
STATES OF JERSEY



STATES OF JERSEY LAW 2005: DELEGATION OF FUNCTIONS – TREASURY AND RESOURCES FEBRUARY 2011

Presented to the States on 7th February 2011
by the Minister for Treasury and Resources

STATES GREFFE

REPORT

On 4th February 2011, the Minister for Treasury and Resources made a Ministerial Decision delegating certain of his functions under Article 28 of the States of Jersey Law 2005 (MD-TR-2011-0011, available at www.gov.je).

The terms of the delegations, and the legislation under which those delegations were made, were recorded in a Report attached to the Ministerial Decision, as shown below –

Unless otherwise stated, any reference to an Article in this section is a reference to the Article so numbered in the Public Finances (Jersey) Law 2005. Likewise, any reference to a Regulation in this section is a reference to the Regulation so numbered in the Public Finances (Transitional Provisions) (No. 2) (Jersey) Regulations 2005.

1. Public Finances (Jersey) Law 2005 delegations

1.1 Annual Business Plan Estimates

Legislation:	Article 8 – Estimates to be provided; and Article 10 – Estimates for the States Assembly and its services.
Delegate:	Authority is delegated to the Treasurer of the States, or in their absence, another person as nominated by the Treasurer.
Function delegated:	To enable the preparation of the Annual Business Plan and Budget, the Law enables the Minister to request that estimates be provided by States funded bodies (including ministerial and non-ministerial bodies and the States Assembly) in respect of the following financial year for revenue expenditure, income, and capital projects scheduled to start or continue in that year. In addition, the Minister can request details of income that may arise from the disposal of assets, and for any other income of the States. The Minister may request information for other time periods and is able to specify the format and time scale to which the aforementioned estimates be provided within.

1.2 Retention of Income

Legislation:	Article 14 – Expenditure Approval, heads of expenditure and withdrawals from the Consolidated Fund. Paragraphs (6) and (7) of Article 14 refer.
---------------------	--

Delegate:	Authority is delegated to the Treasurer of the States, or in their absence, another person as nominated by the Treasurer, to approve the use of additional surplus income of more than 10% (or in excess of £500,000 for a States trading operation and £100,000 for all other States funded bodies) of the estimated income notified to the States and of a non-contentious nature may be used for additional expenditure.
Function delegated:	This sub-paragraph of the Law empowers the Minister to authorize a States-funded body to use any additional income it may generate over and above the estimate approved by the States in the Annual Business Plan.
Scope of delegation:	The Minister agreed that States-funded bodies be allowed to retain and use additional income in instances where – (a) any such income and associated additional expenditure match; and (b) the additional income is in excess of increased expenditure (i.e. additional surplus income) required to generate that income, but the excess income is not more than 10% (up to a maximum of £500,000 for a States trading operation and £100,000 for all other States-funded bodies) of the estimated income notified to the States for that particular service area – this additional income should not be used to fund recurring expenditure for which no future funding is secured.

1.3 Non-Contentious Transfers

Legislation:	Article 15 – Permitted variations. Sub-paragraph (1)(a) of Article 15 refers.
Delegate:	Authority is delegated to the Treasurer of the States, or in their absence, another person as nominated by the Treasurer, to agree any non-contentious transfers between heads of expenditure with no financial limit where the transfer is solely to ensure that financial transactions are accurately reflected in the States’ Accounts in accordance with GAAP. Authority is delegated to the Treasurer of the States, or in their absence, another person as nominated by the Treasurer, to agree any other non-contentious transfers between heads of expenditure up to £1,000,000.
Function delegated:	This sub-paragraph of the Law enables the Minister to approve the transfer of funds from one head of expenditure to another head of expenditure (a head of expenditure being either – <ul style="list-style-type: none"> • the annual net revenue budget of a States-funded body; or

	<ul style="list-style-type: none"> the amount allocated for each capital project).
Scope of delegation:	The Minister agreed that funds can be transferred, without further approval by the Minister, in instances where there is a transfer of responsibility and administration of a service which has been agreed by the States and the relevant Ministers agree in respect of the funds to be transferred. Such decisions must be notified to the Treasurer.

1.4 Carry Forwards

Legislation:	Article 15 – Permitted variations. Sub-paragraph (1)(b) and paragraph (2) of Article 15 refer.
Delegate:	The Minister agreed that Departments can automatically carry forward to the following financial year up to 1% of their gross revenue head of expenditure or £200,000 (whichever is the larger).
Function delegated:	This sub-paragraph empowers the Minister to allow a States-funded body, in the case of revenue expenditure, to carry funds forward to the following financial year and report to the States, the approval given, in periods no longer than 6 months.

1.5 Income from Asset Sales

Legislation:	Article 15 – Permitted variations. Sub-paragraph (3) of Article 15 refers.
Delegate:	Authority is delegated to the Treasurer of the States, or in their absence, another officer nominated by the Treasurer of the States, to agree non-contentious requests for the use of sale proceeds where the net balance over the residual value of the asset sold is less than £100,000. Authority is delegated to Accounting Officers to make use of up to £5,000 of income from the sale of an asset where the net balance over the residual value of the asset sold is less than £5,000.
Function delegated:	This sub-paragraph of the Law empowers the Minister to authorize a States-funded body to make use of income from the sale of an asset for the acquisition of a replacement or other asset.

1.6 Borrowing

Legislation:	<p>Article 22 – Minister and Treasurer may be authorized to borrow; and</p> <p>Regulation 9 – authorizes the Minister to make certain borrowings in the name of, and on behalf of, the States.</p> <p>Regulation 10 – allows the Minister to delegate their power to borrow on behalf of the States to the Treasurer.</p>
Delegate:	<p>Authority is delegated to the Treasurer of the States to agree short-term bank overdrafts/overdraft facilities and temporary loans within the parameters set in the Law up to £10 million.</p> <p>Authority is delegated to the Treasurer of the States to agree minor borrowing up to £100,000 in any one financial year (up to a maximum of £500,000), with no transaction to exceed £10,000 and repayment periods of 5 years or less. (Treasurer is not able to delegate their borrowing responsibilities to any other officers.)</p>
Function delegated:	<p>Both the Law and Regulations allow the Minister to delegate (where they so wish) to the Treasurer minor borrowing transactions which, in summary, include –</p> <ul style="list-style-type: none"> • short-term bank overdrafts/overdraft facilities and temporary loans (these must not exceed more than 25% of the previous year’s income from taxation); • other minor borrowing – up to £1 million in any one transaction in a financial year so long as the total amount borrowed does not exceed £3 million in that year, the total amount outstanding in this way does not exceed £20 million and with all such borrowing having a maximum repayment period of 10 years; • borrowing for a States trading operation where additional income or tangible savings arising from the underlying expenditure meet the costs of the borrowing; • other parameters specifically agreed by the States.

1.7 Trading Operations

Legislation:	<p>Article 27 – Returns of States trading operations to be agreed.</p> <p>Paragraphs (1) and (2)(a), (b), (c) and (d) refer.</p>
Delegate:	<p>Authority is delegated to the Treasurer of the States, or in their absence, another person as nominated by the Treasurer of the States, to request the necessary estimates from the States trading operations.</p>

Function delegated:	These paragraphs empower the Minister to request States trading operations to enter into discussions and provide estimates in respect of the business activities during the succeeding financial year. The estimates should include income and expenditure, estimated contribution to the income of the States, estimate of any surplus of income over expenditure or estimated deficit, to be debited to trading fund and shall take into account capital expenditure details.
----------------------------	---

1.8 Bank Accounts

Legislation:	Article 33 – Treasurer to open bank accounts. Paragraphs (1) and (4) refer.
Delegate:	Authority is delegated to the Treasurer of the States to carry out this function without recourse to the Minister, provided that any bank selected is licensed for banking services in Jersey by the Jersey Financial Services Commission.
Function delegated:	These paragraphs allow the Treasurer to open, operate and maintain bank accounts with a bank or banks approved by the Minister for the operation of the Consolidated Fund and for the proper administration of this or any other Law.

1.9 Recharge Accounts

Legislation:	Article 33 – Treasurer to open bank accounts. Paragraph (3) refers.
Delegate:	Authority is delegated to the Treasurer of the States, or in their absence another officer as nominated by the Treasurer of the States, to approve all rechargeable and stock accounts.
Function delegated:	This paragraph empowers the Minister to agree that money in the Consolidated Fund may be used to incur expenditure that will subsequently be recharged – for example, the approval of stock accounts and other rechargeable accounts.

1.10 Financial Directions

Legislation:	Article 34 – Financial Directions.
Delegate:	Authority is delegated to the Treasurer of the States, or in their absence another person as nominated by the Treasurer, to issue Financial Directions that the Treasurer deems to be required. (This authority shall not extend to those Financial Directions which propose the delegation of responsibility from the Minister to an officer without the Minister having already agreed those delegations.)

Function delegated:	This Article enables the Treasurer of the States to issue Financial Directions with the approval of the Minister.
----------------------------	---

1.11 Trust Assets – Bank Accounts

Legislation:	Regulation 18 – prescribes the bank accounts that may be used for Trust money.
Delegate:	Authority is delegated to the Treasurer of the States to carry out this function without recourse to the Minister, provided that any bank selected is licensed for banking services in Jersey by the Jersey Financial Services Commission.
Function delegated:	This Regulation states that Trust money should be held in a bank account with a bank or banks approved by the Minister (unless a Trust document specifies a certain bank).

1.12 Trading Funds

Legislation:	Regulation 22 of the Public Finances (Transitional Provisions) (No. 2) (Jersey) Regulations 2005.
Delegate:	Authority is delegated to the Treasurer of the States, or in their absence, another person as nominated by the Treasurer of the States for any further approvals under Regulation 22(2) of the Public Finances (Transitional Provisions) (No. 2) (Jersey) Regulations 2005 where the amount concerned is less than £100,000.
Function delegated:	<p>“Money standing to the credit of the trading fund of a States trading operation may also be used, with the approval of the Minister, for a capital project of the trading operation if –</p> <p>(a) the amount approved by the States for the project as part of an annual business plan has proved to be insufficient; or</p> <p>(b) the project arises from a contingency that could not have been reasonably foreseen at the time the estimates of the States trading operation were submitted to the Minister in accordance with Article 8 of the 2005 Law for inclusion as part of an annual business plan.”</p>

1.13 Public Finances Law – General

Legislation:	Powers under the Public Finances (Jersey) Law 2005.
Delegate:	The Minister delegated of all of the functions conferred on or vested in the Minister by or under the Public Finances (Jersey) Law 2005, including those in Regulations approved under that Law and financial directions, to the Assistant

	Minister for Treasury and Resources, Deputy Edward James Noel of St. Lawrence.
Function delegated:	Functions conferred on or vested in the Minister by or under the Public Finances (Jersey) Law 2005.

2. Administrative delegations

2.1 States Charges

States Decision:	Anti-Inflation Strategy (P.125/2000) as adopted.
Delegate:	<p>Authority is delegated to the Treasurer of the States, or in their absence, another person as nominated by the Treasurer to agree non-contentious fee/charge increases which do not require subsequent States approval; or in instances where fees are being increased in line with the “User Pays” principle.</p> <p>The Treasurer of the States will be able to give “blanket” approval to groups of charges in a particular year, or a single charge over a period of a number of years.</p> <p>The Minister agreed that approval for increases which are in line with statute or with a formula which has already received States or their approval do not require further approval.</p>
Function delegated:	The States, in the Anti-Inflation Strategy, agreed that increases in States charges should be limited to a maximum of 2.5% a year, with any exceptions, in extremely compelling cases only, to be subject to prior approval by the Finance and Economics Committee (now the Minister for Treasury and Resources).

2.2 Coin Designs

Legislation:	Decimal Currency (Jersey) Law 1971 – Article 3 – Coinage of the new currency.
Delegate:	The Minister delegated approvals of individual commemorative currency designs to the Deputy Treasurer of the States.
Function delegated:	This delegation enables the Deputy Treasurer of the States to approve individual commemorative currency designs as and when they are produced.

2.3 Non-contentious States Manpower

States Decision:	P.67/1999 – Regulation of public sector employment.
Delegate:	Authority is delegated to the Treasurer of the States, or in their absence, another person as nominated by the Treasurer of the States for agreeing non-contentious increases to States manpower.
Function delegated:	This proposition charges the Minister for Treasury and Resources to regulate the number of persons that may be employed by the States of Jersey in any area of the States administration, excluding those States departments that report to the States trading operations, in accordance with the principles contained within the Regulation of Undertakings legislation and the policy statement issued by the then Finance and Economics Committee in respect of the application of the Regulation of Undertakings to the private sector, effective from 10th November 1998.

2.4 Responsibility for Resources

Delegate:	Responsibility for all matters relating to the Resources division, including Information Services, Human Resources, Property Holdings and Procurement is delegated to the Assistant Minister, Treasury and Resources (Connétable John Martin Refault of St. Peter).
------------------	---

3. States Standing Orders delegations

3.1 Standing Order 168

Legislation:	Standing Order 168.
Delegate:	<p>Authority is delegated to the Assistant Minister, Treasury and Resources (Connétable John Martin Refault of St. Peter) all powers and responsibilities arising under Standing Order 168; and</p> <p>Authority is delegated to the Accounting Officer Jersey Property Holdings or, in his absence, both the Director of Jersey Property Holdings and the Assistant Director – Strategy and Investment, Property Holdings the power to approve –</p> <ul style="list-style-type: none"> • Any acquisition or disposal of land or property on behalf of the public for a consideration of less than £150,000; • Any grant or acceptance on behalf of the public of any servitude or right in, on, over or under land by way of gift or for a sum of less than £50,000 or £12,500 a year; • The letting on behalf of the public to any person or body

	<p>for a term certain of any land or property for a rent payable on commencement of less than £50,000 a year;</p> <ul style="list-style-type: none"> • The rent on behalf of the public from any person or body for a term certain of any land or property for a rent payable on commencement of less than £50,000 a year; and • The renewal, extension or variation of any lease where the value is less than £50,000 a year.
Function delegated:	<p>This standing order applies to the following actions –</p> <p>(a) the disposal, acquisition, letting or rental of land on behalf of the public of Jersey;</p> <p>(b) the grant or acquisition of rights or servitudes over land on behalf of the public of Jersey;</p> <p>(c) the renewal, extension or variation of any lease of land on behalf of the public of Jersey;</p> <p>(d) the approval of plans for the construction or alterations of buildings where the work is to be funded wholly or partly by money voted by the States.</p>

3.2 Contract Signing

Legislation:	<p>Standing Order 168 – Land transactions.</p> <p>Contract signing.</p>
Delegate:	<p>For work commissioned by Property Holdings responsibility for signing the contract is delegated to –</p> <ul style="list-style-type: none"> • The Assistant Minister, Treasury and Resources (Connétable John Martin Refault of St. Peter), for contracts between £1,000,000 and £5,000,000; • The Accounting Officer, Jersey Property Holdings or, in their absence, both the Director of Jersey Property Holdings and the Assistant Director – Strategy and Investment, Property Holdings, for contracts with a value up to £1,000,000. <p>Power to authorize the Attorney General and the Greffier of the States to pass any contracts on behalf of the public of Jersey that may be necessary in regard to land transactions approved by the Minister or their delegates under Standing Order 168 is delegated to the Assistant Minister, Treasury and Resources (Connétable John Martin Refault of St. Peter) or the Accounting Officer – Jersey Property Holdings or, in their absence, both the Director of Jersey Property Holdings and the Assistant Director – Strategy and Investment, Property Holdings.</p> <p>For non-Property Holdings contracts the Minister delegated</p>

	responsibility for signing contracts to the Treasurer of the States.
Function delegated:	Signing of contract on behalf of the Minister for Treasury and Resources.