administration and to the Resources Recovery Board. He was re-elected in the general elections of 1984 and 1987 and served for a total of 7½ years until he retired from office in 1990. He was an active member of committees, and served on the Harbours and Airport Committee for his entire term of office, and he also served on the Cottage Homes Committee in addition to further terms on the Committee for Postal Administration and the Resources Recovery Board. In addition, in 1987, he was appointed to chair the Committee of Inquiry which investigated the circumstances relating to the development of the Rue Fondon Trading Estate. Since leaving the Assembly, he continued to take an active interest as an Associate Member of the Jersey Branch of the Commonwealth Parliamentary Association, but as some 25 years have passed since Mr. Billot left the Assembly there are only 2 Members who have served here alongside him, Senator Bailhache and the Connétable of St. Clement. The Connétable of St. Clement recalls him as a Member who always made a measured and thoughtful intervention in the Assembly and who contributed significantly on all of the committees that he served on. The Connétable also remembers him as a very cheerful and ebullient character. Our thoughts today are with his wife, Sheila, and his children, Cara, Frances and Nicolette, as well as with his grandchildren and great-grandchildren, and I ask Members to rise for a few moments in his memory. May he rest in peace.”



### 1.3.5 Tribute to the late Mr. John Philip de Carteret

On 5th October 2015, the Bailiff paid tribute to the late Mr. John Philip de Carteret, former Senator and Deputy of St. Lawrence –



“Members will have noticed that Mr. John de Carteret sadly died over the weekend. Mr. de Carteret was elected as a Deputy in St. Lawrence in 1975 and served one term of 3 years, as it then was, in that capacity. He was subsequently elected as a Senator in 1978, when he topped the poll. During his time in the States he was known as a fluent contributor in debates, and he served on the establishment of the Gambling Control and Overseas Aid Committees. He retired from the States in 1984, although he obviously did not lose his enthusiasm for politics, standing again, unsuccessfully as it turned out, in the 1990s. I am sure Members would want to join me in expressing our sympathy to his widow and family, and I ask Members to stand for a few moments in the customary way in his memory as a past Member of the Assembly. May he rest in peace.”

#### **1.4 Tribute to the late Air Marshal Peter Walker, Lieutenant Governor of Guernsey**

On 8th September 2015, the Deputy Bailiff paid tribute to the late Air Marshal Peter Walker, the serving Lieutenant Governor of Guernsey –



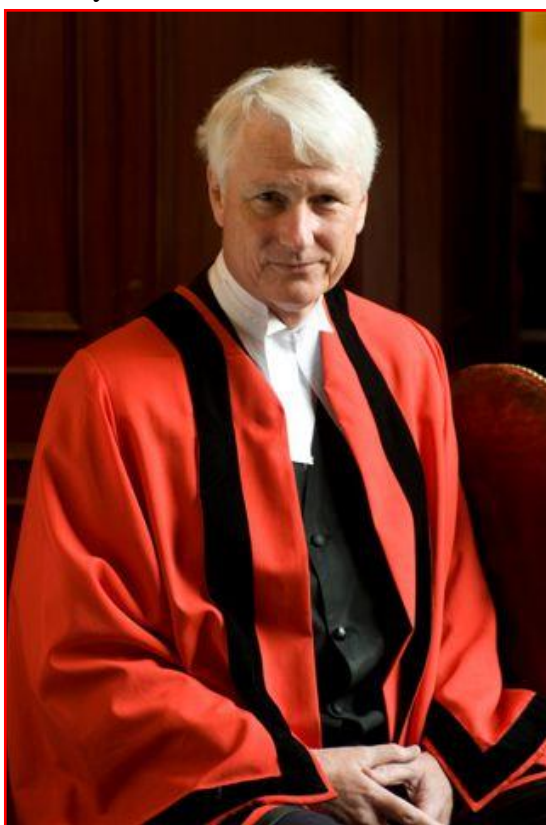
“On a more sombre note, Members will be aware of the sudden death of the Lieutenant Governor of Guernsey, His Excellency, Air Marshal Peter Walker. The Bailiff issued the following message on behalf of the Assembly: “It is a great shock to hear of the sudden passing of His Excellency, Air Marshal Peter Walker, Lieutenant Governor of Guernsey. Air Marshal Walker was in his last year of service in Guernsey and he has been assiduous in his work on behalf of that Bailiwick. On behalf of the States and people of Jersey I would like to express our deepest sympathy to Mrs. Walker and her family who we will hold in our thoughts and prayers, and likewise to extend our condolences to the people of Guernsey on their loss.” Although he was not a Member of this Assembly we do not therefore stand, but we will pause for a moment as a mark of respect and sympathy.”

## 1.5 Changes to the non-elected membership of the States

Whilst there were no alterations to the elected membership of the States during 2015, there were numerous changes to the non-elected membership of the States; with the retirement of the Bailiff, Greffier of the States and Judicial Greffier, and consequential appointment of a new Bailiff, Deputy Bailiff, H.M. Attorney General, H.M. Solicitor General, Greffier of the States and Viscount.

### 1.5.1 The Bailiff of Jersey

The Bailiff of Jersey, Sir Michael Birt, the President of the States, retired at the end of January 2015.



Sir Michael had been Bailiff since 2009. He had been appointed as H.M. Attorney General on 17th January 1994. During his time as Attorney General, there were many high-profile issues to be dealt with, but of greatest significance was the role he played alongside Senator Pierre Horsfall and the Sea Fisheries Adviser to conclude negotiations with the French authorities on the Bay of Granville Agreement which set out the maritime boundary between the Bailiwick of Jersey and France, and enabled the fishing rights to Jersey and French fishermen to be agreed within the respective territorial seas. He was sworn in as Deputy Bailiff in February 2000 and presided in the Assembly for the first time on 4th April 2000. He was sworn in as Bailiff on 9th July 2009, and was knighted in the Queen's Birthday Honours List in June 2012.

The retirement of the Bailiff was marked in a number of ways in the Island, and the Chairman of the Privileges and Procedures Committee, the Connétable of St. Clement, paid tribute to him on behalf of all States Members at the end of his last Sitting on 21st January 2015. The Chairman drew attention to the tremendous esteem in which the Assembly held Sir Michael, and praised the fair and decisive way in which he had presided. His contribution to the Island and his involvement in major events, such as Royal visits and the 350th Commemoration of the Royal Mace, was also applauded. It was recognised that his participation at the Conference of Speakers and Presiding Officers of the Commonwealth, most notably as a presenter, had placed Jersey very firmly at the centre of such meetings. The Chairman's good wishes to the Bailiff for a long, happy and healthy retirement were met with sustained foot-stamping from all members.

## **EXTRACT FROM HANSARD OF 21ST JANUARY 2015**

### **“FAREWELL TO THE BAILIFF**

#### **11. The Connétable of St. Clement (Chairman, Privileges and Procedures Committee):**

This being the final occasion on which you will preside over this Assembly it falls to me to say a few words to mark your retirement. I nearly said a few words to celebrate your retirement, but that might have been misconstrued. You are perfectly entitled to celebrate your own retirement as you may wish to do after a sitting such as today's. **[Laughter]** We might wish to celebrate, and I am sure we wish to celebrate with you, a job extremely well done. **[Approbation]** But my few words as I said are to mark your retirement. Accordingly I now bring out my proverbial and virtual red book. Those who remember Eamonn Andrews and Michael Aspel will know exactly what I am talking about. Sir Michael Cameron St. John Birt, my big red book tells me that you were born on 17th January 1994. **[Laughter]** Now that might come as a surprise to some, but that was the date on which you joined the public service and was sworn in as Attorney General for Jersey. In fairness, some things did happen to you before that date, like obtaining a law degree from Magdalene College, Cambridge; you were called to the English bar in 1970 and practised as a barrister in London until 1975. But in 1976 you saw the light and joined the law firm Ogier and Le Cornu in Jersey, becoming a partner in 1978 and a Crown Advocate in 1987. But as I said, it was in January 1994 that your real public life began. During your time as Attorney General there were many high profile issues to be dealt with. But the one that I think was very significant was the role you played alongside Senator Pierre Horsfall and the then Sea Fisheries Adviser Dr. Simon Bossy to conclude negotiations with the French authorities on the Bay of Granville Agreement. This was eventually approved by the States in 1999 I think and then signed by the British and French Governments at a ceremony held in Jersey.

[16:45]

The agreement was a significant one as it set out the maritime boundary between the Bailiwick of Jersey and France and enabled the fishing rights to Jersey and French fishermen to be agreed within the respective territorial seas. That agreement took many, many years to come to fruition. It has so far stood the test of time. Your significant input as legal adviser was recognised when the matter was taken to the States for approval, and I think it is worth recalling that these negotiations took place over a time when it was still extremely unusual for Jersey to be representing itself on the international stage. These negotiations undoubtedly paved the way for Jersey to begin to play an ever-increasing international role in our own right. You were sworn in as Deputy Bailiff in February 2000 and presided in this Assembly for the first time on 4th April 2000. Well, maybe not much changes, but as you might recall that one matter dealt with at that very first sitting you presided over, was the statement made by the then president of Policy and Resources Committee explaining that the Planning and Environment Committee had decided to produce a design code for the remaining areas of the St. Helier waterfront to guide the Waterfront Enterprise Board in the development of the waterfront, something which we are still discussing today. Indeed, that has taken even longer than the Bay of Granville Agreement took. You were sworn in as Bailiff of Jersey on 9th July 2009. I can now tell you that since that date

and up to the end of 2014 you have presided for a total of 783 hours and 8 minutes. I bet, Sir, it feels like a lot longer. I must thank the Greffier for that information because I have not kept that record. **[Laughter]** For completeness we need to add the time you have presided at this session and no doubt the Greffier will provide the updated figures just before we adjourn. I have been in this place for so long that I have served – now I just want, is the word “under” or is the word “with” 4 Bailiffs: Sir Frank, Sir Peter, Sir Philip and for the past 5½ years, Sir Michael. I have been advised that making comparisons on occasions like this is not appropriate, but I cannot resist saying **[Laughter]** that of all of the Bailiffs with whom I have served you are undoubtedly the tallest. **[Laughter]** **[Approbation]** I have to say that your talents go further than that. In your Christmas greetings in 2011 you said, and I quote: “As I have said on previous occasions, chairing the Assembly is not perhaps as straightforward as one might think. With 51, as it is now, strong-minded individuals it is inevitable that during a politician’s career he or she will face rulings from the Chair with which he disagrees, perhaps strongly.” I can vouch for that. “But I am always appreciative” you went on to say “of the spirit in which Members accept rulings and certainly so far as the Chair is concerned and all of those who sit here, our sole intention is to conduct proceedings fairly and impartially as best we can.” No one could doubt that you have throughout your time as Bailiff presided in a manner which is fair, decisive and, dare I say it, charming. We have all been cross with you at some time or another, but your courteous response to our challenges accompanied by an always disarming smile I think has always won us over. Your impartiality has been beyond question or reproach and has been valued and appreciated by all who have sat in this place. **[Approbation]** One of your roles as presiding officer that has been little known is your participation in the Conference of Speakers and Presiding Officers of the Commonwealth. Unlike the Commonwealth Parliamentary Association which is open to State and Provincial legislatures of the Commonwealth this group is normally reserved for the presiding officers of the Sovereign States in the Commonwealth. But the Crown Dependencies seem to have wangled their way in. You attended the 2006 conference in Kenya in your capacity then as Deputy Bailiff and attended 3 conferences held since your elevation to Bailiff. Invariably you have been asked to be one of the lead presenters at the conference sessions, a singular honour as only some 4 to 6 speakers are asked to do this. In 2010 in India you made a presentation to the conference on the use of technology in the parliamentary context. I am significantly impressed because I and others who have seen you attempting to use a computer **[Laughter]** would not have recognised you as a technology expert you obviously must be. In 2012 you were a lead speaker at the conference in Trinidad and Tobago where you spoke on executive accountability, oversight role of parliament alongside Dr. Lockwood Smith, then speaker of the New Zealand Parliament and now as Sir Lockwood Smith New Zealand High Commissioner in London whom we had the pleasure of welcoming to Jersey just a few weeks ago. In New Zealand in January 2014 you were lead presenter for the topic “Small parliaments, big challenges”. These contributions have placed Jersey very firmly at the centre of C.S.P.O.C. (Conference of Speakers and Presiding Officers of the Commonwealth) meetings. Only last week you hosted here in Jersey the 2015 C.S.P.O.C. Steering Committee meeting bringing together speakers from some of the largest commonwealth countries, including the Speaker of the U.K. House of Commons, the House of Commons of Canada, the President of the Australian Senate and the Honourable Speaker of the Lok Sabha, the Lower House of the Indian Parliament. You were knighted in the Queen’s Birthday Honours’ List in June 2012 and that was a most deserved and worthy recognition

which you received at that time. That award I believe recognised your commitment to public service by reflecting on the fact that in early 1994 at the age of 45 you left your position as a senior partner with the law firm Ogier and Le Cornu to take up the position of Attorney General. I suspect this might have been at no small financial sacrifice. The Island owes a huge debt of gratitude to those who are willing to enter Crown Office in this way. **[Approbation]** You have taken a very active part in the civic life of the Island throughout your term of office. You have continued to ensure that Liberation Day is celebrated appropriately and we have welcomed many distinguished guests to the commemorative events. In addition to the States meeting in ceremony in Liberation Square every 9th May you have also made sure that the afternoon ceremony at the Slave Workers' Memorial on Westmount receives appropriate recognition. In 2010, the 65th anniversary of the liberation, you hosted a reception at the R.J.A. & H.S. (Royal Jersey Agricultural and Horticultural Society) for those who were here in the occupation, including deportees, those who left in order to fight in the armed forces and those who worked through it. In the spirit of reconciliation you and Lady Birt also visited Bad Wurzach with the then Chief Minister and the Constable of St. Helier. You have been active in marking many important civic occasions, but I shall highlight just 2 or 3. You oversaw a number of local events to mark the Diamond Jubilee of Her Majesty the Queen in 2012, culminating with a visit of the Prince of Wales and the Duchess of Cornwall who represented Her Majesty at the Island celebrations in the Royal Square where the States held a special meeting where His Royal Highness unveiled a commemorative marking in the granite paving. In your Christmas greetings in 2012 you referred to the Diamond Jubilee as the highlight of the year. You also mentioned the number of Parish-based events you and Lady Birt attended as well as the food fair, the Fort Regent concert and the magnificent firework display. You completed your remarks by saying: "But in many ways I think the highlight, certainly for us sitting here, was the sitting of the States in the Royal Square. It was marvellous, I think, so hundreds of people who could come and witness the occasion which we could never have done if we were sitting in here. My own abiding memory of that is when, right at the beginning, I started my address in a very ordinary way, expressing a welcome to the Prince of Wales and also that we were very pleased to welcome the Duchess of Cornwall. This brought a spontaneous cheer from the audience and you could visibly see the Prince of Wales warming, how pleased he was that his wife was being received in this way." All of us who were present on that occasion were equally pleased. In 2013 the 350th anniversary of the presentation to the Island of the mace was celebrated with another States sitting in the Royal Square in the presence this time of the Earl of Wessex and the event is now preserved for posterity in the magnificent painting by Jason Butler that hangs in the atrium of the Royal Court building. On 4th August last year the ceremony of light was a very moving commemoration in the Royal Square at the start of World War I. I have to confess that many of us worried about how appropriate such a commemoration was, but I have to say it would prove to be very appropriate as well as moving and respectful. It gave us all the opportunity to reflect on the events a century ago, the colossal loss of life which ensued and the hardship suffered by our community. The commemoration was a mix of music, religious service and readings from contemporary letters and left all who attended really moved. It was good that the Parishes were involved at the heart of this commemoration. We are grateful to you, Sir, for leading the team that organised it. During these few comments I have mentioned your wife, the lovely Lady Joan, on at least a couple of occasions. This has caused me to reflect that usually behind every

successful man is a surprised woman. I doubt if Lady Birt is surprised at all at your success, but may I express our appreciation of the active role she has played throughout your time as Bailiff and the very genuine and wide interest she has personally taken in Island matters as well as accompanying you on so many events. **[Approbation]** Whatever we do in life, to do it well and to do it to the best of our ability we need the support of our partners, and it is clear that you have had that and had it in abundance. We are very grateful to Lady Birt for the support she has given you. Mr. Bailiff, we are going to miss you, but of course we wish you and Lady Birt well in your retirement and in whatever you wish to do. Your long, dedicated and valuable service to this Assembly will be long remembered and all of us in this place wish you and Lady Birt a long, happy and healthy retirement. **[Approbation]**

**The Bailiff:**

Well, Mr. Chairman, Connétable, thank you so much for those kind words, particularly about my wife, with which I entirely agree. I have to say I am really feeling quite emotional this week. I have been a Member of this Assembly as you have said for some 21 years, 6 as Attorney General and then 15 years during which I have had the honour of presiding either as Bailiff or as Deputy Bailiff. Indeed, it is only you, Connétable, Senator Routier and Senator Bailhache who remember when I joined back in 1994. It does not seem as if I have grey hair for nothing then. It will certainly seem very strange when I walk out for the last time in a few moments and not to be attending your sitting in February. One often hears or reads criticisms of the States just as there is criticism regularly of the Parliament at Westminster, and of course that is as it should be in a democracy. I have to admit there have been occasions when I have wondered if a Member is participating in the same debate over which I am presiding because there appears to have been little connection between the two. There have also been some wonderful occasions of amusement; both when Members have deliberately been extremely witty, and also perhaps – as we are all capable of doing – when they have not intended to be. I am only going to mention one or two as I wish to save the rest for my speech at the retirement dinner tomorrow night. But I like the one of Deputy Duhamel, the former Deputy Duhamel, saying: “I ask for the support of this House and of the other members who will sit on me with this committee;” and of the former Deputy Fox speaking of the tourists for the new waterfront hotel saying: “They will be flying in, or using the airport.” I leave Members to guess which Deputy it was who said: “I have been trying to keep up with this debate, it has been quite difficult to keep up with at times, I know now how Members feel when I speak.” **[Laughter]** But much more frequently I have heard speeches spoken from the heart and articulated with passion and with reason why a particular course of action would be the best for the Island. Because of the absence of party politics, which tends in other countries to mean that the outcome of the debate is known in advance, I have seen debates swing or turn on a particularly eloquent or persuasive speech, and that has been a most invigorating part of presiding. Having been a Member for this period of one thing I am certain: all Members seek election in order to try and improve the lot of their fellow citizens and while they are here, from whatever political perspective they come, they try to the best of their ability to do that.

[17:00]

I suspect most members of the public have no idea of the amount of reading Members have to do or of the amount of research and the hard work which goes into bringing a proposition or making a major contribution to a debate. So I would like to take this

opportunity in my final moments as a Member of this Assembly to pay tribute to those of you here today and to those who have gone before you and to thank you and them for the service which Members give the Island. It has been my privilege to serve you by presiding in debates so as to facilitate your decision-making. As I have said on other occasions, and as the Connétable has reminded you, presiding over 49 – it is now – individuals with strong views is not as easy as it might seem, and I am sure that on occasions as the Connétable has referred I have made rulings which have upset one or more of you. But I shall miss being told by the former Connétable of St. John that yet again I have cut him off at the knees, or being told by the former Deputy Le Claire that he is getting to the point if only I would give him a little more time. **[Laughter]** I thank you all for your courtesy, for your tolerance. I thank the Greffier and his hardworking team for the wonderful assistance they have given me over the years and I wish the States every continued success in the future as you chart the way forward for this wonderful Island of ours. It has been an honour and a privilege to serve as your Bailiff and I thank you all very much. **[Approbation]** Thank you all very, very much indeed. So for the last time I shall say the session is closed and we shall reconvene on 3rd February, but I will not be here.”

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Sir Michael Birt’s successor, the then Deputy Bailiff, Mr. William James Bailhache, was sworn in as Bailiff on 29th January 2015. Mr. Bailhache presided in the States Assembly for the first time in his new capacity on 3rd February 2015, when he was welcomed by the Chairman of PPC on behalf of all members.



*Mr. William James Bailhache presiding in the States Assembly for the first time after his swearing-in as Bailiff of Jersey; with His Excellency the Lieutenant Governor, General Sir John McColl, K.C.B., C.B.E., D.S.O., present at the Sitting (Photograph courtesy of the Jersey Evening Post)*



### **1.5.2 The Deputy Bailiff of Jersey**

The former H.M. Attorney General, Mr. Timothy John Le Cocq, was appointed as Deputy Bailiff on 2nd April 2015. He presided in the States Assembly for the first time on 14th April 2015, at which Sitting he was welcomed to the Assembly by the Connétable of St. Clement, on behalf of all Members. Mr. Le Cocq had, however, already faced a ‘baptism of fire’ by chairing the primary schools visits in the Chamber several times prior to this date!



### **1.5.3 H.M. Attorney General and H.M. Solicitor General**

Mr. Le Cocq’s successor as H.M. Attorney General, Mr. Robert James MacRae, Q.C., was sworn in on 5th May 2015; and Mr. Mark Howard Temple, Q.C. became H.M. Solicitor General on 17th August 2015.



*Mr. Robert James MacRae, Q.C.,  
H.M. Attorney General*



*Mr. Mark Howard Temple, Q.C.,  
H.M. Solicitor General*

#### 1.5.4 The Greffier of the States



*Greffier of the States, Mr. Michael Nelson de la Haye, being awarded his O.B.E. by the Duke of Cambridge, at an investiture held at Buckingham Palace in November 2014. (The award was announced in H.M. The Queen's 2014 Birthday Honours List, for services to the States of Jersey and to the Commonwealth Parliamentary Association.)*

The Greffier of the States, Mr. Michael Nelson de la Haye, O.B.E., retired from office on 19th December 2015. Mr. de la Haye joined the States Greffe as Assistant Greffier of the States in 1999; and promotion came quickly, with Mr. de la Haye becoming Deputy Greffier in 2000, and Greffier on 5th November 2002. During his time as Greffier of the States, he also served as Honorary Secretary of the Jersey Commonwealth Parliamentary Association. Outside of the States, he is Chairman of the Jersey Friends of Anthony Nolan, raising funds for the Anthony Nolan Trust, who maintain a register of potential stem cell donors (often through bone marrow donation) so that matches can be found between potential donors and patients to provide life-saving transplants for people suffering from blood cancers.

The Chairman of the Privileges and Procedures Committee, the Connétable of St. Clement, paid tribute to him on behalf of all States Members at the end of the Greffier's last Sitting on 16th December 2015, and noted that he had served 3 Bailiffs and 'got through and seen off 7 chairmen of the Privileges and Procedures Committee'. The Greffier had overseen a number of significant changes and developments which had added to the complexity of the role of Greffier; most notably, the move to ministerial government in 2005. Mr. de la Haye acted as instructing officer for the drafting of the States of Jersey Law and Standing Orders, which had not been altered for nearly 40 years. His advice was always well respected and trusted. The Chairman's good wishes to the Greffier for a long, happy and healthy retirement were met with applause from all members.



*Mr. Michael Nelson de la Haye, O.B.E., being applauded by the Assembly during his final attendance as Greffier of the States, at the Continuation States Sitting of 16th December 2015.*

**EXTRACT FROM HANSARD OF 16TH DECEMBER 2015**

**“APPRECIATION TO THE GREFFIER OF THE STATES**

**6.1 The Connétable of St. Clement:**

This is the last occasion on which our current Greffier will be sitting with us in the States Assembly and, therefore, I think it is right that I say a few words. Those words I say on behalf of the current elected Members and indeed all of those who have sat in this place since 1999 to thank wholeheartedly Mr. Michael de la Haye for the wonderful service he has given each and every one of us during his term of office. **[Approbation]** Mr. de la Haye joined the Greffe in 1999 and promotion came quickly, becoming Deputy Greffier in the year 2000 and his current role, Greffier, in 2002. It is interesting to note that he has served 3 Bailiffs: Sir Philip, Sir Michael and yourself, but perhaps even more telling, is he has got through and seen off 7 Chairmen of the Privileges and Procedures Committee. **[Laughter]** Now I am not sure what that says about Mr. de la Haye or indeed about the Chairmen of the Privileges and Procedures Committee, but perhaps time will tell. The Greffier has seen a number of significant changes and developments which have added to the complexity of the role of Greffier, most notably, I think, the move to ministerial government in 2005. Mr. de la Haye acted as instructing officer for the drafting of the States of Jersey Law and Standing Orders, which had not been altered for nearly 40 years. That was a monumental task well undertaken and clearly they have served us well since they were approved. Under the leadership of Mr. de la Haye, the Greffe has provided high quality support services to Members, while at the same time they have embarked on a range of public engagement initiatives including the excellent and user-friendly States Assembly website. We have always been able to rely on his advice, be it in relation to States procedures, or the C.P.A. (Commonwealth Parliamentary Association) or the A.P.F. (Assemblée Parlementaire de la Francophonie). Mr. de la Haye has served us tirelessly answering e-mails at all hours, at weekends and even when out of the Island. **[Approbation]** Tomorrow we shall enjoy his humorous side as Clarrie makes us choke on our plum pudding. **[Approbation]** Sir, I shall now break Standing Orders and speak directly to the Greffier and I hope you will not pull me up. Mr. Michael de la Haye, yours are going to be very large shoes to fill in more ways than one. Sir, we thank you. We thank you, Michael de la Haye, and we wish you well in whatever you do in the future. Thank you. **[Approbation] [Applause].”**

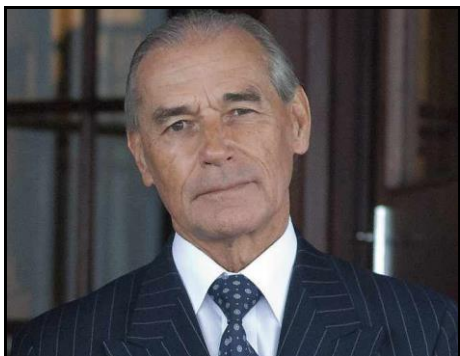
Mr. de la Haye’s replacement, Dr. Mark Egan, was appointed on 21st December 2015. Dr. Egan joined the States Greffe from Westminster, where he was a Clerk in the House of Commons.



### 1.5.5 The Viscount

Mr. Michael Wilkins retired from the position of Viscount at the end of April 2015, having held that post since 1981. During his time as Viscount, Mr. Wilkins had been seconded to the post of Judicial Greffier in 1997, and had continued as both Viscount and Judicial Greffier until his retirement.

On 12th May 2015, Advocate Elaine Millar was appointed as his successor, and took up her new role on 10th July 2015.



*The retiring Viscount, Mr. Michael Wilkins*



*The new Viscount, Advocate Elaine Millar*

### 1.6 Fire!

On 25th March 2015, during the opening speech of the Chief Minister in relation to his proposition entitled ‘Committee of Inquiry: Historical Child Abuse – additional funding’ (P.20/2015), the fire alarm sounded and the States Assembly was forced to adjourn. The States Chamber had to be evacuated because of a fire in the main States building, and the Assembly reconvened that afternoon in the Assembly Room at the Town Hall, in order that this important debate did not have to be delayed. It was to the credit of the Ports of Jersey Communications team that the recording and sound equipment was able to be set up in a very short time to allow the States Sitting to continue.

## 2. MEETINGS OF THE STATES



### 2.1 Introduction

2015 was the first full year for the new States Assembly which had taken office in November 2014.

### 2.2 Number of meetings

The Assembly met for considerably fewer days in 2015, with a total of 32 meetings; compared to 2014, in which there were 48 meetings in total held during the year that saw the Island's first 'general' election.

A comparison of the number of meetings held in each year since 1999 is shown in the following table –

	<b>TOTAL</b>	<b>Ordinary business</b>	<b>Ceremonial, etc.</b>
1999	34	34	0
2000	32	30	2
2001	37	34	3
2002	47	45	2
2003	37	36	1
2004	49	47	2
2005	49	48	1
2006	38	35	3
2007	45	44	1
2008	51	50	1
2009	60	59	1
2010	50	49	1
2011	64	61	3
2012	36	34	2
2013	42	40	2
2014	48	47	1
2015	32	31	1

### 2.3 Length of meetings

The Assembly sat for a total of 159 hours and 46 minutes in 2015. The ceremonial meeting on Liberation Day lasted for 21 minutes, meaning that the Assembly spent 159 hours and 25 minutes on ‘ordinary’ business, compared with 263 hours and 55 minutes in 2014.

With no meetings in August, the allocation of time for this ‘ordinary business’ was spread between the First and Second Sessions, with a total of 84 hours and 50 minutes in the First Session and 75 hours and 35 minutes in the Second Session; although it is important to note that the First Session lasts some 7 months from January to July, whereas the Second Session lasts for only 4 months from September to December.

### 2.4 Allocation of time

The total of 159 hours and 25 minutes during the 32 meetings for ordinary business was broken down as follows –

	<b>2015</b>	<b>2014</b>
Roll call/Communications from the Presiding Officer	5h 43m	6h 49m
Notification of presentations and propositions lodged	44m	38m
Appointment of Ministers, Chairman, etc.	26m	19h 58m
Notification of written answers tabled	51m	43m
Oral questions with notice (including Urgent questions)	25h 39m	29h 0m
Oral questions without notice	9h 23m	8h 11m

	<b>2015</b>	<b>2014</b>
Statements	2h 37m	3h 26m
Public Business	112h 5m	190h 30m
Arrangements of Public Business for future meetings	1h 17m	4h 56m
<b>TOTALS</b>	<b>159h 25m</b>	<b>255h 55m</b>

## 2.5 Oral Questions with notice

Oral questions with notice can be answered at any scheduled meeting of the Assembly, but not during continuation days unless they are approved by the Bailiff as urgent questions. There were 4 urgent questions asked during 2015.

A total of 209 oral questions with notice and 4 urgent oral questions were answered during the year, and no questions that had been listed on the Order Paper remained unanswered because the 2 hour period allocated had expired. This was the first time that this had occurred. The total time spent answering the 209 questions with notice and the 4 urgent questions was 25 hours and 39 minutes, meaning that an average of 7.2 minutes was spent on each one.

During 2014, when the time spent answering the 224 oral questions with notice and the 8 urgent oral questions totalled 29 hours exactly, this gave a slightly higher average of 7.5 minutes being spent on each question.

The breakdown of Ministers/Committees and others with official responsibility answering the oral questions with notice (including the 4 urgent questions) was as follows –

	<b>2015</b>	<b>2014</b>
Chief Minister	<b>61</b>	32
Comité des Connétables	<b>3</b>	3
Commonwealth Parliamentary Association	<b>0</b>	1
Economic Development	<b>8</b>	21
Education and Home Affairs Scrutiny Panel	<b>0</b>	3
Education, Sport and Culture	<b>12</b>	6
External Relations	<b>0</b>	2
Health and Social Services	<b>15</b>	28
Her Majesty's Attorney General	<b>4</b>	7
Home Affairs	<b>11</b>	17
Housing	<b>5</b>	11
Planning and Environment	<b>6</b>	13
Privileges and Procedures Committee	<b>1</b>	6
Social Security	<b>32</b>	19
Transport and Technical Services	<b>14</b>	12
Treasury and Resources	<b>41</b>	51
<b>TOTAL</b>	<b>213</b>	232



## 2.6 Oral Questions without notice

Following the period of oral questions with notice at every scheduled States meeting there is a period of 30 minutes set aside for oral questions without notice to Ministers. Two Ministers answer for up to 15 minutes each on a rota basis, with the Chief Minister answering at every other States meeting. A total of 9 hours and 23 minutes was spent on oral questions without notice during the year.

Ministers answered as follows –

	<b>2015 Time spent</b>	<b>2015 No. of times</b>	<b>2014 Time spent</b>	<b>2014 No. of times</b>
Chief Minister	1h 59m	8	2h 5m	8
Deputy Chief Minister for Chief Minister	31m	2	–	–
Economic Development	57m	4	31m	2
Education, Sport and Culture	42m	3	48m	3
External Relations	17m	2	44m	3
Health and Social Services	42m	3	50m	3
Home Affairs	31m	3	30m	2
Housing	45m	3	27m	2
Planning and Environment	45m	3	30m	2
Social Security	45m	3	24m	2
Transport and Technical Services	46m	3	33m	2
Treasury and Resources	43m	3	49m	3
<b>Total</b>	<b>9h 23m</b>	<b>40</b>	<b>8h 11m</b>	<b>32</b>

## 2.7 Written Questions

During 2015, 312 written answers were tabled at 20 meetings, compared with 284 written answers at 16 meetings in 2014, an average in 2015 of 15.6 questions per meeting, compared to the 2014 average of 17.8. The largest number tabled at one Sitting was 25, on 28th April 2015, with the majority (7 questions) answered by the Chief Minister.

The breakdown of Ministers, Panels, Committees and others answering the written questions was as follows –

	<b>2015</b>	<b>2014</b>
Chief Minister	<b>93</b>	56
Comité des Connétables	<b>6</b>	5
Corporate Services Scrutiny Panel	<b>1</b>	0
Economic Development	<b>20</b>	16
Education and Home Affairs Scrutiny Panel	<b>0</b>	2
Education, Sport and Culture	<b>15</b>	10
Environment Scrutiny Panel	<b>0</b>	0
External Relations	<b>1</b>	0
Health and Social Services	<b>31</b>	22

	2015	2014
Health, Social Security and Housing Scrutiny Panel	1	0
Her Majesty's Attorney General	11	14
Home Affairs	19	16
Housing	13	7
Planning and Environment	14	20
Privileges and Procedures Committee	6	7
Social Security	36	25
Transport and Technical Services	10	24
Treasury and Resources	35	60
<b>TOTAL</b>	<b>312</b>	<b>284</b>

## 2.8 Statements

There were only 13 statements made in the Assembly during 2015 (2 fewer than in 2014), and these statements and the period of questioning that followed lasted a total of 2 hours and 37 minutes (which includes the 7 minutes for the Liberation Day statement) meaning that each statement took an average of some 12 minutes.

Eleven of the statements were made by Ministers, Scrutiny Chairmen and other office-holders on matters of official responsibility, one was for Liberation Day and only one was a personal statement.

The breakdown of those making statements was as follows –

	2015	2014
Chief Minister	3	1
Assistant Chief Minister	1	0
Comité des Connétables	1	1
Corporate Services Scrutiny Panel	0	1
Economic Development	1	4
Education and Home Affairs Scrutiny Panel	1	1
Education, Sport and Culture (Assistant Minister)	1	0
Personal Statements	1	1
Liberation Day statement	1	1
Public Accounts Committee	0	1
Social Security	0	1
Treasury and Resources	3	3
<b>TOTALS</b>	<b>13</b>	<b>15</b>

## 2.9 Public Business

During 2015, the Assembly spent a total of 112 hours and 5 minutes on Public Business. The time spent on Public Business represented 70.72% of the total Sitting hours during 2015, compared to 72.1% of the total Sitting hours during 2014.

In comparison, during 2014, 190 hours and 30 minutes were spent on Public Business: 185 hours and 4 minutes in the ‘old’ States, and 5 hours and 26 minutes in the ‘new’ States.

The total number of propositions debated during 2015 was 151, compared to 183 in 2014. The breakdown of the number of each type of proposition debated during the year was as follows –

	2015	2014
Appointments	29	15
Budget/Medium Term Financial Plan/Strategic Plan	3	1
Legislation:		
Acts (including Appointed Day Acts)	10	15
Laws	21	43
Regulations	47	53
Standing Orders	2	5
Ministers’ policy matters	19	20
Petitions	3	3
Private Members’ policy matters	13	27
Privileges and Procedures Committee’s policy matters	4	0
Vote of No Confidence/Censure/Dismissal	0	1
<b>TOTAL</b>	<b>151</b>	<b>183</b>

The total time spent on the various categories of proposition, the percentage of the total time, and the average time spent per proposition in each category is shown in the following table –

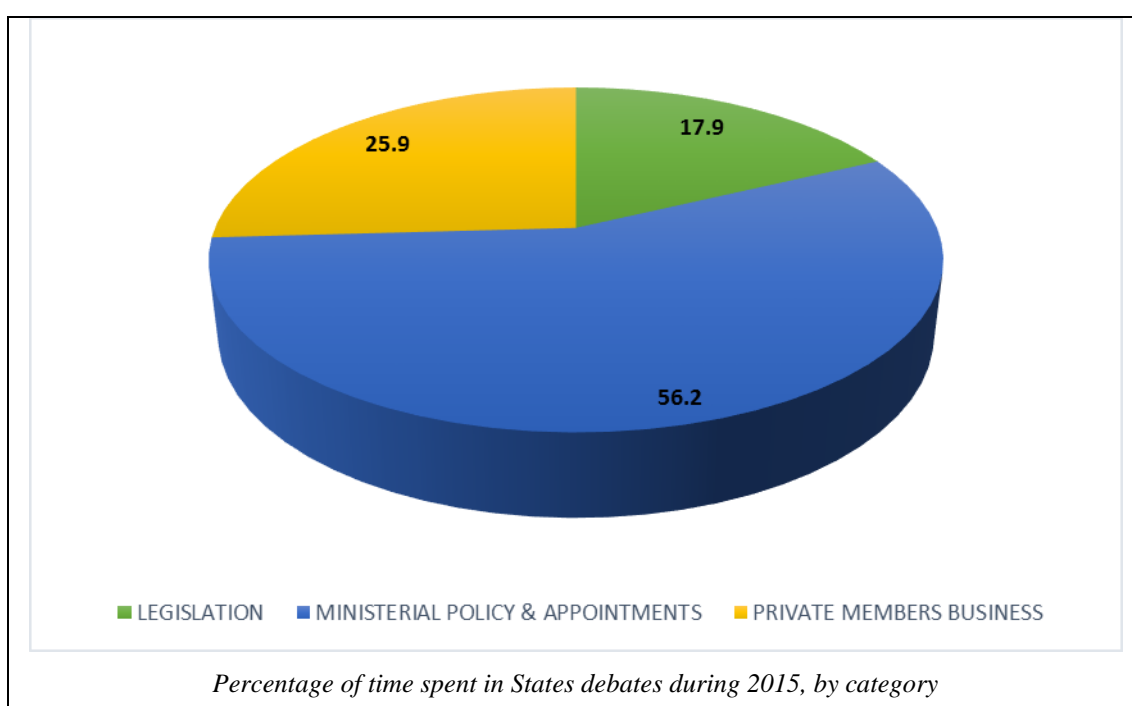
	Total time	% of total time	Average time per projet (Minutes)
Appointments	4h 38m	4%	8
Budget/Medium Term Financial Plan/Strategic Plan	26h 57m	25%	809
Legislation:			
Acts (including Appointed Day Acts)	35m	0.5%	3
Laws	5h 44m	5%	15.5
Regulations	11h 28m	10.2%	15
Standing Orders	12m	0.2%	6
Ministers’ policy matters	30h 39m	27.2%	92
Petitions	4h 5m	3.6%	122
Private Members’ policy matters	25h 13m	22.3%	89
Privileges and Procedures Committee’s policy matters	2h 34m	2%	154
<b>TOTAL</b>	<b>112h 5m</b>		

Council of Ministers' and individual Ministers' policy matters took up well over half of the Assembly's time in 2015, with private Members' propositions only accounting for 22% of the Assembly's time. This is in contrast to previous years, when the debate of propositions brought by private Members equated to a third of the Assembly's time.

If the time spent in debates is divided into 3 broad categories, namely –

- (i) draft legislation (Laws, Regulations, Acts and Standing Orders);
- (ii) ministerial policy and appointments; and
- (iii) private Members' business,

the percentage of time spent on each can be illustrated as follows –



The number of propositions lodged 'au Greffe' during any year will always differ from the number of propositions debated, as some propositions that are debated during the year have been lodged in the last few months of the previous year and, similarly, some propositions lodged during a year will not be debated until the following year. In addition, there are a quite significant number of propositions lodged that are never debated, because they are withdrawn before coming to the Assembly. The number of propositions lodged during the year is nevertheless a useful indication of the level of activity, and can be compared from year to year.

During 2015, 163 new propositions were lodged, 18 fewer than the 2014 total of 181. The breakdown of different types of propositions lodged is shown in the following table –

	2015	2014
Appointments	32	18
Budget/Medium Term Financial Plan/Strategic Plan	3	1
Legislation:		
Acts (including Appointed Day Acts)	12	12
Laws	27	41
Regulations	51	55
Standing Orders	2	4
Ministers' policy matters	15	17
Petitions	2	3
Private members' policy matters	18	28
Privileges and Procedures Committee policy matters	1	0
Vote of No Confidence/Censure/Dismissal	0	2
<b>TOTAL</b>	<b>163</b>	<b>181</b>

The following table shows those responsible for lodging the 163 propositions –

	2015	2014
Chief Minister	32	41
Comité des Connétables	4	6
Council of Ministers	6	5
Jersey Overseas Aid Commission	1	0
Minister for Economic Development	15	12
Minister for Education, Sport and Culture	1	1
Minister for External Relations	16	11
Minister for Health and Social Services	3	6
Minister for Home Affairs	4	12
Minister for Housing	1	3
Minister for Planning and Environment	7	5
Minister for Social Security	21	24
Minister for Transport and Technical Services	3	3
Minister for Treasury and Resources	12	7
Private Members	24	33
Privileges and Procedures Committee	5	8
States Employment Board	8	3
<b>TOTALS</b>	<b>163</b>	<b>181</b>

Any proposition lodged can be subject to amendment and, in turn, Amendments may themselves be subject to amendment (these are the 'Amendments to Amendments'). The total number of Amendments, and Amendments to Amendments lodged during 2015 was as follows –

	2015	2014
Amendments	55	69
Amendments to Amendments	10	15
<b>TOTALS</b>	<b>65</b>	<b>84</b>

## **2.10 Significant debates during 2015**

As stated in previous Annual Reports, it is clearly a subjective judgement for anyone to attempt to identify the most important or significant items debated by the Assembly during the year, as the relative importance of matters will depend largely on every person's individual and political opinions, but some of the items discussed by the Assembly that may be considered as the most significant were as follows.

**Draft Strategic Plan 2015 – 2018** ([P.27/2015](#), adopted by the States, as amended, on 30th April 2015).

The States adopted the Draft Strategic Plan 2015 – 2018, which sought to prioritise investment and transform the Health Service in the Island. A total of 14 Amendments, and 5 Amendments to Amendments to P.27/2015 were lodged for debate, and the majority of these amendments were adopted.

**Draft Air and Sea Ports (Incorporation) (Jersey) Law 201-** ([P.5/2015](#), adopted by the States, *as amended*, on 2nd June 2015).

This significant new Law put in place the framework for the creation of a wholly States-owned self-funding company called the 'Ports of Jersey Limited', to control and operate the air and sea ports. The harbours and airport together (the Ports of Jersey) would have required a £420 million investment to keep them operating at 2015 levels over the next 25 years. This necessary capital investment would have created a potential cash shortfall of up to £314 million that would need to have been funded by the States; funding which had not been accounted for in the *Medium Term Financial Plan 2016 – 2019* ([P.72/2015](#)). Incorporation provided the best possible structure for the harbours and airport operations to be financially self-sustainable, thereby avoiding the potential risk of the financial shortfall falling upon the public purse.

**Draft Discrimination (Sex and Related Characteristics) (Jersey) Regulations 201-** ([P.40/2015](#), adopted by the States, as amended by [P.40/2015 Amd.](#), itself amended by [P.40/2015 Amd.Amd.](#), on 2nd June 2015).

Following the States Assembly's decision in 2014 to introduce Jersey's first Discrimination Law which outlawed race discrimination, the important second step was taken to extend the Law to cover discrimination based on sex, sexual orientation, gender re-assignment and pregnancy and maternity. An Amendment was successful in further protecting the rights of women to breastfeed in public.

**Draft Restriction on Smoking (Motor Vehicles) (Jersey) Regulations 201-** ([P.36/2015](#), adopted by the States on 2nd June 2015).

The States adopted Regulations which prohibit smoking in motor vehicles when someone under the age of 18 years is present.

The **Draft Air and Sea Ports Incorporation (Transfer) (Jersey) Regulations 201-** ([P.80/2015](#), adopted on 8th September 2015) completed the incorporation of the Ports of Jersey by transferring the property, assets and staff to the new company

The Regulations also contained provisions that described the relationship between the new company and the Public in certain areas – such as rights retained by the Public to access or use areas that had been transferred. The movable property consisted of the assets in use at the Harbours and Airport. This included large, high-value equipment such as vehicles, generators, floodlights, cranes, etc.

The Regulations came into force on 30th September 2015, the day before the incorporation date, and the transfer became effective at the same time as incorporation.

**Same-sex marriage, divorce and dissolution** ([P.77/2015](#), adopted by the States on 22nd September 2015).

The Assembly gave in-principle approval to same-sex marriage; parental responsibility being automatically conferred upon unmarried fathers; and the introduction of a new system of divorce and dissolution.

The **Draft Christmas Bonus (Repeal) (Jersey) Law 201-** ([P.102/2015](#), adopted by the States on 8th October 2015) caused some controversy, proposing, as it did, to close the Christmas Bonus Scheme after it had been paid at the end of 2015. This was part of a package of proposals put forward by the Minister for Social Security, which were designed to reduce the annual benefit budget by £10 million by 2019.

The Christmas Bonus was not means-tested, or targeted, and cost over £1.5 million in 2014. In adopting the draft Law, the States agreed that it was becoming increasingly difficult to justify the growing expenditure of the Christmas Bonus, when the government was facing the increasing costs of health and social care. Instead of maintaining the Christmas Bonus, the States instead agreed the proposal of the Minister for Social Security to reinvest £200,000 of the savings to improve the existing 65+ Health Scheme. This scheme helps older people to remain independent and stay healthy, by helping to pay for dental, ophthalmic and chiropody costs.

**Committee of Inquiry: Historical Child Abuse – additional funding** ([P.20/2015](#), adopted by the States on 25th March 2015).

**Independent Jersey Care Inquiry: amendment to Medium Term Financial Plan 2013 – 2015** ([P.75/2015](#), adopted by the States, [as amended](#), on 8th October 2015).

**Strategic Reserve Fund: funding for Independent Jersey Care Inquiry and transfers from and to the Consolidated Fund** ([P.76/2015](#), adopted by the States, [as amended](#), on 8th October 2015).

The States Assembly was supportive of the Committee of Inquiry reaching its completion and recognised that additional sums would be required.

The Assembly agreed that additional funding should be made available from the Consolidated Fund. It was noted that, to date, a large proportion of the funds had been spent on legal fees, and the Assembly was encouraged that efforts would be made by States lawyers and Eversheds, who were acting as administrators of the Inquiry, to implement a more streamlined redaction process to help manage future costs.

**Medium Term Financial Plan 2016 – 2019** ([\*P.72/2015, adopted by the States, as amended, on 8th October 2015\*](#)).

A total of 15 Amendments, and 2 Amendments to Amendments, to P.72/2015 were lodged for debate, but only 5 were adopted by the States, of which 3 were put forward by the Council of Ministers themselves. The remaining 2 successful Amendments were lodged by the Education and Home Affairs Scrutiny Panel (which saw an increase in the net revenue expenditure of the Education, Sport and Culture Department by £263,200 in 2016) whilst Deputy J.A. Martin of St. Helier's amendment reduced the Chief Minister's Department and the Treasury and Resources Department budgets in the sum of £90,000 and £67,000 respectively, and consequentially increased the net revenue expenditure of the Social Security Department by £157,000, in order to fund the continued provision of means-tested free television licences for the over-75s.

**Draft Budget Statement 2016** ([\*P.127/2015, adopted by the States, as amended, on 15th December 2015\*](#))

In addition to the normal Budget decisions on capital spending and taxation measures, the Budget included measures to support health, education, housing and the reform of the public sector, but also introduced measures to develop a tax system that is simple and more equitable. Two Amendments were adopted. The first retained a VED exemption for cars over 50 years old at the time of first registration, and the other excluded some agricultural tractors from changes to VED rates.

**Draft States of Jersey (Transfer of Functions No. 8) (Miscellaneous Transfers) (Jersey) Regulations 201-** ([\*P.46/2015, adopted by the States, as amended, on 16th December 2015\*](#)).

The Assembly approved a major transfer of responsibilities (to take effect on 1st January 2016). The "Department for Community and Constitutional Affairs" was created from what previously comprised the Home Affairs Department, Strategic Housing Unit, and parts of the Chief Minister's Department. Responsibilities for Sport and Culture were merged with Economic Development to form the Department for Economic Development, Tourism, Sport and Culture. Digital, innovation, and competition responsibilities moved to the Chief Minister's Department. Jersey Property Holdings moved to join the former Transport and Technical Services Department to create a new "Department for Instructure".



## **INTERNATIONAL AGREEMENTS**

The States again ratified a number of international Agreements negotiated by the Government of Jersey, such as Tax Information Exchange Agreements and Double Taxation Agreements. Agreements ratified included those with –

- the Republic of Korea (*see* [P.93/2015](#))
- the Republic of Seychelles (*see* [P.95/2015](#))
- the Republic of Rwanda (*see* [P.90/2015](#))
- the United States of America (*see* [P.26/2015](#));

and the States also ratified the Multilateral Competent Authority Agreement on Automatic Exchange of Financial Account Information to improve international tax compliance based on the Common Reporting Standard for the Automatic Exchange of Financial Information approved by the Organisation for Economic Co-operation and Development (*see* [P.117/2015](#)).

### ***Private Members' propositions***

Of the 24 new propositions lodged *au Greffe* by private Members in their own right during 2015 (*as distinct from private Members' Amendments to lodged propositions*), only 6 were adopted during 2015 by the States (*5 adopted in full and one partially adopted*). These are listed in the table below, along with a brief description of the outcome of their adoption by the States –

<b>Details of Proposition lodged</b>	<b>Outcome of adopted Proposition</b>
<a href="#">P.65/2015</a> Humanist and Open-air Marriages. Lodged: 15th June 2015. <i>Deputy L.M.C. Doublet of St. Saviour.</i> Paragraph (a) withdrawn 14th July 2015. Paragraphs (b) and (c) adopted 15th July 2015.	Gained agreement from the States, in principle, that celebrants approved by the Superintendent Registrar and accredited by the British Humanist Association (or by similar organisations) should be permitted to solemnise marriages in Jersey; and that current legislation be amended to allow the solemnisation of marriages in open air public spaces such as beaches.
<a href="#">P.67/2015</a> Keppel Tower: petition. Lodged: 23rd June 2015. <i>Deputy of Grouville.</i> Adopted 14th July 2015.	Successfully petitioned the States to request that the Minister for Planning and Environment withdraw his appeal against a decision of the Royal Court which ruled against the development planned around Keppel Tower, Grouville.

Details of Proposition lodged	Outcome of adopted Proposition
<p><b><u>P.78/2015</u></b>            La Collette Low Rise: protection of open space – petition.            Lodged: 17th July 2015.  <i>Deputy R. Labey of St. Helier.</i>            Adopted 8th September 2015.</p>	<p>Successfully petitioned the States to request that the Minister for Planning and Environment ensure that any redevelopment of La Collette Low Rise upholds and maintains the Protected Open Space status of the existing green space on the site between La Collette Low Rise and its border with Green Street.</p>
<p><b><u>P.85/2015</u></b>            Jersey Overseas Aid Commission: appointment of non-States Commissioner.            Lodged: 3rd August 2015.  <i>Deputy of Grouville.</i>            Adopted 8th September 2015.</p>	<p>Mr. Douglas Melville appointed as a non-States Commissioner of the Jersey Overseas Aid Commission until 4th March 2017.</p>
<p><b><u>P.111/2015</u></b>            Defining the cost of ministerial government.            Lodged: 21st September 2015.  <i>Deputy J.A. Martin of St. Helier.</i>            Adopted 20th October 2015.</p>	<p>Gained agreement from the States to the request that the Council of Ministers provide, in the Addition to the Medium Term Financial Plan covering the years 2017 to 2019 (to be proposed by 30th June 2016), breakdowns and estimates of financial costs and manpower figures (headcount) relating to dedicated support staff for Ministers and Assistant Ministers by individual Department and also as a total.</p>
<p><b><u>P.135/2015</u></b>            Jersey Overseas Aid Commission: re-appointment of non-States Commissioner.            Lodged: 3rd November 2015.  <i>Deputy of Grouville.</i>            Adopted 2nd December 2015.</p>	<p>Mr. Peter Le Seilleur appointed as a non-States Commissioner of the Jersey Overseas Aid Commission for a further period of 3 years with effect from 6th March 2016.</p>

## 3. PRIVILEGES AND PROCEDURES COMMITTEE



### 3.1 Membership

The membership of the Privileges and Procedures Committee (PPC) during 2015 was as follows –

Connétable L. Norman of St. Clement (*Chairman*)  
Senator P.F.C. Ozouf  
Connétable D.W. Mezbourian of St. Lawrence (*Vice-Chairman*)  
Connétable J.E. Le Maistre of Grouville (*until 2nd June 2015*)\*  
Connétable C.H. Taylor of St. John  
Deputy J.A. Martin of St. Helier  
Deputy S.Y. Mézec of St. Helier  
Deputy S.M. Brée of St. Clement (*from 23rd June 2015*)\*\*

\*At the States Sitting of 2nd June 2015, Connétable J.E. Le Maistre of Grouville resigned as Chairman of the Economic Affairs Scrutiny Panel. As a consequence of his resignation, and in accordance with Standing Order 129(6)(ca), the Connétable also ceased to be a member of the Privileges and Procedures Committee.

\*\* On 23rd June 2015, in accordance with the provisions of Standing Order 122, Deputy S.M. Brée of St. Clement was nominated by the PPC Chairman, Connétable L. Norman of St. Clement, to replace the Connétable of Grouville as the Chairmen's Committee representative on PPC.

### 3.2 Meetings

The Committee held 19 formal meetings during the year and recorded another 5 meetings as telephone/electronic-mail meetings. Meetings were normally held on a monthly basis in the meeting rooms in the States Building.

### 3.3 Significant items dealt with by the Committee

The Committee dealt with a number of different matters during the year. Some of the most significant of these were as follows –

- **Composition and Election of the States:** PPC established a sub-Committee which held a number of workshops with States Members during the year, in order to gauge views before reform proposals were lodged for debate. The Sub-Committee comprised the Chairman of PPC, Connétable L. Norman, the Vice-Chairman, Connétable D.W. Mezbourian, Senator P.F.C. Ozouf and Deputy S.Y. Mézec of St. Helier, and was supported by an officer group including the Deputy Greffier of the States, the Chief Officer of the Home and Constitutional Affairs Department and the Director of Constitutional Affairs and Justice Policy. The intention was that all Members should play a part in the reform process and emphasis would be placed on the need for compromise, given the plurality of views on reform. It was expected that draft proposals would be presented to the Assembly by mid-2016.
- **Standing Order reform:** PPC also established a Sub-Committee to review the current States procedures. The Sub-Committee (Senator P.F.C. Ozouf and Deputy J.A. Martin of St. Helier) was supported by the Assistant Greffier of the States. It invited Members to put forward any amendments to improve Standing Orders and internal procedures. PPC anticipated bringing forward proposed amendments to Standing Orders during 2016.
- **Web-Streaming/filming the Assembly and the introduction of clocks:** The Committee, having agreed in 2014 to pursue the filming of meetings of the States, brought forward proposals during 2015. Following the States' approval of P.39/2015 ('States Assembly: filming proceedings and the installation of clocks') on 2nd June 2015, an open tender process followed. Three potential suppliers submitted formal tenders, and it was anticipated that the selection and implementation would take place in early 2016. The installation of a display clock proved more complicated, and throughout 2015 efforts were made to find a supplier able to provide the desired functionality.
- **The Role of the Presiding Officer:** This was a subject which the Committee discussed at various points during 2015, before agreeing to include the issue within the scope of aforementioned Composition and Election of the States Sub-Committee, with the intention of bringing forward reform proposals during 2016 based on the views of States Members gleaned from workshop discussions.

- **Complaints in relation to States Members under the Code of Conduct:** The Committee dealt with several complaints made against States Members regarding alleged breaches of the Code of Conduct for States Members. In most instances, the complaints were determined to be unfounded and were not progressed beyond initial discussions amongst the Committee. Two complaints were upheld and resulted in the Committee writing to the Member concerned.
- **Commissioner for Standards:** The Draft Commissioner for Standards (Jersey) Law 201- was lodged for consideration by the Assembly during 2015. However, when the matter was debated on 1st December 2015, the States took the decision to move on to the next item, there having been a number of concerns raised. It was agreed that the Committee would review the points raised and lodge a revised proposition in 2016.
- **Register of Names and Addresses (Comparison with Electoral Registers) (Jersey) Regulations 2015:** A feasibility study was conducted during 2015 to determine whether the Names and Addresses Register could be used to generate the electoral register automatically without the need for an annual registration process. The study used the electoral districts of St. Helier No. 1, St. Saviour No. 1 and St. Brelade No. 1.
- **Complaints Board:** The members of the independent Complaints Panel continued to review the actions of ministerial departments referred to them by complainants throughout 2015. The membership of the Complaints Panel altered during the year, with a new Chairman and Deputy Chairman being appointed. The Committee extends its thanks to the members of the Panel, who carry out their work in an honorary capacity.
- **Challenge to summons:** In September 2015 there was a challenge to a summons served by the Corporate Services Scrutiny Panel on the States of Jersey Development Company. Regulation 6 of the States of Jersey (Powers, Privileges and Immunities) (Scrutiny panels, PAC and PPC) (Jersey) Regulations 2006 established that any challenge had to be considered by the Committee. A further challenge to a summons was made by 2 people called upon as witnesses by the Independent Jersey Care Inquiry. Again, this was a matter for review by the Committee in accordance with the provisions of the States of Jersey (Powers, Privileges and Immunities) (Committees of Inquiry) (Jersey) Regulations 2007.

# 4. SCRUTINY PANELS AND PUBLIC ACCOUNTS COMMITTEE



## *4.1 Chairmen's Committee President's Foreword*

As President of the Chairmen's Committee, I have been greatly encouraged by the work undertaken by my colleagues on the Scrutiny Panels and Public Accounts Committee (P.A.C.) during 2015, as detailed in the individual Panel reports. This diverse range of work has been undertaken by nearly 20 States Members serving full-time on Panels, with some additional Members who have either been co-opted to reviews or have taken part on Sub-Panels.



The number of Members participating in Scrutiny is comparable to previous years, but there is scope for us to continue to work to encourage more of the remaining non-Executive Members to engage in the process. The opportunity presented by Review Panels (which the Chairmen's Committee can establish outside the framework of the 6 permanent Panels/P.A.C., comprising any non-Executive Members to consider specific topics within a certain timeframe) may be one mechanism that might help towards achieving this objective.

While Scrutiny continues to mature into an influential feature of the political landscape, notable challenges remain. Perhaps most significant amongst these is access by Panels to important information. This year has seen a developing trend for Ministers to require Panels to sign confidentiality agreements before being supplied with necessary information. This is a retrograde step, and in our opinion, an unnecessary departure from the previous trust-based convention.

The Committee has also become increasingly mindful of the growing number of States-owned entities being established to replace functions previously undertaken directly by Ministers and Departments. We are focused on ensuring that this does not create an impediment to Scrutiny Panels readily accessing the information required to carry out our work. Such bodies are, after all, publicly owned, and as such should rightly be subject to the work of Scrutiny Members acting on behalf of Islanders as custodians of the public interest. Accordingly, they should be expected to co-operate with full and timely provision of information.

The Chairmen's Committee has also been working on the development of a new framework to replace the existing Code of Practice for Scrutiny Panels and the P.A.C. We have paid particular attention to ensuring that the authority of Scrutiny to carry out its mandated role is maintained, and enhanced as appropriate. Progress has been made on this extensive piece of work, which will see the creation of separate codes for both Scrutiny Panels and the P.A.C. in relation to engagement with the Executive and internal procedural matters. We anticipate bringing the new framework to the States during 2016.

Individually, States Members are engaged in numerous different roles, but all seeking to make a positive contribution to the collective objective of serving the best interests of the Public of Jersey.

The Public expects States Members to make informed decisions based on good data. That is part of their role as custodians (or trustees), and acting in the public interest.

There will be times that States Members do not have the full information to make a decision, and that is where Scrutiny should have a significant part to play. Informed decision-making by the Assembly is crucial, and this is where Scrutiny should be able to make an important contribution to public debate, and to the decisions made by the Assembly.

Ultimately, an effective, robust and respected Scrutiny function should be a significant factor in achieving better government.

On a personal note, it has been pleasing for me to be at the head of a structure which has offered Scrutiny Members training throughout the year, as we continue to seek to deliver a high standard of scrutiny on behalf of the Public. Areas covered by training have included questioning, chairing and media coaching.

I would like to thank all Members who have served on Scrutiny Panels, Sub-Panels and/or been co-opted to Panels throughout the year, ably supported by the staff of the States Greffe's Scrutiny Office. As outlined above, I very much hope to welcome more Members to the Scrutiny fold during 2016 and 2017.

**Deputy J.A.N. Le Fondré of St. Lawrence**  
**PRESIDENT, CHAIRMEN'S COMMITTEE**

## 4.2 About Scrutiny and the Public Accounts Committee

### 4.2.1 Membership

#### (a) Chairmen's Committee Membership

The Chairmen's Committee comprises the Chairmen of the 5 Scrutiny Panels and the Chairman of the P.A.C. It has responsibility for maintaining oversight of the work of the Panels and the PAC and monitoring Scrutiny expenditure. The membership of the Committee during 2015 was as follows –

<b>President:</b> Deputy J.A.N. Le Fondré of St. Lawrence	Chairman, Corporate Services Scrutiny Panel
<b>Vice-President:</b> Deputy L.M.C. Doublet of St. Saviour	Chairman, Education and Home Affairs Scrutiny Panel
<b>Members:</b> Connétable J.E. Le Maistre of Grouville *	Chairman, Economic Affairs Scrutiny Panel <i>(until 2nd June 2015)</i>
Connétable A.S. Crowcroft of St. Helier	Chairman, Environment, Housing and Technical Services Scrutiny Panel
Deputy R.J. Renouf of St. Ouen	Chairman, Health and Social Security Scrutiny Panel
Deputy A.D. Lewis of St. Helier	Chairman, Public Accounts Committee
Deputy S.M. Brée of St. Clement **	Chairman, Economic Affairs Scrutiny Panel <i>(from 16th June 2015)</i>

\*At the States Sitting of 2nd June 2015, Connétable J.E. Le Maistre of Grouville resigned as Chairman of the Economic Affairs Scrutiny Panel. *(In accordance with Standing Order 129(6)(ca), the Connétable also ceased to be a member of the Privileges and Procedures Committee.)*

\*\*At the States Sitting of 16th June 2015, Deputy S.M. Brée of St. Clement was nominated by Connétable J.E. Le Maistre of Grouville to be his successor as Chairman of the Economic Affairs Scrutiny Panel. There being no other nominations, Deputy S.M. Brée of St. Clement was appointed to that role. *(On 23rd June 2015, in accordance with the provisions of Standing Order 122, he was subsequently nominated and appointed as the Chairmen's Committee representative on PPC.)*



(b) Scrutiny Panel and P.A.C. Membership

<b>Corporate Services Scrutiny Panel</b>	Deputy J.A.N. Le Fondré of St. Lawrence Deputy S.M. Brée of St. Clement Connétable C.H. Taylor of St. John Deputy K.C. Lewis of St. Saviour
<b>Economic Affairs Scrutiny Panel</b>	Connétable J.E. Le Maistre of Grouville* Deputy S.M. Brée of St. Clement* Deputy R.D. Johnson of St. Mary Connétable M.J. Paddock of St. Ouen Deputy J.M. Maçon of St. Saviour
<b>Education and Home Affairs Scrutiny Panel</b>	Deputy L.M.C. Doublet of St. Saviour Deputy J.M. Maçon of St. Saviour Deputy S.Y. Mézec of St. Helier
<b>Environment, Housing and Technical Services Scrutiny Panel</b>	Connétable A.S. Crowcroft of St. Helier Deputy R.D. Johnson of St. Mary Deputy J.A. Martin of St. Helier Deputy M. Tadier of St. Brelade Deputy T.A. Vallois of St. John*
<b>Health and Social Security Scrutiny Panel</b>	Deputy R.J. Renouf of St. Ouen Deputy G.P. Southern of St. Helier Deputy T.A. McDonald of St. Saviour
<b>Public Accounts Committee</b>	Deputy A.D. Lewis of St. Helier Deputy S.M. Wickenden of St. Helier Connétable C.H. Taylor of St. John Deputy J.A. Martin of St. Helier  Mr. John Mills Mr. Ian Ridgeway Mr. Robert Parker

\* see membership changes in the following table –

#### **4.2.2 Changes to Membership of Panels/P.A.C. during 2015**

<b>Economic Affairs Scrutiny Panel</b>	Deputy S.M. Brée of St. Clement <i>(appointed Chairman 16th June 2015, previously Vice-Chairman)</i>
	Connétable J.E. Le Maistre of Grouville <i>(resigned as Chairman 2nd June 2015, appointed as Panel member 16th June 2015)</i>
	Deputy R.D. Johnson of St. Mary <i>(re-appointed 16th June 2015)</i>
	Connétable M.J. Paddock of St. Ouen <i>(re-appointed 16th June 2015)</i>
	Deputy J.M. Maçon of St. Saviour <i>(co-opted for Transfer of functions Review from 11th November to 4th December 2015)</i>
<b>Environment, Housing and Technical Services Scrutiny Panel</b>	Deputy T.A. Vallois of St. John <i>(appointed as Panel member 14th December 2015)</i>

#### **4.2.3 Other Members' involvement in Scrutiny**

Scrutiny Panels are able to either co-opt an additional non-Executive Member to join the Panel for the purposes of a specific Review, or to take part on a Sub-Panel. Deputy J.A. Hilton of St. Helier was co-opted to the Health and Social Security Scrutiny Panel to take part in its Review: 'Respite Care for Adults'. Deputy J.A. Martin of St. Helier was co-opted to the Education and Home Affairs Scrutiny Panel for its Review: 'Special Education Needs'.

#### 4.2.4 Scrutiny Panel and Committee staff 2015

<b>Name of post-holder</b>	<b>Post held</b>
Mrs. Kay Tremellen-Frost	Scrutiny Manager ( <i>retired 1st May 2015</i> )
Mr. Tim Oldham	Scrutiny Manager ( <i>from 4th May 2015, previously Scrutiny Officer</i> )
Miss Kellie Boydens	Scrutiny Officer
Mr. Ian Clarkson	Scrutiny Officer
Mrs. Janice Hales	Scrutiny Officer
Miss Sammy McKee	Scrutiny Officer
Mr. William Millow	Scrutiny Officer ( <i>on secondment to the Social Security Department from 3rd August 2015</i> )
Mr. Malcolm Orbell	Scrutiny Officer
Mrs. Anita Parkin	Scrutiny Administrator ( <i>temporary appointment from 22nd September 2015</i> )
Mr. Mick Robbins	Scrutiny Officer
Mr. Simon Spottiswoode	Scrutiny Officer ( <i>from 30th November 2015</i> )
Miss Leah Stoodley	Acting Scrutiny Officer ( <i>temporary appointment from 3rd August 2015, previously Scrutiny Administrator</i> )

### 4.3 Reviews



Below is a list of all full P.A.C. and Scrutiny Reports presented during 2015. It is worthy of note that, although some Ministerial remits during 2015 were not subject to such reports, all Ministers had their work scrutinised in some form, including through public hearings or other means such as Comments (*see section 4.4 Other work*).

Report number	Panel/Committee	Report title
P.A.C.1/2015	Public Accounts Committee	Andium Homes – Repairs and Maintenance – Following up the Report of the Comptroller and Auditor General
P.A.C.2/2015	Public Accounts Committee	Financial Directions
P.A.C.3/2015	Public Accounts Committee	The Public Sector Reform Programme
S.R.1/2015	Environment, Housing and Technical Services	Environmental Policies Review
S.R.2/2015	Corporate Services	Review of Proposed Amendment to Public Finances (Amendment of Law No. 2) (Jersey) Regulations 201-
S.R.3/2015	Education and Home Affairs	Special Education Needs
S.R.4/2015	Health and Social Security	Respite Care for Adults
S.R.5/2015	Environment, Housing and Technical Services	Supply of housing
S.R.6/2015	Corporate Services	MTFP 2016 – 2019
S.R.7/2015	Corporate Services	Jersey International Finance Centre: Financial Viability (Interim Report)
S.R.8/2015	Corporate Services	Public Sector Pension Reform 2015 (Phase 2)
S.R.9/2015	Education & Home Affairs	Prison Board of Visitors
S.R.10/2015	Corporate Services	Draft Budget 2016

## 4.4 Other work

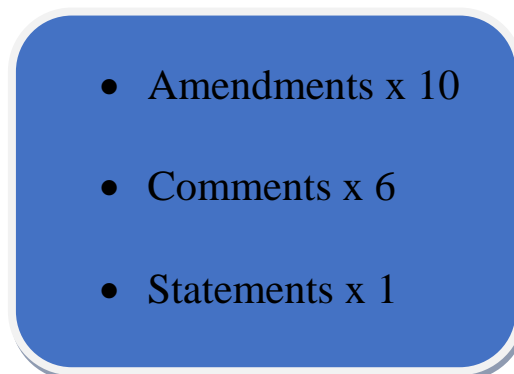
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### Comments, Amendments and Statements

Although the most typical output by Scrutiny and the P.A.C. is a detailed report (S.R. and P.A.C. series) in conclusion of a Review, there is also a range of other output options available to Panels. These can be used as an alternative or as a complement to Scrutiny Reports, as appropriate.

The purpose could be, in the case of an Amendment to a lodged Projet, to force a debate in the States to result in an important change to policy or legislation. In the case of Comments, it may be to raise awareness in the States Assembly of relevant information identified by Panels based on factual research. In the case of Statements, the purpose may be to advise the States of a particular course of action.

During 2015, the overall number of Amendments to Projets lodged *au Greffe*, Comments presented to the States, and Statements made to the Assembly by Scrutiny was as follows –

- 
- Amendments x 10
  - Comments x 6
  - Statements x 1

Panels also hold Ministers to account (and Chief Officers in the case of P.A.C.) through questioning at public hearings. During the course of 2015, all Ministers were subject to appearing in front of a Scrutiny Panel for at least one quarterly public hearing. A total of 30 such hearings took place, with full transcripts and podcasts of the sessions published on the Scrutiny website.

## 4.5 Advisers

Scrutiny has a budget available to engage external technical advice in relation to the Reviews that Panels are undertaking. Where such need is identified, advisers have brought independent and essential technical expertise which has been invaluable for the work of the Panels. In 2015, the following advisers were used by Panels for technical support with their Reviews –

Corporate Services	Public Sector Pension Reform 2015 (Phase 2): <b>BWCI Consulting Limited</b>
	Draft Budget 2016: <b>CIPFA and MJO Consultancy</b>
	Jersey International Finance Centre: Financial Viability (Interim Report): <b>Mr. R. Law and Ernst &amp; Young</b>
	MTFP 2016 – 2019: <b>CIPFA and MJO Consultancy</b>
	Review of Proposed Amendment to Public Finances (Amendment of Law No. 2) (Jersey) Regulations 201-: <b>CIPFA</b>
	Draft Public Finances (Amendment of Law No. 3) (Jersey) Regulations 201- (P.57/2015): <b>CIPFA</b>
	Renaming of Ministers and Transfer of Functions: <b>Concerto Partners LLP</b>
Economic Affairs	Ports of Jersey Incorporation: <b>York Aviation</b>
Education and Home Affairs	Special Education Needs: <b>Real Group Ltd.</b>
	School Starting Age: <b>Professor Elizabeth Wood</b>
Environment, Housing and Technical Services	Environmental Policies Review: <b>Dave Stanley Associates</b>
	Supply of housing: <b>Ark Housing Consultancy</b>
Health and Social Security	None

## *4.6 Public accessibility*

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Public accessibility to the work of Scrutiny Panels and the P.A.C. remained a core priority throughout 2015, and we sought to achieve engagement via a range of platforms.

All forthcoming meetings and hearings (evidence-gathering sessions/questioning of Ministers) continued to be listed on the noticeboard in the Royal Square. The more administrative ‘meetings’ of Panels are held in closed session, but all agendas were posted in advance, both on the noticeboard and on the Scrutiny website. Minutes of the meetings were also published on the Scrutiny website.

‘Hearings’ were held by all Panels, which were open to both the Public and the media to observe. We continued to upload podcasts immediately after these public hearings, so that access to a ‘listen again’ option was available in the short term, whilst the process of producing and uploading the accompanying transcripts was undertaken.

Panels also sought to identify opportunities to engage with and hear from the Public and stakeholders, beyond routine calls for written evidence. These included targeted site visits and open public meetings: for instance, an evening evidence-gathering session was held at the Town Hall by the Education and Home Affairs Scrutiny Panel during its Special Education Needs Review.

We regularly updated the website with news and information, and we continue to look to make improvements to the site. Work has been identified for 2016 to update the site to ensure that it is more compatible with the growing use of mobile and tablet devices.

The @jerseyscrutiny Twitter feed continued to advertise forthcoming events, such as quarterly or topic-related hearings, and notified followers of the publication of reports, agendas, minutes and other Panel output. It was also agreed late in 2015 that Scrutiny would contribute content to the new Jersey States Assembly Facebook Page, due to be launched early in 2016.

Panels also tried to be active in securing media coverage of their work, a significant means by which they were able to help inform a sizeable part of the community about the work being undertaken on its behalf.

## 4.7 Scrutiny Member Training

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Members of Scrutiny and the P.A.C. aim to be as effective and efficient as they can be in carrying out their responsibilities. To contribute to this objective, targeted training was provided to assist Members to develop new, or build on existing, skills and knowledge as they set about their work. This comprised:

### **Chairing meetings and hearings and effective teamwork**

*Provider: Indigo Learning and Development*

Purpose –

- to allow participants to explore how Members can use simple, constructive techniques to maximise the efficiency and effectiveness of Scrutiny Panel, Chairmen’s Committee and Public Accounts Committee meetings and hearings. Themes covered included –
  - Planning
  - Chairing the meeting/hearing
  - Constructive behaviour at meetings.

### **Visits to Westminster/London Assembly/Welsh Assembly**

*Provider: House of Commons/ London Assembly/ Welsh Assembly in liaison with Scrutiny Officers*

Purpose –

- To provide Scrutiny Members with an overview and understanding of scrutiny work in other jurisdictions
- To enable Scrutiny Members to witness committees ‘in action’, and learn from good/best practice
- To provide Scrutiny Members with an opportunity to discuss and consider matters with Members and officials of other Parliaments
- To provide an opportunity, where possible, for Members to develop contacts with Members on related topic Committees.

### **Connecting with your audience – presentation on developing trends in the use of traditional and social media**

*Provider: Betley Whitehorne Image*

Purpose –

- To provide an overview of the developing trends in the use of social and traditional media to assist Scrutiny Panels’ choices of public engagement.



## **Questioning Training**

*Provider: H.M. Solicitor General*

Purpose –

- To provide theoretical and practical training to help Members develop their questioning techniques as individuals and teams, in order to aid/improve the effectiveness of Hearings.

## **Media Coaching**

*Provider: Orchid*

Purpose –

- The overall objective of this programme of one-to-one coaching was to provide guidance and support to Scrutiny Members in delivering effective media interviews, including –
  - how to prepare for a media interview
  - presentation skills – building a credible performance
  - rights and regulations
  - dos and don'ts/hints and tips
  - test interview.

## *4.8 Committee Secretariat Network*

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In 2015, the Jersey Scrutiny Office was represented at the House of Lords for the annual meeting of the Committee Secretariat Network. These meetings provide excellent opportunities for officials to learn about developments in the function and administration of Scrutiny elsewhere, and are an informed forum for sharing best practice.

The Network comprises staff representatives from a number of parliamentary select/scrutiny committees. Along with Jersey, these include –

- House of Commons
- House of Lords
- House of Oireachtas [Ireland]
- Tynwald, Isle of Man
- London Assembly
- National Assembly for Wales
- Northern Ireland Assembly
- States of Guernsey [Scrutiny].

Topics considered at the 2015 meeting included approaches to the scrutiny of public finances, public engagement strategies, and adapting parliamentary committee work to meet the expectations of the increasingly digital society that it represents.

## 4.9 Annual Reports of the Scrutiny Panels and the P.A.C.

### **4.9.1 CORPORATE SERVICES SCRUTINY PANEL**

#### PANEL MEMBERSHIP

			
Deputy J.A.N. Le Fondré of St. Lawrence <i>(Chairman)</i>	Deputy S.M. Brée of St. Clement	Connétable C.H. Taylor of St. John	Deputy K.C. Lewis of St. Saviour

#### INTRODUCTION

The Corporate Services Scrutiny Panel's remit is to look into matters relating to policies and actions brought forward predominantly by either the Chief Minister, the Minister for Treasury and Resources, or the Minister for External Relations. The Panel also look at areas that are matters of public interest.

#### PANEL REVIEWS IN 2015

##### **Jersey International Finance Centre (JIFC): Financial Viability (Interim Report)**

Launched late in 2014, the Panel continued to work throughout the year on its JIFC Review, amidst high levels of public interest and engagement. The Panel held a series of public hearings and received a welcome volume of written submissions.

Nevertheless, the Panel faced challenges obtaining crucial confidential documentation required to progress and complete its work, including that which became the subject of a Summons served on the States of Jersey Development Company (SoJDC), requiring the release of information to enable assessment of the financial viability of



Building 4 by the Panel. SoJDC lodged a challenge to the Summons, and adjudication of the matter by PPC is due to take place early in 2016.

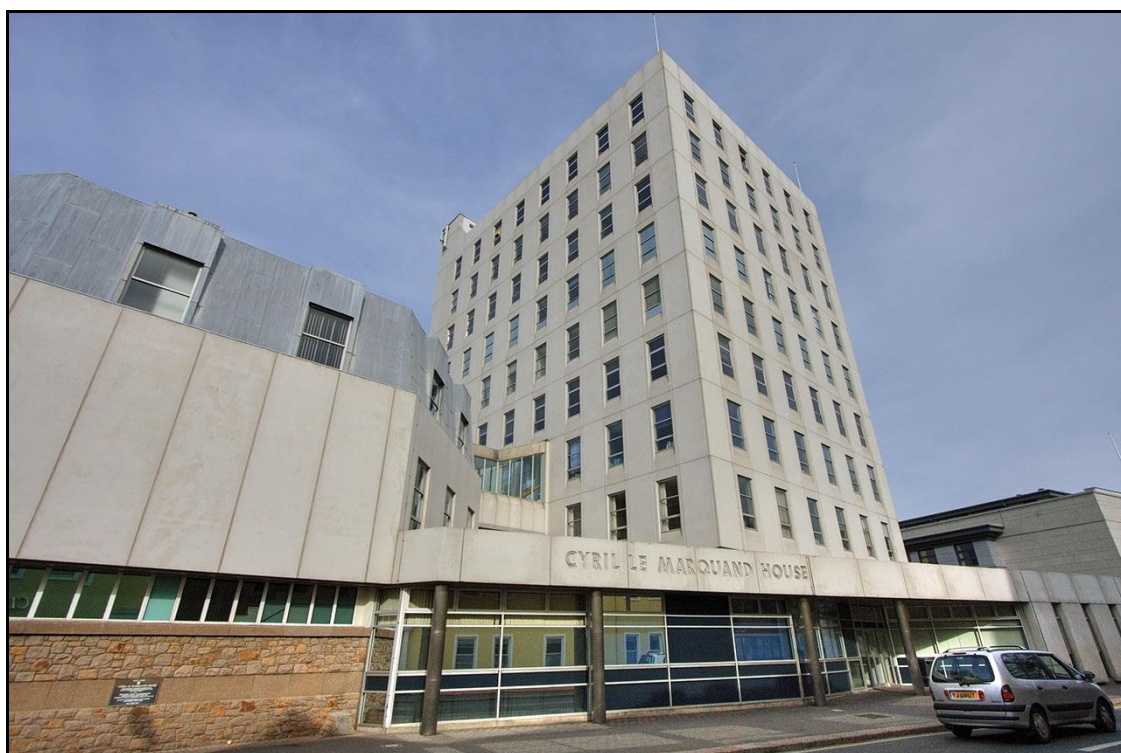
As a result of such delays, the Panel has been unable to complete its Review, but presented an Interim Report to the States in October 2015, assisted by the engagement of specific expert technical advice from Ernst and Young. This was the second appointment of advisers to the Panel following input on the Panel's terms of reference from Mr. R. Law. The Panel plans to complete its Review with publication of a full final report in 2016, after completion of the ongoing Summons process.

## **Amendment to the Public Finances Law (P.42/2015 – Draft Public Finances (Amendment of Law No. 2) (Jersey) Regulations 201-)**

This amendment was lodged by the Minister for Treasury and Resources on 22nd April 2015. It set out to introduce flexibility in the way that expenditure is fixed in the Medium Term Financial Plan (MTFP). The key element of the change was that for the second and any subsequent year to which the MTFP relates, an option was given of either including the breakdown of expenditure in the MTFP or coming back at a later date to add it to the Plan. The Panel engaged the services of an adviser from the Chartered Institute of Public Finance and Accountancy (CIPFA), who assisted it in bringing its own amendment to the proposed amendment to enforce a time limit to ensure the proposal would only be valid for the financial years 2016 – 2019.

The Panel's amendment was adopted to allow

this flexibility, and resulted in the MTFP 2016 – 2019 being lodged in 2 parts. (This is described below, under the 'Medium Term Financial Plan 2016 – 2019' heading.) The Panel also presented a Report to the States on 22nd May 2015 (S.R.2/2015).



## **Council of Ministers’ proposed Strategic Priorities 2015 – 2018**

The Council of Ministers’ Strategic Plan was debated in April 2015. The Panel lodged 3 amendments to the Strategic Plan – all of which were adopted. These included placing greater emphasis on the finances of the Island to ensure sustainability in the long term, and greater clarity surrounding certain points within the Strategic Plan. The Panel also presented Comments to the States on the strategic priorities, focusing primarily on the income forecasts which lead into its work on the Medium Term Financial Plan.

## **Medium Term Financial Plan 2016 – 2019 (P.72/2015) (“MTFP”)**



The MTFP sets out the overall spending for the relevant years; however, the amendment to the Public Finances Law (Draft Public Finances (Amendment of

Law No. 2) (Jersey) Regulations 201- (P.42/2015)) allowed the departmental detail for 2017, 2018 and 2019 to follow at a later date. An ‘Addition’ to the MTFP must be lodged by 30th June 2016, which will detail departmental expenditure. The Panel engaged the services of 2 advisers, one from CIPFA and one from MJO Consultancy Limited. The Panel presented its Report to the States on 2nd October 2015, with Reports from each of the advisers appended.



## **PECRS Reform – Draft Regulations**



On 21st May 2014, the States Assembly adopted the Draft Public Employees (Pensions) (Jersey) Law 201- (P.28/2014). Its adoption was the first legislative step towards reform of public sector pension provision in the Island. Following the Law’s adoption, Draft Regulations were lodged providing the detail of the proposed public sector pension scheme. The Panel engaged the services of BWCI Consulting Limited to undertake a desktop review of the Draft Regulations. BWCI produced a report which the Panel presented to the States in November 2015.

## Draft Budget 2016



The Draft Budget Statement was lodged on 20th October 2015 and debated on 15th December 2015. It contained proposals from the Minister for Treasury and Resources in respect of taxation, capital expenditure and, more generally, the fiscal framework. The Panel was of the opinion that the Draft Budget was relatively neutral, due to it being lodged so closely to the MTFP; however, the Panel was concerned that those over 65 years of age currently

paying income tax were due to lose some of their allowances under the Budget proposals. The Panel lodged amendments to these proposals which were rejected by the States Assembly. The Panel engaged the services of CIPFA and MJO consulting as expert advisers, and presented a Report to the States on 11th December 2015.

## Transfer of Functions

The Panel issued 2 sets of Comments relating to P.46/2015 – Draft States of Jersey (Transfer of Functions No. 8) (Miscellaneous Transfers) (Jersey) Regulations 201-. The Proposition covered all aspects of the transfer of ministerial functions; however, the Panel undertook scrutiny of 2 areas: (1) the transfer of Jersey Property Holdings (“JPH”) from the Department of Treasury and Resources to the Department of Transport and Technical Services (“TTS”); and (2) the transfer of functions in respect of fisheries and other aquatic resources from the Minister for Economic Development to the Minister for the Environment. The Economic Affairs Scrutiny Panel carried out scrutiny into the other areas of the Proposition not covered by the Panel. The Panel engaged the services of *Concerto* as its expert adviser to assist it with its work on the transfer of JPH and used their evidence as the basis for its Comments to the States. The Panel also lodged an amendment requiring that the functions of the Minister for Treasury and Resources in Standing Order 168 of the Standing Orders of the States of Jersey would not be transferred. The effect of the amendment was to retain the assets of Jersey Property Holdings within the Department of Treasury and Resources whilst transferring operational responsibilities to TTS. However, the Panel’s amendment was rejected by the States Assembly. With regard to the transfer of fisheries and other aquatic resources, the Panel wrote to stakeholders for comment. The written responses formed the basis for its Comments to the States.



## ADDITIONAL WORK

In addition to its review work, the Panel held a number of public hearings with the Minister for Treasury and Resources, the Minister for External Relations and the Chief Minister. These hearings were focused on the relevant Minister's overall workload and gave an insight into the areas currently being worked on in each Department. The Panel also received a number of private briefings, which enabled it to make an informed decision on whether additional scrutiny was required into ongoing topics.



*Corporate Services Scrutiny Panel Hearing held on 2nd February 2015*

## 4.9.2 ECONOMIC AFFAIRS SCRUTINY PANEL

### PANEL MEMBERSHIP

			
Connétable J.E. Le Maistre of Grouville (Chairman)	Deputy S.M. Brée of St. Clement (Vice-Chairman)	Connétable M.J. Paddock of St. Ouen	Deputy D. Johnson of St. Mary

### INTRODUCTION

The Panel's remit covers matters relating to the policies and actions of the Minister for Economic Development. In addition to this, by agreement, the Panel also retained responsibility for the scrutiny of Financial Services, which were previously a function of the Economic Development Department but transferred to the Chief Minister's Department during 2014.

### REVIEWS

The Panel undertook the following reviews during 2015:

#### **Ports of Jersey Incorporation**



The Panel was approached soon after the 2014 elections to review the Ports of Jersey Incorporation proposals. The Draft Air and Sea Ports (Incorporation) (Jersey) Law 201- was lodged by the Council of Ministers on 15th January 2015, initially for debate on 24th

March. This deadline was considered unrealistic by the Panel, and in the event a series of deferrals followed while the review was carried out.



As the principle of incorporation had been approved by the States in October 2012, the Panel did not revisit this decision. The review focused instead on the business case and financial assumptions, draft legislation, arrangements for States oversight and corporate governance, property and asset transfers, the transfer of staff and the potential impact of incorporation on clubs and societies with links to the Ports of Jersey.



The Panel was assisted in its work by consultants, York Aviation. The adviser's report was published on 11th May 2015, followed by the presentation of Panel Comments on the Proposition to the States on 26th May. The Incorporation was approved by the States on 2nd June 2015, although the Panel continued working on matters relating to the terms of the Memorandum of Understanding and Memorandum and Articles of Association for the incorporated Ports of Jersey until September 2015.

### **Transfer of Functions**

The Draft States of Jersey (Transfer of Functions No. 8) (Miscellaneous Transfers) (Jersey) Regulations 201- (P.46/2015) were lodged au Greffe on 6th May 2015, and set out the detail of the Chief Minister's proposals for the transfer of various functions between different Ministers and their departments, first announced during his election campaign in 2014.

Initially, the Corporate Services Scrutiny Panel intended to review all of these proposals. However, due to other work commitments by that Panel this was not possible. On 20th October 2015, following a short preliminary debate on the principles, the Proposition was referred back to the Economic Affairs Scrutiny Panel, which agreed to review specifically the proposed transfers of Sport and Culture from the Minister for Education to the renamed Minister for Economic Development, Tourism, Sport and Culture; and Digital, Competition and Innovation from the Minister for Economic Development, Tourism, Sport and Culture to the Chief Minister. Other aspects of the transfers were reviewed by the Corporate Services Scrutiny Panel.

This gave the Panel the challenge of carrying out an urgent review and presenting its findings to the States inside 5 weeks. The Panel commenced its review on 9th November. Evidence was sought from relevant departments, which was followed up at a series of public hearings with Ministers on 23rd and 24th November. Given the tight deadlines, it was considered impractical to seek formal representations from stakeholders outside States departments, or members of the Public.

Because of the time constraints, the Panel's review was necessarily limited in scope; in different circumstances members would have preferred the opportunity for a lengthier and more detailed study. The Panel presented Comments on the Proposition on 4th December 2015, and the Transfer of Functions was subsequently approved by the States on 16th December 2015.

## OTHER WORK

### **Fast Ferry Service**

The Panel maintained a close interest in developments following the introduction of the Condor Liberation on the northern ferry route, holding various discussions and briefings with the Minister for Economic Development and Ports of Jersey Limited in respect of delays and difficulties encountered with the new vessel. Given the high degree of public interest in this matter, serious consideration was given to a Panel review, and initial scoping for this was carried out. However, it was recognised that a Scrutiny review would have no authority to look into the affairs of an independent company, and could only focus on the relationship between the department and the company as defined in the operating agreement for the service. The Panel was therefore pleased when towards the end of the year, Ports of Jersey launched a benchmarking review of the service to be carried out by the Harbourmaster, and members were informed that a Comprehensive Service Review would be brought forward to early 2016. It was decided to postpone a decision on a Scrutiny review until more information was available from these other studies.



### **Medium Term Financial Plan 2016 – 2019 (P.72/2015) (“MTFP”)**

The Panel participated with other Scrutiny Panels in contributing to the overall review of the MTFP by the Corporate Services Scrutiny Panel, sharing information received and holding a follow-up briefing with the department to pursue questions on various aspects of the planned budget for Economic Development for 2015 – 2016.

### **Rural Economy Strategy (RES)**

The Panel had expected the development of a new strategy to form the basis of a significant review in 2015, as the existing RES was due for replacement by the end of the year. However, the department decided to delay this work, extending the existing arrangements for a further year; the Panel will therefore aim to review the new draft strategy in 2016.

## 4.9.3 EDUCATION AND HOME AFFAIRS SCRUTINY PANEL

### PANEL MEMBERSHIP



### INTRODUCTION

The constitution of the Education and Home Affairs Scrutiny Panel has been constant throughout 2015, comprising: Deputy L.M.C. Doublet of St. Saviour as Chairman, Deputy J.M. Maçon of St. Saviour as Vice-Chairman, and Deputy S.Y. Mézec of St. Helier.

### REVIEWS

#### **Special Education Needs**

The Panel recognised, in January 2015, that the Minister for Education, Sport and Culture (“ESC”) had various policies to assist the department in compliance with Jersey law relating to Special Educational Needs (“SEN”) of children. Although there was a presumption that the service provided was to a very high standard in severe cases, there was concern that less serious cases may not receive the attention necessary, causing distress for the individuals concerned, and disruption for others in their classes.



In January 2015, the Panel launched a review to examine the legislation and policies surrounding and supporting the subject, and to gather evidence to establish if the needs of those needing special care were being met to modern best practice. Deputy J.A. Martin of St. Helier was co-opted onto the Panel for this review, and the Panel extends grateful thanks to her for her depth of knowledge and hard work throughout the process.

The Panel engaged Real Group UK to act as an independent adviser to the Panel. Several schools were visited and numerous groups were engaged to draw out evidence on an emotive and difficult subject. Several public meetings were held where members of the Public were actively engaged in order to hear their opinions. These meetings were held in the evenings to enable better public access. They were interactive workshops and proved to be a very successful approach to gathering evidence.

It became clear to the Panel that the provision of SEN in Jersey was of the highest standards. The nature of Scrutiny is that the weak areas are teased out and brought to light in order that the Minister can then add value to the current provision.

The Review made 3 recommendations:

*RECOMMENDATION: The Minister for ESC must increase the consultation and training provision for teachers and key workers in relation to the provision of SEN.*

*RECOMMENDATION: The Minister for ESC must improve lines of communication with parents of SEN children.*

*RECOMMENDATION: The Minister for ESC must engage in initiatives to provide appropriate forums to support parents of SEN children.*



The Panel is pleased to report that the Minister accepted all 3 recommendations.

### **Prison Board of Visitors**

Following a question asked in the States in November 2014 by Deputy M. Tadier of St. Brelade, in relation to the Prison Board of Visitors, the Panel established that the evidence contained within the original Scrutiny report (S.R.7/2009) needed testing, due to the passage of time since it was published in 2009. As a result, the Panel decided to launch a review.

During the Panel's investigations, it was established that the Government of Jersey now intended to move to meet internationally recognised principles of human rights and was seeking to sign up to more conventions and protocols as and when it became appropriate.

In particular, there was an aspiration to sign up to the ‘Optional Protocol’ for the United Nation’s Convention against Torture (OPCAT). Jersey risked falling behind the other Crown Dependencies unless steps were taken to meet the necessary criteria to enable us to sign up to OPCAT. The terms of the Optional Protocol made it impossible for Jersey to comply with OPCAT unless a monitoring board for those held in detention, which was completely independent of the judiciary, was established.



The review resulted in one recommendation:

*That the Chief Minister, within his work preparing the Island to meet the conditions required for OPCAT, takes a proposition to the States that removes the Jurats from the Prison Board of Visitors and replaces them with independent members.*

Both the Chief Minister and the Minister for Home Affairs accepted the recommendation.

### **Medium Term Financial Plan 2016 – 2019 (P.72/2015) (“MTFP”)**

Over the summer recess, the Panel undertook an examination of the contents of the MTFP and established that there were many questions outstanding. It sent written questions to the Ministers within its remit. The resulting documentation caused the Panel considerable concerns and a review was launched.

The serious matters within the responses were put to Ministers at public hearings, and the Panel was advised that, in the main, the problems had been ‘managed out’. However, at the public hearing with the Minister for Education, Sport and Culture, it was accepted that one of the priorities within the Strategic Plan 2015 – 2018 was Education, an area in which investment was promised. Closer examination of the figures showed that, in line with all other departments, ESC were required to make some savings. When the facts were taken into consideration, the overall change in the

budget available to the Department to invest in new initiatives and education was, in fact, not an investment but a reduction of £263,200. This figure was discussed and agreed with the Minister at a public hearing.



The Panel presented an amendment to the MTFP for that money to be made available for Education to the benefit of the children of Jersey. The amendment was adopted by the States.

### **School Starting Age**

In October 2015, the Education and Home Affairs Scrutiny Panel launched a review into the School Starting Age to establish if the needs of children and families in the Island are being met. The Panel is aware that some parents would like more choice around this area of their child's education. This review was ongoing at the end of 2015 and is expected to run into late spring 2016.

The Panel has received full and open co-operation from the Ministers and staff of the departments within its remit.

### **Conclusion**

Every recommendation presented during 2015 by this Panel, including the amendment to the MTFP, has been accepted and is now being actioned. The Panel can report that all reviews have added value to the services received by the Public from Ministers.

## 4.9.4 ENVIRONMENT, HOUSING AND TECHNICAL SERVICES SCRUTINY PANEL

### PANEL MEMBERSHIP

				
Connétable A.S. Crowcroft of St. Helier (Chairman)	Deputy D. Johnson of St. Mary (Vice-Chairman)	Deputy J.A. Martin of St. Helier	Deputy M. Tadier of St. Brelade	Deputy T.A. Vallois of St. John

### INTRODUCTION

The Environment, Housing and Technical Services Scrutiny Panel completed 2 major reviews during 2015, details of which are set out below.

### REVIEWS

#### **Environmental Policies Review**

For its first review, the Environment, Housing and Technical Services Scrutiny Panel set out to examine how much attention has been paid to environmental issues within the development of strategy and policy. The Council of Ministers saying that consideration of the environment is fundamental to strategic thinking is one thing; but we wanted to test how seriously the Council was taking that environmental commitment, particularly in the development of a new Strategic Plan.

Our review was informed by the knowledge that previous attempts to drive forward environmental policy within the States have not always proved to be fruitful. In particular, we recalled the publication more than a decade ago of *Jersey into the Millennium: A Sustainable Future*, a report prepared by the States' environmental adviser of the day, which made a number of environmental policy recommendations. That report effectively appeared to have been shelved after publication. However, it addressed significant environmental matters, and we therefore began our review by considering it.

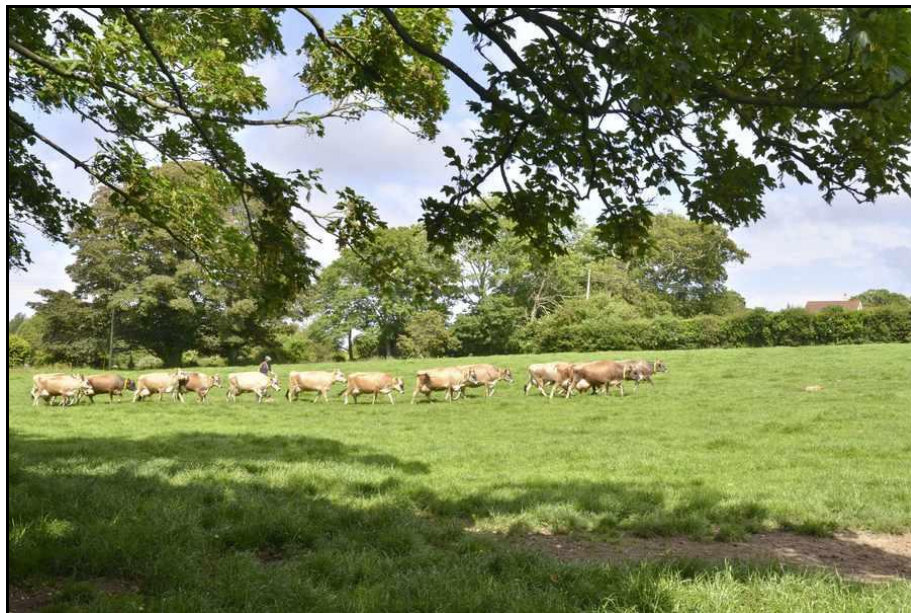
The Panel sought written testimony from stakeholders and the Public, and held a public hearing with the Minister for Planning and Environment. In undertaking this work, the Panel was assisted by an expert adviser, Mr. Dave Stanley.



The final report was presented to the States on 24th April 2015 as ‘Environmental Policies Review’ (S.R.1/2015). The Panel made 11 key findings and 6 recommendations, all of which were accepted by the Minister for Planning and Environment (now the Minister for the Environment). Furthermore, on 24th April, the Panel invited members of the Public to attend a meeting at the Town Hall, during which it presented its findings and recommendations, and welcomed questions from those attending.



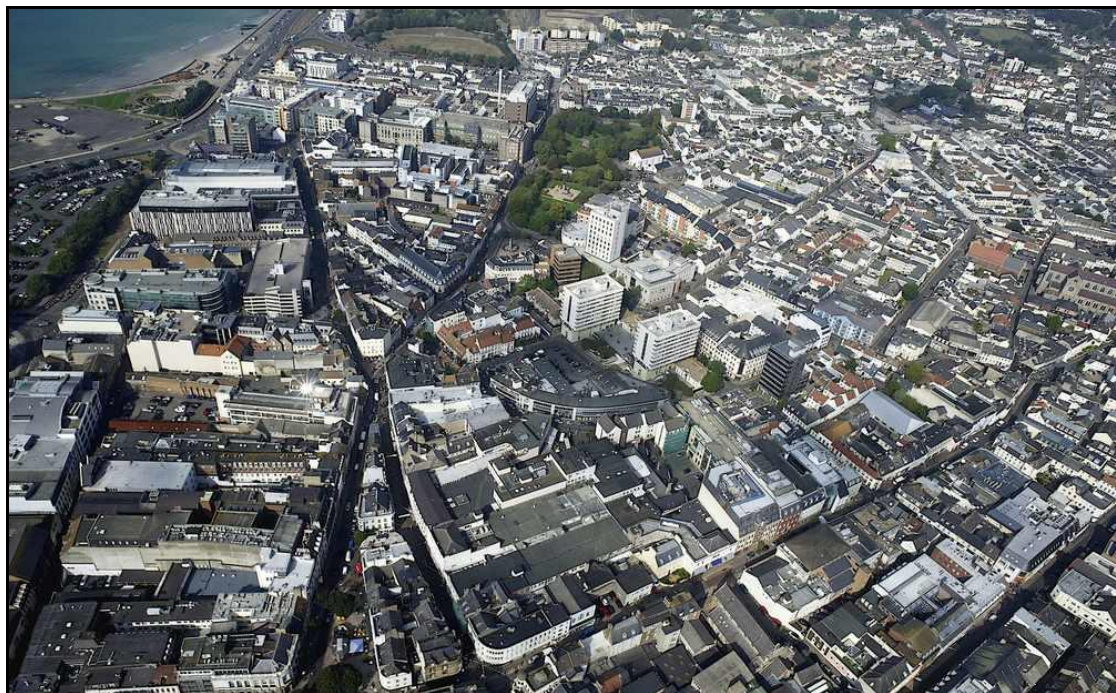
The Panel found that, although references to environmental issues were found in the Strategic Plan, insufficient allowance for such issues were made within the 4 key priorities proposed by the Council of Ministers. As a result, the Panel recommended that the Draft Plan should be amended to ensure that environmental considerations were integrated within the delivery of each of the 4 key priorities.



Prior to the publication of our report, on 14th April 2015, we lodged 5 amendments to the Draft Strategic Plan 2015 – 2018 (P.27/2015). The amendments sought to ensure that explicit consideration was given to environmental matters and sustainability issues during the delivery of the Strategic Plan. All 5 amendments were accepted by the Council of Ministers and subsequently approved by the States Assembly on 28th April 2015.

### **Supply of housing**

For our second review, we agreed to examine the supply and affordability of housing in Jersey, due to our acknowledgement of the importance of this matter to the Island and general public alike. Within the 2015 – 2018 States Strategic Plan, housing has not been detailed as a main objective of the Council of Ministers. However, within the plan there was a commitment to bring forward a housing strategy to: *“deliver increased housing and supply for rent and purchase, to increase standards and quality, with reviewed and appropriate criteria of density, and to support good quality neighbourhoods and communities for St. Helier, and elsewhere in Jersey.”*



The Panel was provided with a copy of the Draft Housing Strategy Framework, and received a briefing from the Strategic Housing Unit in June. The Framework was due to go out for consultation earlier in the year, but was delayed, until after the States’ summer recess, to September. The Panel agreed to undertake a review into the supply of housing irrespective of the Strategic Housing Unit’s commitment to bring forward a Housing Strategy to the States. Nevertheless, the production of the Strategy Framework gave the Panel an insight into the potential content of the Housing Strategy and the future aims and objectives of the Housing Department.

In undertaking this work, we were assisted by our expert advisor, Mr. P. Mooney, of Ark Housing Consultants, who published his own report which was appended to our own. We sought written testimonies from stakeholders and the Public, and held public

hearings with the Ministers for Housing and Planning and Environment, and with Andium Homes.

The final report was presented to the States Assembly on 8th September 2015 as S.R.5/2015. The Panel made 29 key findings and 22 recommendations, of which only 2 were rejected by the Minister for Housing and the Minister for Planning and Environment.

The Panel concluded that a number of actions needed to be taken by the Minister for Housing and the Minister for Planning and Environment to ensure that the Housing Strategy would be effective in adequately improving the supply and affordability of houses in Jersey.



The Housing Strategy is due to be presented to the States as a Report in January 2016.

### **Additional Panel work**

In addition to its review work, the Panel held a number of Quarterly public hearings with the Minister for Transport and Technical Services (now the Minister for Infrastructure), the Minister for Planning and Environment and the Minister for Housing. These hearings were focused on the relevant Minister's remit and overall work programme, and gave us an insight into the areas of priority for each Department. The Panel also received a number of private briefings designed to assist us in deciding whether or not to undertake additional work on specific subject areas.

## 4.9.5 HEALTH AND SOCIAL SECURITY SCRUTINY PANEL

### PANEL MEMBERSHIP



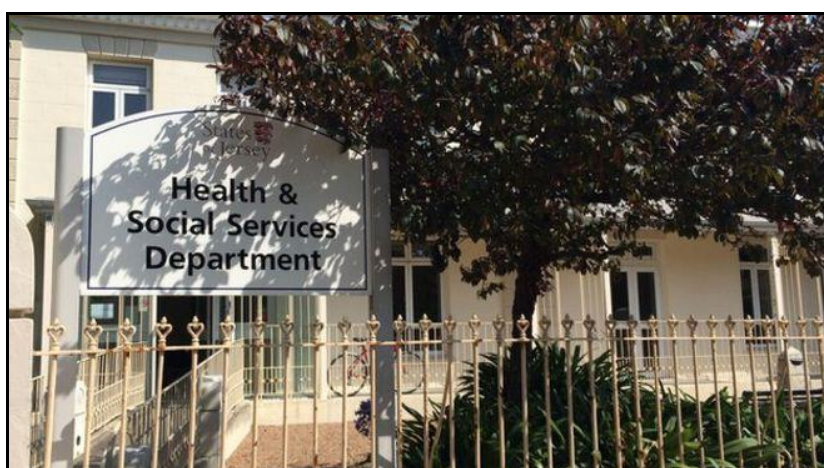
### INTRODUCTION

The Health and Social Security Scrutiny Panel completed one major review during 2015, and one desktop review with a set of Comments issued, details of which are set out below.

### REVIEWS

#### **Respite Care for Adults**

On 26th April 2012, the previous Health, Social Security and Housing Scrutiny Panel presented its report entitled 'Respite Care for Children and Young Adults Review' (S.R.2/2012). The review highlighted concerns regarding respite for older adults, in particular the transition from adolescent to adult. Therefore, the Panel undertook a review of respite care for adults in order to highlight whether any areas within the provision needed improving. Furthermore, the Panel wanted to determine what measures had been taken by the Department to address the concerns raised by the previous Panel in respect of the transition for respite users from children's services to adult services.



The Panel sought written and oral testimony from stakeholders and the Public, and held public hearings with the Ministers for Health and Social Services and Social Security. The scope of the review included respite provision for adults aged 18 – 65, including: community short breaks often referred to as outreach services; residential short breaks; and day services. The Panel visited a number of organisations which provide respite care for adults.

The final report was presented to the States Assembly on 28th July 2015, entitled 'Respite Care for Adults' (S.R.4/2015). The Panel made 16 key findings and 11 recommendations, all of which were accepted by the Minister for Health and Social Services.



The Panel found that it was difficult to accurately assess the number of families who may need respite care, because there is no cohesive information regarding the breadth and depth of disability in Jersey. The lack of statistical data may result in services not being tailored to meet people's needs and the inability to plan for future demand. The Panel recommended that a framework is developed by the end of 2015 to accurately record the numbers of people with disabilities. This was accepted by the Minister for Health and Social Services, but with a revised timescale of December 2016.

Towards the end of the review, the Panel was advised that in order to address the lack of residential beds within the adult service, the Health and Social Services Department planned to repurpose 'Maison Allo' (currently a children's respite home) to provide respite care for people aged 14 – 21. The Panel's concluding remarks on this proposal was that it may be a quick-fix solution, and there needed to be firm evidence from the Minister that the proposals put forward would not reduce provision in the children's respite service. As this was work in progress, the Panel completed its report and intend to follow up on its findings and recommendations in 2016.

#### **Draft Discrimination (Sex and Related Characteristics) (Jersey) Regulations 201-(P.40/2015): comments**

The Discrimination (Jersey) Law 2013 was adopted by the States on 14th May 2013, sanctioned by Order of Her Majesty in Council on 9th October 2013 and registered by the Royal Court on 18th October 2013. The States adopted an Appointed Day Act on 18th March 2014 (*see* R&O.28/2014), and the Discrimination Law was brought into force on 1st September 2014.

Article 5 of the Discrimination Law allows the States to introduce further protected characteristics by Regulations. The Minister for Social Security proposed to introduce the protected characteristics in the following order –

1. Race
2. Sex (in conjunction with family-friendly legislation)
3. Age (in conjunction with changes to the State pension age)
4. Disability.

It was envisaged that this approach would enable public consultation to be undertaken at each stage, and to spread any potential administrative burden for employers, organisations and other individuals over a period of time.

The act of discrimination on the grounds of race was prohibited from the date that the Law came into force. The consultation for the Draft Sex Discrimination Regulations was undertaken between 14th March and 30th May 2015.

On 18th February 2015, the Panel was briefed by Officers from the Social Security Department and Mr. D. Newman (UK expert adviser and trainer in Employment and Discrimination Law) on the Draft Sex Discrimination Regulations. The Panel felt that the draft Regulations were of great public importance, but agreed not to pursue the topic further, as it was content that the Department had undertaken a thorough review and consultation with targeted stakeholders. Nevertheless, the briefing provided an opportunity to put questions and elicit information on the draft Regulations.



During the briefing, the Panel suggested a number of amendments to the draft Regulations based on the information it had been provided with and the subsequent comprehensive discussion. Following the briefing, the Law Draftsman confirmed that the Panel's proposed changes were achievable, and the Minister agreed to change the draft Regulations accordingly. The Panel's changes were with regard to the exception

that applies in selection for domestic employment. The Panel asked whether 'domestic duties' might be interpreted widely enough to include personal care-type duties in the home and, if not, whether the exception could be amended. Subsequently, the exception has been amended to apply where the duties of the position involve the performance of domestic duties, or the care of a child, or the care of an adult, on premises in which the person who is selecting those staff resides.

The second proposed amendment referred to the exception for disposal of premises. The Panel suggested that where an owner-occupier intends to dispose of part of their premises, the exception should also apply where a person intends to continue to reside in another part of the premises and that person is a relative of the partner of the owner-occupier, but is not married to, or the civil partner of, the owner-occupier. The exception was amended to include circumstances where the person, a relative of the person, or a relative of the partner of that person, intends to continue to reside in another part of the premises.

The Panel presented its comments on 26th May 2015 ahead of the States debate. The draft Regulations were adopted by the States unanimously on 2nd June 2015.

### **Ongoing Reviews**

The Panel started the following reviews in 2015 which will be completed in 2016 –

- Future Hospital (formed a Sub-Panel)
- Living on Low Income
- Recruitment and Retention of Staff at the Hospital
- Zero-Hours Contracts.

## 4.9.6 PUBLIC ACCOUNTS COMMITTEE

### COMMITTEE MEMBERSHIP

			
Deputy A.D. Lewis of St. Helier ( <i>Chairman</i> )	Deputy S.M. Wickenden of St. Helier ( <i>Vice-Chairman</i> )	Connétable C.H. Taylor of St. John	Deputy J.A. Martin of St. Helier

### INTRODUCTION

The constitution of the Public Accounts Committee (PAC) is slightly different to other Scrutiny Panels, in that it comprises a Chairman (who must be an elected States Member and must not be a Minister or Assistant Minister) and no fewer than 4 additional members. Of these States-appointed additional members, there must be an equal split between States Members and non-States Members. In 2015, the PAC's members were –

#### States Members

Deputy A.D. Lewis of St. Helier (*Chairman*)  
Deputy S.M. Wickenden of St. Helier (*Vice-Chairman*)  
Connétable C.H. Taylor of St. John  
Deputy J.A. Martin of St. Helier

#### Non-States Members

Mr. G. Drinkwater  
Mr. R.J. Parker  
Mr. M.J. Robinson.

The PAC's main remit is to receive reports from the Comptroller and Auditor General (C&AG) on audits and investigations into good use of resources in States-funded bodies, and to report to the States on any significant issues arising from those reports.



## REVIEWS 2015

### **P.A.C.1/2015 – Andium Homes – Repairs and Maintenance – Following up the Report of the Comptroller and Auditor General**



In February 2015, the C&AG published a report on the adequacy of arrangements for the management of housing repairs and maintenance by Andium Homes, which had recently become a States-owned body in control of the housing stock of the Island (4,500 units). The PAC followed up the recommendations of the C&AG, which were accepted in

full by Andium Homes. It noted that Andium Homes is maintaining a best practice approach to planned maintenance works. While there remains room for improvement in its management of responsive maintenance, the company is taking active steps to improve its performance. Andium Homes has already begun to take advantage of the greater operational freedom afforded by incorporated status. It is reviewing existing practice, re-engineering maintenance contracts, and working harder to develop the local market for repairs and maintenance. Importantly, Andium has both accepted that it needs better management information to underpin the company's modern approach and has developed a plan to deliver improvements.

### **P.A.C.2/2015 – Financial Directions**

In August 2014, the C&AG published a dispassionate and frank report<sup>1</sup> regarding the state of the control framework in operation across the States. A total of 13 recommendations were offered in that report with a view to improving the position. All the recommendations made in the C&AG's report were subsequently



accepted, or accepted in principle by the then Minister for Treasury and Resources on behalf of executive departments. Almost one year on, we have found that, notwithstanding some positive steps taken by the Human Resources section of the Chief Minister's Department, the programme of work to implement the recommendations has yet to start in earnest. We invited the Chief

Executive, States of Jersey and the Treasurer of the States to reflect on the number and the significance of the issues with the existing Financial Directions, and to commission without further delay a programme of work to implement the recommendations promptly, using internal and, if necessary, supplementary external resource.

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<sup>1</sup> [R.121/2014](#) refers

### **P.A.C.3/2015 – The Public Sector Reform Programme**

In this report, the PAC published for the first time both the original programme vision and the high level programme outcomes agreed by the Council of Ministers. While it is imperative that the Public Sector Reform programme is properly refocused to take account of the current financial position, those same forecasts tell us that delivering hard and fast reforms by 2018 is now more important than ever. We are encouraged that change has begun, and we hope it will deliver a lasting legacy for the public sector, which will be to the benefit of all Islanders in the long term.



#### **Financial management (ongoing)**

In the C&AG review, R.38/2015, the C&AG made 37 recommendations, all accepted in full or in principle by the Treasury, to improve the effectiveness of –

- the current framework for allocation of resources by the legislature to the Executive, including through the Medium Term Financial Plan (MTFP) and annual budgetary processes;
- the current framework of accountability by the executive to the legislature for the use of resources allocated;
- financial governance and leadership within the States;
- financial planning within the States, including the processes for preparation of the MTFP and annual budget.

The PAC is holding a series of Public Hearings with Chief Officers to determine how the recommendations are being implemented and what progress has been made. It is hoping to publish its report soon thereafter.

#### **Additional work**

In addition to its review work, the PAC Chairman and Vice-Chairman visited the National Assembly for Wales on 23rd to 24th June 2015, to view the work of the Welsh PAC. It has also reviewed all the reports of the C&AG, including those following up on Internal Audit and the Car Park Trading Fund. It has reviewed reports by Departments, including the Health and Social Services Report on Integrated Care Records, and Sea Cadets relocation, amongst others. Where it is satisfied there are no significant issues for it to follow up, or where the work is squarely within the remit of another Scrutiny Panel, it has not launched a review of its own.

#### 4.10 Scrutiny Expenditure as at 31st December 2015

Panel	Reviews	Review estimates 2015 £	Actual review expenditure £	Actual Panel expenditure £	Total expenditure £
<b>Corporate Services</b>	Jersey International Finance Centre	29,000.00	35,468.90		
	Medium Term Financial Plan Phase 1	4,800.00	1,790.00		
	Medium Term Financial Plan Phase 2	23,600.00	21,538.81		
	Budget 2016	14,300.00	9,692.44		
	Public Finances Law amendment	6,200.00	4,503.73		
	Public Finances Law amendment 3	2,000.00	1,600.00		
	Renaming of Minister and transfer of functions	17,300.00	15,174.46		
	Public Sector Pension Reform	25,850.00	24,288.51		
<b>Total Corporate Services spend</b>		<b>123,050.00</b>	<b>114,056.85</b>	<b>635.00</b>	<b>114,691.85</b>
<b>Economic Affairs</b>	Ports of Jersey Incorporation	23,500.00	21,779.03		
	Transfer of Functions	3,000.00			
<b>Total Economic Affairs spend</b>		<b>26,500.00</b>	<b>21,779.03</b>	<b>239.50</b>	<b>22,018.53</b>
<b>Education and Home Affairs</b>	Prison Board of Visitors	7,600.00	736.20		
	Specialist Educational Needs	24,800.00	18,724.34		
	School Starting Age	31,200.00	948.20		
<b>Total Education and Home Affairs spend</b>		<b>63,600.00</b>	<b>20,408.74</b>	<b>885.50</b>	<b>21,294.24</b>
<b>Environment, Housing and Technical Services</b>	Environmental Policies Review	16,900.00	13,490.21		
	Supply of Housing	17,150.00	13,481.27		
<b>Total Environment, Housing and Technical Services spend</b>		<b>34,050.00</b>	<b>26,971.48</b>	<b>765.00</b>	<b>27,736.48</b>
<b>Health and Social Security</b>	Health Respite for Adults	4,100.00	1,468.20		
	Future Hospital	48,600.00	–		
	Zero-Hours Contracts	3,100.00	3,224.25		
	Living on Low Income	19,900.00	–		
	Recruitment and Retention of Staff in Hospital	13,600.00	596.00		
<b>Total Health and Social Security spend</b>		<b>89,300.00</b>	<b>5,288.45</b>	<b>842.00</b>	<b>6,130.45</b>
<b>Public Accounts Committee</b>	Andium Homes – Repairs and Maintenance	600.00	63.00		
	Financial Directions	1,800.00	627.50		
	Public Sector Reform (1)	4,000.00	–		
	Public Sector Reform (1a)	750.00	208.80		
	Financial management	1,500.00	–		
<b>Total Public Accounts Committee spend</b>		<b>8,650.00</b>	<b>899.30</b>	<b>1,015.40</b>	<b>1,914.70</b>
<b>Other</b>					<b>15,778.80</b>
<b>Totals</b>		<b>345,150.00</b>	<b>189,403.85</b>	<b>4,382.40</b>	<b>209,565.05</b>

	£
<b>Total budget</b>	<b>399,369.00</b>
<b>Total actual spend</b>	<b>209,565.05</b>
<b>Balance</b>	<b>189,803.95</b>
<b>Balance after estimated spend</b>	<b>54,219.00</b>

**4.11 Scrutiny Travel and Entertainment\* Costs as at  
31st December 2015**

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	<b>Travel (inc. accommodation) £</b>	<b>Total £</b>
<b>Corporate Services Scrutiny</b>		
Panel	0	0
Advisers	2,687.02	2,687.02
<b>Economic Affairs Scrutiny</b>		
Panel	0	0
Advisers	1,762.63	1,762.63
<b>Education and Home Affairs Scrutiny</b>		
Panel	0	0
Advisers	1,496.25	1,496.25
<b>Environment, Housing and Technical Services Scrutiny</b>		
Panel	0	0
Advisers	2,136.22	2,136.22
<b>Health and Social Security Scrutiny</b>		
Panel	0	0
Advisers	0	0
<b>Public Accounts Committee</b>		
Committee	0	0
Panel	821.40	821.40
<b>Total for Travel</b>		<b>8,903.33</b>
*Entertainment costs are zero for 2015.		

## 5. INTER-PARLIAMENTARY BODIES



### 5.1 Introduction

Members of the States continued to play an active role in a number of different inter-parliamentary bodies in 2015, and these parliamentary exchanges complemented the executive contacts made by the Chief Minister, the Minister for External Relations and other Ministers and Assistant Ministers.

### 5.2 Commonwealth Parliamentary Association (CPA)

The Jersey Branch continued to play an active role in the CPA throughout 2015, although the Branch was disappointed that the annual Small Branches and Plenary conferences, due to be held in Pakistan in October, were cancelled at short notice because of the refusal of the Pakistan hosts to invite delegates from the CPA Jammu Kashmir Branch to the conference. The Jersey CPA Branch published a Newsletter in November 2015 which gave a detailed account of the conferences and seminars attended by members during the year.

#### 5.2.1 *Magna Carta to Commonwealth Charter Conference*

Connétable J.E. Le Maistre of Grouville and Deputy K.L. Moore of St. Peter attended a special conference organised by the CPA United Kingdom Branch in February as part of the celebrations at Westminster for the 800th anniversary of the Magna Carta. The conference programme included the practical and social understanding of rights and freedoms, protection of women and girls, FGM, the death penalty, equality, LGBT rights, freedom of speech and a free press, terrorism and the right to a fair trial. The participants also had a unique opportunity to see the 4 surviving copies of the Magna Carta brought together for one day in the robing room of the House of Lords.

### *5.2.2 Commonwealth Women Parliamentarians Regional Conference, Gibraltar*

Deputy C.F. Labey of Grouville, who is Jersey's representative on the Regional Steering Committee of the Commonwealth Women Parliamentarians (CWP) was accompanied by Deputy A.E. Pryke of Trinity and Deputy L.M.C. Doublet of St. Saviour at the CWP Regional Conference hosted by the Gibraltar Branch in February. The conference theme was 'Ending Violence against Women and Girls', and a number of expert speakers led the conference discussions. In October, Deputy Labey attended a meeting of the Regional CWP Steering Committee held in London.



*Deputy Labey and Deputy Doublet at the Gibraltar Conference*

### *5.2.3 Commonwealth Day Observance*

Two Jersey students studying in London, Stephanie Le Lievre and Alexander Cornish, represented Jersey at the annual Commonwealth Day Observance in London on 9th March 2015. In addition to a number of presentations about Parliament and the Commonwealth in the morning, the participants were given a tour of Parliament and attended the Commonwealth Day Observance in Westminster Abbey in the presence of Her Majesty The Queen and other members of the Royal Family.



*Her Majesty The Queen greeting performers at Westminster Abbey on Commonwealth Day*

#### *5.2.4 26th CPA Seminar, Dhaka, Bangladesh*

Connétable J.M. Refault of St. Peter was selected to attend the 26th CPA Seminar which was held in Dhaka, Bangladesh, in May 2015. The seminar is organised annually by the CPA and brings together some 45 parliamentarians from across the Commonwealth for an intensive week of presentations and discussions on parliamentary practices and procedures. The seminar was opened by the Speaker of the Bangladesh Parliament, Hon. Dr. Shirin Sharmin Chaudhury, M.P., who is the current Chairperson of the CPA Executive Committee.



*Connétable Refault with other delegates at the seminar*



### *5.2.5 45th British Islands and Mediterranean Region Conference, Limassol, Cyprus*

Senator P.F. Routier, Senator Z.A. Cameron, Deputy R.J. Renouf of St. Ouen and Mrs. Lisa Hart, Deputy Honorary Secretary, represented Jersey at the Regional Conference which was hosted by the Cyprus Branch and held in Limassol between 24th and 27th May 2015. At the end of the conference, Senator P.F. Routier issued an invitation to all delegates to attend the 46th BIM Regional conference which will be held in Jersey in May 2016.



*The Jersey delegation in Cyprus*

### *5.2.6 CPA Canadian Parliamentary Seminar, Ottawa*

Deputy S.M. Wickenden of St. Helier was selected to attend the annual Seminar organised in Ottawa by the Canada Branch from 24th to 30th May 2015. The seminar brought together some 16 visiting delegates from across the Commonwealth for a week of presentations and discussions on a wide range of subjects relating to parliamentary practice and procedure.



*Delegates at the Canadian Parliamentary Seminar*

### *5.2.7 7th Commonwealth Youth Parliament, Darwin, Northern Territory, Australia*

Ralph-Spencer Tucker, who had recently graduated from Exeter College, Oxford, with a degree in Jurisprudence (Law) was selected by the Jersey Branch to attend the annual Commonwealth Youth Parliament (CYP) which was hosted by the Northern Territory Branch in Darwin between 1st and 5th November 2015. The CYP brought together young people under the age of 30 from across the Commonwealth, together with a number of parliamentarians who acted as mentors for the young people.

## **5.3 Assemblée Parlementaire de la Francophonie (APF)**

### *5.3.1 Conférence des Présidents, Yerevan, Armenia, 30th and 31st March 2015*

The 2015 Conférence des Présidents of the APF European Region was held in the Armenian capital of Yerevan on 30th and 31st March 2015.

The President, Connétable Juliette Gallichan of St. Mary, and the Branch Secretary, Mr. Michael de la Haye, O.B.E., attended on behalf of the Jersey Section.

The conference began on the morning of Tuesday 31st March and before the formal opening delegates were taken to the Genocide Memorial, where wreaths and flowers were laid in a moving ceremony.



The conference itself took place in the Armenian Parliament Building and was chaired by Mr. Jean-Paul Wahl, the Chargé de Mission Europe. After a formal opening and an overview of “La Francophonie en Arménie” the conference dealt with the main item of business, which was the planning of the Regional Conference in Jersey in October 2015.



*Delegates on the steps of the Armenian Parliament Building*

The President made a comprehensive presentation about Jersey's plans for the event setting out practical information about Jersey, the proposed programme, travel and accommodation and giving an overview of the 2 conference topics that Jersey was proposing, namely "La liberté d'expression en Europe" and "La stratégie économique pour l'Europe francophone". The 2 proposed topics were also well-received by delegates and, after some limited discussion of possible alternatives, the 2 topics were accepted as the most suitable for the October conference.

The afternoon concluded with a meeting between the Presidents of the various sections present and the President of Armenia, Mr. Serzh Sargsyan, at his official residence in Yerevan. This was an exceptional honour for the parliamentarians and believed to be the first time that delegates at a Conférence des Présidents had been received by a head of state.

### *5.3.2 APF 41ème Session annuelle, Berne, Switzerland, 6th to 10th July 2015*

The annual plenary conference in Berne comprised a number of different events, and delegates from Jersey attended various parts of the programme throughout the 5 days of the conference.

#### *5.3.2.1 Réseau des Femmes*

The Réseau des Femmes was held on Tuesday 7th July 2015 in the Federal Parliament Building in Berne and brought together women parliamentarians from across the French-speaking world.



*Meeting of Réseau des Femmes*

The Réseau des Femmes met to consider 3 resolutions; one denouncing the violence perpetrated against women and children as a result of armed conflicts; one tackling how gender is taken into account in discussions on climate change; and the third concerning discrimination against women regarding their marital status.

During these discussions it was evident that, despite many advances in the status of women throughout the member countries, there are still very big differences in how they are treated; and that some things which are taken for granted in one country may still be the subject of heated discussions in another. This became particularly apparent during the debate on marital status, which encompassed the themes of child marriage and forced marriage and during which disturbing tales were recounted. The draft resolution was amended several times in order to ensure that the nuances of the language used could not be misunderstood in the cultural context of the various member countries. For example, references to parental consent were deemed to have been open to misapplication as in some cultures, there would be severe social pressure placed on parents to give consent.

#### 5.3.2.2 Association des Secrétaires Généraux des Parlements francophones (ASGPF)

On Tuesday 7th and Wednesday 8th July 2015, the Greffier of the States attended the annual meeting of the ASGPF. The ASGPF brings together parliamentary clerks from across the French-speaking world and delegates at the meeting came from the European region, several African countries, Canada, south-east Asia and other French-speaking countries across the world.

The Greffier of the States had been asked to make a presentation during the session on the induction of new members, and he took the opportunity to introduce Jersey to the delegates, many of whom were not even aware where Jersey was. Delegates were interested to hear how comprehensive the induction programme in Jersey was, and commented that much of the induction in other parliaments is undertaken by political parties without as much involvement from the Clerks' office.

#### 5.3.2.3 41st Annual Plenary Conference

The President and Secretary were joined for the 2-day Plenary Conference on Thursday 9th and Friday 10th July by the Vice-President, Deputy John Le Fondré of St. Lawrence. The Conference brought together several hundred delegates from across the world and was opened in an impressive ceremony at the Kursaal Conference Centre. The first afternoon session was largely taken up with a speech by Mme. Michaëlle Jean, Secretary-General of the Organisation Internationale de la Francophonie, followed by a question and answer session with her. In addition to the reports from the various Commissions of the APF, the second working day was devoted to a plenary debate on the topic of "Encourager l'accès à une formation de qualité pour tous: un défi prioritaire pour la Francophonie".



*The plenary sessions in the Chamber of the Conseil National*

The highlight of the plenary conference was nevertheless, without doubt, the final of the ‘Joutes Oratoires’, a debating competition involving 8 young people from the Parlement des Jeunes (PdJ) which was taking place in parallel with the APF events.



The participants in the PdJ had been through a series of knockout heats during the week, with the Greffier of the States having been asked to be a member of the judging panel for the semi-finals the previous day. The competition was particularly exciting for the Jersey delegates as Rose Myatt, one of the 2 Jersey participants in the PdJ, was a member of one of the 2 teams in the final. The final took place in the Conseil National Chamber in front of all the APF delegates, and each member of the 2 teams had to argue in turn for or against the topic they had only been given some one hour before. All 8 young people performed exceptionally well in this daunting setting, and the Jersey delegates were thrilled when the judging panel announced that Rose Myatt’s team had won.

#### 5.3.2.4 Parlement des Jeunes

Kathryn Kean and Rose Myatt were selected by the Jersey Section to represent the Island at the 7th Parlement des Jeunes, which was held in Berne from Saturday 4th to Friday 10th July in parallel with the other APF events. Kathryn gives the following account of the PdJ –

*“From the 4th to 11th July I participated in the Parlement Francophone des Jeunes, which took place in Berne, Switzerland.*

*The first morning consisted of an introductory talk and a guided tour of the Parliament, and in the afternoon the real work began! I was in the ‘Commission des Affaires Parlementaires’ and our task was to look at ways of integrating young people within parliaments and engaging them in politics. We had to first identify the problems and barriers to political participation that young people face and then find solutions, which were then presented to the main assembly. Another key part of the week was ‘les joutes oratoires’ which involved debating in teams of 4. The first round involved each team member making a 3 minute speech, which then increased in length as the competition continued. This was a significant challenge for me, as addressing a full room of people in a foreign language was not something I had ever attempted before. Unfortunately my team did not make it past the first round, but it was nevertheless a great experience and it was great to watch the subsequent rounds. It was particularly enjoyable to see Rose be part of the winning team on the final day!*

*As the PFJ ran alongside the main APF conference, we were able to meet a wide variety of people who could share their expertise with us. This was especially beneficial during the workshops that were offered to us, and I attended one on gender inequality and another on professional training. We were also invited to events with the politicians attending the APF conference, which included a grand opening ceremony and an evening gala. The week finished with the final of ‘les joutes oratoires’ which took place in front of the entire APF assembly.”*

#### 5.3.3 28ème Assemblée Régionale Europe, Jersey, 12th to 16th July 2015

The Jersey Section had the honour of hosting the 28ème Assemblée Régionale Europe in Jersey between 12th and 16th October 2015.

Seventy-one people attended the Conference, with this total being made up of 45 parliamentarians, 18 parliamentary officials, 2 expert speakers and 6 accompanying persons. The delegates came from across Europe, and although the States of Guernsey are not currently members of the APF, Deputy Paul Le Pelley attended as a special guest so that he could assess whether it would be beneficial for the States of Guernsey to join.



*Opening ceremony in the States Chamber*

The opening ceremony took place in the States Chamber on the morning of Tuesday 13th October. The Bailiff welcomed delegates and the President, Connétable Juliette Gallichan of St. Mary, set out how French had historically been the language of the States Assembly and mentioned the efforts being made by Jersey to promote and preserve the use of the language in the Island. Mr. Jean-Paul Wahl, Chargé de Mission Europe, responded on behalf of the delegates and then read a message from Mr. Pascal Terrasse, Secrétaire général parlementaire of the APF.

The first working session at the Pomme d'Or was on the topic of “Jersey – la promotion de la Francophonie dans une île plutôt anglophone” to set out how French was being promoted in an Island that had become almost exclusively English-speaking. Advocate Kelleher, author of “The Triumph of the Country”, gave an interesting historical overview of the way in which English had replaced French in Jersey and he was followed by Mr. David Myatt, French Consul, who spoke about the French community in Jersey. Mme. Camille Perdereau, Director of the Alliance Française in Jersey, spoke about the work of the Alliance in the Island, and Mr. Jeremy Harris, Assistant Director at the Department of Education, Sport and Culture, set out the Department’s plans to establish a bilingual French/English Primary School in Jersey. This last presentation provoked a very positive response and a number of questions from delegates, who were encouraged by the steps that Jersey was taking.





*Working session at the Pomme d'Or Hotel*

The afternoon working session was on the theme of “La stratégie économique pour l’Europe francophone”. This session included 2 Jersey presentations, the first from Mr. Miguel Zaragoza of Digital Jersey who spoke about the work of Digital Jersey and the opportunities of the digital economy more generally; and the second from Mr. John Harris, Director General of the Jersey Financial Services Commission.

The morning of Wednesday 14th was devoted to a discussion of the topic of “La liberté d’expression”, prompted partly by the attacks at Charlie Hébdó in Paris. M. François De Smet from the Université Libre de Bruxelles, a prominent Belgian blogger, gave an interesting overview of the background to freedom of expression; and he was followed by a presentation on the legal framework on freedom of expression in France by Mme. Anne-Marie Le Pourhiet. Senator Sir Philip Bailhache, Jersey’s Minister for External Relations, then gave a presentation on the topic of parliamentary privilege and defamation; and this was followed by a thought-provoking presentation from Dr. David Marrani, Director of the Institute of Law in Jersey, who concentrated on the way in which legislation in France prevented the use of other languages in dealings with public administration in France, and queried how this interacted with the right of freedom of speech.

The afternoon session started with an update from Mme. Marie-France Lalonde, M.P.P., Chargée de Mission Amérique, about the work of the Région Amérique, and concluded on a high note with a debating competition, “Les joutes

oratoires”, involving 2 teams of Jersey sixth-formers (4 from Hautlieu, 2 from Jersey College for Girls and 2 from Victoria College) who debated the topic of “Les nouvelles technologies présentent d’énormes avantages pour tout le monde. Êtes-vous d’accord?”. The young people were wonderful ambassadors for their schools and showcased the strength of French language teaching in Jersey.

The programme on Wednesday finished with a gala dinner at La Mare Vineyards hosted by the Bailiff. On arrival, the delegates were treated to a wonderful performance by the ‘Singcredibles’ choir, which started as the Island Games choir, bringing together children from a number of Jersey Primary Schools. Later in the evening, delegates were regaled by the Badlabecques band singing several numbers in Jèrriais, and this was complemented by 2 interventions in Jèrriais from 2 former Presidents of the Jersey Section, Mr. Jean Le Maistre, M.B.E. and Mr. Ken Vibert.



*Delegates after the opening ceremony in the States Chamber*

The conference was not only the opportunity for delegates to get together to discuss the conference topics, but also a good opportunity for them to understand more about Jersey’s history, constitutional position and economy. The Jersey Section received a great deal of positive feedback from delegates during and after the event, and the Section can be proud of hosting a successful conference.

#### *5.3.4 La Normandie et les îles anglo-normandes: un lien millénaire, Caen*

Senator Sir Philip Bailhache represented the Jersey Section at this day-long conference in Caen on 30th October 2015, organised by the Université de Caen in conjunction with a number of other bodies, including the Bureau des îles anglo-

normandes in Caen. Sir Michael Birt, former Bailiff of Jersey, also attended, to represent the Bailiff who was unable to participate.

The purpose of the conference was to enable participants to –

- note the historic links between Normandy and Channel Islands
- understand better the particularities of the Islands, particularly their continued use of Norman customary law
- hear from specialists and writers on Channel Island literature.

#### **5.4 British-Irish Parliamentary Assembly (BIPA)**

The British-Irish Parliamentary Assembly brings together parliamentarians from the parliaments at Westminster and Dublin, from the devolved Parliament and Assemblies in Scotland, Wales and Northern Ireland and from the 3 Crown Dependencies.

After the 2014 election, the States re-elected Deputy John Le Fondré of St. Lawrence as Jersey’s Member on BIPA, and elected Deputy Kevin Lewis of St. Saviour as Associate Member to replace former Senator Alan Breckon, who had retired from the States.

Deputy Lewis attended the 50th Plenary Session which was held in Dublin between 22nd and 24th February 2015. The Plenary Session was addressed by An Taoiseach, Enda Kenny, T.D., and included a Panel discussion on sport and its contribution to community and cultural development. Delegates also visited the Garden of Remembrance, which commemorates all who died in the cause of Irish freedom.



*An Taoiseach, Enda Kenny, T.D. addressing delegates*

The second plenary was held in Cheltenham between 15th and 17th October and attended by both Deputy Le Fondré and Deputy Lewis.

Deputy Le Fondré, Deputy Roger Perrot from the States of Guernsey, and Speaker of the House of Keys, The Hon. Steve Rodan, S.H.K., gave a short presentation outlining the histories of the Crown Dependencies and their constitutional relationships with the UK, which was well-received by the Assembly.

The Plenary Session also featured discussions about the future of Ireland, the UK and the European Union, including an address by the UK Government's Minister of State for Europe, The Rt. Hon. David Lidington, M.P.

### **5.5 Conference of Speakers and Presiding Officers of the Commonwealth**

The Bailiff, Sir Michael Birt, hosted a meeting of the Standing Committee of the Conference of Speakers and Presiding Officers of the Commonwealth in January 2015. The meeting was attended by Speakers from Malaysia, Namibia, Kenya, Botswana, Australia, the United Kingdom, Canada, Trinidad and Tobago, India and Singapore. Although the main purpose of the 2-day meeting was to plan the 2016 Plenary Conference in Malaysia, the Speakers and their accompanying officials also had the opportunity to learn more about Jersey and were taken to visit the 'Celtic hoard' and the Occupation Tapestry.



*Sir Michael Birt with the members of the Standing Committee*

## 5.6 UK, Irish and Islands Clerks' Seminar

Lisa Hart (Deputy Greffier of the States), Tim Oldham (Scrutiny Manager), and Kate Larbalestier (Committee Clerk), attended the UK, Irish and Islands Clerks' Seminar which was held in Edinburgh on 22nd and 23rd October 2015.



*Delegates on the steps of the Scottish Parliament building in Edinburgh, 22nd October 2015*

The Clerks' Seminar brings together clerking staff of parliaments and assemblies in the UK, the Crown Dependencies and the Republic of Ireland. This annual event, hosted in rotation by participating bodies, provides an opportunity to discuss matters of mutual interest, to share best practice and to develop professional networks. Amongst the subjects discussed at the 2015 Seminar were: sessions on the further devolution of powers and collaborative working; English Votes for English Laws; the development of relationships with academia and research organisations to strengthen Scrutiny; and Digital Engagement and delivery of services. Jersey will be hosting the event in 2016.

## 6. THE STATES GREFFE



## 6.1 Clerks' section

In brief, the functions of the Clerks' section are –

- ◆ to provide professional clerking support to the Council of Ministers, certain committees and other bodies appointed by the States, and also to provide support in other areas;
- ◆ to act as liaison officers to departments, providing procedural advice in relation to the work of the States Assembly as required;
- ◆ to provide quality assurance of Ministerial Decisions, in conjunction with the Deputy Greffier of the States; and
- ◆ to edit the transcript of the proceedings of the States and to produce the States' Official Report ('Hansard').

The screenshot shows the official website for the States of Jersey Hansard. The header includes the logo for the States of Jersey (Assemblée des États) and a search bar. The main content area is titled "Hansard 16/12/2015" and features a "Click here to download PDF version" link. The central text reads "STATES OF JERSEY OFFICIAL REPORT WEDNESDAY, 16th DECEMBER 2015". The report begins with a prayer led by the Dean at 9:30. The first item of public business is the resumption of the Draft Social Security (Amendment of Law No. 10) (Jersey) Regulations 201- (P.136/2015). The report includes statements from Senator A.K.F. Green and Connétable J. Gallichan of St. Mary.

States of Jersey  
States Assembly

États de Jersey  
Assemblée des États

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- Votes
- States reform

**Hansard 16/12/2015**

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**STATES OF JERSEY**

**OFFICIAL REPORT**

**WEDNESDAY, 16th DECEMBER 2015**

[9:30]

**The Roll was called and the Dean led the Assembly in Prayer.**

**PUBLIC BUSINESS - resumption**

Senator A.K.F. Green:

Sorry, Sir, before we commence, could I just take this opportunity to correct an answer to a question I gave during Questions without notice? The Constable of St. Mary asked me about G.P. (general practitioner) access to patient records. My response to that was that G.P.s do have access to patient records out of hours. In fact, I was a bit premature. If you are fortunate enough to have your own G.P. then of course they have access to your records, but we are hoping that all G.P.s will have access to the EMIS system sometime next year. So I was a bit premature with my response, which I said everybody had access at the present time, so I apologise for that.

Connétable J. Gallichan of St. Mary:

I thank the Minister for his clarification.

1. Draft Social Security (Amendment of Law No. 10) (Jersey) Regulations 201- (P.136/2015) - resumption

The Bailiff:

Thank you, Connétable. When the States adjourned last night on consideration of P.136, the Attorney was going to give further consideration overnight and you are ready to give more advice at the moment.

### 6.1.1 The clerking role



*States Greffe Committee Clerks in post at the end of 2015  
standing: Peter Monamy, Angie Feltham; seated: Karen Slack, Kate Larbalestier*



The number of meetings for which a Clerk was provided in 2015, along with the comparative figures for the 4 previous years, is shown in the following table –

	2011	2012	2013	2014	2015
Council of Ministers	37	35	25	25	30
Criminal Injuries Compensation Board	8	8	3	4	4
Legislation Advisory Panel	3	9	8	6	7
Manual Workers' Joint Council, <i>includes 3 Disputes Committees</i>	8	3	3	0	0
Jersey Overseas Aid Commission	33	52	55	52	57
Planning Applications Panel ( <i>now Planning Applications Committee</i> )	11	11	12	10	10
Planning and Environment Ministerial meetings	11	8	15	10	2
Privileges and Procedures Committee	35	21	30	27	20
– PPC Reform Sub-Committee	<i>n/a</i>	<i>n/a</i>	<i>n/a</i>	<i>n/a</i>	4
– PPC Sub-Panel on Complaints	0	1	0	0	<i>n/a</i>
– PPC Standing Orders and Internal Procedures Sub-Committee	<i>n/a</i>	8	1	0	<i>n/a</i>
– PPC Public Elections Sub-Committee	<i>n/a</i>	5	3	0	<i>n/a</i>
– PPC Machinery of Government Review Sub-Committee	<i>n/a</i>	8	2	2	<i>n/a</i>
Electoral Commission (and public meetings and visits)	<i>n/a</i>	15	<i>n/a</i>	<i>n/a</i>	<i>n/a</i>
Probation Board	6	6	5	6	6
States Employment Board	26	26	28	20	24
Tourism Development Fund Advisory Panel	5	10	12	14	6
Civil Service Forum	1	2	0	2	0
<b>TOTAL</b>	<b>186</b>	<b>228</b>	<b>202</b>	<b>178</b>	<b>170</b>

In addition to acting as departmental liaison officers, members of the Clerks' section also carried out research on request, primarily on behalf of the Chief Minister's Department and the States' Employment Board.

### 6.1.2 Ministerial Decisions

The Clerks provide the first-line quality assurance of Ministerial Decisions.

1,067 Ministerial Decisions were made during 2015.

Department	Number of Ministerial Decisions				
	2011	2012	2013	2014	2015
Chief Minister	152	134	162	196	148
Economic Development	212	169	123	131	114
Education, Sport and Culture	39	30	26	32	27
External Relations	<i>n/a</i>	<i>n/a</i>	<i>n/a</i>	49	67
Health and Social Services	57	47	60	66	47

Department	Number of Ministerial Decisions				
	2011	2012	2013	2014	2015
Home Affairs	96	93	75	75	82
Housing	114	112	99	43	3
Planning and Environment	125	135	138	118	83
Property Holdings	148	132	221	220	137
Social Security	103	116	138	154	109
Transport and Technical Services	123	102	109	133	106
Treasury and Resources	147	121	120	153	144
<b>TOTAL</b>	<b>1,316</b>	<b>1,191</b>	<b>1,271</b>	<b>1,321</b>	<b>1,067</b>

The Ministerial Decisions process, using Livelink, allows departmental staff to prepare decisions in draft in advance of the time that a decision needs to be made, the quality assurance process to take place, and then to place the decision before the Minister or Assistant Minister. All decisions are checked by the States Greffe within 24 hours, and usually within half a day.

### 6.1.3 Access to information

On 8th June 2004, prior to the introduction of the ministerial form of government and the provision in the States of Jersey Law 2005 to delegate decisions, the States decided to revise the Code of Practice on Public Access to Official Information to include the following paragraph –

*“3.1.1(a) an authority shall grant access to all information in its possession, and Committees of the States, and their sub-committees, shall make available before each meeting their agendas, and supplementary agendas, and grant access to all supporting papers, ensuring as far as possible that agenda support papers are prepared in a form which excludes exempt information, and shall make available the minutes of their meetings,”.*

In addition, the Greffier of the States was requested to ensure that all matters recorded in Part B minutes were properly exempt from disclosure. When providing the first-line quality assurance of Ministerial Decisions, the Clerks’ section routinely checks the application of exemptions under the Code of Practice. A further check is then carried out by the States Greffe at the subsequent level of quality assurance.

The [Freedom of Information \(Jersey\) Law 2011](#) (“the 2011 Law”) came into force on 1st January 2015, replacing the provisions of the Code of Practice on Public Access to Official Information.

The terms of reference of the Privileges and Procedures Committee, in developing the 2011 Law, included the charge to keep under review the procedures and enactments relating to public access to official information. With the possible exception of the matter of the Composition and Election of the States, no other topic had been the

subject of such comprehensive deliberation, consultation and review; and the lodging *au Greffe* of the 2011 Law in its draft form ([P.39/2011](#)) represented the culmination of some 11 years' work after the States had adopted the Code of Practice. During that debate, the States agreed that the provisions of the Code, amended as appropriate in the light of practical experience, should be incorporated into legislation which would establish a general right of access to official information for members of the Public.

The States re-affirmed that decision on 6th July 2005, when they agreed, by 32 votes to 12, that the existing Code of Practice on Public Access to Official Information should be replaced by a Law, to be known as the Freedom of Information (Jersey) Law, thus indicating a strong desire to proceed, notwithstanding the note of caution on costs voiced by the Finance and Economics Committee at that time (*now the Minister for Treasury and Resources*).

The 2011 Law was adopted in its 25th incarnation, and it was felt by the majority of the then PPC that, in that form, it represented a Law tailored to suit the needs and aspirations of a small community, whilst living up to international expectations. The Committee believed that as Jersey continued to develop and enhance its international personality, the Public's ability to access official information would become increasingly important, not only in a practical sense to local residents and others seeking information, but also in the way in which the Island would be perceived as a well-regulated and forward-looking jurisdiction.

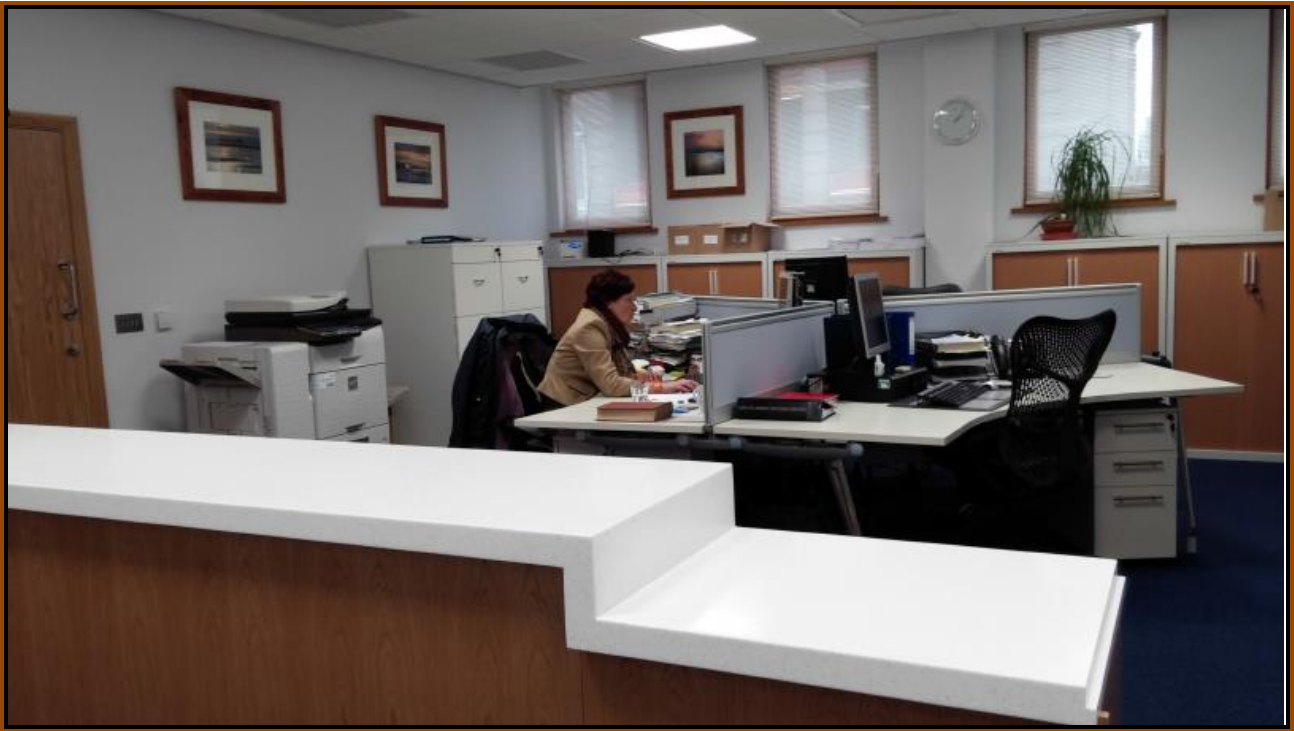
All decisions, whether taken by the Minister or delegated by a Minister to an Assistant Minister or to an officer, remain a decision of the Minister in law. The level of recording of decisions at officer level is a matter for departments, and it is not possible for matters that have not been recorded within the Ministerial Decisions process to be reviewed by the Greffe.

#### **6.1.4 Official Report ('Hansard')**

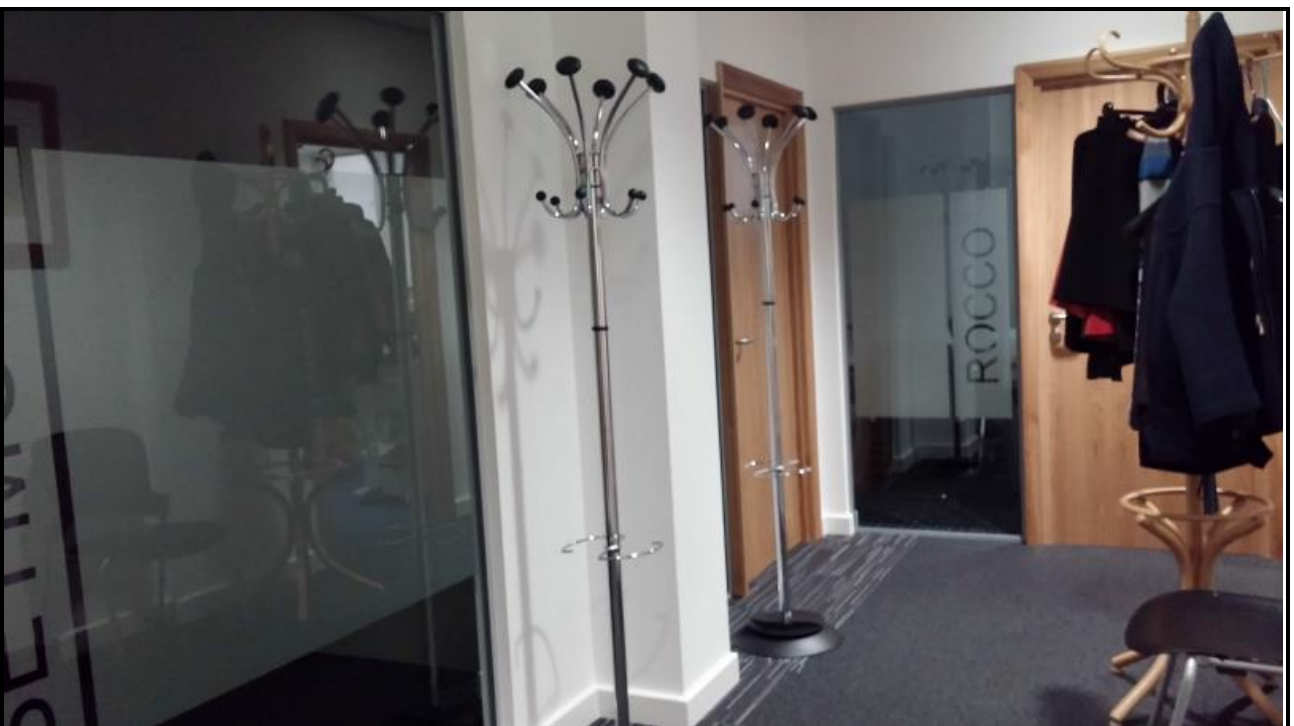
Since the change to ministerial government, the number of States' meetings days had reduced from 64 in 2011 to 36 in 2012; then climbed again steadily over the next 2 years, with 43 meeting days in 2013, and 50 in 2014. During 2015 the number of meeting days dropped from the 2014 total of 50 to just 33. Such variations impact on the Clerks, led by the Senior Clerk, who read the transcripts on their return from the transcribers and check the drafts, carrying out any necessary light editing to remove hesitations and repetitions, etc., and to verify local names and/or place names. Prior to the availability of the edited version, Clerks can provide individual States members on request with an unedited version of extracts of the transcript if required. This now usually arrives 2 working days after the meeting. A copy of the audio recording can be prepared if required.

<b>Official Report</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>
No. of States' meeting days	50	64	36	43	50	33

## 6.2 States Assembly Information Centre



The States Assembly Information Centre (formerly the ‘States Greffe Bookshop’) provides designated display areas for the work of the States Assembly, Scrutiny, the Public Accounts Committee, the Comptroller and Auditor General, as well as information about the Commonwealth Parliamentary Association, the Assemblée Parlementaire de la Francophonie, and various initiatives such as the Jersey Youth Assembly and Primary School visits to the States Chamber.



During 2015, staff members were heavily involved in the Primary School visits to the States Chamber, helping to record each meeting and assisting the children performing the role of Usher for the Assembly in delivering notes around the Chamber. They also prepared the paperwork for each visit, ensuring that the children had information about the States Member whose seat they occupied, as well as a special Order Paper for their meeting and copy of the Proposition they were debating.



A range of quality States Assembly souvenirs is on sale in the Information Centre so that visitors are now able to purchase a memento of their visit to the States Chamber. The range includes a silk tie featuring the updated States crest design, pens, pencils, mousemats, mugs and bookmarks. A silk scarf and set of coasters have also been



produced using the parochial crest design contained within the beautiful stained glass window just outside the entrance to the States Chamber, usually only seen by States Members and staff. The way in which these items are displayed has been improved in 2015 to enable the Public greater access to the range of items on sale.



*Greffier of the States, Mr. Michael de la Haye, O.B.E., modelling the new design States Assembly tie*

### 6.3 Publications Editor

It is the Publications Editor's job to format, proof-read and prepare the following States publications for printing –

<i>Publication series</i>	<i>Types of document published within each series</i>
"P." series	<ul style="list-style-type: none"> <li>❖ Propositions with supporting reports, also known as Projets</li> <li>❖ Addenda to lodged Projets</li> <li>❖ Amendments to lodged Projets, with supporting reports</li> <li>❖ Comments from Ministers, Committees or Panels relating to lodged Projets</li> </ul>
"R." series	<ul style="list-style-type: none"> <li>❖ Reports</li> <li>❖ Comments or Responses relating to presented Reports</li> </ul>
"S.R. Res."	<ul style="list-style-type: none"> <li>❖ Ministerial Responses to Scrutiny Reports</li> </ul>
"P.A.C. Res."	<ul style="list-style-type: none"> <li>❖ Ministerial or Departmental Responses to Public Accounts Committee Reports</li> </ul>
"L." series	<ul style="list-style-type: none"> <li>❖ Laws registered in the Royal Court</li> <li>❖ U.K. legislation (Orders in Council) extended to Jersey by registration in the Royal Court*</li> </ul>
"R&O." series	<ul style="list-style-type: none"> <li>❖ Orders made by Ministers</li> <li>❖ Regulations debated and adopted by the States</li> <li>❖ Legislative Acts debated and adopted by the States</li> <li>❖ Amendments to Standing Orders debated and adopted by the States</li> <li>❖ U.K. legislation (Orders in Council) extended to Jersey by registration in the Royal Court*</li> <li>❖ Rules made by the Island's Courts</li> </ul>
States Minutes	<ul style="list-style-type: none"> <li>❖ These are drafted by the Assistant Greffier of the States, and after they have been checked by the Greffier and Deputy Greffier, they are passed on to the Publications Editor to do the final formatting before printing.</li> </ul>

\* These can be published either as Laws or as R&Os, depending on precedents previously published.

The Clerks of the States Greffe are responsible for monitoring the Livelink computer system, which records the progress and detail of Ministerial Decisions, and when an MD is signed by a Minister to authorise the lodging *au Greffe* of a proposition, draft legislation, or an amendment to a lodged *projet*; or the presentation to the States of a report or set of comments, it is the duty of the Clerks to inform the Publications Editor, who is responsible for preparing the publication for printing.

Officers from other Departments are also required to play a proactive role in this process, and sometimes notification of MD signature comes directly from another States Department to the Publications Editor, and precedes departmental updating of the Livelink computer system. This happens most often in the case of urgent publications which are sometimes not signed off until the Monday afternoon preceding a States Sitting, but are nevertheless required to be distributed to States Members before the start of the States Sitting on the following day.

The Bailiff now scrutinises all matters for lodging, i.e. propositions, draft legislation, and amendments to lodged *projets*, whether lodged by individual States Members, Ministers, the Council of Ministers, the Privileges and Procedures Committee, a Scrutiny Panel or the Public Accounts Committee. This means that when the Publications Editor is notified of MD signature relating to a matter for lodging by a Minister, however urgent it is, that matter must be referred for the Bailiff's approval (by the Greffier or Deputy Greffier of the States) before the Publications Editor can prepare it for printing. The publication can only be prepared for lodging after the Bailiff's approval has been notified to the Publications Editor.

Legislative Orders signed by Ministers need to be delivered to the Publications Editor promptly after signature; this is particularly important in the days leading up to a States Sitting, so that any Orders made by Ministers are processed in time to be included on the States Order Paper. Extra work does ensue at times as a result of other departments not delivering signed Ministerial Orders or Court Rules to the Publications Editor in a timely manner. As the publications series of 'Regulations and Orders' (R&Os) must be published in strict chronological sequence of their making, any omission of, or delay in, notification to the Publications Editor of the making of an Order by a Minister, or a set of Rules by the Courts, may result in the need to renumber and reprint other R&Os that have already been published.



*Publications Editor,  
Angela Rayson*

The Publications Editor also processes each Law adopted by the States, and prepares the amended version of the Law in instances where amendments to a lodged draft Law have also been adopted in debate. Each adopted Law is then forwarded by the Publications Editor to the Law Officers' Department, who will prepare a report on the content of the Law. On completion of the Law Officers' report, this is sent to the Publications Editor, who is responsible for sending it, along with the adopted Law, to the Office of the Lieutenant

Governor for onward transmission to the Privy Council. This is an important task, which ensures that the Privy Council receive all the documentation necessary to put before Her Majesty in Council, for Royal Sanction, any Laws that have been adopted by the States Assembly.



The following table shows the quantity of each different type of publication for 2015 which the Publications Editor was responsible for formatting and preparing for printing, alongside the 2014 figures –

<b>PUBLICATION TYPE</b>		<b>Quantity</b>	
		<b>2014</b>	<b>2015</b>
<b>“P.” series</b>	Projets	181	163
	Addenda to Projets	6	6
	Amendments to Projets ( <i>inc. Amendments to Amendments</i> )	79	65
	Comments on Projets	73	59
<b>“R.” series</b>	Reports ( <i>formatted wholly or partly by the Publications Editor</i> )*	164	115
	Comments on Reports**	0	1
<b>“S.R. Res.”</b>	Ministerial Responses to Scrutiny Reports	20	8
<b>“P.A.C. Res.”</b>	Ministerial or Departmental Responses to Public Accounts Committee Reports	4	3
<b>“L.” series</b>	Laws registered in the Royal Court following adoption by the States Assembly and sanction by H.M. Privy Council	46	16
	U.K. Orders in Council extended to Jersey by registration in the Royal Court	3	1
<b>“R&amp;O.” series</b>	Orders made by Ministers	138	111
	Bye-Laws made by Ministers	1	0
	Regulations adopted by the States	52	46
	Legislative Acts adopted by the States	15	10
	Amendments to Standing Orders adopted by the States	5	2
	Rules made by the Courts	5	2
	U.K. Orders in Council extended to Jersey by registration in the Royal Court	1	0
<b>States Minutes</b>	Final formatting for printing, plus the uploading of each set of Minutes to the States Assembly website	48	33
<b>TOTAL:</b>		<b>841</b>	<b>641</b>

\* Reports that are pre-printed by the presenting Department and not edited at all by the Publications Editor are delivered in hard copy to the States Assembly Information Centre: these numbered 22 in 2014 and 25 in 2015.

\*\* There are not usually any Comments published relating to Reports, but 2015 was an exception, with one set of Comments being presented to the States by the Corporate Services Scrutiny Panel on 23rd February, in relation to R.8/2015.

## 6.4 Reprographics

The Reprographics section is responsible for providing a high-quality printing and binding service to the States Assembly and all States departments.



*Sally Hansford, Reprographics Supervisor*

The Reprographics section of the States Greffe predominantly deals with States matters, printing propositions and amendments for lodging, as well as comments in relation to propositions and Reports for presentation to the States. With the States Assembly sitting on 33 days during 2015, there was a constant flow of documents being printed by Reprographics before each States Sitting.

There were 140 Reports presented to the States during 2015, with the vast majority being printed in house, and a small number being delivered to the States Greffe by the presenting departments, having been printed elsewhere. (*See section 6.3 for quantities of all publications produced by the States Greffe.*)

After each States Sitting, there are usually Regulations and/or legislative Acts which are sent to the Reprographics Section by the Publications Editor for printing following the adoption of draft legislation by the States Assembly. Laws (previously adopted by the States and sanctioned by Privy Council) that are registered in the Royal Court on a Friday are sent to Reprographics by the Publications Editor for printing on the following Monday or Tuesday.

The Order Paper for each States Sitting, compiled by the Assistant Greffier of the States, is printed on the preceding Thursday and outlines what is to be discussed, as well as listing all of the items that have been presented or lodged since the last States Sitting. The Consolidated Order Paper, which incorporates any new items presented or lodged since the principal Order Paper was published, is printed by Reprographics on the Monday before the Sitting takes place.

Reprographics are also responsible for the printing and binding of various agendas, business plans, annual reports, Scrutiny Reports and sensitive and confidential documents for the Law Officers' Department. The section also prints business cards for States employees and States Members, as well as printing and compiling training binders for departments.



*Belinda Pugh, Reprographics Assistant*

The Reprographics Assistant is responsible for the compilation of log-notes of each States meeting, and during 2015 produced a number of CD copies of meetings for States Members, departments and the Public on request, along with CD copies of the primary school visits to the States Chamber.

## 6.5 Registry



The Registry section provides a thorough archive of information relating to the work of the States Assembly, its Committees and Panels, as well as Ministerial Departments and Scrutiny. The Registry section also has responsibility for the retention and archiving of the signed copies of all Ministerial Decisions and relevant attachments, and their uploading to the gov.je website.

During 2015, 869 Ministerial Decisions were uploaded by Registry to the gov.je website. Registry were also responsible for the formatting and distribution of 170 sets of Minutes of meetings of States-appointed bodies.

Updated retention schedules were agreed with Jersey Archive in 2015. The updated schedules now include various digital records in order to ensure that a full historical record of the States Assembly is kept for posterity.

The Freedom of Information (Jersey) Law 2011 came into force on 1st January 2015. Procedures had been established during 2014 for dealing with requests under the Law, as well as for dealing with an increased number of enquiries from departments seeking information in relation to requests that had been submitted to them under the Law, so the section was well prepared for the implementation of the Law and all the work that it entailed.



The Records and Information Manager processed all requests for information received by the States Greffe under the Freedom of Information Law, as well as any requests received from other departments for information held by the Greffe. During the year, the States Greffe received 13 requests under the Law and provided information to other departments in respect of 29 further requests. Registry also dealt with over 100 'business as usual' requests from States Members, departments and members of the Public, which related to decisions of the States, lodged propositions and the Minutes of various States-appointed bodies.

## 6.6 Charity fund-raising

During 2015, States Greffe staff participated in a number of ‘dress-down days’ and raised £1,440 in total for charity. Each event was held in aid of a different charity, and Reprographics Assistant, Belinda Pugh organised the collection of donations, often dressing up for the occasion in a variety of distinctive outfits ranging from Disney’s ‘Princess Aurora’ to ‘Mrs. Santa’.



*Belinda Pugh of the States Greffe, dressed as Disney character, Princess Aurora, collecting money for Children in Need Day on 13th November 2015*

In December 2015, staff also held special dress-down days which are now held annually to raise funds for the Jersey Society for the Prevention of Cruelty to Animals, in memory of their late colleague Kris Kelly, who died in December 2007. A total of £200 was raised.



*Kris Kelly, at a social function in 2006*

## 6.7 Youth Assembly

The 18th Jersey Youth Assembly was held in the States Chamber on 17th March 2015. The Assembly started for the first time ever under the presidency of the Branch President, the Bailiff, and continued during question time under the presidency of the Branch Chairman, the Connétable of St. Clement. 42 young people participated from 6 schools and colleges.

Ministers and Assistant Ministers were present in the Assembly to answer questions from the young participants on a range of topics, including whether students should get free bus travel, increased support for young people with mental health issues, and the impact of the EU referendum on Jersey. In another ‘first’, the Chief Minister answered questions without notice by video-link from the Government of Jersey London Office. The team from the Department of Electronics deployed 2 screens in the Chamber on either side of the Bailiff’s canopy, and a camera was fitted above the left side screen so that the Chief Minister could see the Assembly. We dialled the connection at the beginning of question time, and the Chief Minister was able to listen and observe his Council of Ministers colleagues being put through their paces before he was faced with 15 minutes of questions without notice.



*Jersey Youth Assembly 2015, with the Chief Minister, Senator I.J. Gorst, participating via video-link (photograph courtesy of Jersey Evening Post)*

The topics covered during the debates were that –

<ul style="list-style-type: none"> <li>• there should be a blasphemy Law</li> </ul>	(rejected: 13 Pour/29 Contre/0 Abstentions);
<ul style="list-style-type: none"> <li>• immigration levels should be more strictly controlled</li> </ul>	(rejected: 15 Pour/24 Contre/3 Abstentions);
<ul style="list-style-type: none"> <li>• written consent should be mandatory before sexual intercourse</li> </ul>	(rejected: 7 Pour/31 Contre/3 Abstentions);
<ul style="list-style-type: none"> <li>• Jersey should welcome Asylum-Seekers</li> </ul>	(adopted: 21 Pour/16 Contre/4 Abstentions);
<ul style="list-style-type: none"> <li>• a system of pure democracy should be adopted and the States Assembly should be disbanded</li> </ul>	(adopted: 18 Pour/17 Contre/6 Abstentions)!



*Jersey Youth Assembly 2015 (photograph courtesy of Jersey Evening Post)*



*Jersey Youth Assembly 2015 (photograph courtesy of Jersey Evening Post)*

## **6.8 Primary School visits to the States Chamber/Citizenship Programme**

The school visit scheme, which involved all Year Five (aged 9 and 10) primary school children, from both the States-funded and private sectors, ran throughout the school year and enabled each school to visit the States Chamber on a Monday morning. The children sat in the seats usually occupied by States Members, and used the voting system during a mini-debate on a topic of their choice. On each occasion, 3 of the children took the rôles of the Greffier, the Dean and the Usher.

During 2015 the scheme continued to be run by the Deputy Greffier of the States, Mrs. Lisa Hart, and the Cultural Development Officer, Mr. Rod McLoughlin, along with the Assistant Greffier, Mrs. Anna Goodyear. The trio were ably assisted by staff from the States Assembly Information Centre. Children received a leaflet before their visit (prepared by the Deputy Greffier and the Publications Editor, Angela Rayson, incorporating photographs taken by Registry Assistant, Martin Huelin, and cartoon character Pierre the Pigeon, an artistic creation of the Deputy Greffier) which gave an overview of the work of the States. A DVD/Powerpoint presentation was also available for downloading by the schools prior to their visit, in order to prepare the children for their special meeting. The DVD provided some historical information regarding the Chamber and the evolution of the States. In addition, it highlighted the procedural aspects of a States meeting, which the children's visits mirrored as closely as possible.

During 2015, 39 Year Five classes and a total of 887 children visited the Chamber. Each child was presented with – a copy of their proposition, an Order Paper, an information sheet concerning the States member whose seat they had taken, and a certificate to commemorate their involvement in the visit. The scheme aims to encourage local children to take more of an interest in how their Island is governed, and dovetails with the citizenship curriculum to promote participation in elections, especially since the reduction in the voting age to 16.

Debate topics during 2015 included the provision of free milk and iPads for primary school students, as well as the banning of competitive sports in schools to encourage participation. Children from Grouville School debated whether everyone should pay to go on the beach, while d'Auvergne Primary School considered whether the States should provide pocket money to all children aged between 11 and 16 years.

Children cited seeing the Royal Mace and pressing the voting buttons as the highlights of their visit to the Chamber.

We welcomed a number of distinguished guests to sit in the seat usually occupied by H.E. the Lieutenant Governor, including Mr. Tim Crookall, Minister for Education and Children in the Isle of Man, Mr. Robert McCrae, who at that time was H.M. Attorney General designate, Mr. Dupré, a former Connétable of St. John, and the present Connétales of St. Mary, Grouville, St. Ouen and Trinity, the Deputy of St. Mary and Deputies P.D. McLinton and L.M.C. Doublet of St. Saviour, and Deputy S.J. Pinel of St. Clement.

A selection of very well illustrated thank you letters from some of the participating children from Janvrin School and Jersey College for Girls (*minus the children's names*) are reproduced over the next 5 pages.



**TO ROD AND  
LISA**

**THANK YOU  
I THOROUGHLY  
ENJOYED MY TRIP TO  
THE STATES AND  
EVERYTHING ABOUT  
BEING THE USHER.**

**JANVRIN SCHOOL**



Hello Lisa and Rod  
thanks for the  
fantastic visit.  
when I am older I  
wont to be a states  
member. Thanks  
for the little note  
Lisa.



J.C.G. Preparatory School

Claremont Road

St Saviour

JE2 7RT

Tuesday 12<sup>th</sup> May 2015

Dear Mr Mcloughlin and Mrs Goodyear,

I would like to say **THANK YOU** for letting us visit the States Chamber; telling us about the history of the Chamber, letting us have our own debate and putting up with us.

We all learnt an awful lot about the States: the architecture, the proceedings etc. It was interesting because instead of learning everything out of a book we were there observing things and being taught. The really interesting thing was getting to see the Royal Mace.

I really enjoyed all of the facts you gave us and our debate. It was a very enjoyable day.

Yours sincerely

J.C.G Preparatory School

Claremont Road

St Saviour

Jersey

JE2 7RT

Tuesday 12<sup>th</sup> May 2015

Dear Mr. McLoughlin and Mrs. Goodyear,

I would like to thank you for such an amazing time at the States Chamber; I enjoyed it so much. It was an honour to be in the States Chamber and to be sitting in one of the States Members' chair. I couldn't thank you enough for giving up your time to show us around and joining us on our trip.

From this visit I have learnt that although the deputies get voted in by just their districts, they are just as important as the senators who get voted in by the whole island. I think it is very interesting that there are some women as Deputies, Constables and Senators. I thought that it was all men as states members but I was wrong; women can participate if they would like.

You have inspired me to visit the States Chamber again. When I am older I would like to be the usher and I think it would be a suitable job for me. I think I would really like it and I would take it seriously as a job.

Yours Sincerely

*Thank you Rod and  
Lisa for letting us come  
to the States Chamber.  
I really enjoyed it as  
much as you probably  
did so THANKYOU*



J.C.G. Preparatory School

Claremont Road

St Saviour

JE2 7RT

Tuesday 12<sup>th</sup> May 2015

Dear Mr McLoughlin and Mrs Goodyear,

Thank you so much for inviting us to the States Chamber. It was a very big experience and a life time opportunity. I also liked how we got to go through the States Members' door. Just walking through the door was amazing, incredible.

I learnt so much; I did not know before that the usher is not allowed to pass notes by walking through the well but is allowed to go through the back corridor. Also I learnt that before you say your debate you have to press the button to turn your microphone on then the Bailiff will pick somebody to speak; don't put your mouth right up to the microphone because it will make a horrible screechy noise; take lots of pauses and slow down so that you are clear.

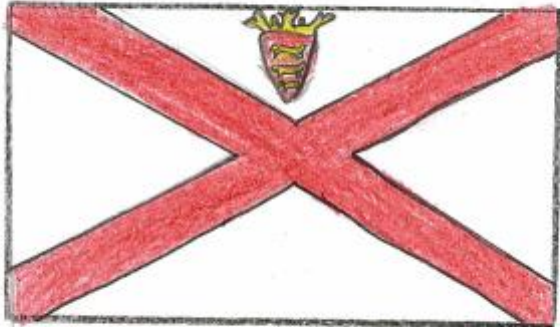
I found the story of King Charles II and that the Royal Mace has 11 different parts and it has a wooden bit inside of it, VERY interesting.

All my life I have wanted to be a lawyer or very high up in the States and you have just inspired me even more

I really enjoyed getting all the notes from the usher; getting to see the Royal Mace in real life; pressing Pour to pick for; Contre to pick against and Abstain to pick can't decide; sitting in one of the seats that a very important person has sat in before and having Mr Robert MacRae come along in all his robes and being our Bailiff.

Yours sincerely





J.C.G Preparatory School  
Claremont Road  
St. Saviour  
Jersey  
JE2 7RT  
Tuesday 12<sup>th</sup> May 2015

Dear Mr. McLoughlin and Mrs. Goodyear,

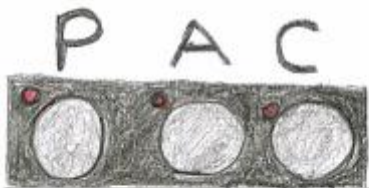
I am thanking you so much for inviting us to the States Chamber. I have never been before and it was a great opportunity to learn. I will hopefully come again.

I am very interested about the Royal aspect of all of the building. I have never noticed the entire speciality it holds; including the Royal Mace which I was honoured to see. I was amazed by the carvings in the walls and the paintings, which were so detailed.

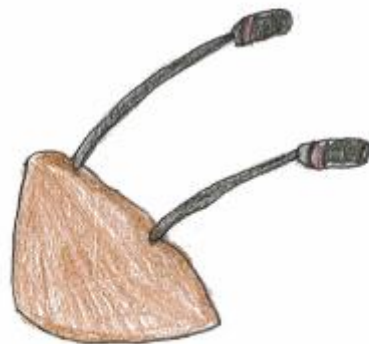
It was incredible to think how long ago it was built and how well it has been kept.

My favourite part of the trip was sharing my debate with everyone. I voted against - what would you have voted for?

I also enjoyed sitting in the seat of a proper States member and walking through the doors like a real politician. You have inspired me to become a States Member - thank you.



Yours sincerely





*The Deputy Bailiff of Jersey, T.J. Le Cocq, Esq., presiding at the visit to the States Chamber of St. George's Primary School in 2015*

## APPENDIX

### MEMBERSHIP OF THE STATES ASSEMBLY ON 1st JANUARY 2015

#### (Article 2 of the States of Jersey Law 2005)

Sir Michael Birt, Bailiff, President (Appointed 9th July 2009)

General Sir John McColl K.C.B., C.B.E., D.S.O.,  
His Excellency the Lieutenant Governor (Appointed 26th September 2011)

#### *First elected to the States*

Senator Paul Francis Routier, M.B.E.	09.12.1993
Senator Philip Francis Cyril Ozouf	09.12.1999
Senator Alan John Henry Maclean	05.12.2005
Senator Ian Joseph Gorst	05.12.2005
Senator Ian Joseph Gorst	05.12.2005
Senator Lyndon John Farnham	09.12.1999
Senator Sir Philip Martin Bailhache	20.12.1972
Senator Andrew Kenneth Francis Green, M.B.E.	08.12.2008
Senator Zoe Ann Cameron	03.11.2014
Connétable Alan Simon Crowcroft of St. Helier	12.12.1996
Connétable Leonard Norman of St. Clement	17.06.1983
Connétable John Martin Refault of St. Peter	08.12.2008
Connétable Deidre Wendy Mezbourian of St. Lawrence	05.12.2005
Connétable Juliette Gallichan of St. Mary	05.12.2005
Connétable Michael John Paddock of St. Ouen	14.11.2011
Connétable Stephen William Pallett of St. Brelade	14.11.2011
Connétable Michel Philip Sydney Le Troquer of St. Martin	14.11.2011
Connétable Sadie Anthea Le Sueur-Rennard of St. Saviour	14.11.2011
Connétable John Edward Le Maistre of Grouville	04.10.2013
Connétable Christopher Hugh Taylor of St. John	03.11.2014
Connétable Philip Bond Le Sueur of Trinity	03.11.2014
Deputy Judith Ann Martin of St. Helier No. 1	05.05.2000
Deputy Geoffrey Peter Southern of St. Helier No. 2	15.02.2002
Deputy Carolyn Fiona Labey of Grouville	12.12.2002
Deputy Jacqueline Ann Hilton of St. Helier No. 3	12.12.2002
Deputy John Alexander Nicholas Le Fondré of St. Lawrence	05.12.2005
Deputy Anne Enid Pryke of Trinity	05.12.2005
Deputy Kevin Charles Lewis of St. Saviour No. 2	05.12.2005
Deputy Montfort Tadier of St. Brelade No. 2	08.12.2008
Deputy Edward James Noel of St. Lawrence	08.12.2008
Deputy Tracey Anne Vallois of St. John	08.12.2008
Deputy Michael Roderick Higgins of St. Helier No. 3	08.12.2008
Deputy Jeremy Martin Maçon of St. Saviour No. 1	08.12.2008

*First elected to the States*

Deputy Susan Jane Pinel of St. Clement	14.11.2011
Deputy Stephen George Luce of St. Martin	14.11.2011
Deputy Roderick Gordon Bryans of St. Helier No. 2	14.11.2011
Deputy Kristina Louise Moore of St. Peter	14.11.2011
Deputy Richard John Rondel of St. Helier No. 3/4	14.11.2011
Deputy Samuel Yves Mézec of St. Helier No. 2	07.03.2014
Deputy Andrew David Lewis of St. Helier No. 3/4	05.12.2005
Deputy Richard John Renouf of St. Ouen	03.11.2014
Deputy Louise Mary Catherine Doublet of St. Saviour No. 2	03.11.2014
Deputy Russell Labey of St. Helier No. 1	03.11.2014
Deputy Scott Michael Wickenden of St. Helier No. 1	03.11.2014
Deputy Simon Muir Brée of St. Clement	03.11.2014
Deputy Murray Julian Norton of St. Brelade No. 1	03.11.2014
Deputy Terence Alexander McDonald of St. Saviour No. 3	03.11.2014
Deputy Robert David Johnson of St. Mary	03.11.2014
Deputy Graham John Truscott of St. Brelade No. 2	03.11.2014
Deputy Peter Derek McLinton of St. Saviour No. 1	03.11.2014

William James Bailhache, Deputy Bailiff (Appointed 2nd November 2009)

The Very Reverend Robert Frederick Key, B.A., Dean of Jersey  
(Appointed 6th October 2005)

Timothy John Le Cocq, Q.C., H.M. Attorney General  
(Appointed 10th November 2009)

Howard Sharp, Q.C., H.M. Solicitor General  
(Appointed 8th March 2010)

**Officers of the States**

Michael Nelson de la Haye, O.B.E., Greffier of the States  
(Appointed 5th November 2002)

Mrs. Lisa-Marie Hart, Deputy Greffier of the States  
(Appointed 13th May 2014)

Michael Wilkins, M.B.E., Viscount (Appointed 12th November 1981)

Advocate Mark Harris, Deputy Viscount (Appointed 28th January 2014)



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