

STATES OF JERSEY



JERSEY CARE MODEL (P.114/2020): AMENDMENT (P.114/2020 AMD.) – AMENDMENT

**Lodged au Greffe on 27th October 2020
by the Minister for Health and Social Services**

STATES GREFFE

JERSEY CARE MODEL (P.114/2020): AMENDMENT
(P.114/2020 Amd.) – AMENDMENT

1 PAGE 2, PARAGRAPH 2(a) –

For the words “hold executives to account for the delivery of the Jersey Care Model” substitute the words “keep under continuous review the delivery of the Jersey Care Model and report to the Minister and the Health and Social Security Scrutiny Panel”.

MINISTER FOR HEALTH AND SOCIAL SERVICES

Note: After this amendment, the amendment would read as follows –

After the words “report accompanying this proposition” insert the words “, with the implementation to include the establishment of an independent, non-executive board that will keep under continuous review the delivery of the Jersey Care Model and report to the Minister and the Health and Social Security Scrutiny Panel and that will be responsible for agreeing monthly progress reports and the publication at the end of Tranche 1 of a detailed analysis of progress against set targets and a detailed look ahead to the delivery of Tranche 2”.

The proposition, as amended by the amendment (as amended), would read as follows –

THE STATES are asked to decide whether they are of opinion –

1. To receive the Jersey Care Model (JCM) (as set out in Appendix 1 to the report accompanying this proposition), the Jersey Care Model Review (as set out in Appendix 2 to the report accompanying this proposition) and JCM Strategic Outline Business Case (as set out in Appendix 3 to the report accompanying this proposition), and to approve the strategic objectives of the Jersey Care Model set out on page 4 of the report accompanying this proposition.
2. To note that Ministers intend to bring forward proposals for investment in the Jersey Care Model in the Government Plan 2021-24, and subject to that investment being approved, to:
 - (a) approve the proposals to move to the next stage of the programme, to progress to the detailed design and phased implementation of the Jersey Care Model, as defined in the Strategic Outline Business Case and summarised on page 28 of the report accompanying this proposition, with the implementation to include the establishment of an independent, non-executive board, that will keep under continuous review the delivery of the Jersey Care Model and report to the Minister and the Health and Social Security Scrutiny Panel and that will be

responsible for agreeing monthly progress reports and the publication at the end of Tranche 1 of a detailed analysis of progress against set targets and a detailed look ahead to the delivery of Tranche 2; and

- (b) to request the Council of Ministers to co-ordinate the necessary steps by all relevant Ministers to bring forward for approval proposals for a sustainable funding model for health and social care, to be operational by the end of 2025.

Report

The Minister for Health and Social Services welcomes the proposal to establish an independent, non-executive board and the proposed reporting regime. It will add strength to the programme governance and valuable external expertise in assessing and guiding good programme governance. It will also increase transparency with the wider public which is important to maintain confidence in the delivery of the Jersey Care Model.

This amendment to the Jersey Care Model (P.114/2020): amendment [P.114/2020.Amd] seeks to clarify the accountability arrangements to ensure that the proposal can achieve its aims whilst being consistent with existing accountability frameworks within Jersey law. It also recognises that the delivery of the Jersey Care Model is dependent on a wide range of stakeholders which include professional business practices, charitable organisations and other States of Jersey bodies and not just the Health and Community Services Department.

The success of the Jersey Care Model is dependent on those many stakeholders and whilst the Health and Community Services Department plays an important role to drive the delivery, no one person or institution can or should control the overall delivery. It is important that an independent board reviews the delivery progress against this background and takes into account the role of all stakeholders in the delivery progress. The accountability arrangements for the Accountable Officer are set out in the Public Finances (Jersey) Law 2019 and the Employment of the States of Jersey Employees (Jersey) Law 2005. The proposed independent, non-executive board therefore needs to work in a way which complements these statutory functions of accountability and supports the Minister of Health and Social Services and the Health and Social Security Scrutiny Panel in discharging their functions with regards to the delivery of the Jersey Care Model.

It is therefore proposed that the board keeps the delivery progress under continuous review and reports monthly to the Minister and the Health and Social Services Scrutiny Panel.

In summary, the existing statutory accountabilities are:

The Accountable Officer (in this instance, the Director General for HCS) is accountable for the efficient and effective use of public funds to both the Principal Accountable Officer and to the Public Accounts Committee of the States Assembly, as required by the Public Finances Law. This will include the efficient and effective use of the allocated funds for the Jersey Care Model.

In addition, the Director General is accountable for the administration and general management of the public service to both the Head of the Public Service, as required by the Employment of the States of Jersey Employees Law, and politically to the Minister, who is in turn accountable to the States Assembly.

The Minister is responsible for making policy decisions, having first sought advice from officers, as required by the States of Jersey Law 2005, and is held to account for those policy decisions by scrutiny panels and the wider States Assembly.

The Board therefore can enhance the strategic oversight and provide valuable external expertise in assessing and guiding good programme governance and by acting as an independent advisory board, it can help inform the Minister, the Public Accounts Committee, Scrutiny Panels and States Members on matters of programme management, governance and progress of the implementation plan and its delivery.

Precise terms of reference for the board would be drafted with the Health and Social Security Scrutiny Panel. The recruitment and appointment of board members would be undertaken in conjunction with the Jersey Appointments Commission.

The Minister would like to emphasise that his amendment is a clarification to ensure consistency with the existing accountability frameworks in law and would welcome the introduction of an independent, non-executive board to review and provide challenge to the implementation and progress of the Jersey Care Model.

Financial and Manpower Implications

The Minister accepts the estimate of the Health and Social Security Scrutiny Panel as set out in its amendment, i.e. potential costs of £150,000 per annum.