

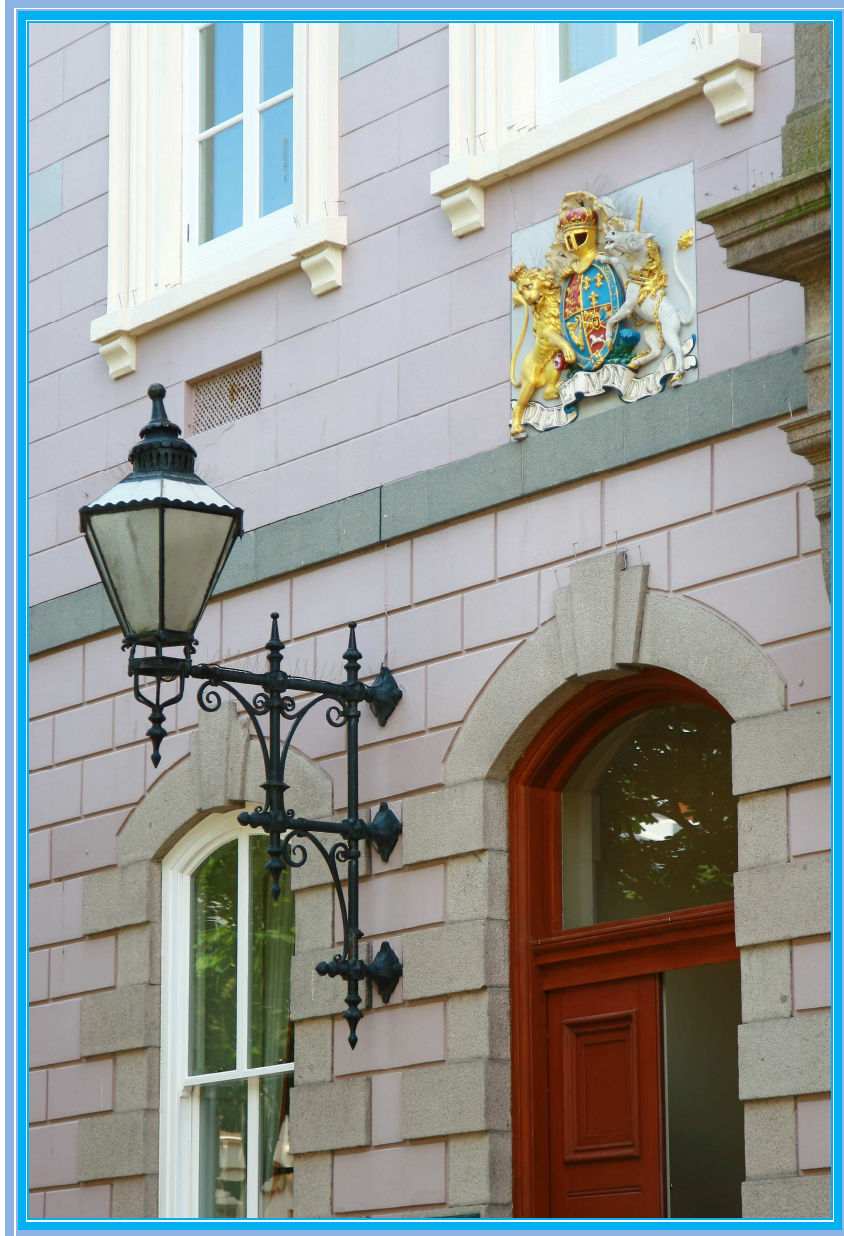
States of Jersey
States Assembly



États de Jersey
Assemblée des États

States Assembly

ANNUAL REPORT 2014



**PRESENTED TO THE STATES BY THE
PRIVILEGES AND PROCEDURES COMMITTEE**

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Foreword by the Bailiff of Jersey, President of the States



I am pleased to have been asked by the Chairman of the Privileges and Procedures Committee to contribute a foreword to this the 10th Annual Report of the States Assembly.

2014 provided the first General Election to the States of Jersey and the election is thus of significant historical interest, all members being elected for the same term and on the same day. There were logistical problems for the Jurats as Returning Officers to consider in advance, and they were very much assisted in their task by the officials in the different parish administrations. In fact all went well, as was demonstrated in particular by the challenge to the count in the senatorial election, in which the recount justified the initial return. The Court was also invited to rule on an issue arising out of the election in St. Helier No. 1, where once again the initial result was confirmed. These processes show that the elections were well managed and independently overseen. It is such a pity that the overall turnout rate at election time remains on the low side compared with other jurisdictions, but that will no doubt remain an issue which invites members' attention over the next year or so. Something needs to be done – as always really a cry that someone should do something – to increase the community's awareness of the importance of the elections in their day-to-day lives. I would be very willing in principle to assist in raising that awareness if I can.

The new Assembly has now been constituted, with all members being allocated their respective rôles, whether as Ministers, Assistant Ministers, Scrutiny members or as members of the Privileges and Procedures Committee. It goes without saying that all these rôles are important and that all members play their part in improving the quality of life for Islanders by carrying out those duties. Of course there has also been a change of rôle for me, as on appointment as Bailiff I have become President of the Assembly, and for my part, I look forward to continuing to be of use to the Assembly in such ways as it would find helpful. I know that the Deputy Bailiff shares that aspiration. One observation may be worth mentioning in that it has been a consistent feature over the 15 years I have been involved in the States and it is this. There are

arguably two main purposes which the States should strive to achieve. The first is the election of an executive which is subsequently held to account for what it does. The second is the passage of legislation which achieves the objectives which members have demonstrated by their adoption of the principles of the individual *projets*. One sometimes gains the impression that the detailed legislative provisions are not receiving the scrutiny which in an ideal world might be desirable. I would not say for one moment that this has necessarily caused a problem to date, but it should not be forgotten that the passage of good legislation is one of the primary functions of a legislature, and it may be that some thought could usefully be given to a review of how extensive the current scrutiny of such provisions is and whether there are any improvements which might be made.

I was very honoured to be one of the delegates to the CPA meeting in Cameroon last October with the Dean and Deputy James Reed of St. Ouen. We had a very interesting time, and I hope adequately represented members at what was at times a challenging conference.

It is right to take the opportunity of repeating the sadness felt at the sudden death last November of the former Lt. Governor Sir John Sutton, who was in post between 1990 and 1995. He was committed to the good of the Island and continued to take a keen interest in it after his retirement.

As in previous years, the Assembly owes a big vote of thanks to the Greffier of the States, Michael de la Haye, and his team. Michael was rightly honoured last summer with an O.B.E., which is a true recognition of the importance of the Assembly and the work which he has done in it over the years; and he of course would be the first to say that behind him there is a team of support for members, all of whom have also made substantial contributions in the Greffe to the work of the Assembly in 2014.

William James Bailhache, Esq.

Introduction by the Chairman of the Privileges and Procedures Committee



Connétable L. Norman of St. Clement

It is with pleasure that I present the 2014 States Assembly Annual Report on behalf of the Privileges and Procedures Committee. This report covers an absorbing year for the States Assembly, characterised by the energy of its members, especially in the very busy lead-up to the elections. Before continuing, I would like to thank my predecessor, Deputy J.M. Maçon of St. Saviour, who chaired PPC for much of the year. We are indebted to him and his Committee for their contributions during a time of great change and great challenge.

This report incorporates the first couple of months of a new States Assembly. The Chamber has been replenished, not only by the arrival of 14 new members, but also by a readiness among both members and staff to investigate new ways of working. However, we should recognise the efforts and achievements of those 16 retiring members who, between them, had served the States for some 163 years. Their commitment is testament to the tradition of public service which helps to make Jersey so special.

Despite the individual demands of electioneering, a considerable amount of work was undertaken by the Assembly in 2014. Indeed, it proved to be the fullest year in the life of the last Assembly, as the States convened for a total of 48 meeting days. This represented a sensible level of legislative hustle and bustle, down on the 64 meeting days required in 2011 and broadly in line with the 10 year average. 181 propositions were lodged, a good proportion of which came from private members, whilst our Committees and Scrutiny Panels continued to grow in assuredness and influence. The development of Jersey's international profile also gathered pace, as 2014 saw the Island represented at an array of inter-parliamentary bodies. All of this and more is expanded upon in the relevant areas of this report.

As always, our final thanks must go to the staff of the States Greffe, both for their work in preparing the Annual Report, and their professionalism in maintaining a high level of service across their core responsibilities: supporting the Chamber and its Committees, assisting members in the execution of their work and informing the Public about the States Assembly.

1. THE STATES ASSEMBLY



1.1 Introduction

2014 was an election year and 48 Sittings were held in total. There were 41 Sittings before Election Day on 15th October 2015, and 7 Sittings after the appointment of the newly elected members of the Assembly.

There were 47 meeting days for ‘ordinary’ business in 2014, which compares to 40 meeting days for these purposes in 2013.

The number of meeting days in every year since 2005, the advent of ministerial government, is shown in the table below –

	No. of meeting days for ordinary business	Ceremonial meetings	Total number of meeting days
2005	48	1	49
2006	35	3	38
2007	44	1	45
2008	50	1	51
2009	59	1	60
2010	49	1	50
2011	61	3	64
2012	34	2	36
2013	40	2	42
2014	47	1	48

1.2 Retiring members

Sixteen members left the Assembly following the elections held on 15th October 2014, 9 as a result of a decision not to seek re-election, and 7 as a result of electoral defeat.

The 16 retiring members had a combined service to the States of some 163 years, and their contribution to political debate in the Assembly was recognised in a tribute paid to the retiring members by the Deputy Bailiff at the end of the last Sitting of the old States on 24th September 2014.

The 16 retiring members, in order of length of service, were:

Alan Breckon – first elected in 1993 (21 years' service)



Joined the States on the Deputies' benches in December 1993 as Deputy of St. Saviour District No. 2. He was re-elected 4 times and became a Senator in October 2008.

He served on number of Committees, including Overseas Aid, Housing, and Health and Social Services, as well as being the Chairman of the Jersey Consumer Council. He was heavily involved in Scrutiny from its inception, serving on the Public Accounts Committee and as Vice-Chairman of the Economic Affairs Panel, before becoming Chairman of the Health and Social Services Scrutiny Panel in 2006.

As a member of the British-Irish Parliamentary Association, he attended a number of conferences as Jersey's representative. Mr. Breckon was an opponent of Goods and Services Tax and championed issues such as consumer protection.

Robert Duhamel – first elected in 1993 (21 years' service)



Joined the States in December 1993 as Deputy of St. Saviour District No. 1 and was re-elected 6 times, making him the longest-serving Deputy in the States.

In the Committee system, he served on the Island Development, Housing and Public Services Committees, and on Shadow Scrutiny. He was Chairman of the Environment Scrutiny Panel from 2005 to 2008 and the first President of the Scrutiny Chairmen's Committee from 2005 to 2007. He was appointed as Assistant Minister for Planning and Environment under Senator F.E. Cohen in May 2009, and took over from him as

Minister in July 2011.

He will be remembered for his innovative views, particularly on green issues, and for campaigning strongly against the purchase of the Energy from Waste Plant, when he believed greener solutions could be found.

Philip Rondel – first elected in 1994 (17 years’ service)



Elected to the States in 1994 as Deputy of St. John, and continued in this role until 2005. Having taken a 3 year break from the States, he was re-elected in December 2008 as Deputy of St. John, then as Connétable of the parish in 2011.

During his time in the States, he served on the Public Services, Home Affairs, Harbours and Airport and Education Committees. He was a member of Shadow Scrutiny and served on the Environment Scrutiny Panel from 2008, chairing the Energy from Waste Scrutiny Review.

He often expressed concern about being “cut off at the knees” by the Presiding Officer, and was renowned throughout his time in the Assembly as a campaigner for the provision of mains drainage and water for all households.

Roy Le Hérissier – first elected in 1999 (15 years’ service)



Elected in 1999 as Deputy of St. Saviour District No. 3, he was re-elected 4 times. In 1999, he served on the Health and Social Services and Agriculture and Fisheries Committees, and was also Vice-President and then President of the Legislation Committee from 1999 to 2004. He served on the Privileges and Procedures Committee from 2002 and was President from 2004, successfully leading the Machinery of Government Reform proposals through the States, including the introduction of the new States of Jersey Law and Revised Standing Orders.

He was a member of Scrutiny, serving on the Environment Scrutiny Panel, Corporate Services Scrutiny Panel, and Education and Home Affairs Scrutiny Panel until 2011, when he was appointed Assistant Minister for Education, Sport and Culture. He also served on the Planning Applications Panel from 2011.

Gerard Baudains – first elected in 1998 (13 years’ service)



Elected in 1998 as Deputy of St. Clement, he served until 2008, having worked on Housing and Telecoms, as well as Shadow Scrutiny. He returned to the Assembly in November 2011, and was appointed as member of the Privileges and Procedures Committee, the Planning Applications Panel and the Public Accounts Committee.

He regularly posed oral and written questions to Ministers and was keen on environmental issues. He also believed that ministerial government should be amended to introduce a variation on the old committee-style structure.

Sarah Ferguson – first elected in 2002 (12 years’ service)



Joined the States in November 2002 as Deputy of St. Brelade District No. 1, and was re-elected as a Deputy in 2005 before being elected as a Senator in October 2008. She served as Shadow Public Accounts Committee Chairman and on the Health and Social Services Committee. She was an active member of the Public Accounts Committee and served on the Privileges and Procedures Committee from 2007. She was the President of the Chairmen’s Committee from 2008 to 2011, and Chairman of the Corporate Services Scrutiny Panel from 2008 to 2014.

She often referred in the Assembly to her experiences in her ‘past lives’, having worked as a Chartered Engineer before moving into finance, where she worked as an investments analyst and then as an auditor, before joining Jersey Financial Services Commission as a compliance manager and banking supervisor.

John Le Sueur Gallichan – first elected in 2002 (12 years’ service)



Elected as Connétable of Trinity in December 2002 and re-elected 3 times. He served as a member of the Health and Social Services Committee until 2005. He was a member of the Corporate Services Scrutiny Panel and the Chairman of the Comité des Connétables from 2011. In the States he will be best remembered for his service to the Planning Applications Panel, as a member from 2007, and as Chairman from 2009 to 2011, and for his extensive knowledge of the Island’s roads and landmarks, which earned him the nickname on the Panel of ‘Jersey Sat Nav’. He was a strong proponent of the Parish system and, as Chairman of the Comité, he brought a number of propositions to the Assembly on behalf of the Connétables.

James Reed – first elected in 2002 (12 years’ service)



Elected in November 2002 as the Deputy of St. Ouen, he was re-elected 3 times. He was a member of the Housing Committee from 2002 to 2005, and a member of the Shadow Public Accounts Committee in 2004, before becoming Vice-Chairman of the Public Accounts Committee from 2005 to 2008. He was appointed as Minister for Education, Sport and Culture and served in that role from 2008 to 2011. He was a member of the Corporate Services Scrutiny Panel and the Health, Social Security and Housing Scrutiny Panel from 2011.

Sean Power – first elected in 2005 (9 years’ service)



He was first elected as Deputy of St. Brelade District No. 2 in 2005 and was re-elected in 2008 and 2011. He served on various Scrutiny Panels, including Corporate Services, Environment and Health, Social Security and Housing. He was Assistant Minister for Housing from 2008 to 2010, when he was appointed Minister until February 2011. He was a member of the Planning Applications Panel from 2007 to 2010 and Chairman from 2011 to 2014. He was also a member of the Community Relations Trust and was actively involved in supporting the establishment of a men’s refuge in St. Aubin.

He was a strong supporter of the Assemblée Parlementaire de la Francophonie (A.P.F.) and of increasing Jersey’s links with France.

Ian Le Marquand – first elected in 2008 (6 years’ service)



Elected as Senator in October 2008, he served as Minister for Home Affairs from 2008 until his retirement. He was appointed as Deputy Chief Minister in 2011, and served as a member of the Privileges and Procedures Committee from July 2013. As Minister for Home Affairs, his legal expertise and his experience as a former Magistrate were frequently referred to within the Chamber.

Patrick Ryan – first elected in 2002 (9 years’ service)



First elected in 2002 as the Deputy of St. Helier District No. 1, he was re-elected to the post in 2005. He rejoined the Assembly in 2011 as the Deputy of St. John.

He served as President of the Committee for Postal Administration from 2002 to 2005, and also on the Economic Development Committee. He was a member of the Corporate Services Scrutiny Panel from 2005 to 2008, and when re-elected in 2011 he became the Minister for Education, Sport and Culture.

Francis Le Gresley – first elected in 2010 (4 years’ service)



Elected as Senator following a by-election on 18th June 2010, he was re-elected in 2011. He served as a member of the Planning Applications Panel from March to November 2011, when he was appointed Minister for Social Security. During his time as Minister, he successfully drove forward many reforms to the benefits system and introduced long-term care proposals to ensure that the Island’s ageing population was provided for. He was also one of the main drivers for the establishment of the Committee of Inquiry into Historic Abuse.

John Le Bailly – first elected in 2011 (3 years’ service)



Elected in November 2011 as the Deputy of St. Mary, Mr. Le Bailly served one term as a States member. During his time in the States, he served as a member of the States Employment Board.

James Baker – first elected in 2011 (3 years’ service)



Elected in 2011 as a Deputy for St. Helier District No. 1, Mr. Baker served one term as a States member before retiring in October 2014. During his time in the States, he was Assistant Minister for Economic Development, and also served as a member of the Electoral Commission.

John Young – first elected in 2011 (3 years’ service)



Elected in 2011, Mr. Young served as the Environment Scrutiny Panel Chairman, and also as a member of the Privileges and Procedures Committee. He brought a number of successful amendments to the Island Plan, as well as proposals for a new planning appeals system.

Nicholas Le Cornu – first elected in 2014 (6 months' service)



Elected following a by-election in March 2014 as Deputy of St. Helier No. 1, Mr. Le Cornu took on a backbench role and was a frequent questioner in the Assembly.

1.3 By-election

Deputy S. Pitman and Deputy T.M. Pitman were declared bankrupt by the Royal Court on 3rd January 2014 and were disqualified from office in accordance with Article 8 of the States of Jersey Law 2005.

A by-election was held on 5th March 2014. Deputy N.B. Le Cornu was elected to represent St. Helier District No. 1, and Deputy S.Y. Mézec was elected to represent St. Helier District No. 2. Deputies Le Cornu and Mézec were sworn in as States members on 7th March 2014 and took up their seats in the Assembly for the first time on 18th March 2014.



Deputy S.Y. Mézec of St. Helier District No. 2

Shona Pitman – first elected in 2005 (8 years' service)



Elected in November 2005 as Deputy for St. Helier District No. 2, Mrs. Pitman was re-elected to the position in 2008 and in 2011.

During her time in the States, Mrs. Pitman served on the Social Affairs Scrutiny Panel, the Education and Home Affairs Scrutiny Panel, the Economic Affairs Scrutiny Panel, and as a member of the Public Accounts Committee.

She believed that the reforms to the States Assembly proposed by the Review Panel on the Machinery of Government in Jersey chaired by Sir Cecil Clothier in 2000 should be put to a referendum, and proposed that health foods should be exempted from Goods and Services Tax. She was a supporter of workers' rights, assisting with efforts to ensure that Woolworths' staff received redundancy payments after the store closed in December 2008.

Trevor Mark Pitman – first elected in 2008 (5 years' service)



Elected in November 2008 as a Deputy for St. Helier District No. 1, Mr. Pitman was re-elected in 2011.

During his time in the States, Mr. Pitman was a member of the Education and Home Affairs Scrutiny Panel and the Privileges and Procedures Committee. He introduced the annual 'Reform Day' which marks the anniversary of events in Jersey on 28th September 1769. He also successfully proposed the introduction of open ballots for the appointment of Ministers and Chairmen. He was a supporter of workers' rights, assisting with efforts to ensure that Woolworths' staff received redundancy payments after the store closed in December 2008.

1.4 Newly elected members

Following the elections on Wednesday 15th October 2014, 14 new members joined the States Assembly when it convened for the first time on Monday 3rd November 2014, after members had taken the Oath of Office in the Royal Court.

One of the 14 new members, Deputy Andrew David Lewis of St. Helier, was re-elected after a 6 year absence from the Chamber, having previously served as Deputy of St. John between 2005 and 2008.

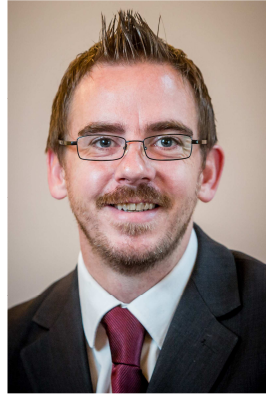
Thirteen members were elected for the first time in the October 2014 elections.

The 'Class of 2014'

 <p>Senator Z.A. Cameron</p>	 <p>Connétable C.H. Taylor of St. John</p>	 <p>Connétable P.B. Le Sueur of Trinity</p>
 <p>Deputy A.D. Lewis of St. Helier No. 3</p>	 <p>Deputy R.J. Renouf of St. Ouen</p>	 <p>Deputy L.M.C. Doublet of St. Saviour No. 2</p>



Deputy R. Labey
of St. Helier No. 1



Deputy S.M. Wickenden
of St. Helier No. 1



Deputy S.M. Brée
of St. Clement



Deputy M.J. Norton
of St. Brelade No. 1



Deputy T.A. McDonald
of St. Saviour No. 3



Deputy D. Johnson
of St. Mary



Deputy G.J. Truscott
of St. Brelade No. 2



Deputy P.D. McLinton
of St. Saviour No. 1

1.5 The make-up of the new Assembly

When comparing the characteristics of the ‘old’ States and the ‘new’ States, the only fair comparison is between the composition of the ‘old’ States when that Assembly was first constituted at the end of 2011 and the new States at the start of the current 3 year term; as the passage of time saw all members age by 3 years and gain 3 additional years’ service.

As shown in the tables below, the average length of elected service and age of the new Assembly that convened for the first time on 3rd November 2014 was very similar to the 2011 Assembly, although the detailed breakdown within the categories varies considerably.

1.5.1 Average length of service as an elected member

The overall average length of elected service of the 51 elected members at 31st December 2014 was 6 years. The longest-serving member of the new Assembly, Connétable L. Norman of St. Clement, had served as an elected member for 31½ years.

1.5.2 Average age of elected members

The average age of elected members of the new Assembly was 52 years. In December 2008 the average age was 53, and in 2011 there was an average age of 54 years. The breakdown in age of the 51 members of the new Assembly is given in the following table –

Age range	Number of members			
	Senators	Connétables	Deputies	TOTAL
20 to 24	0	0	1	1
25 to 29	0	0	1	1
30 to 34	0	0	2	2
35 to 39	0	0	3	3
40 to 44	1	0	0	1
45 to 49	1	0	1	2
50 to 54	3	1	6	10
55 to 59	0	6	8	14
60 to 64	1	2	4	7
65 to 69	2	3	3	8

1.5.3 Number of male and female members

The make-up of the membership of the Assembly during 2014 is set out below –

	‘Old’ States		‘New’ States		
	Female	Male		Female	Male
10 Senators	1	9	8 Senators	1	7
12 Connétables	3	9	12 Connétables	3	9
29 Deputies	7	22	29 Deputies	8	21
Total (51)			Total (49)		

1.6 Tributes to former members

Two former members of the States and a former Lieutenant Governor of the Island passed away during 2014, and the Bailiff or Deputy Bailiff paid tribute to each one at the next Sitting of the Assembly. Extracts from those tributes are reproduced below.

Tribute to the late Mr. Charles Alan Le Maistre, M.B.E.



On 4th March 2014, the Deputy Bailiff paid tribute to the late Mr. Charles Alan Le Maistre, M.B.E., former Connétable of Grouville –

“Members might be already aware that Charles Alan Le Maistre died last week aged 87. He was Connétable of Grouville from August 1976 until his retirement in January 1989. Alan served on a wide variety of committees during his 12 and a half years in the States; Public Health, Tourism, Agriculture and Fisheries, Education, Establishment, Island Development and the Resources Recovery Board. On the so-called minor committees too; Industrial Relations, Elizabeth House, Telecommunications, Deliberation Anniversary Committee and the special Committee on Defence and International Representation. His activity in committee work shows that he was very popular among Members and that he was recognised as a man who did not talk unless he had something to say but when he did he spoke with clarity and good sense. He was Chairman of the Comité des Connétables, over which he presided with his usual robustness. The former Connétable of St. Lawrence, Mrs. Iris Le Feuvre, recalled that when she was elected and she went along to her first meeting of that committee one of the Connétables asked if the Chairman would introduce her to the Comité: “No” said Alan: “Everyone knows who she is” and I have no doubt he was right. **[Laughter]** Alan was a farmer and a passionate Grouvillé. He served in the Honorary Police before he became a Connétable and after his retirement he continued to work for the good of the Parish community. He was the church warden for many years, indeed stepping into the breach again at the last moment only a few years ago when there was an unexpected vacancy. He and his wife Matt have opened their home at Les Prés Manor for the Grouville fete every year of my adult memory. In 1994 he was awarded an M.B.E. (Member of the Most Excellent Order of the British Empire) in Her Majesty the Queen’s Birthday Honours list as a recognition of his selfless service to his Parish over some 40 years. Sometimes one hears or reads of a tribute being given that the deceased was a man of the old school, to the extent that means a person had the old-fashioned virtues of loyalty, of hard work, of honesty and commitment, Alan was of the old school. If it means he was stubborn and difficult to shift once he had made up his mind he was of the old school there too, as I know when he berated me last year in church for not wearing a tie. But, most of all, he was a family man. He and Matt had 4 sons, including the present Connétable of Grouville, and a daughter, many grandchildren and great-grandchildren, to whom Members will want to extend their sympathy. May he rest in peace.”

Tribute to the late Mr. Robin Hacquoil



On 3rd November 2014, the Bailiff paid tribute to the late Mr. Robin Hacquoil, former Deputy of St. Peter –

“Members will be aware that a former Member of the Assembly, Mr. Robin Hacquoil, died on Saturday, 25th October at the age of 82. Mr. Hacquoil was born in Jersey and educated at St. Peter’s Parish School and then Victoria College, before going on to Oxford University. He was one of those Jersey men who spent most of his working life outside the Island: he worked at the British Consulate in Strasbourg for a couple of years, but then he moved to Canada, where he spent some 30 years working for the Treasury Board of the National Research Council. One of the strengths of our system is that people who return to the Island after a career elsewhere can stand for the States and can offer their wider experience to the Assembly, and that is what Mr. Hacquoil did. He was elected as Deputy of St. Peter in December 1996 and was re-elected for a further term before retiring in 2002. Those, of course, were the days of committee government, and so he served on the Planning and Environment Committee and the Agricultural and Fisheries Committee before becoming Vice-President of the Industries Committee in December 1999 following his re-election. Subsequently, he became President of the Public Services Committee in 2002 and, during his time, the committee oversaw the Waste Strategy Review, including the drafting of the Waste Management (Jersey) Law, and proposals to construct the new energy from waste plant. The committee was also involved at that time in the development of a residents’ parking scheme in St. Helier and the introduction of blue badges for disabled drivers. In the Assembly, he always spoke briefly and to the point and, as I have said, was perhaps able to bring a broad perspective to some of the issues confronting the States by reason of his experience of public service overseas. In committee, he was hardworking and always expressed his views clearly and forcefully, and I know that he was a passionate supporter of his Parish. He was extremely proud of his roots as a Jerseyman and he gave generously of his time to serve his Island following his return. On behalf of the States I express our condolences to his wife, Marlene, their 2 children and their 3 grandchildren.”

Tribute to the late Air Marshal Sir John Sutton



On 25th November 2014, the Bailiff paid tribute to the late Air Marshal Sir John Sutton, who had been Lieutenant Governor of the Island from 1990 to 1995 –

“Members will know that Air Marshall Sir John Sutton, who was Lieutenant Governor of the Island from 1990 to 1995, passed away last Friday at the age of 82. Sir John was of an age when he had to do National Service and he did this at the age of 20 and having done so he chose to enlist in the Royal Air Force. As he put it, and I quote: “Flying jet fighters and being paid for it was very obviously a wonderful experience for a young man and so I decided to stay on in the R.A.F. (Royal Air Force.” He eventually served for some 39 years, mostly flying jet fighters such as Meteors and Phantoms but also having a spell on Canberras. He had a distinguished career gaining promotion to the very highest positions. His final posting was as Air Officer Commanding-in-Chief at R.A.F. Support Command from which post he retired in 1989 before becoming Lieutenant Governor in 1990. As Lieutenant Governor he was soon faced with a difficult and challenging time when Mr. Vernon Tomes was dismissed as Deputy Bailiff for failing to produce judgments in a timely manner. Although this raised strong passions on both sides of the argument at the time it did not affect the respect and affection in which Sir John was held. He was a very approachable and unstuffy person and he and Lady Sutton took a great interest in Island life. They carried out their roles with great charm and an ease of manner. After his retirement as Lieutenant Governor he continued to take an interest in Island life and, indeed, he made a submission to the Carswell committee a few years ago. His life was however touched by tragedy in 2013 when his son, Mark, hit a mountain ridge after jumping in a wing suit from a helicopter and was killed. Sir John was proud of his son’s achievements as a stuntman and was comforted by the fact that Mark had died doing something that he loved. Sir John was in the Island only a few weeks ago to attend a dinner to mark the retirement of Colonel Woodrow as Chief of Staff at Government House; Sir John, having been responsible for Colonel Woodrow’s appointment in the first place. Something he felt he had got absolutely right. His death therefore has come as a tremendous shock and so at this time our thoughts are with his wife, Lady Sutton, and their 3 surviving children as well as other members of the family.”

1.7 Equipment upgrading work in the States Chamber



During the summer of 2014 the sound system in the States Chamber was replaced. This included replacing the microphones at each member's desk, replacing the apparatus rack and all audio connectors, panels and cables. New data cabling under the floor was installed, and this entailed the removal of the carpets and floorboards in the Chamber while the work was undertaken. The opportunity was also taken to upgrade the heating/cooling system while the floorboards were up. Whilst this work was going on, the States Chamber resembled a building site, with dozens of people clambering in and over gaps in the floor, and miles of cabling being pulled through the cavity under the floorboards. It took most of July and August to install the new sound system, as painstaking work had to be done on States members' desks to incorporate the cabling and new brass plates with the voting buttons. At the first Sitting after the summer recess the system was up and running, with only a few teething problems.



2. MEETINGS OF THE STATES



2.1 Introduction

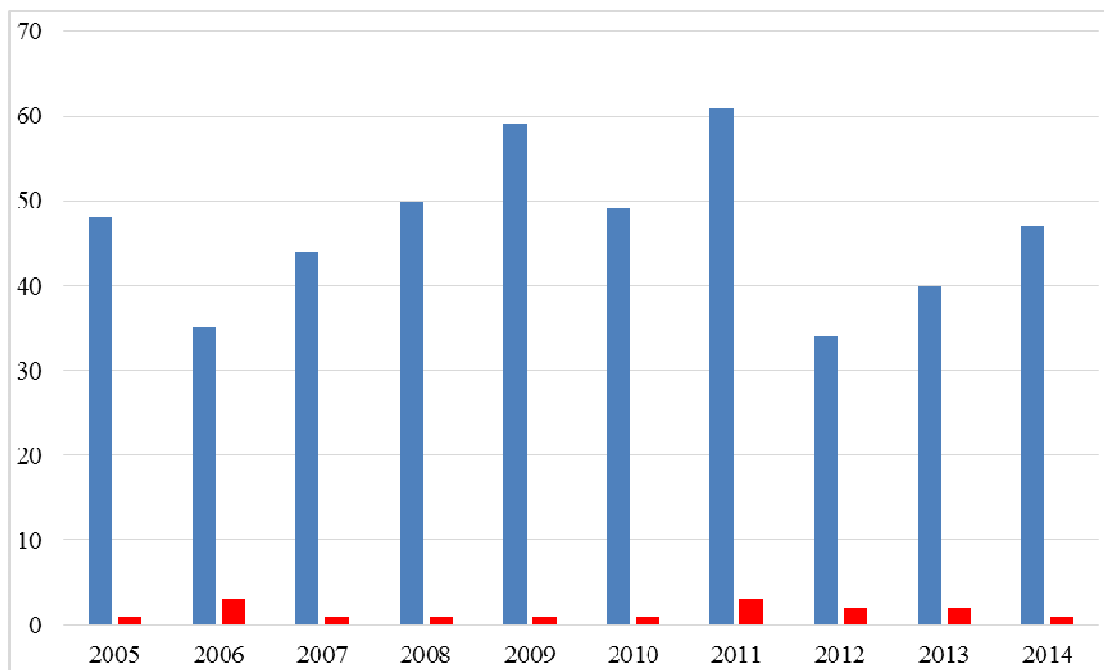
2014 was an election year and the ‘old’ Assembly had a busy schedule of meetings in the months leading up to the elections on 15th October 2014. The new Assembly convened for the first time on 3rd November 2014 and then met on a number of occasions to make the necessary appointments of Chief Minister, Ministers, Chairmen and members of Committees and Panels, as well as holding 2 meetings for ordinary business before the Christmas recess. The combination of these busy periods for both the ‘old’ and the ‘new’ States meant that the Assembly held 48 meetings in 2014 (41 for the ‘old’ States and 7 for the ‘new’ States), although this was a considerable reduction on the number of meetings in the last election year, 2011, when the Assembly met on 64 days.

2.2 Number of meetings

In common with the normal pattern over a 3 year period, 2014, being an election year, was the busiest of the 3 years in the life of the last States. The number of meetings over the last 3 years was as follows –

	TOTAL	Ordinary business	Ceremonial, etc.
2012	36	34	2
2013	42	40	2
2014	48	47	1
TOTAL	126	121	5

The number of meetings was nevertheless lower than in the last 3 year period, 2008 to 2011, when the Assembly met on a total of 161 days (158 days for ordinary business and 3 days for ceremonial occasions). The 2014 total was almost exactly in line with the 10 year average total, which is 48.3 days. The number of meetings over the last 10 years is illustrated on the chart below.

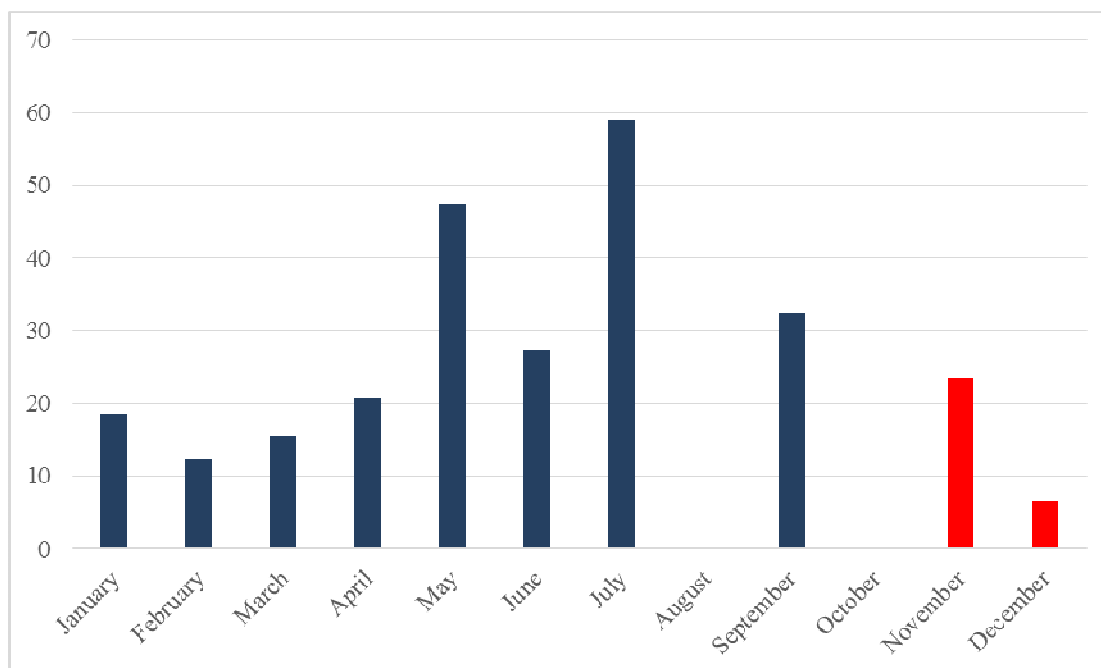


(Meetings for normal business in blue, ceremonial meetings in red)

2.3 Length of meetings

The Assembly sat for a total of 264 hours and 11 minutes in 2014. The ceremonial meeting on Liberation Day lasted for 16 minutes, meaning that the Assembly spent 263 hours and 55 minutes on ‘ordinary’ business. This time was divided between 233 hours and 14 minutes for the ‘old’ States and 30 hours and 13 minutes for the ‘new’ Assembly.

With a busy schedule leading up to the summer recess, and no meetings at all between 24th September and 3rd November 2014 because of the elections, the allocation of time throughout the 12 months of the year was quite irregular, as shown in the following graph –



(Meetings of the 'old' States in blue, 'new' States in red)

2.4 Allocation of time

The total of 263 hours and 55 minutes spent in the 'old' and the 'new' States on 'ordinary' business during the 47 meetings was broken down as follows –

	'Old' States	'New' States	TOTAL
Roll call/Communications from the Presiding Officer	5h 20m	1h 29m	6h 49m
Notification of presentations and propositions lodged	34m	4m	38m
Appointment of Ministers, Chairman, etc.	1h 6m	18h 52m	19h 58m
Notification of written answers tabled	39m	4m	43m
Oral questions with notice (including Urgent questions)	26h 11m	2h 49m	29h 0m
Oral questions without notice	7h 12m	59m	8h 11m
Statements	3h 26m	–	3h 26m
Public Business	185h 4m	5h 26m	190h 30m

	'Old' States	'New' States	TOTAL
Arrangements of Public Business for future meetings	4h 26m	30m	4h 56m
TOTALS	233h 42m	30h 13m	255h 55m

2.5 Oral Questions with notice

Oral questions with notice can be answered at any scheduled meeting of the Assembly, but not during continuation days unless they are approved by the Bailiff as urgent questions. There were 8 urgent question asked during 2014.

A total of 224 oral questions with notice and 8 urgent question were answered during the year, with 7 other questions that had been listed on the Order Paper not being answered because the 2 hour period allocated had expired. The total time spent answering the 232 questions with notice and urgent questions was 29 hours exactly, meaning that an average of 7.3 minutes was spent on each one.

The breakdown of Ministers/Committees and others with official responsibility answering the oral questions with notice (including the 8 urgent questions) was as follows –

	2014	<i>2013</i>
Treasury and Resources	51	<i>41</i>
Chief Minister	32	<i>58</i>
Health and Social Services	28	<i>25</i>
Economic Development	21	<i>23</i>
Social Security	19	<i>19</i>
Home Affairs	17	<i>23</i>
Planning and Environment	13	<i>24</i>
Transport and Technical Services	12	<i>31</i>
Housing	11	<i>12</i>
H.M. Attorney General	7	<i>17</i>
Education, Sport and Culture	6	<i>14</i>
Privileges and Procedures Committee	6	<i>14</i>
Comité des Connétables	3	<i>3</i>
Education and Home Affairs Scrutiny Panel	3	<i>0</i>
External Relations	2	<i>1</i>
Commonwealth Parliamentary Association	1	<i>0</i>
Public Accounts Committee	0	<i>1</i>
TOTAL	232	<i>306</i>

2.6 Oral Questions without notice

Following the period of oral questions with notice at every scheduled States meeting there is a period of 30 minutes set aside for oral questions without notice to Ministers. Two Ministers answer for up to 15 minutes each on a rota basis, with the Chief Minister answering at every other States meeting. A total of 8 hours and 11 minutes was spent on oral questions without notice during the year.

Ministers answered as follows –

	2014 Time	2014 No. of occasions	<i>2013</i>
Chief Minister	2h 5m	8	9
Deputy Chief Minister for Chief Minister	–	–	1
Health and Social Services	50m	3	3
Treasury and Resources	49m	3	3
Education, Sport and Culture	48m	3	3
External Relations	44m	3	-
Transport and Technical Services	33m	2	4
Economic Development	31m	2	3
Home Affairs	30m	2	4
Planning and Environment	30m	2	3
Housing	27m	2	3
Social Security	24m	2	4
Total	8h 11m	32	40

2.7 Written questions

As there were fewer meetings than in 2013 at which written answers were tabled (because of the elections), there were fewer written questions in 2014. 284 written answers were tabled at 16 meetings, compared with 389 at 20 meetings in 2013, an average in 2014 of 17.8 questions per meeting compared to the 2013 average of 19.5. The largest number tabled at one Sitting was 32 on 9th September 2014, with 10 answered by the Minister for Treasury and Resources alone on that day.

The breakdown of Ministers, Panels, Committees and others answering the written questions was as follows –

	2014	<i>2013</i>
Chief Minister	56	<i>66</i>
Transport and Technical Services	24	<i>43</i>
Treasury and Resources	60	<i>42</i>
Health and Social Services	22	<i>37</i>
Housing	7	<i>33</i>
Planning and Environment	20	<i>31</i>
Home Affairs	16	<i>31</i>
Social Security	25	<i>30</i>

	2014	<i>2013</i>
Economic Development	16	<i>24</i>
H.M. Attorney General	14	<i>22</i>
Education, Sport and Culture	10	<i>8</i>
Privileges and Procedures Committee	7	<i>7</i>
Comité des Connétables	5	<i>6</i>
Environment Scrutiny Panel	0	<i>4</i>
External Relations	0	<i>2</i>
Electoral Commission	0	<i>1</i>
Health, Social Security and Housing Scrutiny Panel	0	<i>1</i>
Chairmen's Committee	0	<i>1</i>
Education and Home Affairs Scrutiny Panel	2	<i>0</i>
TOTAL	284	<i>389</i>

2.8 Statements

There were only 15 statements made in the Assembly during 2014, and these statements and the period of questioning that followed lasted a total of 3 hours and 26 minutes (which includes the 8 minutes for the Liberation Day statement) meaning that each statement took an average of some 13.7 minutes.

13 of the statements were made by Ministers, Scrutiny Chairmen and other office-holders on matters of official responsibility and 2 were personal statements.

The breakdown of those making statements was as follows –

	2014	<i>2013</i>
Economic Development	4	<i>0</i>
Treasury and Resources	3	<i>1</i>
Personal Statements	2	<i>2</i>
Chief Minister	1	<i>5</i>
Comité des Connétables	1	<i>2</i>
Corporate Services Scrutiny Panel	1	<i>1</i>
Social Security	1	<i>1</i>
Education and Home Affairs Scrutiny Panel	1	<i>0</i>
Public Accounts Committee	1	<i>0</i>
Health and Social Services	0	<i>1</i>
TOTALS	15	<i>13</i>

2.9 Public Business

During the year the Assembly spent a total of 190 hours and 30 minutes on Public Business, 185 hours and 4 minutes in the 'old' States and 5 hours and 26 minutes in the 'new' States. This was an increase of some 38 hours over the 2013 total, and the time spent on Public Business represented 72.1% of the total sitting hours during the year.

The total number of propositions debated during the year was 183, compared to 155 in 2013. The breakdown of the number of each type of proposition debated during the year was as follows –

	2014	<i>2013</i>
Regulations	53	<i>42</i>
Laws	43	<i>21</i>
Private members' policy matters	27	<i>28</i>
Ministers' policy matters	20	<i>24</i>
Appointments	15	<i>21</i>
Legislative Acts (including Appointed Day Acts)	15	<i>10</i>
Standing Orders	5	<i>2</i>
Petitions	3	<i>1</i>
Budget	1	<i>1</i>
No confidence/dismissal/censure	1	<i>1</i>
PPC/Comité des Connétables policy matters	0	<i>3</i>
'In Committee' debate	0	<i>1</i>
TOTAL	183	<i>155</i>

The total time spent on the various categories of proposition, the percentage of the total time, and the average time spent per proposition in each category is shown in the following table –

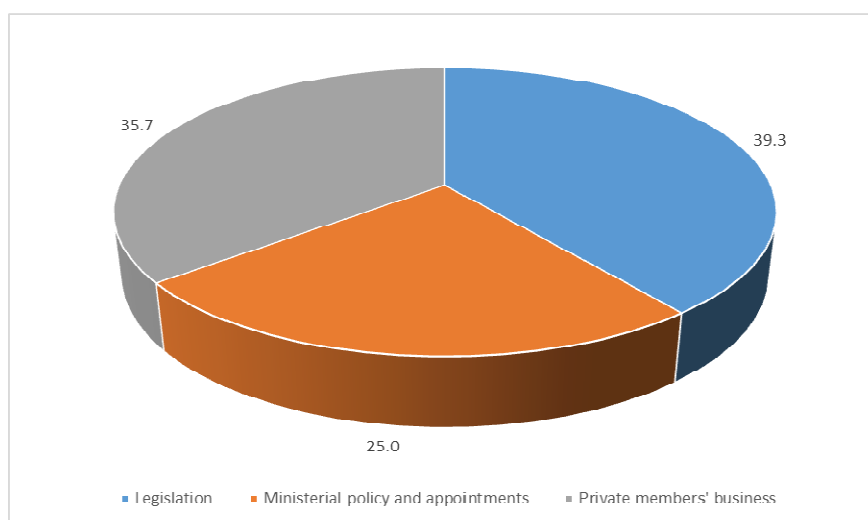
	Total time	% of total time	Average time per projet (Minutes)
Private members' policy matters	60h 11m	31.6%	133.7
Laws	46h 44m	24.5%	65.2
Ministers' policy matters	33h 49m	17.8%	101.5
Regulations	19h 48m	10.4%	22.4
Budget	10h 54m	5.7%	654.0
Legislative Acts (including Appointed Day Acts)	6h 16m	3.3%	25.1
No confidence/dismissal/censure	5h 7m	2.7%	307.0
Appointments	2h 50m	1.5%	11.3
Petitions	2h 42m	1.4%	54.0
Standing Orders	2h 9m	1.1%	25.8
TOTAL	190h 30m		

As mentioned in previous Annual Reports, it is again of note that debates on propositions brought by private members took up a significant percentage of the overall time, just under one third of the total.

If the time spent in debates is divided into 3 broad categories, namely –

- (i) legislation (Laws, Regulations, Acts and Standing Orders);
- (ii) ministerial policy and appointments; and
- (iii) private members’ business,

the percentage of time spent on each can be illustrated as follows –



The number of propositions lodged ‘au Greffe’ during any year will always differ from the number of propositions debated, as some propositions that are debated during the year have been lodged in the last few months of the previous year and, similarly, some propositions lodged during a year will not be debated until the following year. In addition, there are a quite significant number of propositions lodged that are never debated as they are withdrawn before coming to the Assembly. The number of propositions lodged during the year is nevertheless a useful indication of the level of activity and can be compared from year to year.

During 2014, 181 new propositions were lodged, 10 more than the 2013 total of 171. The breakdown into the different types of propositions lodged was as follows –

	2014	2013
Regulations	55	40
Laws	41	27
Private members’ policy matters	28	40
Appointments	18	19
Ministers’ policy matters	17	26
Legislative Acts (including Appointed Day Acts)	12	9
Standing Orders	4	3
Petition	3	
No confidence/dismissal/censure	2	2
Budget	1	1
TOTALS	181	171

The following table shows those responsible for lodging the 181 propositions –

	2014	<i>2013</i>
Chief Minister	41	<i>41</i>
Private members	33	<i>43</i>
Minister for Social Security	24	<i>15</i>
Minister for Economic Development	12	<i>12</i>
Minister for Home Affairs	12	<i>6</i>
Minister for External Relations	11	<i>10</i>
Privileges and Procedures	8	<i>10</i>
Minister for Treasury and Resources	7	<i>9</i>
Minister for Health and Social Services	6	<i>6</i>
Comité des Connétables	6	<i>2</i>
Minister for Planning and Environment	5	<i>2</i>
Council of Ministers	5	<i>1</i>
Minister for Housing	3	<i>5</i>
States Employment Board	3	<i>3</i>
Minister for Transport and Technical Services	3	<i>2</i>
Minister for Education, Sport and Culture	1	<i>4</i>
Chairmen's Committee	1	<i>0</i>
TOTALS	181	<i>171</i>

Any proposition lodged can be subject to amendment and, in turn, amendments may be subject to amendment to amendments. The total number of amendments and amendments to amendments lodged during 2014 was as follows –

	2014	<i>2013</i>
Amendments	69	<i>49</i>
Amendments to amendments	15	<i>7</i>
TOTALS	84	<i>56</i>

2.10 Significant debates during 2014

As stated in previous Annual Reports, it is clearly a subjective judgement for anyone to attempt to identify the most important or significant items debated by the Assembly during the year, as the relative importance of matters will depend largely on every person's personal and political opinions, but some of the items discussed by the Assembly that may be considered as the most significant were as follows.

Composition and election of the States

The States held a number of debates early in 2014 concerning possible changes to the composition of the Assembly, but the various reform options were all rejected, and the 2014 elections went ahead on the basis of the reforms agreed in 2011 which saw a reduction in the total number of elected members from 51 to 49 by the loss of 2 senatorial positions. The States did nevertheless agree to hold a referendum on the general election day on the question: “Should the Constables remain as members of the States as an automatic right?” In the referendum, 15,069 votes (62.4%) were cast in favour and 9,061 votes (37.6%) were cast against.

Social Housing – transfer to Andium Homes Ltd.

During 2014 the States took the final steps to transfer the management of the housing stock of the Housing Department to a new company wholly owned by the States, known as Andium Homes Ltd. This transfer involved a number of debates relating to the establishment of the company, amendments to the Medium Term Financial Plan and the transfer of the assets.

Financial Services Ombudsman Law

After many years of discussion, the States adopted new legislation which, when brought into force, will establish a financial services ombudsman scheme in Jersey.

Policing powers of the Connétables

The States approved a number of amendments to legislation which removed the policing powers of the 12 parish Connétables, although the Connétable of each parish will retain an oversight role in relation to the honorary police in that parish.

Aircraft Registry

The States adopted an Aircraft Registration Law which will enable Jersey to establish its own aircraft registry and enable aircraft to be registered with a Jersey registration mark.

Charities Law

After a very extensive public consultation process with stakeholders, including the Jersey charitable sector, the States adopted a new Charities Law which will, for the first time, enable the registration of charities in Jersey and create a new post of Charities Commissioner.

Planning appeals

The States approved amendments to the Planning and Building Law which will establish a new appeals mechanism for planning appeals outside the Royal Court system. In addition, the amendments removed the powers of the Minister for Planning and Environment to take initial planning decision, with this power passing to the renamed Planning Applications Committee and delegated to officers.

Energy Plan for Jersey – Pathway 2050

The States approved a new energy policy put forward by the Minister for Planning and Environment which set out policies relating to demand management, energy security and resilience, fuel poverty and affordability, as well as establishing a new cross-departmental Energy Partnership.

Discrimination Law

After adopting the Discrimination (Jersey) Law in 2013, the States brought the Law into force in 2014 with the first protected characteristic to be covered by the Law being race. It is intended in future years to add further protected characteristics such as gender, disability and age.

Tasers

Following a scrutiny review, the States approved a proposition brought to the States by the Minister for Home Affairs asking the Assembly to agree that the States of Jersey Police should be permitted to use Tasers, subject to strict conditions as set out in the policy.

Interim Population Policy

After rejecting a number of amendments, the States approved an interim population policy for the period 2014–2015 to guide the decisions made by the Population Office. Under the policy, a maximum migration of +150 households per year is allowed, corresponding to +325 people.

Waste Water Strategy

The States approved a new waste water strategy which set out the standards to be adopted for water quality in St. Aubin's Bay, and approved the replacement of the current sewage treatment plant with a new plant.

Amendments to the Island Plan

After a long and controversial debate with several amendments being debated, the States approved amendments to the Island Plan 2011 and agreed to rezone some sites for new housing, as well as amending a variety of other planning policies.

International Agreements

The States again ratified a number of international Agreements negotiated by the Government of Jersey, such as Tax Information Exchange Agreements and Double Taxation Agreements. Agreements ratified included those with Croatia, Slovenia, Hungary, Belgium, the United States of America and the United Kingdom.

Regulation of Care Law

The States adopted a new Regulation of Care Law which will replace the existing legislative framework for the regulation of health and social care in Jersey with a single enabling Law, supported by specific Regulations and standards of care.

Budget 2014

Because of the elections, the Budget 2014 was debated much earlier than normal and was agreed at the last Sitting of the 'old' States in September 2014. In addition to the normal Budget decisions on capital spending and taxation measures, the Budget covered several other matters, including the approval of a new policy relating to the use of the Strategic Reserve Fund, and a funding mechanism for the liquid waste strategy.

Freedom of Information

The States took the final steps in 2014 to bring into force the new Freedom of Information Law on 1st January 2015.

Private members' propositions

As mentioned above, the Assembly spend a considerable percentage of its time debating propositions brought forward by private members in their own right, and once again a number of these propositions were successful, showing that it is possible under the Assembly's procedures for private members to influence policy. Some of the propositions that were adopted were –

- Sale of Piquet House – the sale of this publicly-owned property in the Royal Square, St. Helier was blocked;
- Women’s Refuge – a proposed budget reduction in the grant to the refuge was cancelled;
- Mill’s Contact Centre – it was agreed that steps should be taken to ensure that this contact centre could remain operational;
- Freedom for Life Ministries – funding from the Criminal Offences Confiscation Fund was approved to enable adaptation works to be undertaken;
- Kerbside recycling – the Minister for Transport and Technical Services agreed to undertake a feasibility study on Island-wide kerbside recycling;
- Snow Hill car park – members agreed that the designated parking for members and other officeholders should be removed and replaced with public parking;
- Freedom of Information – the States agreed that the new Freedom of Information Law should be extended to cover companies wholly-owned or controlled by the States;
- Plémont Holiday Village site – the States agreed to give a grant to the National Trust for Jersey to enable the Trust to purchase the site of this former holiday camp and return the site to nature;
- Same-sex civil marriages – in a proposition that was amended from its original form, the Assembly agreed that the Chief Minister should consult on whether same-sex civil marriages should be introduced in Jersey. After this consultation, the Chief Minister confirmed that he would in due course be bringing forward the necessary legislation to enable same-sex marriages to take place.

3. PRIVILEGES AND PROCEDURES COMMITTEE



3.1 Membership

The membership of the Privileges and Procedures Committee (PPC) until 15th October 2014 was as follows –

Deputy J.M. Maçon of St. Saviour (*Chairman*)
Senator S.C. Ferguson
Senator B.I. Le Marquand
Connétable L. Norman of St. Clement
Deputy J.A. Martin of St. Helier
Deputy M. Tadier of St. Brelade
Deputy J.H. Young of St. Brelade.

On 7th November 2014, the States appointed Connétable L. Norman of St. Clement as Chairman, and on 13th November, the following Members were appointed to serve on the Committee –

Senator P.F.C. Ozouf
Connétable D.W. Mezbourian of St. Lawrence
Connétable J.E. Le Maistre of Grouville
Connétable C.H. Taylor of St. John
Deputy J.A. Martin of St. Helier
Deputy S.Y. Mézec of St. Helier.

The Committee, on 20th November 2014, appointed Connétable D.W. Mezbourian of St. Lawrence as Vice-Chairman.

3.2 Meetings

The Committee held 17 formal meetings during the year and recorded another 10 meetings as telephone/electronic-mail meetings. Meetings were normally held on a monthly basis in the meeting rooms in the States Building.

3.3 Significant items dealt with by the Committee

The Committee dealt with a number of different matters during the year. Some of the most significant of these were as follows –

- **Reform of the States Assembly.** After an extensive period of drafting and focus group testing, the Draft Referendum (Composition of the States Assembly) (Jersey) Act 201- was lodged “au Greffe” and debated on 15th July 2014. The Act sought to ascertain whether the recommendations of the Report of the Review Panel on the Machinery of Government in Jersey (the “Clothier Report”) that the States Assembly should be comprised of a single category of members elected on a parish basis, should be implemented. As it was, the Assembly voted in favour of an amendment to the proposed referendum question. The question put to the electorate on 15th October 2014 was “*Should the Constables remain as members of the States as an automatic right?*” The result was confirmed as –

YES – 15,060 votes (62.44%)

NO – 9,061 votes (37.56%)

PPC have accepted that the referendum has delivered a clear steer as to the position of the Connétables within the Assembly. On 16th December 2014, PPC established a Sub-Committee chaired by Connétable L. Norman of St. Clement, charged with the responsibility of investigating the possibility of further modifying the composition and election of the States Assembly.

- **Referendum (Jersey) Law 2002.** In view of the decision of the States on 5th November 2013 to hold a referendum on the future composition of the States, PPC brought forward a short, but important amending Law to facilitate the holding of a referendum on the same day as the general election. The amendment introduced an enabling power which provided that those entitled to vote in the public elections were also entitled to vote in the referendum. This allowed one single register to be used by parishes, candidates, the Judicial Greffe and the Returning Officers, greatly simplifying the election process. The Draft Referendum (Amendment) (Jersey) Law 201- (P.26/2014) was adopted by the States Assembly on 1st May 2014.
- **Referenda: Review of Procedures.** On 22nd January 2014, the States adopted a proposition lodged by Deputy R.G. Le Hérisser of St. Saviour (P.153/2013) which requested PPC to review the current provisions of the Referendum (Jersey) Law 2002. PPC accordingly published R.80/2014, which addressed the various considerations in relation to the holding of referenda. Specifically, the report explored the questions of whether a referendum should be ‘binding’, whether there should be a minimum turnout threshold, how best to frame referendum questions, and how campaigns should be funded.

- **Public Elections (Jersey) Law 2002.** A Sub-Committee, under the chairmanship of Deputy J.A. Martin of St. Helier, reviewed the operation of the Public Elections (Jersey) Law 2002 and made a number of recommendations to PPC. In light of the recommendations, the Committee proposed a series of amendments to the legislation and administration of public elections. Having debated and agreed to the recommendations in principle on 6th November 2013, the Draft Public Elections (Amendment No. 5) (Jersey) Law 201- (P.46/2014) was adopted by the States Assembly in third reading on 21st May 2014. The amendments aimed to make voter registration and voting easier, by introducing pre-poll voting on weekends in out-of-town locations; by issuing, as standard, a notice to all households prior to the election displaying registered voters; and by inserting an enabling power so that the States have the ability to allow online registration in future. Following the general election of October 2014, PPC have begun a fresh review of the Public Elections (Jersey) Law 2002 with a view to making further enhancements to the Law.
- **Public Elections (Expenditure and Donations) (Jersey) Law 2014.** PPC introduced a new Law to replace on a permanent basis the Public Elections (Expenditure and Donations) (Jersey) Law 2011 which, in turn, had replaced similar Triennial Regulations that were in place for the 2008 elections. The Law covered 5 main areas, namely the imposition of a limit on expenditure, the requirement for a declaration of the amounts spent, and the source of the funding, rules on the receipt of gifts and donations, the regulation of third party expenditure during election campaigns, and the consequences of failing to comply with the Law. P.36/2014 was adopted by the States on 21st May 2014.
- **Standing Orders Sub-Committee.** The Sub-Committee, under the chairmanship of Senator S.C. Ferguson, reviewed Standing Orders and made a number of recommendations to PPC, the majority of which it agreed to take forward for law drafting. The Draft Amendment (No. 23) of the Standing Orders of the States of Jersey (P.49/2014) was debated on 22nd May 2014, wherein a number of its proposed modifications were supported by the States Assembly. Notable achievements included: the insertion of Standing Order 19A, which prevents propositions being lodged during the 21 days leading up to an election; introducing measures to require that proposers indicate how they have calculated the estimate of financial and manpower implications arising from propositions; and extending the time allowed for questions after a statement on a matter of official responsibility. On 16th December 2014, PPC established a new Sub-Committee to review certain States procedures including, but not limited to, the appointment of Ministers, the arrangement of public business and the requirements for answering questions. The Committee appointed Senator P.F.C. Ozouf and Deputy J.A. Martin of St. Helier as members.

- **Web-streaming of meetings of the States.** During his speech in the Assembly and prior to his appointment, the Chairman of PPC indicated that the filming of proceedings of the States should be introduced. On 20th November 2014, PPC agreed in principle that it would be beneficial to web-stream meetings of the States. Accordingly, an investigation has been launched by PPC into the cost and implications of broadcasting Sittings of the States Assembly. Discussions have commenced with States technicians, and a demonstration has been arranged with a web-streaming provider. It is anticipated that a proposition requesting the introduction of web-streaming/filming will be lodged “au Greffe” during 2015.

4. SCRUTINY PANELS AND PUBLIC ACCOUNTS COMMITTEE



4.1 Chairmen's Committee President's Foreword (Pre-elections 2014)

Although this is an Annual Report of the work of Scrutiny and the Public Accounts Committee for 2014, it is the last year of the 3 year term of office. This has given me cause to reflect on our work, performance and achievements since November 2011. We have all been working diligently throughout, reviewing important matters and holding Ministers to account for their proposed and previous actions. The PAC too has been holding Accounting Officers to account for their expenditure of public finances. Many Scrutiny reviews have looked at policies being developed by Ministers and have, therefore, had a direct influence on shaping policy. Recommendations made have, in the main, been accepted and acted upon by Ministers.



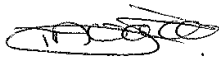
The States Assembly has shown that it values the input of Scrutiny Panels on forthcoming propositions, indeed its input has been sought by referring a number back to Scrutiny. This is reassuring, as Scrutiny is now recognised as raising the level of debate within the States Assembly. Every Minister has been held to account during this term of office; we have produced 46 full Scrutiny Reports. Given that a review can take up to 5 or 6 months, this is pleasing. Also, Panels have presented a number of comments on, and lodged amendments to propositions, many of which have been successful.

The agreed standardised working practices have been maintained, with all hearings being held in public, the podcasts of those hearings being uploaded swiftly to the Scrutiny website, and transcripts being made available shortly afterwards. We introduced the use of Twitter as another avenue for communicating with the Public about public Scrutiny events such as hearings. We also reinvigorated the Citizenship Programme with Year 10 students at Le Rocquier School.

My intention was always that Scrutiny and the Public Accounts Committee should be robust in undertaking their work and in ensuring that Ministers and Accounting Officers are correctly held to account. I am delighted that this has been the case whilst maintaining a reasonable, professional approach.

In September 2014, amendments were made to further enhance the flexibility for Scrutiny Panels, and there is now the possibility of the Chairmen's Committee establishing Review Panels comprising any non-Executive States Members. These would be formed to consider specific topics within a certain time-frame. Also, Scrutiny of Housing has been transferred from the former Health, Social Security and Housing Panel (now the Health and Social Services Panel) to the Environment, Housing and Technical Services Panel (formerly the Environment Panel).

I would like to thank all Scrutiny and PAC Members, other Members who have worked on Scrutiny on Sub-Panels and/or been co-opted to Panels, and the other Chairmen for the support they have given me. Also, I would like to thank the Scrutiny Manager and her Officers for their dedication and hard work.



Deputy T.A. Vallois of St. Saviour
President, Chairmen's Committee (*until 15th October 2014*)

4.2 About Scrutiny and the Public Accounts Committee

The Chairmen's Committee comprises the Chairmen of the 5 Scrutiny Panels and the Chairman of the Public Accounts Committee. The membership of the Committee had one membership change on 22nd January 2014, when Deputy J.M. Maçon of St. Saviour, Chairman of the Education and Home Affairs Scrutiny Panel, resigned after having been elected to the role of Chairman of the Privileges and Procedures Committee. On 23rd January 2014, the Connétable of St. Brelade, S.W. Pallett, was appointed to the role of Chairman of the Education and Home Affairs Scrutiny Panel. Membership of the Committee was as follows –

4.2.1 Membership

(a) Chairmen's Committee Membership

President:

Deputy T.A. Vallois of St. Saviour Chairman, Public Accounts Committee

Vice-President:

Deputy S.G. Luce of St. Martin Chairman, Economic Affairs Scrutiny Panel

Members:

Senator S.C. Ferguson Chairman, Corporate Services Scrutiny Panel

Deputy J.M. Maçon of St. Saviour Chairman, Education and Home Affairs Scrutiny Panel
(until 22nd January 2014)

Connétable S.W. Pallett of St. Brelade Chairman, Education and Home Affairs Scrutiny Panel
(from 23rd January 2014)

Deputy J.H. Young of St. Brelade Chairman, Environment Scrutiny Panel

Deputy K.L. Moore of St. Peter Chairman, Health, Social Security and Housing Scrutiny Panel.

Note: Deputy K.L. Moore of St. Peter withdrew from participation in Panel work due to ill-health. She was represented by the Vice-Chairman, Deputy J.A. Hilton of St. Helier, at Chairmen's Committee meetings.

(b) Scrutiny Panel and PAC Membership

Corporate Services Scrutiny Panel	Senator S.C. Ferguson Deputy J.G. Reed of St. Ouen Deputy R.J. Rondel of St. Helier Connétable D.W. Mezbourian of St. Lawrence
Economic Affairs Scrutiny Panel	Deputy S.G. Luce of St. Martin Connétable S.W. Pallett of St. Brelade Connétable M.J. Paddock of St. Ouen Connétable J.E. Le Maistre of Grouville*
Education and Home Affairs Scrutiny Panel	Deputy J.M. Maçon of St. Saviour* Connétable M.P.S. Le Troquer of St. Martin Connétable S.A. Le Sueur-Rennard of St. Saviour Deputy M. Tadier of St. Brelade* Deputy G.P. Southern of St. Helier*
Environment Scrutiny Panel	Deputy J.H Young of St. Brelade Connétable P.J. Rondel of St. John Deputy S.G. Luce of St. Martin Deputy J.M. Le Bailly of St. Mary
Health, Social Security and Housing Scrutiny Panel	Deputy K.L. Moore of St. Peter Deputy J.A. Hilton of St. Helier Deputy J.G. Reed of St. Ouen
Public Accounts Committee	Deputy T.A. Vallois of St. Saviour Senator S.C. Ferguson Deputy R.J. Rondel of St. Helier Deputy G.C.L. Baudains of St. Clement Mr. John Mills Mr. Ian Ridgeway Mr. Robert Parker*

Table 1

**See membership changes below*

4.2.2 Changes to Membership of Panels/PAC

Corporate Services – None		
Economic Affairs – None		
Education and Home Affairs	Deputy J.M. Macon of St. Saviour [resigned]	22nd January 2014
	Connétable S.W. Pallett of St. Brelade [appointed Chairman]	23rd January 2014
	Connétable M.P.S. Le Troquer of St. Martin	22nd January 2014
	Connétable S.A. Le Sueur-Rennard of St. Saviour	18th February 2014
	Deputy M. Tadier of St. Brelade [not re-appointed]	23rd January 2014
	Deputy G.P. Southern of St. Helier [not re-appointed]	23rd January 2014
Public Accounts Committee – None		

Table 2

4.2.3 Other Members' involvement in Scrutiny

Scrutiny Panels have the option to either co-opt an additional non-Executive Member to join the Panel for the purposes of a specific review, or to form Sub-Panels. The following Members, who are not appointed to a specific Scrutiny Panel, have contributed to Scrutiny during 2014 by either joining Sub-Panels or through co-option to a specific Panel.

Connétable J. Gallichan of St. Mary	Economic Affairs – Digital Skills Sub-Panel Review – co-opted May 2013 and Scrutiny Report completed during 2014
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Table 3

4.2.4 Panel and Committee staff 2014

Mrs. Kay Tremellen-Frost	Scrutiny Manager
Miss Kellie Boydens	Scrutiny Officer
Mrs. Janice Hales	Scrutiny Officer
Miss Sammy McKee	Scrutiny Officer
Mr. William Millow	Scrutiny Officer
Mr. Tim Oldham	Scrutiny Officer
Mr. Malcolm Orbell	Scrutiny Officer
Mr. Mick Robbins	Scrutiny Officer
Mr. Ian Clarkson	Officer to the Public Accounts Committee
Miss Leah Stoodley	Scrutiny Administrator
Mrs. Emma Turner	Scrutiny Officer [temporary appointment – 7th January 2014 to 6th June 2014]

4.3 Reviews

The Scrutiny Panels and the Public Accounts Committee culminated their work programmes by mid-September 2014, prior to the nomination nights of 16th and 17th September 2014.

Being the last year of the 3 year term of office, the Chairmen's Committee, Scrutiny Panels and the PAC have, however, also taken the opportunity to reflect on their work and achievements. Consequently, they have prepared legacy reports for the benefit of successor Panels and Committees and by way of a summary of work undertaken. To ensure that these were available to the public, the Chairmen's Committee presented them to the States on 22nd September 2015 (R.138/2014). The report comprises an overarching section from the Chairmen's Committee which outlines all outcomes of work completed by Scrutiny and PAC since January 2012 in terms of Scrutiny and PAC Reports, Comments, Amendments and Statements. It also focusses on generic Scrutiny matters, and makes recommendations for a future Chairmen's Committee to take forward. Additionally, there are more detailed reports from each of the Scrutiny Panels and the PAC on the work they have undertaken since November 2011. Committees and Panels have recommended certain actions for their successors, which need to be taken forward during the next term of office.



This annual report, however, is focussed on the year 2014, and consequently the table below shows review work which culminated in a full Scrutiny Report during that year only. These are listed under the Ministerial Department to show how each Minister has been held to account during 2014.

Unfortunately, 2014 saw many propositions being lodged by Ministers for debate late during the Session, not leaving time for Scrutiny to undertake a full body of work culminating in Scrutiny Reports. For these reasons, Panels opted to produce Comments papers or Amendments on the basis of the work they had undertaken.

This matter of late lodging and consequent exclusion of full Scrutiny was unacceptable, and is a matter which the next Chairmen's Committee is urged to address with the next Council of Ministers early in the next term of office to avoid any such repetition.

Below is a list of all full Scrutiny Reports (S.R.s) and P.A.C reports produced during 2014, which shows how each Minister's work portfolio has been scrutinised (and in the case of the PAC, scrutiny of Departmental Accounting Officers). It is worthy of note that, although Scrutiny of some Ministerial Departments did not occur during 2014, all Ministers have, at some point during this term of office, had their work scrutinised, in accordance with Standing Orders of the States of Jersey. This information is available in the Legacy Report.

Ministerial Department	Review/Report	Scrutiny Panel/PAC
Chief Minister	Interim Population Policy	Corporate Services
	Public Employees Contributory Retirement Scheme (PECRS) Reform	Corporate Services
	Draft Charities (Jersey) Law 201-	Corporate Services
	£200,000 Grant to film company – supplementary	PAC
	Public Employees Contributory Retirement Scheme (PECRS) Reform – Supplementary Report	Corporate Services
External Relations	Draft European Union Legislation (Implementation) (Jersey) Law 201- (P.164/2013)	Corporate Services
Economic Development	Digital Skills	Economic Affairs
	Retail Policy	Economic Affairs
	Canbedone Supplementary	PAC
Education	Trackers	Education and Home Affairs
	Digital Skills	Economic Affairs
Environment	Radon	Environment
Health and Social Services	Child and Adolescent Mental Health Services	Health, Social Security and Housing
	Radon	Environment
	Integrated Care Records	PAC
	Re-design of Health and Social Services	Health, Social Security and Housing
Treasury and Resources	Budget 2015	Corporate Services
	Report and Accounts year ended 31st December 2011	PAC
	Internal Audit	PAC
	£200,000 Grant to film company – supplementary	PAC
	Integrated Care Records	PAC
	Internal Audit	PAC

Note: Some reports, by both Scrutiny Panels and the Public Accounts Committee, made recommendations across a range of Ministers and/or Accounting Officers. To indicate this, the names of those reports have been duplicated above as appropriate

Table 4

4.4 Other work

Comments, Amendments and Statements

Although the most recognised role of Scrutiny and the PAC is to carry out reviews and produce reports (S.R. and P.A.C. series), there are also a range of other options available to Panels. These options may be used as an alternative, or as a complement to Scrutiny Reports. Scrutiny recognises that it needs to be selective when using these options to ensure that they are appropriate and that they achieve the desired outcomes wherever possible.

The purpose could be, in the case of an amendment, to force a debate in the States to result in an important change to policy or legislation. In the case of Comments, it may be to raise awareness of the States Assembly of relevant information identified by Panels based on factual research; and in the case of Statements, to advise the States of a particular course of action. During 2014, there were 2 amendments and 8 comments, as detailed below.

Amendments

- Draft Explosives (Jersey) Law 201- (P.96/2014) - [Education and Hme Affairs Scrutiny Panel]
- Draft Comptroller and Auditor General (Jersey) Law 201- (P.98/2014) [Public Accounts Committee]

Comments

- Draft Road Traffic (No. 60) (Jersey) Regulations 201 - (P.30/2014) [Environment Scrutiny Panel]
- Draft Employment (Amendment No. 8) (Jersey) Law 201- (P.109/2014) [Health, Social Security and Housing Scrutiny Panel]
- Waste Water Strategy - (P.39/2014) [Environment Scrutiny Panel]
- Draft Public Finances (Amendment of Law No. 1) (Jersey) Regulations - (P.133/2013) [Corporate Services Scrutiny Panel]
- Draft Aquatic Resources (Jersey) Law 201- (P.114/2013) [Economic Affairs Scrutiny Panel]
- Draft Financial Services Ombudsman (Jersey) Law 201- (P.9/2014) [Economic Affairs Scrutiny Panel]
- Draft Regulation of Care (Jersey) Law - (P.95/2014) [Health, Social Security and Housign Scrutiny Panel]
- Draft Passports (False statements and Forgery) (Jersey) Law 201- (P14/2014) [Education and Home Affairs Scrutiny Panel]

Panels and the PAC also have the opportunity of being able to make Statements to the States Assembly, and during 2014 the following statements were made –

Statements

- Draft European Union Legislation (Implementation) (Jersey) Law 201-. [Corporate Services Scrutiny Panel]
- Public Accounts Committee – statement regarding the review of a £200,000 grant to a film company [Public Accounts Committee]
- Camera Surveillance in Jersey [Education and Home Affairs Scrutiny Panel]

Amendments to States of Jersey Law 2005 and Standing Orders

On 20th May 2014, the States adopted the States of Jersey (Amendment No. 8) Law 201- (P.33/2014). In terms of the Scrutiny function, this removed the requirement in primary legislation to have more than two Scrutiny Panels. Consequently, the States is now able to decide on the structure of Scrutiny through secondary legislation (Standing Orders).

On 22nd July 2014, the Chairmen's Committee, having consulted with the Scrutiny membership, lodged an amendment to the Standing Orders of the States of Jersey to –

1. Transfer the topic of housing from the existing Health, Social Security and Housing Scrutiny Panel to the Environment Scrutiny Panel;
2. Provide the Chairmen's Committee with the powers to establish Review Panels;
3. Revise existing Codes of Practice;
4. Amend Standing Orders applicable to the terms of reference of the Chairmen's Committee to better reflect the new arrangements.

In respect of the transfer of Housing to the Environment Panel, the Committee was very aware of the excessively large work agenda of the Health, Social Security and Housing Panel due to the large work portfolios of the 3 Ministers it reviewed. With Housing now being operated in a revised format, it was anticipated that the transfer to the Environment Scrutiny Panel would not impact too greatly.

With regard to the establishment of Review Panels, the Chairmen's Committee had been repeatedly advised of the number of cross-cutting matters which required review. Some Panels were placed in a situation whereby they had no Member capacity to form Sub-Panels due to other work commitments; however, reviews of such matters were considered important. The Committee considered that, if it had the ability to form Review Panels which did not require a Member of the parent Panel to chair them, there would be more flexibility to establish a body to review specific topics from across the non-Executive Membership. The Committee considered the pros and cons of this to make it a viable option, and accordingly brought the matter to the States. This was adopted on 10th September 2014.

The current Code of Practice for Scrutiny Panels and the Public Accounts Committee requires significant revision, and the States Assembly has adopted the proposition of the Chairmen's Committee that there would be 2 distinct Codes of Practice as follows which would be debated and adopted by the States –

1. A joint Code of Practice for engagement, for the purposes of Scrutiny, between Scrutiny Panels and Ministers and Assistant Ministers;
2. A joint Code of Practice for engagement, for the purposes of the work of the Public Accounts Committee, between that Committee and Ministers and Assistant Ministers.

The States Assembly also adopted the proposition of the Chairmen's Committee that there would be the provision of a further 2 Codes of Practice, which would be presented to the States detailing the working practices of the Scrutiny Panels and the Public Accounts Committee, separately.

4.5 Advisers

Scrutiny has a budget available to seek external technical advice in relation to the reviews it is undertaking. Advisers have brought an additional, independent, yet essential technical expertise which has been invaluable for the work of the Panels. In 2014, the following Panels commissioned advisers for technical support with the following reviews –

Corporate Services	Public Sector Pension Reform Budget 2015 (x 2)
Economic Affairs	None
Education and Home Affairs	None
Environment	Waste Water Strategy Radon Cycle Helmets
Health, Social Security and Housing	Child and Adolescent Mental Health Service Draft Regulation of Care (Jersey) Law 201- Employment (Amendment No. 8) (Jersey) Law 2014 (“family-friendly”)

Table 5

4.6 Public accessibility

Scrutiny continues to use a Twitter feed to advertise forthcoming events, such as quarterly or topic-related hearings. We continue to upload podcasts immediately after public hearings so that access to a 'listen again' option is available in the short term whilst waiting for transcripts to be provided. We continuously monitor and look to make improvements on the Scrutiny website.



States of Jersey
États de Jersey

Scrutiny Matters

SUMMER 2014 | EDITION 13



Corporate Services Scrutiny Panel: report writing

Achievements 2011 to 2014

This will be the only edition of the Scrutiny Matters newsletter in 2014, due to the elections on 15th October. This has caused me to reflect on our achievements since November 2011. Panels have all been working diligently since their inception, reviewing matters which hold Ministers to account for their proposed and previous actions. Many reviews have looked at policies being developed by Ministers and have, therefore, had a direct influence on shaping policy. Recommendations made have in the main been accepted and acted upon by Ministers. This fact demonstrates how Scrutiny is being effective on your behalf.

The States Assembly has valued the input of Scrutiny Panels on forthcoming propositions, indeed its input has been sought with a number of propositions being referred back to Scrutiny. Every

Minister has been held to account during this term of office; we have produced 43 full Scrutiny and PAC Reports at the time of writing with some others to follow before the end of the term of office. Given that a review can take up to five or six months, this is pleasing. Also Panels have presented comments and amendments to propositions, many of which have been successful.

The agreed standardised working practices have been maintained with all hearings being held in public, the podcasts of those hearings being uploaded swiftly to the Scrutiny website with transcripts being made available shortly afterwards. We introduced the use of Twitter as another avenue for communicating with the public about public Scrutiny events such as hearings. Year 10 students at Le Rocquier School took the opportunity of working with

Scrutiny Members to look at Youth Employment and question the Assistant Minister for Education. The Public Accounts Committee too has been working extremely hard, unfortunately without a Comptroller and Auditor General in the first year. However, it has continued to fulfil its function and hold Officers to account. My intention was always that Scrutiny and the Public Accounts Committee should be robust in undertaking their work and in ensuring that Ministers and Accounting Officers are correctly held to account. I am delighted that this has been the case whilst maintaining a reasonable, professional approach.



Discussing the topic

During 2013, unfortunately Deputy Kristina Moore was taken ill and is still receiving treatment. I would like to take this opportunity of wishing her all the best from all those involved in Scrutiny and thank her for all her hard and dedicated work as Chairman of the Health, Social Security and Housing Panel.

Lastly, I would like to thank all Scrutiny Members for their work commitment and to the Chairmen of all Panels for their support and for recognising the importance of working as a team.



Deputy Tracey Vallols
President, Chairmen's Committee

Scrutiny is an objective process working on evidence and working for you.

One edition only of the Scrutiny Matters newsletter was published this year. This was due to the election on 15th October, as it was considered inappropriate to produce a newsletter in the run-up to an election period. The 2014 edition newsletter was circulated during the week of 23rd June.

4.7 Committee Secretariat Network

In 2014, Jersey was delighted to host the meeting of the Committee Secretariat Network which comprises staff representatives from parliamentary select/scrutiny committees. These include, along with Jersey, [alphabetically listed] –

- House of Commons
- House of Lords
- House of Oireachtas [Ireland]
- Tynwald, Isle of Man
- London Assembly
- National Assembly for Wales
- Northern Ireland Assembly
- States of Guernsey [Scrutiny].

These meetings provide excellent opportunities for learning about the operation of Scrutiny elsewhere, and provide a sound forum for sharing best practice.





Topics for consideration were –

- Adapting to the Digital World
- Capacity Planning for Clerking Support
- Committee Aspirations and Impact
- Gender Balance of Witnesses.

4.8 Scrutiny Panels and the Public Accounts Committee Reports

4.8.1 CORPORATE SERVICES SCRUTINY PANEL

PANEL MEMBERSHIP

 Senator S.C. Ferguson (Chairman)	 Deputy J.G. Reed of St. Ouen	 Deputy R.J. Rondel of St. Helier	 Connétable D.W. Mezbourian of St. Lawrence
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INTRODUCTION

The Corporate Services Scrutiny Panel's remit is to look into matters relating to policies and actions brought forward by either the Chief Minister, the Minister for Treasury and Resources, or the Minister for External Relations.

REVIEWS

Interim Population Policy

On 30th January 2014, the Council of Ministers brought a Proposition to the States which proposed a 2 year Interim Population Policy. The Policy was to maintain a planning assumption of +325 migrants per year on average for the period 2014–2015. The Panel undertook a review of the Council of Ministers' proposals between January and April 2014, seeking evidence from key stakeholders and members of the Public. In particular, the Panel examined the rationale behind the proposals; the application of the Control of Housing and Work (Jersey) Law 2012; and the implications of setting a net migration target of +325 people per year for the Island. In its report, the Panel ultimately found that the Proposition should not be brought to the States Assembly for debate.

The Panel also concluded that a Population Policy should not be brought to the States Assembly until such time that all relevant statistics are available from Jersey's Labour Market 2013 Report and Jersey's Resident Population 2013 Report; the post-implementation review of the new Law has been undertaken; and public consultation on a long-term plan and vision for the Island has taken place, as agreed in the 2012 Strategic Plan. The Panel made 2 recommendations, both of which were rejected by the Chief Minister. The proposals were debated and adopted by the Assembly on 1st May 2014.



Draft Charities (Jersey) Law 201-

From May to July 2014, the Panel reviewed the Draft Charities (Jersey) Law 201- which had been brought to the States by the Chief Minister. The draft Law proposed a new definition of charity; the establishment of a Charities Commissioner; the creation of a Public Register of Charities; and basic duties and responsibilities for charity Trustees. The Panel found that the public consultation that had been carried out by the Chief Minister's Department on the draft Law had been thorough and well-executed, and the majority of concerns raised by the Public had been adequately addressed. The Panel concluded that, whilst further work is required to ensure the draft legislation achieves what is intended without having undue effects, there was no reason why the draft Law should not be adopted by the States.



The Panel made 5 recommendations in its report, all of which were accepted by the Chief Minister. The draft Law was debated and adopted by the States Assembly on 18th July 2014.

Implementation of European Union Legislation

On 4th February 2014, the Draft European Union Legislation (Implementation) (Jersey) Law 201- (P.164/2013) was referred to the Panel by the States. The Law set out the ways in which EU law could be extended to, or implemented in, Jersey. During the Assembly's initial debate, concerns were raised amongst some Members that the Minister for External Relations would be granted too much authority to implement EU legislation at the expense of the Assembly's authority. The Panel's report (S.R.3/2014) was presented to the States on 28th April 2014. The Panel found that there was no reason why the draft Law should not be adopted. It also found that sufficient checks and balances were in place to counter any powers granted in the Law to the Minister, although the review did raise broader questions of the powers that other Ministers might have to introduce EU legislation in Jersey. One recommendation was made, which the Minister accepted, that greater clarity should be provided as to whether sanctions measures implemented in the Island emanate solely from an EU decision, or whether they stem from a decision of the UN Security Council. Following the Panel's review, the draft Law was adopted on 13th May 2014.



PECRS Reform

On 11th March 2014, the Draft Public Employees (Pensions) (Jersey) Law 201-(P.28/2014) was lodged by the States Employment Board. The Law was to be the first step towards the replacement of the final salary scheme for public employees with a Career Average Revalued Earnings (CARE) scheme. The Panel commissioned an



expert adviser to examine the proposed reforms. Following receipt of the adviser's report, 12 key findings and 7 recommendations were identified, and the Panel's report (S.R.4/2014) was presented to the States on 12th May 2014. The Panel found that there was no reason why the debate on the draft Law should not take place; its adoption would not in itself implement the new scheme, the

details of which would only become apparent in draft Regulations to be lodged in due course. The Panel identified areas where further information and analysis were required before the States were asked to debate those Regulations, information which the States Employment Board subsequently supplied. The Panel had intended to continue its review by looking at the draft Regulations before they were debated. However, whilst they were initially due to be lodged in July 2014, the Regulations were ultimately not lodged before the end of the previous States, and the Panel therefore left a recommendation for its successor to continue the review.





2015 Budget



The Panel undertook an in-depth review of the Draft 2015 Budget through July and August 2014. The Panel considered the proposals of the Minister for Treasury and Resources in respect of taxation and in relation to capital projects. The Panel also examined the Executive's undertaking of income forecasts and the current status of the 3 major capital projects of Housing, the Hospital and Liquid Waste. The Panel held 2 public hearings with the Minister for Treasury and Resources and his Assistant Minister, and also sought views on the Minister's proposals from industry representatives. The Panel reported ahead of the debate on the Draft Budget in September 2014.

4.8.2 ECONOMIC AFFAIRS SCRUTINY PANEL

PANEL MEMBERSHIP

 Deputy S.G. Luce of St. Martin (Chairman)	 Connétable S.W. Pallett of St. Brelade	 Connétable M.J. Paddock of St. Ouen	 Connétable J.E. Le Maistre of Grouville
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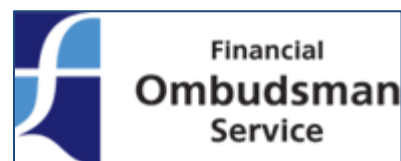
INTRODUCTION

The Panel's remit covers matters relating to the policies and actions of the Minister for Economic Development. In addition to holding Quarterly Update Public Hearings and a series of topic-specific briefings from the Economic Development Department and stakeholders on a variety of matters, including financial services, sea routes, airport fuel supplies and the Jersey Innovation Fund, the Panel undertook the following Review work during 2014.

REVIEWS

Financial Services Ombudsman

With the assistance of advisers from Queen Margaret's University, the Panel completed a Review in March into legislation from the Minister for Economic Development establishing the framework for a Financial Services Ombudsman. Having considered the Panel's report, the Minister amended the legislation to remove the ability of the Ombudsman to charge complainants, as recommended by the Panel. The legislation was adopted by the States, and targeted consultation undertaken by the Minister on the more detailed Regulations that are likely to be brought to the States later in 2014 or early 2015, and which are likely to subject to further scrutiny by the Panel.



Retail Policy

The Panel presented its Retail Policy Report (S.R.6/2014) on 30th June 2014. The Panel conducted an extensive Review of the challenges faced by the Island's 'high street' retailers as the sector continues to experience difficult trading conditions, and examined what the States is doing to try to support this still significant but struggling sector of the Island's economy. The Panel recommended significant actions to be taken on the part of a number of Ministers, with particular need identified for a collective, co-ordinated approach from all stakeholders.



The Panel recommended significant actions to be taken on the part of a number of Ministers, with particular need identified for a collective, co-ordinated approach from all stakeholders.

The official Ministerial Response to the report was presented to the States on 11th August, and the Panel followed up on the actions being taken at a Quarterly Public Hearing in September 2014. The Panel has recommended to its successor that work on the matter might productively continue into 2015.

Digital Skills

The Digital Skills Sub-Panel was comprised of Connétable S.W. Pallett of St. Brelade (Chairman), Deputy J.M. Maçon of St. Saviour, Connétable D.W. Mezbourian of St. Lawrence and Connétable J. Gallichan of St. Mary. It undertook a Review examining the Minister for Education, Sport and Culture's *Thinking Differently: Vision for IT in Education* and related objectives and targets established by Digital Jersey's *Business Plan and Strategy 2014*, regarding changes it would like to see made to improve the digital skills of students in schools, and indeed digital skills amongst the wider community amidst evolving plans to widen the scope of 'e-government'. In its Interim report presented in August 2014, the Sub-Panel recognised positive early steps being taken in the right direction regarding digital skills development, but amidst some concerns regarding both documents, has recommended that a detailed follow-up Review should be undertaken in 2015 when more information will be available to judge the success or otherwise of their implementation.



DIGITAL JERSEY

OTHER WORK

Ports of Jersey Incorporation

The incorporation of Ports of Jersey continued to be a key topic of the Panel's Work Programme in 2014, as it had during the previous 2 years. It has been the subject of discussion at Quarterly Hearings, requests for written information, dedicated briefings from the Group Chief



Executive of the Ports of Jersey amongst others, and a site visit to Jersey Airport. Following extensive liaison with the Panel, the Minister and Ports of Jersey undertook a large-scale public consultation over the summer of 2014. The Panel has since received the summary of responses and all individual responses. These and the context of the Panel's previous background work might help shape a future Review of the incorporation legislation and associated issues, which it is anticipated will be lodged as a priority by the Minister for Economic Development in late 2014/early 2015.

Jersey Aircraft Registry (JAR)



The Panel has continued the follow-up to its work since 2012 on a planned Aircraft Registry, with particular focus on the States debate on the enabling legislation in July and the associated Business Case. Whilst content with the appropriateness of the legislation, the Business Case was of significant concern to the Panel and has continued to be subject to its attention. The Panel approved the presentation by the Minister for Economic Development of the rewritten 'Financial Case for the Jersey Aircraft Registry' in August, and has continued to monitor the ongoing development of the more detailed operational business case.

Tourism

The Panel has maintained an active interest in work by the Tourism Shadow Board, developing its outline recommendation to the Minister for Economic Development to effectively close down Jersey Tourism and establish an independent, grant-funded tourism promotion organisation: ‘*Visit Jersey*’.

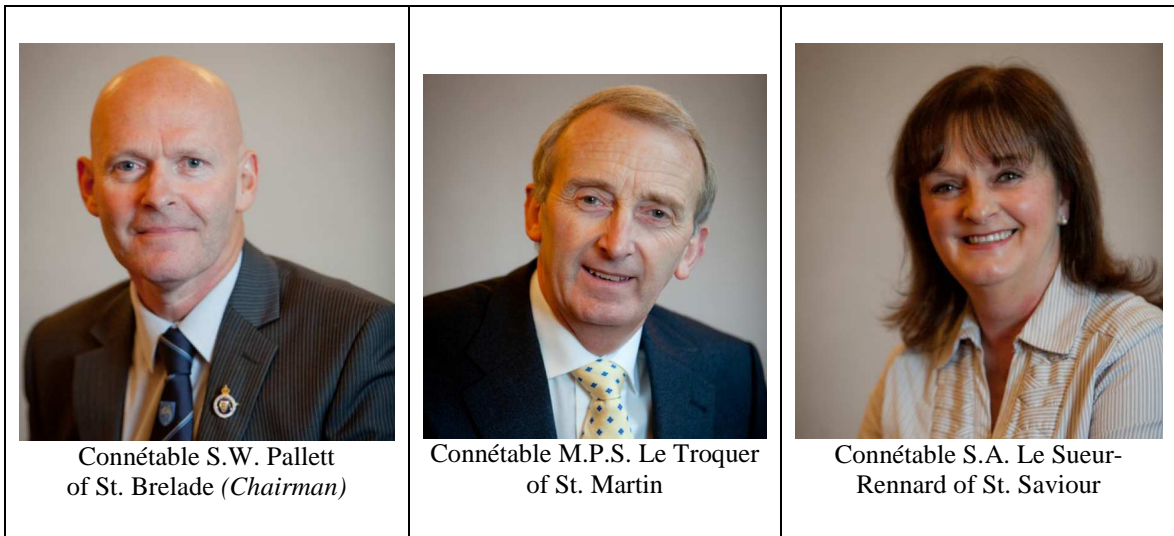


It is expected that significant momentum might be achieved in late 2014/early 2015 by Economic Development following the appointment of a project co-ordinator with regard to the implementation of this structure, and the matter therefore remains under

consideration by the Panel with regard to the appropriate timing of any associated work.

4.8.3 EDUCATION AND HOME AFFAIRS SCRUTINY PANEL

PANEL MEMBERSHIP



INTRODUCTION

Constitution: On 22nd January 2014 the Chairman, Deputy J.M. Maçon of St. Saviour, resigned due to the workload he was experiencing with other commitments. At that point, the Panel was dissolved. Connétable S.W. Pallett of St. Brelade was elected Chairman by the States on 22nd January 2014. Connétable M.P.S. Le Troquer of St. Martin and Connétable S.A. Le Sueur-Rennard of St. Saviour were elected to serve on the Panel on 22nd January 2014 and 18th February 2014 respectively.

REVIEWS

Camera Surveillance in Jersey

The Panel, chaired by Deputy J.M. Maçon of St. Saviour, undertook a major review into Camera Surveillance in Jersey covering a wide scope. On 16th January 2014 the report was published, containing 21 key findings and 28 recommendations. Most were accepted by the relevant Ministers. CCTV cameras are widely supported by the Public as benign, an anti-crime measure which brings few disadvantages of which people are conscious. It is important that those responsible for cameras are accountable and maintain 'Best Practice' at all times. The Scrutiny Report assists in the maintenance of those standards.



Passports

On 6th February 2014 the Minister for Home Affairs lodged “au Greffe” the Draft Passports (False Statements and Forgery) (Jersey) Law 201- (P.14/2014). The Panel had held a briefing with the Minister and noted that the considerations raised by the Panel were contained within the proposition. To inform the States that the matter had been examined by the Panel, on 23rd April 2014 it presented Comments on P.14/2014 to the States.



Explosives Law

The Draft Explosives (Jersey) Law 201- has been worked on by the Minister for a considerable length of time. The Panel met with the Minister and stakeholders to discuss the draft. The Minister was flexible in his approach and made several alterations to the draft following the hearings with the Panel. However, following the lodging “au Greffe” of the draft Law (P.96/2014), there was an issue about the notification of the Connétables of the relevant parishes on issuing licences for magazines. In order to ensure that this notification took place, on 6th June, the Panel lodged “au Greffe” an amendment to P.96/2014. The Minister supported the amendment, moving renewal of licences from an annual to a tri-annual process. The draft Law was adopted by the States as amended by the Panel.



Trackers

Whilst examining the Trackers’ Apprentices Programme, the Panel became acutely aware that the success of the initiative by the Minister for Education, Sport and Culture was likely to become the victim of its own success







by being insufficiently financed to deal with the increase in numbers taking advantage of the scheme. A review was undertaken which upheld the fears of the Panel, and a report was submitted with recommendations to address the problem.

OTHER ISSUES CONSIDERED BY THE PANEL

- **Educational achievement in schools** – The Panel has kept a watching brief on this matter, holding a private briefing in May 2014 with the Director of Education, Sport and Culture. At the time of drafting this report, the review into this matter commissioned by the Minister was still awaited.
- **Digital skills** – This has been taken forward by a Sub-Panel of the Economic Affairs Scrutiny Panel, with representation from the Education and Home Affairs Panel.

4.8.4 ENVIRONMENT SCRUTINY PANEL

PANEL MEMBERSHIP

			
Deputy J.H. Young of St. Brelade <i>(Chairman)</i>	Deputy S.G. Luce of St. Martin <i>(Vice-Chairman)</i>	Connétable P.J. Rondel of St. John <i>(Member)</i>	Deputy J.M. Le Bailly of St. Mary <i>(Member appointed 21st January 2014)</i>

INTRODUCTION

At the beginning of 2014 the Panel had recently completed its review of the draft Energy Policy of the Minister for Planning and Environment, 'Energy Plan for Jersey: 'Pathway 2050' (P.38/2014), and was awaiting his Ministerial Response to its Report S.R.12/2013. The Minister's Response was presented to the States on 7th January, welcoming the Environment Panel's report, and supporting all of its recommendations.

The Panel's review of radon was ongoing, and members were awaiting a first draft report from the adviser pending agreement to dates for public hearings with the Ministers for Health and Social Services and Planning and Environment. The latter was expected to be somewhat delayed due to the vote for dismissal of the Minister, which was then expected to take place on 22nd January.

The Deputy of St. Mary joined the Panel as a new member on 21st January. Topics discussed at the first meeting following his appointment included the Panel's plans to review taxi regulation, and agreement to revisit terms of reference for a review of heritage protection.

REVIEWS

Waste Water Strategy

At a private briefing with the Minister for Transport and Technical Services held on 3rd February, the Panel received a request to review the Minister's draft Waste Water Strategy as a matter of urgency, in time for a debate which the department hoped could take place by the end of April. As the strategy included plans for a multi-million pound investment by the States in a new sewage treatment works and major improvements to the existing sewers' infrastructure over a 20 year period, the Panel agreed to prioritise this work over its plans to review taxi regulation and heritage protection.



The Panel subsequently appointed international consultants, AECOM Limited, to carry out a technical review of the proposals and associated matters and provide a detailed report to the Panel, which they did on 4th April 2014. The report was broadly supportive of the Transport and Technical Services Department's proposals, which was reflected in Comments on the proposition presented to the States on 12th May by the Panel. Following deferral due to the pressure of other business, the debate finally took place on 3rd June, when the States approved the policy by a large majority.

Compulsory wearing of cycle helmets

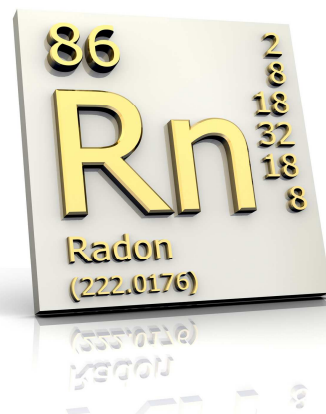


Another topic brought to the attention of the Panel by potential stakeholders was that of proposed legislation to make the wearing of cycle helmets compulsory for children, which was lodged on 18th March 2014 by the Minister for Transport and Technical Services, following an earlier States decision in 2010. The Panel was initially contacted by members of the Public opposed to the move on the grounds that it could affect the overall numbers of people cycling, and thus have a negative impact on public health, as well as harming the prospects for wider take-up of cycling as a means of sustainable transport.

The Panel was subsequently petitioned by cycling organisations from the UK wanting to give evidence to an enquiry and see the matter researched further before any decision was made by the States. The Panel approached the Minister, who agreed to delay the debate to enable a rapid review to take place. The Panel appointed TRL Limited (known as the Transport Research Laboratory) in early June 2014 to review relevant research from other jurisdictions with similar legislation, notably Australia. TRL provided a draft report to the Panel on 4th July, which enabled the Panel to complete and present Comments to the States in time for the debate, which took place on 17th July 2014.

Radon

The Panel commenced this review in late 2013, with the assistance of Public Health England's Centre for Radiation Chemical and Environmental Hazards (CRCE) as expert advisers. Following public hearings in March, CRCE provided a draft report to the Panel in April 2014. This work was then briefly put on hold to enable the Panel's urgent review on the Waste Water Strategy. The advisers' final report was received on 29th July, and the Panel presented its own report to the States on 8th September 2014.



OTHER WORK

The Panel held several private briefings and public hearings with Ministers in the first half of 2014. Topics discussed with the Minister for Planning and Environment included the planning system and planning appeals process; heritage protection; the Coastal National Park; planning and building charges; and the Energy Efficiency Scheme. With the Minister for Transport and Technical Services, subjects included sea defences; the scrap yard; the household recycling centre; radon; the Phillips Street shaft; the Energy from Waste plant and ash disposal; the new bus contract; the Sewage Treatment Works; and taxi regulation.

Heritage Protection



The Panel discussed and agreed draft terms of reference for a review of historic buildings in 2013. Timing for the review was left open, and pending an appeal by the Department of the Environment against a landmark judgment of the Royal Court in a case involving heritage protection, the review was put on hold. The Department's appeal was ultimately successful, and the Panel reconsidered the review early in 2014; however, time constraints caused by other commitments and the pressure of other States business convinced members that a detailed review of such a complex subject would not be possible in the time remaining before the summer recess. It was agreed to note the need for a review of heritage protection in the Panel's legacy report.

Taxi regulation

The Transport and Technical Services Department's report 'Taxi Regulatory Reform – Recommendations' was presented to the States as a White Paper for consultation on 11th December 2013, and was open for public comment until 28th February 2014. The Panel proposed to carry out a review following the consultation to ensure that States Members and members of the Public were fully informed prior to any debate. However, delays to the production of the department's report on the consultation and the lack of a proposition from the Minister, combined



with the Panel's commitments to other reviews, led to a decision not to proceed with this matter in 2014, but to note the need for a review in the Panel's legacy report.

4.8.5 HEALTH, SOCIAL SECURITY AND HOUSING SCRUTINY PANEL

PANEL MEMBERSHIP



INTRODUCTION

The Health, Social Security and Housing Scrutiny Panel completed 2 major reviews during 2014, and 2 desktop reviews with Comments issued, details of which are set out below.

REVIEWS

Child and Adolescent Mental Health Services (CAMHS)

In 2013, the Panel became aware of concerns from service users that not enough support was available to assist the Island's vulnerable young children and people with



mental health issues. The reported increase of the effects of psychoactive substances (known as legal highs) on young people and the sudden deaths of 2 young males who were known to CAMHS brought these concerns to a much higher level, and the Panel believed a thorough review of CAMHS was required.

On announcing its review, the Panel undertook a public call for evidence and received in excess of 50 submissions from service users who were keen to share their experience of CAMHS. In addition, the Panel held in excess of 20 private hearings with parents and other service users which helped build a picture of the existing CAMHS service. The Panel presented a report to the States on 16th June 2014 which made it clear that improvements to the overall CAMHS service needed to be made.

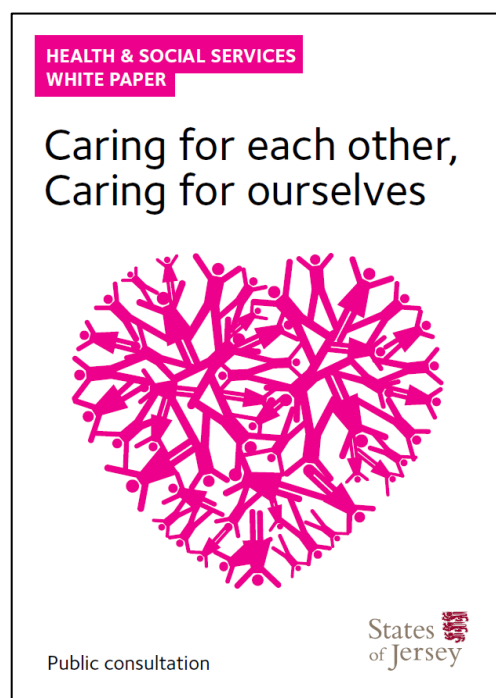
The report contained 40 key findings, 10 Panel recommendations, 4 overarching Panel recommendations and 29 recommendations from the Panel's expert adviser. The Minister for Health and Social Services released a Ministerial Response to these recommendations in early August accepting the majority of the recommendations; however, most are linked to the Health Department's own review into mental health which is not due for completion until July 2015. The Panel is aware that the acceptances of these recommendations are fundamental if the children and young people's mental health needs are to change. The Panel has noted in its legacy report that these be followed up by the next HSSH Scrutiny Panel following the elections in October 2014.

Panel Comments

The findings and recommendations require a 6 monthly report to the States. This and any other time-pressured recommendations must be followed up by a future Scrutiny Panel.

Re-design of Health and Social Services – Full Business Cases

Over the next few years, the Health and Social Services Department will be going through some radical changes, as a result of the Health White Paper: 'Health and Social Services White Paper: Caring for each other, Caring for ourselves – Public consultation' (R.82/2012) presented to the States on 26th June 2012. The Health and Social Services Department has been working on plans to implement new services within the community and plans for a new dual-site hospital – situated on the current site and at Overdale.



The Panel started its review in 2013. The original intention was to only review plans for new community services; however, the Panel later agreed to add the future hospital to its review. The main reason for this decision was the degree of interdependence between community and hospital services.

The Panel held the majority of its Public Hearings throughout 2014, which included meeting the Minister for Health and Social Services and her officers, and the Minister for Treasury and Resources. The Panel also gathered views from States of Jersey employees regarding the proposal to develop a dual-site hospital. Some concerns were raised about the operational management of working from 2 sites and the transport system from one site to the other.

The Panel presented its report in September 2014 which included its key findings and recommendations.

Panel Comments

As the redesign of health and social services is a 10 year programme, the Panel hopes the next Health, Social Security and Housing Scrutiny Panel will follow on from its review and monitor the accepted recommendations. The Panel believe it will be an important topic for the next Panel to consider and scrutinise further in the future.

Draft Regulation of Care (Jersey) Law 201- (Comments)

The Draft Regulation of Care (Jersey) Law 201- (“the Care Law”) is the primary Law which underpins the regulatory framework. It is the first step in the process before any



draft Care Regulations can be brought before the States. Going forward, each set of Regulations relating to the Care Law will be brought to the States Assembly by the Minister for Health and Social Services for approval and debate. The Panel believes this is an extremely important piece of legislation and is long

overdue. Due to the tight timescale afforded to the Panel, with the help of an expert adviser it undertook to present Comments on this draft legislation, which were presented to the States on 30th June 2014. The Draft Regulation of Care (Jersey) Law 201- was debated and subsequently adopted in 3rd Reading by the States Assembly at its Sitting on 3rd July 2014.

Panel Comments

The Panel was disappointed by the unreasonable timescale it was given by the Department of Health and Social Services to review this piece of draft legislation. The Draft Regulation of Care (Jersey) Law 201- was lodged on 20th May 2014 with a set debate date of 1st July 2014, allowing the Panel less than 6 weeks to complete a full review. The Panel’s increasing workload before the summer recess resulted in it being unable to provide the level of detailed scrutiny this legislation required and, as a consequence, it agreed that the most appropriate approach would be to consult an expert adviser. The expert adviser’s report was appended to the Panel’s Comments on the draft Law.

Draft Employment (Amendment No. 8) (Jersey) Law 201- ('family-friendly')

This important piece of legislation will allow family-friendly rights to be introduced into the Employment (Jersey) Law 2003. These include –

- Antenatal Care – paid time off to attend appointments
- Maternity Leave – a maximum of 18 weeks' maternity leave and the right to return to the same job after the relevant period of maternity leave
- Parental Leave (referred to as Paternity Leave in the UK) – 2 weeks' unpaid parental leave for a man or woman (other than the mother) who has, or expects to have, parental responsibility for the child
- Adoption Leave – the right to unpaid leave on the adoption of a child of any age
- Flexible Working – the right to request a change to working conditions for employees who have caring responsibilities for adults and children
- Detriment and Dismissal – protection against detriment and dismissal on grounds relating to pregnancy, maternity and the above rights.

Given the importance of this legislation and the impact it would have on individuals across the Island both now and in the future, the Panel was once again disappointed to be given another tight timescale on which to undertake a review (less than 6 weeks). The Panel carried out a call for evidence; however, due to time constraints, was only able to consult with specific key stakeholders asking them to provide written responses. The Panel received submissions from the Citizen's Advice Bureau, Jersey Chamber of Commerce, Jersey Advisory and Conciliation Service, Jersey Childcare Trust, Jersey Farmers' Union and the Institute of Directors. The Panel also wrote to the Union Unite and the Jersey Civil Service Association, both of which were unable to provide a response due to the tight timescale and other work commitments.






The Panel obtained the services of local legal firm Ogier as an expert adviser to carry out a desktop review into this area, producing a report. The Panel appended this report to its own Comments, which were presented to the States on 14th July 2014.

Panel Comments

The Panel is of the opinion that it was unable to undertake thorough scrutiny due to the unreasonable timescale afforded to it by the Department. The Panel was informed that all amendments to the legislation will come in the form of draft Regulations that will need to be approved by the States Assembly. Although the Panel's expert adviser believes the legislation is fit for purpose, the Panel is concerned that certain areas raised will need detailed scrutiny in the future, and any future scrutiny panel must look into these areas, being allowed a reasonable timeframe in which to do so.

4.8.6 PUBLIC ACCOUNTS COMMITTEE

COMMITTEE MEMBERSHIP

 <p>Deputy T.A. Vallois of St. Saviour (Chairman)</p>	 <p>Senator S.C. Ferguson (Vice-Chairman)</p>	 <p>Deputy G.C.L. Baudains of St. Clement</p>	 <p>Deputy R.J. Rondel of St. Helier</p>
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The Public Accounts Committee comprises a Chairman (who must be an elected States Member and must not be a Minister or Assistant Minister) and not less than 4 additional members. Of these additional members, there must be an equal split between States Members and non-States Members. All are appointed by the States.

From January to November 2014, the Committee was constituted as follows –

Deputy T.A. Vallois of St. Saviour (Chairman)
Senator S.C. Ferguson (Vice-Chairman)
Deputy G.C.L. Baudains of St. Clement
Deputy R.J. Rondel of St. Helier

Mr. J. Mills, C.B.E.
Mr. I. Ridgway
Mr. R. Parker.

REVIEWS

The Committee reviewed and presented the following 3 Reports to the States during 2014.

£200,000 Grant to Film Company (P.A.C.1/2014)

This supplementary report was compiled in response to a series of developments that occurred subsequent to the publication of the Committee's original report of April 2013.

Having re-examined its evidence base and having held a series of public hearings in response to the obtaining of a confidential internal audit report concerning the grant, the Committee reaffirmed its view that the laudable aim of the



Economic Development Department had been compromised by poor execution. It found a lack of clarity as to what the Department was trying to achieve, and an inadequate plan to deliver. The Committee identified scope for improvement in both the Department's record-keeping and its approach to risk management.

In addition, the Committee invited the Council of Ministers to approve revised Ministerial Decision recording guidance and, in particular, to seek legal advice as to whether formal delegations of power were needed to authorise Chief Officers to enter into contracts on behalf of their departments. Revised Ministerial Decision recording guidance was duly issued to departments in the summer of 2014.

Health and Social Services Integrated Care Records Programme (P.A.C.2/2014)

This review corroborated findings reported by the Comptroller and Auditor General in her report on the management of major property transactions (R.118/2013 refers), and thereby underlined the requirement for a step-change in project management capability across the States.

The Committee established that in 2006 the Health and Social Services Department (HSSD) secured £12 million to fund a fully integrated care records (ICR) programme to be delivered in less than 5 years. Funding was obtained in the absence of a documented outline business case. The original



programme, which proved to be too ambitious given the financial and other resources available, was fundamentally de-scoped without the formal endorsement of the Minister for Health and Social Services. Neither did the Minister formally notify the Council of Ministers or the States Assembly. Work to deliver the outstanding elements of the original programme aim is ongoing. Information made available to the Committee indicates that the final cost may be broadly double that which was originally discussed with the Council of Ministers in 2006.

Although there were indications that some lessons were learned from the programme, the Committee identified further scope for improvements in the general approach to project management.

Internal Audit (P.A.C.3/2014)

Having received the Comptroller and Auditor General's report on Internal Audit in March 2014, the Committee considered the executive response to that report and discussed the issues raised with the Chief Executive, the Treasurer of the States and the Chief Internal Auditor.



The Committee concluded that, notwithstanding the improvement plan being executed by the executive, there remained weaknesses in the corporate risk management framework, in the audit planning approach adopted by the Internal Audit function. It also identified certain broad issues with the general governance framework of the States of Jersey.

The Committee noted the intention of the Comptroller and Auditor General to conduct a further related review during 2015.

4.9 Post-elections 2014

Message from President

I was honoured to be appointed to the position of the President of the Chairmen's Committee on 11th November 2014. The Committee has been fortunate that the previous Chairmen's Committee published an excellent legacy report in September 2014 in which it made a number of recommendations for future work for the Committee.

One of these recommendations was to hold training in the general principles and working practices for Scrutiny and the differences between Scrutiny and the Public Accounts Committee early in the term of office. I am pleased that this was successfully delivered in December 2014. Also with regard to training, the Committee has agreed to a second recommendation of the previous Committee and has arranged for training in questioning skills to be delivered by H.M. Solicitor General in early 2015.

So, although work started in earnest, much more needs to be done. It is incumbent on us to produce 2 revised Codes of Practice in conjunction with the Council of Ministers; one for Scrutiny Panels and one for the Public Accounts Committee. Both these Codes will be the subject of a States debate. This is an important piece of work, as it governs the responsibilities of both Scrutiny and the Public Accounts Committee and Ministers and Assistant Ministers. I believe that these Codes should enable the Scrutiny Panels and Public Accounts Committee to function as a necessary and valued part of ministerial government.

I anticipate that we will be able to build on the good work that has been done by previous Chairmen's Committees. It is, however, clear that we have difficult decisions ahead of us as an Assembly, and it is important that we work together constructively and respectfully of each other even when we have different views on a particular issue. Provided that is achieved, then hopefully this term of office will see Ministers responding even more positively to recommendations made by Scrutiny and the Public Accounts Committee.

Introduction

Induction Training

Following the elections on 15th October 2014, newly elected Members attended an induction session on the role and purpose of Scrutiny and the PAC. This included information on –

- (a) the role of the Greffier in relation to Scrutiny and PAC;
- (b) Scrutiny and PAC similarities and differences;
- (c) processes to fulfil the purpose – working opportunities and outputs;

- (d) work of the Scrutiny Office;
- (e) interactive session with former Senator F. du H. Le Gresley and the Connétable of St. Brelade to –
 - (i) explore Members’ expectations of Scrutiny and how to take it forward;
 - (ii) provide practical insight to Scrutiny at a political level: experiences of a Minister and a Scrutiny Panel Chairman/Member;
- (f) outline of training provision for those involved in Scrutiny/PAC.

Election of Chairmen and Members

On 11th November 2014, the following Members were elected as Chairmen of the Scrutiny Panels and PAC –

Corporate Services Scrutiny Panel	Deputy J.A.N. Le Fondré of St. Lawrence
Economic Affairs Scrutiny Panel	Connétable J.E. Le Maistre of Grouville
Education and Home Affairs Scrutiny Panel	Deputy L.M.C. Doublet of St. Saviour
Environment, Housing and Technical Services Scrutiny Panel	Connétable A.S. Crowcroft of St. Helier
Health and Social Security Scrutiny Panel	Deputy R.J. Renouf of St. Ouen
Public Accounts Committee	Deputy A.D. Lewis of St. Helier

On 13th November 2014, Deputy J.A.N. Le Fondré of St. Lawrence was elected President of the Chairmen’s Committee; and Deputy L.M.C. Doublet of St. Saviour was appointed Vice-President on 8th December 2014, when it was agreed that the Connétable of Grouville would represent the Committee on the Privileges and Procedures Committee.

Initial Training

On 2nd and 3rd December 2014, generic training on the principles and processes of Scrutiny, together with work planning, was provided for all elected Members serving on Scrutiny Panels and the Public Accounts Committee. Members of the non-Executive who had not been appointed to Scrutiny Panels were also invited to this training.

Work of Committees and Panels [November – December 2014]

Chairmen's Committee

The Chairmen's Committee met formally on 2 occasions, at which it considered administrative matters and the legacy report of the previous Chairmen's Committee.

Corporate Services Scrutiny Panel

The new Panel was elected in early November with Deputy J.A.N. Le Fondré of St. Lawrence as Chairman. The other Panel members are Deputy S.M. Brée of St. Clement, Connétable C.H. Taylor of St. John and Deputy K.C. Lewis of St. Saviour (who joined the Panel in December). The Panel got 3 reviews underway soon after its constitution, namely – 'Medium Term Financial Plan Phase 1', 'Transfer of Functions' and 'Jersey International Finance Centre'. The Panel will also undertake a full review into the Medium Term Financial Plan which will look at overall States spending and income.

Economic Affairs Scrutiny Panel

Connétable J.E. Le Maistre of Grouville was elected as Chairman of the new Panel in November 2014. Other members elected were Connétable M.J. Paddock of St. Ouen, Deputy S.M. Brée of St. Clement and Deputy D. Johnson of St. Mary. Deputy Brée was appointed as Vice-Chairman at the Panel's first meeting.

Following an initial briefing in December with the new Minister for Economic Development, the Panel agreed that its first review would focus on the Incorporation of the Ports of Jersey. It was noted that the remit of the Panel might need to be adjusted to take into account the expected transfer of various ministerial functions early in 2015.

Education and Home Affairs Scrutiny Panel

The new Panel was elected in early November. Deputy L.M.C. Doublet of St. Saviour, the Chairman, was assisted on the Panel by Deputy J.M. Maçon of St. Saviour, Deputy S.M. Wickenden of St. Helier and Deputy S.Y. Mézec of St. Helier. On 4th December, Deputy Wickenden resigned due to conflicting commitments outside the Panel.

During December, the Panel decided to undertake a follow-up on recommendation 7.19 of S.R.7/2009 – Prison Board of Visitors by submitting a proposition to the States of Jersey. This work would run into 2015.

Scoping took place into Special Education Needs, with decisions about a review to be taken in 2015.

Environment, Housing and Technical Services Scrutiny Panel

Following an amendment to Standing Orders, the remit of the Environment Panel changed after the elections of October 2014. Responsibility for scrutinising the work of the Minister for Housing was transferred to the Panel, and it was renamed the Environment, Housing and Technical Services Panel.

Connétable A.S. Crowcroft of St. Helier was elected Chairman of the new Panel in November 2014, with the remainder of the Panel consisting of Deputies D. Johnson of St. Mary (Vice-Chairman), J.A. Martin of St. Helier and M. Tadier of St. Brelade. In December 2014, the Panel agreed that its first reviews of 2015 would relate to environmental policies and the supply of housing.

Health and Social Security Scrutiny Panel

The newly-elected Health and Social Security Scrutiny Panel consists of 3 members –

Deputy R.J. Renouf of St. Ouen (Chairman)
Deputy G.P. Southern of St. Helier (Vice-Chairman)
Deputy T.A. McDonald of St. Saviour.

The Panel's first review will be a follow-on from the previous Panel's review into respite care for children and young adults. The current Panel hopes to review adult respite provision and assess the transitional change from children's to adult's services, which was highlighted as an issue by the previous Panel.

The Panel has held introductory meetings with both the Ministers for Health and Social Services and Social Security, and hopes to continue the good relationship with both Ministers which was established by the previous Panel.

Public Accounts Committee

Deputy A.D. Lewis of St. Helier was elected Chairman of the PAC with effect from 11th November 2014. On 13th November, Connétable C.H. Taylor of St. John and Deputy S.M. Wickenden of St. Helier were appointed as members of the Committee. The process of recruiting non-elected members began at the end of November, with a view to achieving full constitution of the PAC by February 2015.

4.10 Scrutiny Expenditure as at 31st December 2014

Panel	Reviews	Review estimates c/f 2013 £	Review estimates 2014 £	Actual review expenditure £	Actual Panel expenditure £	Total expenditure £
Corporate Services	Public Sector Pensions Implementation of European legislation		44,100.00	36,500.49		
	Interim Population Policy		600.00	147.00		
	Draft Charities Law		1,800.00	1,746.55		
	MTFP 2016–2019		1,200.00	403.00		
	Jersey International Finance Centre		4,800.00	3,000.00		
	Draft 2015 Budget		15,000.00	11,000.00		
			27,500.00	20,472.88		
	Total Corporate Services spend			95,000.00	73,269.92	887.00
Economic Affairs	Retail Sector	13,000.00		1,141.06		
Total Economic Affairs spend		13,000.00		1,141.06	264.00	1,405.06
Education and Home Affairs	Draft Passport Law		6,600.00	78.00		
	Draft Explosives Law		7,200.00	520.00		
	Camera Surveillance	17,150.00		17,957.31		
	Trackers		7,800.00	378.55		
Total Education and Home Affairs spend		17,150.00	21,600.00	18,933.86	522.50	19,456.36
Environment	Waste Water Strategy		25,000.00	9,313.16		
	Radon	15,000.00		11,453.52		
	Compulsory Wearing of Cycle Helmets		25,000.00	17,930.72		
	Draft Energy Policy		25,000.00	15,628.52		
	Total Environment spend		15,000.00	75,000.00	54,325.92	209.00
Health, Social Security and Housing	CAMHS	16,200.00		8,677.17		
	Family-friendly legislation		22,500.00	12,675.00		
	Regulation of Care Law		18,600.00	6,600.00		
	Full Business Case	45,600.00		39,160.58		
Total HSSH spend		61,800.00	41,100.00	67,112.75	323.00	67,435.75
PAC	Integrated Care Records	2,300.00		210.00		
	Integrated Audit Review		400.00	256.50		
Total PAC spend		2,300.00	400.00	466.50		466.50
Other						19,621.57
Totals		109,250.00	233,100.00	215,250.01	2,205.50	237,077.08

	£
Total budget	311,000.00
Total actual spend	237,077.08
Balance	73,922.92
Balance after estimated spend	-31,350.00

*4.11 Scrutiny Travel and Entertainment Costs as at
31st December 2014*

	Travel (inc. accommodation) £	Entertainment £	Total £
Corporate Services Scrutiny			
Panel	0	0	0
Advisers	1,684.44	87.26	1,771.70
Economic Affairs Scrutiny			
Panel	0	0	0
Advisers	0	0	0
Education and Home Affairs Scrutiny			
Panel	0	0	0
Advisers	0	0	0
Environment Scrutiny			
Panel	0	0	0
Advisers	696.45	0	696.45
Health, Social Security and Housing Scrutiny			
Panel	0	0	0
Advisers	2,063.04	270.83	2,333.87
Public Accounts Committee			
Committee	0	0	0
Total for Travel and Entertainment	4,433.93	358.09	4,802.02

5. INTER-PARLIAMENTARY BODIES



5.1 Introduction

Members of the States continued to play an active role in a number of different inter-parliamentary bodies in 2014, and these parliamentary exchanges complemented the executive contacts made by the Chief Minister, the Minister for External Relations and other Ministers and Assistant Ministers.

5.2 Commonwealth Parliamentary Association (CPA)

The Jersey Branch continued to play an active role in the CPA throughout 2014, although the number of conferences and seminars attended was lower than in 2013, partly because 2014 was an election year.

5.2.1 *Commonwealth Women Parliamentarians*

Senator S.C. Ferguson was appointed by the Branch as Jersey's representative on the newly-created British Islands and Mediterranean Region (BIMR) Commonwealth Women Parliamentarians (CWP) Steering Committee, which brought together one woman member from each Branch.

Senator Ferguson, accompanied by Deputy A.E. Pryke of Trinity and Deputy T.A. Vallois of St. Saviour, attended the inaugural BIMR CWP Conference that was hosted in Edinburgh by the Scotland Branch between 15th and 16th March 2014. It is intended that this regional CWP conference will become an annual event.



Delegates at the inaugural BIMR CWP conference at the Scottish Parliament

Senator Ferguson attended the Pan-Commonwealth Commonwealth Women Parliamentarians' Conference at Westminster on 26th and 27th June 2014 organised by the CPA Secretariat and chaired by the Hon. Rebecca Kadaga, Speaker of the Parliament of Uganda and International CWP Chairperson.

5.2.2 Commonwealth Day Observance

Beth Flambard, who was studying for a BSc in International Relations and History at the London School of Economics, together with James Powell who was also studying at the London School of Economics for a BA in Economics, represented Jersey at the Annual Commonwealth Day Observance in London on 10th March 2014 organised by the CPA Secretariat. James wrote: *“I found the day to be both enjoyable and exciting. I met people from all around the world who had a common bond and learnt a great deal about the workings of the Commonwealth. It was clear from delegates from other countries that the majority of member countries take their membership of the Commonwealth very seriously indeed and appreciate the advantages membership brings to them.”*



Young people attending the Commonwealth Day Observance with CPA Chairperson Sir Alan Haselhurst, M.P. and New Zealand High Commissioner in London, Sir Lockwood Smith

5.2.3 44th British Islands and Mediterranean Regional Conference – Wales

Connétable J. Gallichan of St. Mary, Deputy M. Tadier of St. Brelade, Deputy S.G. Luce of St. Martin and Deputy S.Y. Mézec of St. Helier attended the 44th British Islands and Mediterranean Regional Conference hosted by the Wales Branch and held in Cardiff between 27th and 30th May 2014. They were accompanied by the Hon. Secretary, Mr. M.N. de la Haye.



The Jersey delegates in the chamber of the National Assembly for Wales in the Senedd building

5.2.4 60th Commonwealth Parliamentary Conference, Yaoundé, Cameroon, including the 34th CPA Small Branches Conference 4th and 5th October

As these conferences fell in the election period, from 4th to 10th October 2014, the Jersey Branch was represented by Mr. W.J. Bailhache, (then) Deputy Bailiff, Deputy J.G. Reed of St. Ouen (who was not standing for re-election) and the Very Rev. R.F. Key, Dean of Jersey. They were accompanied by Mr. M.N. de la Haye, O.B.E., Hon. Secretary.

The start of the Small Branches conference was overshadowed by the sad news of the sudden and unexpected death of the CPA Secretary-General, Dr. William Shija, who passed away in London in the early hours of the first day of the conference. The conference was adjourned for the day as a mark of respect.



The Jersey delegates on the steps of the Yaoundé Conference Centre

5.2.5 Commonwealth Youth Parliament, Mmabatho, North-West Province, South Africa

Ms. Anna Siodlak, a Jersey student studying in London for an MSc in Global Politics, represented Jersey at the annual Commonwealth Youth Parliament that was hosted by the North-West Province Branch, South Africa, in Mmabatho, between 2nd and 8th November 2014. After the event Anna wrote: *“As Syria and Ukraine fight for free and fair elections, we cannot neglect our own commitment to the wider meaning of democracy, including active political participation and pluralism. CYP encourages both these facets through ‘learning by doing’ and ‘learning from others’.* Gathering

young people from around the world establishes a dialogue between different communities that will serve to enhance tolerance and respect as well as improve international relations. The opportunity to practice policy-making, debating, and party politics increases confidence and enables the delegates to gain a greater appreciation for parliamentary democracy so that they remain actively engaged at home and encourage others to do the same.”



The Commonwealth Youth Parliament in the debating chamber of the North-West Province

5.3 Assemblée Parlementaire de la Francophonie (APF)

As 2014 was an election year, it was not possible for the Jersey Section of the APF to participate in all APF events during the year, but the Section continued to sponsor French tuition for States members through the Alliance Française so that a greater number of members will be able to participate in APF events in future years.

5.3.1 APF European Region – Presidents’ Conference, Bucharest and Suceava, Romania

The Presidents’ Conference was held between 20th and 23rd March 2014 and was attended by the Connétable of St. Mary, President of the Jersey Branch, who was accompanied by Mrs. Anne Harris, (then) Deputy Greffier of the States. The conference was opened by M. Jean-Paul Wahl, European Chargé de Mission, and was addressed by Mme. Sandra-Maria Ardeleanu, President of the Romanian Section, in the opulent setting of the Palais du Parlement, originally constructed during the régime of Nicolae Ceauşescu. The meetings took place in the enchanting Salle Droits de l’Homme.



Delegates at the Conférence des Présidents, Romania

The first session considered expert presentations from –

- M. Christian Preda, Romanian representative to the European Parliament and personal representative of the President on Francophonie on Francophonie and the European identity of Romanians;
- M. David Bongard, Head of the regional branch of the OIF (Central and Eastern Europe);
- Mme. Victoria Popescu, Assistant Minister and national correspondent on Francophonie, Ministry of Foreign Affairs on the francophone priorities for Roumania;
- M. Benoit Rutten, President of GADIF (Groupe des Ambassades, des Délégués et des instituts francophones en Roumanie) on GADIF – promotional tool of the value of Francophonie;
- M. Abderrahmane Rida, director of the Central and Eastern European Office on European francophonie.

The second session considered young Francophiles, in terms of democracy, multiculturalism and plurilingualism. The following presentations were considered –

- M. Ryazan Theodorescu, member of the Romanian Academy, and former President of the Romanian section of the APF on French, creator of style for youth;

- M. S.E.M. Philippe Gustin, French Ambassador in Roumania on the new action plan for the French Institute – in 2015, Cluj-Napoca will be the City of Youth;
- M Theodor Paleologu, Deputy, member of the permanent Committee on relations between UNESCO and Roumania on the renewal of Francophonie as an aid to youth of today.

Each session was followed by a debate.

The third session comprised consideration of the agenda for the XXVII European Regional Assembly to be held in Warsaw, Poland from 28th September to 1st October 2014.



Connétable Juliette Gallichan at the Conférence des Présidents, Roumania

The Roumanian Section then led a day of study in Suceava-Bucovine, which is the constituency of Mme. Sandra-Maria Ardeleanu, President of the Romanian Section, and presentations predominantly from the youth of the area were received on the following topics –

- Concepts et réalités francophones en diachronie;
- Dynamique des études francophones à Suceava;
- Suceava – un carrefour culturel francophone;
- La diplomatie académique francophone;
- Témoignages francophones;
- Partenaires francophones.

On the return to Bucharest, cultural visits were paid to the monasteries of Sucevita and Voronet.

The value of the visit also centred on the parliamentary contact, and the President was very pleased to have received a full briefing from the External Relations team prior to departure. This was very helpful in the context of the developing situation in the Ukraine, and in receiving a progress report on information exchange agreements on taxation that had been recently concluded.

5.3.2 APF European Regional Conference – Warsaw, Poland, 28th September to 1st October 2014

The 2014 European Regional Conference was held during the period of the Jersey general election, and there was initially some uncertainty about whether Jersey would be able to be represented as many members of the Branch were facing contested elections. Fortunately, Deputy J.A.N. Le Fondré of St. Lawrence was returned unopposed in St. Lawrence and was able to represent Jersey, accompanied by Michael de la Haye, O.B.E., Greffier of the States. The conference was attended by delegates from Andorra, Armenia, Belgium/Wallonia-Brussels Federation, Catalonia, France, Hungary, Jersey, Jura, Monaco, Poland, Romania, Serbia, Switzerland, Valais, Valle d’Aoste and Vaud.



Delegates at the Assemblée Régionale Europe in Warsaw

The delegates were welcomed at a dinner on the arrival day hosted by the President of the Polish APF section, Senator Marek Ziolkowski, who has attended many APF conferences in recent years and is well known to members from Jersey.

After a brief *Conférence des Présidents*, when Deputy Le Fondré offered on behalf of the Jersey Section to host the 2015 Regional Conference in Jersey, the conference opened in the Senate Chamber of the Polish parliament. The conference was opened by Mr. Jan Wyrowinski, Vice-President of the Polish Senate, with speeches from Senator Marek Ziolkowski, Mr. Jean-Paul Wahl, Chargé de mission, Europe, and Senator Paul McIntyre from the Canadian Senate, who had been elected as the new APF President at the 2014 conference held in Ottawa in July 2014.

The first topic was Francophonie in Poland, with a focus on engaging young Francophones in promoting democracy, multiculturalism and multilingualism. Radosław Kucharczyk, Associate Deputy Director of Research for the Institut d'Études Romanes; Janina Zielinska, Chair of the Collège de Formation des Professeurs de Français at the University of Warsaw, chief adviser to the president of the Fédération Internationale des Professeurs de Français (FIPF) and honorary chair of the FIPF's Commission pour l'Europe Centrale et Orientale; and Renata Klimek-Kowalska, co-ordinator of a project on the francophone classes of Silesia and chair of the Association Europe des Langues et des Cultures, made presentations. The Assembly also heard from French language students from Silesia and the French lycée of Warsaw, as well as French teachers and their students from Skierniewice.

The topic for the second working session was the practical side of the Francophonie, specifically the day-to-day challenges facing Francophones in countries where French is not an official language. Franck Pezza, a representative of Wallonia-Brussels in Warsaw and chair of the Groupe des Ambassades, Délégations, Institutions francophones de Varsovie (GADIF), Remigiusz Forycki, Professor and Dean of the Faculty of Modern Languages at the University of Warsaw, and Pascale Peeter, reader in French at the Institut d'Études Romanes, made presentations. The Assembly also heard from Maciej Witucki, chair of the Conseil de Surveillance d'Orange Poland, Jadwiga Czartoryska, chair of the Fondation Orange Poland, Monika Constant, Chief Executive Officer of the Chambre du Commerce et de l'Industrie française en Pologne, and Jacek Z. Karczewsk, member of the Association France-Pologne and chair of the Commission pour les Jeux de la Francophonie.



Deputy John Le Fondré and the Greffier of the States at the Assemblée Régionale Europe in Warsaw

The final working session was devoted to the topic of multiculturalism and multilingualism as universal values in Central and Western Europe in the 20th and 21st centuries. Maciej Forycki, professor of history at Adam Mickiewicz University in Poznań, Marek Ziółkowski, Chair of the Polish Branch of the APF, and author Marek Potocki made presentations.

At the conclusion of the sessions, the Assembly adopted a resolution on the promotion of French-language teaching in the following terms –

“Ayant entendu les experts et témoignages portant sur l'apprentissage et la pratique de la langue française dans les pays n'ayant pas le français comme langue officielle ;

L'Assemblée régionale Europe de l'APF, réunie à Varsovie du 28 septembre au 1er octobre 2014 entend poursuivre et renforcer la promotion de l'offre d'enseignement du et en français en soutenant toutes méthodes d'enseignement et d'apprentissage qui aident les jeunes à se forger les savoirs, savoir-faire, compétences et aptitudes qui leur permettront d'être des acteurs de développement dans l'espace économique francophone.”

After the conclusion of the day and a half of working sessions, the participants were taken on a tour of the old town and the Royal castle which were both meticulously reconstructed after the devastation of World War II which left almost the entire city of Warsaw in ruins.

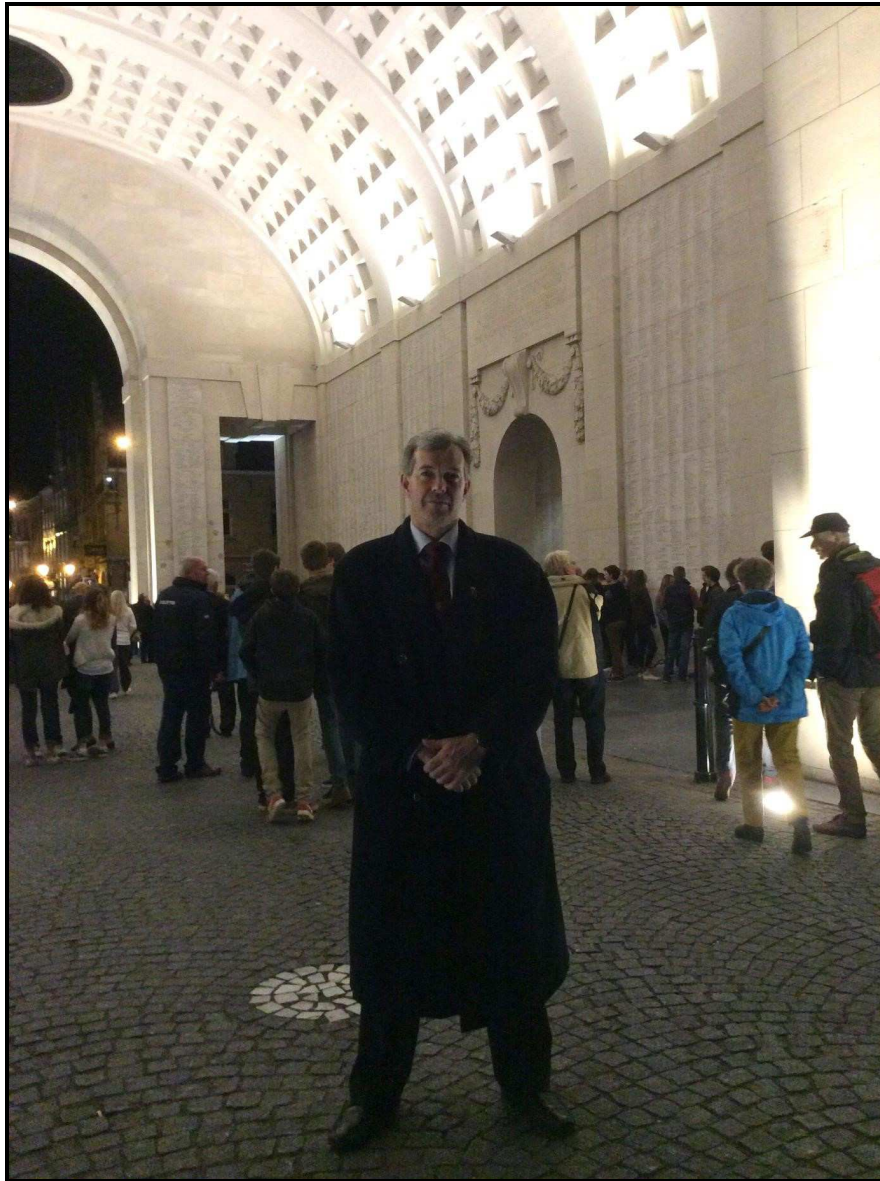
5.4 British-Irish Parliamentary Assembly (BIPA)

The British-Irish Parliamentary Assembly brings together parliamentarians from the parliaments at Westminster and Dublin, from the devolved Parliament and Assemblies in Scotland, Wales and Northern Ireland and from the 3 Crown Dependencies.

Deputy J.A.N. Le Fondré of St. Lawrence was appointed as Jersey member on BIPA in 2013 and he attended the 2 plenary sessions in 2014, the first being held from 30th March to 1st April 2014 at the Royal Hospital Kilmainham in Dublin, and the second in Ashford, Kent from 19th to 21st October 2014. As part of the second plenary session, delegates were taken on a day trip to World War I sites in Flanders. The Assembly had agreed in 2013 that it should formally recognise the centenary of the beginning of the First World War during this October 2014 plenary, and a full programme was therefore organised for members of BIPA to commemorate the sacrifices made by soldiers from all BIPA jurisdictions.

During their visit to Flanders, members visited the Island of Ireland Peace Park, the Scottish Memorial at Frezenberg Ridge and the recently established Welsh Memorial. Members also visited the Tyne Cot Memorial, which is the largest cemetery of Commonwealth soldiers' graves in the world. Soldiers from the Channel Islands are recognised at Tyne Cot.

Deputy Le Fondré attended the Last Post Ceremony at the Menin Gate and was invited to lay a wreath on behalf of the States Assembly to remember all soldiers who fought and died in World War I.



Deputy John Le Fondré at the Menin Gate in Ypres

In addition to the plenary sessions, Deputy Le Fondré joined BIPA Committee C (Economic Affairs), the first time a member from Jersey had taken an active part in BIPA committee work, and he took part in the Committee C meeting held before the Ashford plenary.

After the 2014 election, the States re-elected Deputy John Le Fondré as Jersey's member on BIPA, and elected Deputy K.C. Lewis of St. Saviour as Associate Member to replace former Senator Alan Breckon, who had retired from the States.

6. THE STATES GREFFE



6.1 Clerks' section

In brief, the functions of the Clerks' section are –

- ◆ to provide professional clerking support to the Council of Ministers, certain committees and other bodies appointed by the States, and also to provide support in other areas;
- ◆ to act as liaison officers to departments, providing procedural advice in relation to the work of the States Assembly as required;
- ◆ to provide quality assurance of Ministerial Decisions, in conjunction with the Deputy Greffier of the States; and
- ◆ to edit the transcript of the proceedings of the States and to produce the States' Official Report ('Hansard').

6.1.1 The clerking role



*States Greffe Committee Clerks in post at the end of 2014
(from left to right): Peter Monamy, Heather Woodside, Kate Larbalestier, Tom McMinigal*

The number of meetings for which a Clerk was provided in 2014 is shown in the following table –

	2011	2012	2013	2014
Council of Ministers	37	35	25	25
Criminal Injuries Compensation Board	8	8	3	4
Legislation Advisory Panel	3	9	8	6
Manual Workers' Joint Council, <i>includes 3 Disputes Committees</i>	8	3	3	0
Jersey Overseas Aid Commission	33	52	55	52
Planning Applications Panel	11	11	12	10
Planning and Environment Ministerial meetings	11	8	15	10
Privileges and Procedures Committee	35	21	30	27

	2011	2012	2013	2014
– PPC Sub-Panel on Complaints	0	1	0	0
– PPC Standing Orders and Internal Procedures Sub-Committee	n/a	8	1	0
– PPC Public Elections Sub-Committee	n/a	5	3	0
– PPC Machinery of Government Review Sub-Committee	n/a	8	2	2
Electoral Commission (and public meetings and visits)	n/a	15	n/a	n/a
Probation Board	6	6	5	6
States Employment Board	26	26	28	20
Tourism Development Fund Advisory Panel	5	10	12	14
Civil Service Forum	1	2	0	2
TOTAL	186	228	202	178

In addition to acting as departmental liaison officers, members of the Clerks' section also carried out research on request, primarily on behalf of the Chief Minister's Department and the States Employment Board.

6.1.2 Ministerial Decisions

The Clerks provide the first-line quality assurance of Ministerial Decisions.

1,321 Ministerial Decisions were made in 2014.

Department	Number of Ministerial Decisions			
	2011	2012	2013	2014
Chief Minister	152	134	162	196
Economic Development	212	169	123	131
Education, Sport and Culture	39	30	26	32
Health and Social Services	57	47	60	66
Home Affairs	96	93	75	75
Housing	114	112	99	43
Planning and Environment	125	135	138	118
Property Holdings	148	132	221	220
Social Security	103	116	138	154
Transport and Technical Services	123	102	109	133
Treasury and Resources	147	121	120	153
TOTAL	1,316	1,191	1,271	1,321

The Ministerial Decisions process, using Livelink, allows departmental staff to prepare decisions in draft in advance of the time that a decision needs to be made, the quality assurance process to take place, and then to place the decision before the Minister or Assistant Minister. All decisions are checked by the States Greffe within 24 hours, and usually within half a day.

6.1.3 Access to information

On 8th June 2004, prior to the introduction of the ministerial form of government and the provision in the States of Jersey Law 2005 to delegate decisions, the States decided to revise the Code of Practice on Public Access to Official Information to include the following paragraph –

“3.1.1(a) an authority shall grant access to all information in its possession, and Committees of the States, and their sub-committees, shall make available before each meeting their agendas, and supplementary agendas, and grant access to all supporting papers, ensuring as far as possible that agenda support papers are prepared in a form which excludes exempt information, and shall make available the minutes of their meetings,”.

In addition, the Greffier of the States was requested to ensure that all matters recorded in Part B minutes were properly exempt from disclosure. When providing the first-line quality assurance of Ministerial Decisions, the Clerks’ section routinely checks the application of exemptions under the Code of Conduct. A further check is then carried out by the States Greffe at the subsequent level of quality assurance.

The Freedom of Information (Jersey) Law 2012 will come into force on 1st January 2015, replacing the provisions of the Code of Practice.

All decisions, whether taken by the Minister or delegated by a Minister to an Assistant Minister or to an officer, remain a decision of the Minister in law. The level of recording of decisions at officer level is a matter for departments, and it is not possible for matters that have not been recorded within the Ministerial Decisions process to be reviewed by the Greffe.

6.1.4 Official Report (‘Hansard’)

Since the change to ministerial government, the number of States’ meetings days increased steadily to 64 in 2011; reduced to 36 in 2012; increased again to 43 in 2013; and there were 50 in 2014. This had a corresponding impact on the Clerks, led by the Senior Clerk, who read the transcripts on their return from the transcribers and check the drafts, carrying out any necessary light editing to remove hesitations and repetitions, etc., and to verify local names and/or place names. Prior to the availability of the edited version, Clerks can provide individual States members on request with an unedited version of extracts of the transcript if required. This now usually arrives 2 working days after the meeting. A copy of the audio recording can be prepared if required.

Official Report	2010	2011	2012	2013	2014
No. of States’ meeting days	50	64	36	43	50

6.2 Elections 2014

The screenshot shows the homepage of the VOTE.JE website. At the top left is the logo for VOTE.JE, featuring a red map of Jersey and the text 'VOTE.JE Your guide to voting in Jersey'. To the right of the logo are links for 'Recent News | FAQ | Downloads | Contact', a language dropdown menu set to 'English', and a search bar. Below the logo is a dark navigation bar with links: 'Why Vote?', 'How to Vote', 'Candidates', 'Hustings', 'Results', 'Referendum', and 'What happens next?'. A large banner image shows a panoramic view of St. Helier, Jersey, with a coat of arms logo and the text 'St. Helier | Saint Hélier | St Hélyi'. Below the banner are four main content boxes: 'Election Results' (View the election results and candidate vote count), 'Referendum Result' (View the results of the 2014 Referendum), 'Statistics 2014' (View the official statistics for every Parish & District), and 'What Happens Next?' (Find out what happens after the 2014 Elections). Each box has a 'Read More' button. Below these is a 'Recent News' section with a news item dated '08 NOV 2014' titled 'Ministers appointed', stating that the following Ministers have been appointed by the States: Senator Alan John Henry Maclean – Minister for Treasury and... To the right of the news item are two social media buttons: 'FIND US ON FACEBOOK >>' and 'FOLLOW US ON TWITTER >>'.

The States Greffe organised and ran an awareness campaign in the lead-up to the October 2014 Elections and Referendum. The aim was to provide up-to-date resources for Islanders, detailing everything they needed to know about voting in the States of Jersey Elections and the Referendum on whether the Parish Constables should remain as members of the States as an automatic right.

The website www.vote.je was re-launched and updated to include more information about the candidates, as well as details on how to register to vote, how to pre-poll vote and how to vote on Election Day on 15th October 2014. For the first time, hustings meetings were filmed and uploaded to the website so that Islanders who had not been able to attend the meetings could watch them at their leisure. The 27 hustings films received more than 8,900 views. A number of candidates also took advantage of an opportunity to make a short film of their manifesto, which was then uploaded to their profile page on vote.je.

A booklet containing the manifestos of all the candidates for Senator, Connétable and Deputy, as well as information about how to vote in the Election and the Referendum was collated, printed and distributed to all Island households. Radio and printed media advertising boosted the campaign, and Facebook and Twitter were used with the aim of ensuring that the message about the forthcoming Elections would reach as broad an audience as possible.

Staff from the States Greffe and the Education Department gave presentations to students about the Elections, and the States of Jersey Youth Service supported the campaign by talking to young people about the Elections at youth clubs and events, including Jersey Live.

For the first time, the results of the elections were announced live on vote.je. On election night the Greffier of the States, Mr. Michael de la Haye, O.B.E., the Deputy Greffier, Mrs. Lisa Hart, and Assistant Greffier, Mrs. Anna Goodyear, stayed up through the night updating the web-pages as the results were announced.



Deputy Greffier of the States, Mrs. Lisa Hart, and Assistant Greffier of the States, Mrs. Anna Goodyear, working late into Election Night updating the vote.je website

The team at the States Greffe look forward to doing it all again for the next elections in May 2018!

6.3 States Assembly Information Centre



The States Assembly Information Centre (formerly the ‘States Greffe Bookshop’) provides designated display areas for the work of the States Assembly, Scrutiny, the Public Accounts Committee, the Comptroller and Auditor General, as well as information about the Commonwealth Parliamentary Association, the Assemblée Parlementaire de la Francophonie, and various initiatives such as the Jersey Youth Assembly and Primary School visits to the States Chamber.



During 2014, work was undertaken to create 3 meeting rooms in the space adjacent to the Information Centre. The whole area saw a major refurbishment as a consequence.

Staff members were also heavily involved in the Primary School visits to the States Chamber, helping to record each meeting and assisting the children performing the role of Usher for the Assembly in delivering notes around the Chamber. They also prepared the paperwork for each visit, ensuring that the children had information about the States Member whose seat they occupied, as well as a special Order Paper for their meeting and copy of the Proposition they were debating.

A range of quality States Assembly souvenirs is on sale in the Information Centre so that visitors are now able to purchase a memento of their visit to the States Chamber. The range includes a silk tie featuring the updated States crest design, pens, pencils, mousemats, mugs and bookmarks. A silk scarf and set of coasters have also been produced using the parochial crest design contained within the beautiful stained glass window just outside the entrance to the States Chamber, usually only seen by States Members and staff. The way in which these items are displayed will be improved in 2015 to enable the Public greater access to the range of items on sale.



Greffier of the States, Mr. Michael de la Haye, O.B.E., modelling the new design States Assembly tie

6.4 Public engagement

Continued efforts were made during 2014 to make the States Chamber more accessible to the Public.

States Greffe staff were involved with a number of secondary school visits to the Chamber, including students from Victoria College, Jersey College for Girls and Le Rocquier School, which dovetailed with the Citizenship Programme within schools. In the weeks leading up to the election, we were also involved in a series of visits from Hautlieu and Beaulieu to the Chamber, and Lisa Hart, the Deputy Greffier of the States, along with Rod McLoughlin, the Cultural Development Officer of the Education Department, went into secondary schools for either assemblies or lunchtime talks to highlight the importance of voting. This was very well received, and as a consequence will likely continue as an annual initiative.

Mindful that since the move to ministerial government there had been a disconnect between the States Greffe and individual departments, the Greffe introduced sessions for staff from across the States organisation to learn more about the workings of the Assembly and the role of the Greffe. Senior secretaries, who provide a valuable link with departments, administrative staff, as well as management teams from the Health and Social Services, Economic Development and Transport and Technical Services Departments, have attended during 2014, in order to enhance the working relationship between the Greffe and other States Departments.



Agon-Coutainville in France, the Parish of Trinity's twin town

We also received a number of other visitors, including those from the Women's Institute, and a group of French students from Rennes; and the Deputy Greffier of the States welcomed a large group of French visitors from Trinity's twin town of Agon-Coutainville.

The Deputy Greffier also welcomed a number of students from Highlands to the Chamber as part of the College's Enrichment Programme, and as part of their Travel and Tourism and Social Sciences degree courses. We welcomed the new Channel Islands Director of Civil Aviation, Diane Abbott, M.P., and the Daventry Choristers into the Chamber during 2014.

6.5 Publications Editor

It is the Publications Editor's job to format, proof-read and prepare the following States publications for printing –

<i>Publication series</i>	<i>Types of document published within each series</i>
"P." series	<ul style="list-style-type: none"> ❖ Propositions with supporting reports, also known as Projets ❖ Addenda to lodged Projets ❖ Amendments to lodged Projets, with supporting reports ❖ Comments from Ministers, Committees or Panels relating to lodged Projets
"R." series	<ul style="list-style-type: none"> ❖ Reports ❖ Comments or Responses relating to presented Reports
"S.R. Res."	<ul style="list-style-type: none"> ❖ Ministerial Responses to Scrutiny Reports
"P.A.C. Res."	<ul style="list-style-type: none"> ❖ Ministerial or Departmental Responses to Public Accounts Committee Reports
"L." series	<ul style="list-style-type: none"> ❖ Laws registered in the Royal Court ❖ U.K. legislation (Orders in Council) extended to Jersey by registration in the Royal Court*
"R&O." series	<ul style="list-style-type: none"> ❖ Orders made by Ministers ❖ Regulations debated and adopted by the States ❖ Legislative Acts debated and adopted by the States ❖ Amendments to Standing Orders debated and adopted by the States ❖ U.K. legislation (Orders in Council) extended to Jersey by registration in the Royal Court* ❖ Rules made by the Island's Courts
States Minutes	<ul style="list-style-type: none"> ❖ These are drafted by the Assistant Greffier of the States, and after they have been checked by the Greffier and Deputy Greffier, they are passed on to the Publications Editor to do the final formatting before printing.

* These can be published either as Laws or as R&Os, depending on precedents previously published.

The Clerks of the States Greffe are responsible for monitoring the Livelink computer system, which records the progress and detail of Ministerial Decisions, and when an MD is signed by a Minister to authorise the lodging *au Greffe* of a proposition or amendment; or the presentation to the States of a report or set of comments, it is the duty of the Clerks to inform the Publications Editor, who must then prepare the publication for printing.

Officers from other Departments are also required to play a proactive role in this process, and sometimes notification of MD signature comes directly from another States Department, via telephone or e-mail, to the Publications Editor, and precedes departmental updating of the Livelink computer system. This happens most often in the case of urgent publications which are sometimes not signed off until the Monday afternoon preceding a States Sitting, but are nevertheless required to be distributed to States Members before the start of the States Sitting on the following day.

Legislative Orders signed by Ministers need to be delivered to the Publications Editor promptly after signature; this is particularly important in the days leading up to a States Sitting, so that any Orders made by Ministers are processed in time to be included on the States Order Paper. Extra work does ensue at times as a result of other departments not delivering signed Ministerial Orders or Court Rules to the Publications Editor in a timely manner. As the publications series of 'Regulations and Orders' (R&Os) must be published in strict chronological sequence of their making, any omission of, or delay in, notification to the Publications Editor of the making of an Order by a Minister, or a set of Rules by the Courts, may result in the need to renumber and reprint other R&Os that have already been published.



*States Greffe Publications Editor,
Angela Rayson*

All approved private members' propositions are forwarded by the Greffier of the States to the Publications Editor for preparation to publish for lodging *au Greffe*. These can sometimes arise during the course of a States Sitting day, when they need to be formatted promptly for printing and distribution so that they can be lodged before the end of the Sitting.

The Publications Editor also processes each Law adopted by the States, and prepares the amended version of the Law in instances where amendments to a lodged draft Law have also been adopted in debate. Each adopted Law is then forwarded by the Publications Editor to the Law Officers' Department, who will prepare a report on the content of the Law. On completion of the Law Officers' report, this is sent to the Publications Editor, who is responsible for sending it, along with the adopted Law, to the Office of the Lieutenant Governor for onward transmission to the Privy Council. This is an important task, which ensures that the Privy Council receive all the documentation necessary to put before Her Majesty in Council, for Royal Sanction, any Laws that have been adopted by the States Assembly.

The following table shows the quantity of each different type of publication which the Publications Editor was responsible for formatting and preparing for printing during 2014, alongside the figures for 2013 –

		Quantity	
PUBLICATION TYPE		2013	2014
“P.” series	Projets	171	181
	Addenda to Projets	2	6
	Amendments to Projets	50	79
	Comments on Projets	67	73
“R.” series	Reports <i>formatted wholly or partly by the Publications Editor*</i>	136	164
“S.R. Res.”	Ministerial Responses to Scrutiny Reports	12	20
“P.A.C. Res.”	Ministerial or Departmental Responses to Public Accounts Committee Reports	2	4
“L.” series	Laws registered in the Royal Court following adoption by the States Assembly and sanction by H.M. Privy Council	21	46
	U.K. Orders in Council extended to Jersey by registration in the Royal Court	0	3
“R&O.” series	Orders made by Ministers	111	138
	Bye-Laws made by Ministers	0	1
	Regulations adopted by the States	39	52
	Legislative Acts adopted by the States	11	15
	Amendments to Standing Orders adopted by the States	2	5
	Rules made by the Courts	6	5
	U.K. Orders in Council extended to Jersey by registration in the Royal Court	0	1
States Minutes	Final formatting for printing, plus the uploading of each set of Minutes to the States Assembly website	42	48
TOTAL:		672	841

** Reports that are pre-printed by the presenting Department and not edited at all by the Publications Editor are delivered in hard copy to the States Assembly Information Centre: these numbered 22 in both 2013 and 2014.*

6.6 Reprographics

The Reprographics section is responsible for providing a high-quality printing and binding service to the States Assembly and all States departments.



Sally Hansford, Reprographics Supervisor

The Reprographics section of the States Greffe predominantly deals with States matters, printing propositions and amendments for lodging, as well as comments in relation to propositions and Reports for presentation to the States. With the States Assembly sitting on 48 days during 2014, there was a constant flow of documents being printed by Reprographics before each States Sitting.

There were 186 Reports presented to the States during 2014, with the vast majority being printed in house, and a small number being delivered to the States Greffe by the presenting departments, having been printed elsewhere. (*See section 6.5 for quantities of all publications produced by the States Greffe.*)

After each States Sitting, there are usually Regulations and/or legislative Acts which are sent to the Reprographics Section by the Publications Editor for printing following the adoption of draft legislation by the States Assembly. Laws (previously adopted by the States and sanctioned by Privy Council) that are registered in the Royal Court on a Friday are sent to Reprographics by the Publications Editor for printing on the following Monday or Tuesday.

The Order Paper for each States Sitting, compiled by the Assistant Greffier of the States, is printed on the preceding Thursday and outlines what is to be discussed, as well as listing all of the items that have been presented or lodged since the last States Sitting. The Consolidated Order Paper, which incorporates any new items presented or lodged since the principal Order Paper was published, is printed by Reprographics on the Monday before the Sitting takes place.

Reprographics are also responsible for the printing and binding of various agendas, business plans, annual reports, Scrutiny Reports and sensitive and confidential documents for the Law Officers' Department. The section also prints business cards for States employees and States members, as well as printing and compiling training binders for departments (during 2014, binders were produced for Human Resources job-matching training, for example).



Belinda Pugh, Reprographics Assistant

The Reprographics Assistant is responsible for the compilation of log-notes of each States meeting, and during 2014 produced a number of CD copies of meetings for States members, departments and the Public on request, along with CD copies of the primary school visits to the States Chamber.

6.7 Registry



The Registry section provides a thorough archive of information relating to the work of the States Assembly, its Committees and Panels, as well as Ministerial Departments and Scrutiny. The Registry section also has responsibility for the retention and archiving of the signed copies of all Ministerial Decisions and relevant attachments and their uploading to the gov.je website.



During 2014 the Information Manager ensured that the Department would be prepared for the coming into force of the Freedom of Information (Jersey) Law 2011 on 1st January 2015. Procedures were established for dealing with requests under the Law, as well as for dealing with an increased number of enquiries from departments seeking information in relation to requests that had been submitted to them under the Law. In addition, Registry conducted a detailed audit of all the information held by the States Greffe, both electronically and in hard copy. This was no small task, as the Department holds thousands of documents relating to the business of the States.

6.8 Greffier of the States awarded O.B.E.



The Greffier of the States, Mr. Michael Nelson de la Haye, was awarded an O.B.E. in H.M. The Queen's 2014 Birthday Honours List for services to the States of Jersey and to the Commonwealth Parliamentary Association. Mr. de la Haye attended an investiture at Buckingham Palace in November 2014, accompanied by his wife, Susan, and was presented with the award by the Duke of Cambridge.

Mr. de la Haye joined the States Greffe as Assistant Greffier of the States in February 1999. He was appointed as Deputy Greffier in 2000, and became Greffier of the States on 5th November 2002. Mr. de la Haye is Honorary Secretary of the Jersey Commonwealth Parliamentary Association. He is also Chairman of the Jersey Friends of Anthony Nolan, raising funds for the Anthony Nolan Trust, who maintain a register of potential stem cell donors (often through bone marrow donation) so that matches can be found between potential donors and patients to provide life-saving transplants for people suffering from blood cancers.

6.9 Retirement of Deputy Greffier of the States

Mrs. Anne Helen Harris retired from the post of Deputy Greffier of the States in April 2014. Mrs. Harris first worked at the States Greffe as a Committee Clerk between January 1977 and November 1979, when she left to start a family. She returned to the States Greffe on 1st April 1993 as a Committee Clerk, and her potential and ability were quickly recognised as she was appointed Clerk to the Mary Alexander Committee of Inquiry. In its final report published in August 1994, the Committee stated that it wished to: “*single out the exceptional contribution of Mrs. Anne Harris, the Clerk to the Committee*”. Mrs. Harris became a Senior Committee Clerk in 1998, was appointed Assistant Greffier of the States in October 2000, and Deputy Greffier of the States on 5th November 2002.



Mrs. Anne Harris, the retiring Deputy Greffier of the States

Mrs. Harris was instrumental in assisting the Privileges and Procedures Committee during the development of the Draft Freedom of Information (Jersey) Law 201-, which was adopted by the States on 4th May 2011 and brought into force on 1st January 2015 (see [Freedom of Information \(Jersey\) Law 2011](#)). She also worked tirelessly on campaigns to raise Islanders’ awareness of how to register and vote in public elections, with the 2011 campaign being shortlisted for the Chartered Institute of Marketing ‘Best Integrated Marketing Campaign’.

In June 2014, Mrs. Harris was awarded the *Ordre de la Pléiade* at the level of *Chevalier* in recognition of her work on behalf of the Jersey Section of the *Assemblée Parlementaire de la Francophonie* (A.P.F.). The Jersey Section recommended Mrs. Harris to receive the award in recognition of her 17 years' service as Secretary to the Jersey A.P.F. Section. The award was presented to Mrs. Harris on 18th June 2014 by Senator Sir Philip Bailhache, *Grand Officier* of the *Ordre de la Pléiade*.

6.10 Appointment of Deputy Greffier of the States



Following the retirement of Mrs. Anne Harris from the post of Deputy Greffier, members welcomed her successor in the role, Mrs. Lisa-Marie Hart, who was sworn in as Deputy Greffier of the States on 13th May 2014. Mrs. Hart is a familiar face in the States Assembly, having served as Assistant Greffier of the States from 1st March 2007, and previously having worked as a Committee Clerk from her arrival in the States Greffe in 2000 until her appointment as Assistant Greffier.

6.11 Appointment of Assistant Greffier of the States



Committee Clerk, Mrs. Anna Goodyear, was appointed as Assistant Greffier of the States in October 2014, following the promotion of Mrs. Hart to the post of Deputy Greffier. Mrs. Goodyear has previously worked for the States Greffe as a Committee Clerk since 2008.

6.12 Charity fund-raising

During 2014, States Greffe staff participated in a number of ‘dress-down days’ and raised over £1,000 in total for charity. Each event was held in aid of a different charity, and Reprographics Assistant, Belinda Pugh, organised the collection of donations, often dressing up for the occasion. Efforts to raise money included the printing and sale to Morier House staff of a specially made calendar, which featured Belinda in a variety of outlandish outfits ranging from a gorilla suit to a Shrek outfit, all of which she had worn on previous dress-down days.



Belinda Pugh of the States Greffe, dressed as the character Maleficent, collecting money for ‘Children in Need’ in November 2014

In December 2014, staff also held special dress-down days which are now held annually to raise funds for the Jersey Society for the Prevention of Cruelty to Animals, in memory of their late colleague Kris Kelly, who died in December 2007. A total of £205 was raised.



Kris Kelly, at a social function in 2006

6.13 The Youth Assembly

The 17th Youth Assembly was held in the States Chamber on the afternoon of Tuesday 25th March 2014. The event, which was sponsored by the Jersey Branch of the Commonwealth Parliamentary Association, included debates on topics selected by the students, as well as a Question Time, all of which mirrored a normal States meeting. Sadly, Highlands College was unable to field a team this year, but the other 5 post-16 education providers all participated.



Jersey Youth Assembly 2014 (photograph courtesy of Deputy R.J. Rondel of St. Helier)

During the Assembly, which was presided over by Connétable Len Norman of St. Clement, the prospective politicians followed the same protocols as their adult counterparts. This included a very interesting session in which students posed questions with notice to members of the Council of Ministers.

The Chief Minister was the first in the spotlight, on behalf of the Minister for External Relations, answering questions regarding the Island's international image, posed by a student from Jersey College for Girls.

Deputy Patrick Ryan of St. John, the Minister for Education, Sport and Culture, responded to a question asked by a student from Hautlieu regarding improvements to recreational facilities for young people.



Jersey Youth Assembly 2014 (photograph courtesy of Deputy R.J. Rondel of St. Helier)

Deputy Anne Pryke of Trinity, the Minister for Health and Social Services, answered a question asked by a student from Jersey College for Girls regarding the management of mental health services.

Youth employment was the subject under scrutiny by a student from Hautlieu, and her question was answered by Senator Francis Le Gresley, the Minister for Social Security.

Deputy Kevin Lewis of St. Saviour, the Minister for Transport and Technical Services, tackled a question asked by a student of Victoria College regarding driving tests for the over-50s.

Deputy James Baker of St. Helier, Assistant Minister for Economic Development, gave a response to a question asked by a student from Victoria College regarding plans to create a deep water marina.

The Minister for Planning and Environment, Deputy Robert Duhamel of St. Saviour, was put through his paces by a student from Beaulieu regarding the planning process.

In this election year, the final question with notice was directed to Deputy Jeremy Maçon of St. Saviour, the Chairman of the Privileges and Procedures Committee, by a student from Beaulieu, regarding restrictions to voting in Jersey.

The Chief Minister then answered questions without notice for over 15 minutes on a wide range of topics.



Jersey Youth Assembly 2014 (photograph courtesy of Deputy R.J. Rondel of St. Helier)

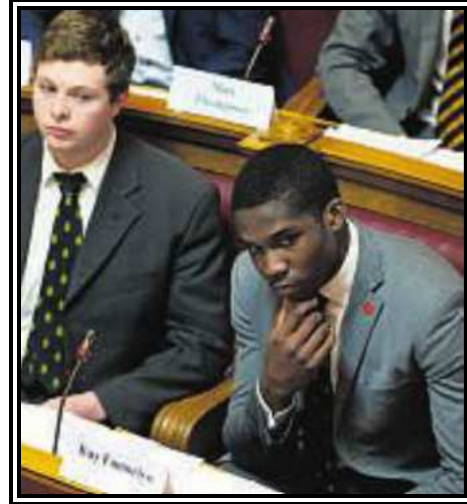
Forty-seven student members from the Island's sixth forms participated in the Assembly. The young parliamentarians had worked in conjunction with their own tutors, and Officers of the States Greffe, for several months in order to prepare propositions together with supporting reports in the style expected for the States. Topics covered in debates were that –

- students should be legally responsible for bullying in secondary schools (rejected: votes – 8 Pour/30 Contre/6 abstentions);
- that there should be more direct access to help for teenagers with mental health issues (adopted: votes – 22 Pour/18 Contre/5 abstentions);
- that people should be 'graded' to determine their social position (rejected: votes – 17 Pour/28 Contre/0 abstentions);
- that marijuana should be legalised for medical purposes (adopted: votes – 37 Pour/7 Contre/2 abstentions);

- that there should be a single sixth form for those aged over 16 (rejected: votes – 3 Pour/37 Contre/3 abstentions); and
- that the sixth form should be free (rejected: votes – 16 Pour/20 Contre/7 abstentions).



William Romeril, of Hautlieu School, asks his question about teenagers with mental health problems



Victoria College student, Kay Famoriyo, put forward a proposal for legalising marijuana for medicinal use



Hautlieu School's Matthieu Corley addresses the Youth Assembly



Krystian Lamb of De La Salle College proposed a social grading system

Photographs courtesy of the Jersey Evening Post

6.14 Primary School visits to the States Chamber/Citizenship Programme

The school visit scheme, which involved all Year Five (aged 9 and 10) primary school children, from both the States-funded and private sectors, ran throughout the school year and enabled each school to visit the States Chamber on a Monday morning. The children sat in the seats usually occupied by States Members, and used the voting system during a mini-debate on a topic of their choice. On each occasion, 3 of the children took the rôles of the Greffier, the Dean and the Usher.

During 2014 the scheme continued to be run by the Deputy Greffier of the States, Mrs. Lisa Hart, and the Cultural Development Officer, Mr. Rod McLoughlin, who were joined by the new Assistant Greffier, Mrs. Anna Goodyear, from October 2014. The trio were ably assisted by staff from the States Assembly Information Centre. Children received a leaflet before their visit (prepared by the Deputy Greffier and Publications Editor, incorporating photographs taken by Registry Assistant, Martin Huelin, and cartoon character Pierre the Pigeon, an artistic creation of the Deputy Greffier) which gave an overview of the work of the States. A DVD/Powerpoint presentation was also available for downloading by the schools prior to their visit, in order to prepare the children for their special meeting. The DVD provided some historical information regarding the Chamber and the evolution of the States. In addition, it highlighted the procedural aspects of a States meeting, which the children's visits mirrored as closely as possible.

During 2014, 30 Year Five classes and a total of 845 children visited the Chamber. Each child was presented with – a copy of their proposition, an Order Paper, an information sheet concerning the States member whose seat they had taken, and a certificate to commemorate their involvement in the visit. The scheme aims to encourage local children to take more of an interest in how their Island is governed, and dovetails with the citizenship curriculum to promote participation in elections, especially since the reduction in the voting age to 16.

Debate topics during 2014 included a number relating to the banning of school uniforms, and the use of iPods and other electronic devices by young children. There was also a suggestion by St. George's Year 5 that cycle paths should be expanded; Janvrin School pupils wished to limit all Island households to just one car; Samarès Year 5 argued that a pay-as-you-go cycle hire scheme should be introduced; whilst St.. John's Year 5 agreed that elephants should not be kept in captivity!

Children cited seeing the Royal Mace and pressing the voting buttons as the highlights of their visit to the Chamber.

We welcomed a number of distinguished guests to sit in the seat usually occupied by H.E. the Lieutenant Governor, including the Head-teachers and Deputy Head-teachers of St. Michael's, D'Auvergne and FCJ Schools, the Connétables of Trinity, St. John, St. Martin, St. Mary and St. Lawrence, the Deputy of Trinity and Deputies R.G. Le Hérisier of St. Saviour, S.J. Pinel of St. Clement, R.J. Rondel of St. Helier, A.K.F. Green, M.B.E. of St. Helier, M. Tadier of St. Brelade, J.A.N. Le Fondré of St. Lawrence and J.M. Maçon of St. Saviour.

A selection of very well illustrated thank you letters from some of the participating children from St. Michael's School (minus the children's names) are reproduced over the next 5 pages.

14 FEB 2014
STATES GREFFE

St Michael's School
Five oaks
St Saviour
Jersey
JE2 7UG
Wednesday 12th February

Dear Mrs Hart,

Thank-you very much for showing us around the States chamber on Monday and helping us with our debate.

My favourite part was sitting in the Greffier's seat. I felt very important I liked reading out the names on the register.

I also liked the royal mace because it had beautiful carving on it. The window was very artistic as well.

Thank-you for a wonderful morning.

Yours sincerely



St. Michael's School
Five Oaks
St. Saviour
Jersey
JE2 7UG

Wednesday 12th February

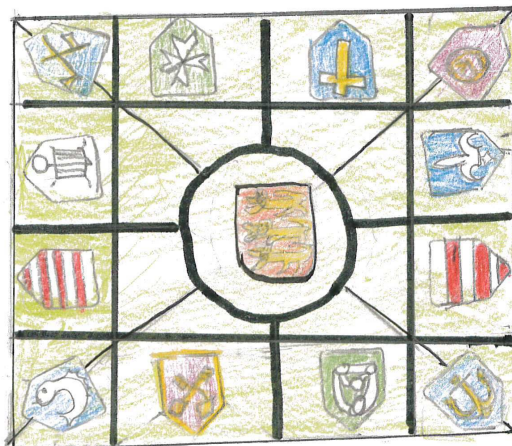
Dear Mrs Hart

Thank you very much for showing us around the States Chamber on Monday and for helping us with our debate.

My favourite part was pressing the buttons for voting and for the microphone it was so fun.

I also liked seeing the Royal Mace because it was shiny and very very beautiful.

Yours sincerely



St Michael's School
Five Oaks
St Saviour
Jersey
JE2 7UG
Wednesday 12th February

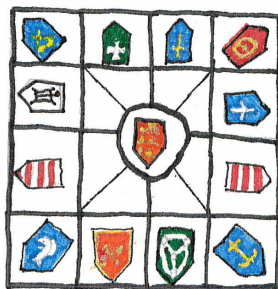
Dear Mrs Hart,

Thank you very much for showing us around the States Chamber on Monday and for helping us with our debate.

My favourite part was when we all saw the Royal Mace covered in the gold. I loved the crown on the top.

I also liked being a Constable (Connétable) and looking at the stained glass window with parish crests on. I liked the Victorian architecture too. I found out that I was sitting in someone called Constable John Refault's seat, which was interesting.

Yours sincerely



St Michael's School
Five Oaks
St Saviour
Jersey
JE2 7UG

Wednesday 12th February

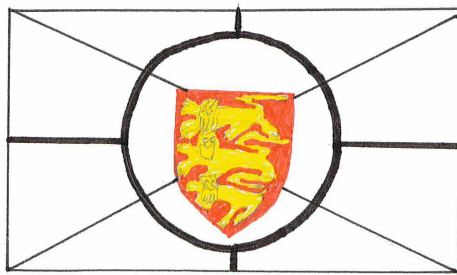
Dear Mrs Hart,

Thank you very much for showing us around the States Chamber on Monday and for helping us with our debate.

My favourite part was when we all got to say our speeches and debate.

I also liked it when we got to see the Royal Mace, I liked it because it was beautifully decorated. I also loved the stunning Victorian architecture, and it was good that we got see who normally sits in the seats we were sitting in. I was sitting in Deputy Patrick Ryan's seat. I also liked looking at the big stained glass window with all the Parishes on it.

Yours sincerely



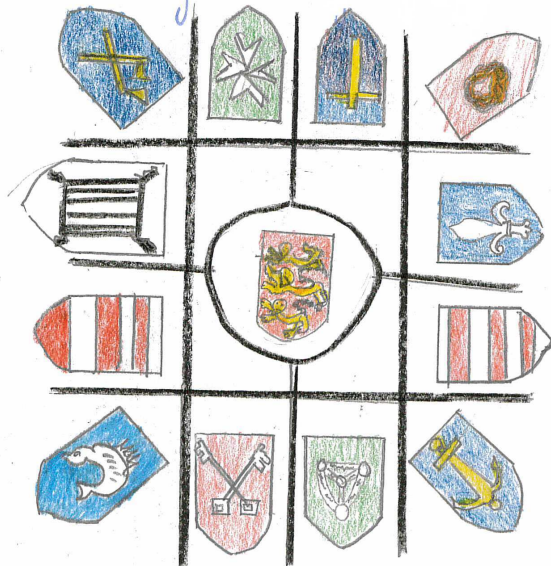
St. Michael's school
Five Oaks
St. Saviour
Jersey
JE2 7UG

Dear Mrs Hart,

Thank-you very much for showing us around
the States Chamber on Monday and
for helping us with our dibble.

My favourite part was seeing the Royal Arms.
I also liked seeing the stained glass window with
the parish crests and saying my prayer when I
was a Senator.

Yours sincerely



APPENDIX

MEMBERSHIP OF THE STATES ASSEMBLY ON 1st JANUARY 2014

(Article 2 of the States of Jersey Law 2005)

Sir Michael Birt, Bailiff, President (Appointed 9th July 2009)

General Sir John McColl K.C.B., C.B.E., D.S.O., His Excellency the Lieutenant Governor (Appointed 26th September 2011)

First elected to the States

Senator Paul Francis Routier, M.B.E.	09.12.1993
Senator Philip Francis Cyril Ozouf	09.12.1999
Senator Alan Breckon	09.12.1993
Senator Sarah Craig Ferguson	12.12.2002
Senator Alan John Henry Maclean	05.12.2005
Senator Bryan Ian Le Marquand	08.12.2008
Senator Francis du Heaume Le Gresley, M.B.E.	18.06.2010
Senator Ian Joseph Gorst	05.12.2005
Senator Lyndon John Farnham	09.12.1999
Senator Sir Philip Martin Bailhache	20.12.1972
Connétable Alan Simon Crowcroft of St. Helier	12.12.1996
Connétable John Le Sueur Gallichan of Trinity	11.11.2002
Connétable Leonard Norman of St. Clement	17.06.1983
Connétable John Martin Refault of St. Peter	08.12.2008
Connétable Deidre Wendy Mezbourian of St. Lawrence	05.12.2005
Connétable Juliette Gallichan of St. Mary	05.12.2005
Connétable Philip John Rondel of St. John	08.11.1994
Connétable Michael John Paddock of St. Ouen	14.11.2011
Connétable Stephen William Pallett of St. Brelade	14.11.2011
Connétable Michel Philip Sydney Le Troquer of St. Martin	14.11.2011
Connétable Sadie Anthea Rennard of St. Saviour	14.11.2011
Connétable John Edward Le Maistre of Grouville	04.10.2013
Deputy Robert Charles Duhamel of St. Saviour No. 1	09.12.1993
Deputy Roy George Le Hérisier of St. Saviour No. 3	09.12.1999
Deputy Judith Ann Martin of St. Helier No. 1	05.05.2000
Deputy Geoffrey Peter Southern of St. Helier No. 2	15.02.2002
Deputy James Gordon Reed of St. Ouen	12.12.2002
Deputy Carolyn Fiona Labey of Grouville	12.12.2002
Deputy Jacqueline Ann Hilton of St. Helier No. 3	12.12.2002
Deputy John Alexander Nicholas Le Fondré of St. Lawrence	05.12.2005
Deputy Anne Enid Pryke of Trinity	05.12.2005
Deputy Sean Seamus Patrick Augustine Power of St. Brelade No. 2	05.12.2005
Deputy Kevin Charles Lewis of St. Saviour No. 2	05.12.2005
Deputy Montfort Tadier of St. Brelade No. 2	08.12.2008
Deputy Edward James Noel of St. Lawrence	08.12.2008

First elected to the States

Deputy Tracey Anne Vallois of St. Saviour No. 2	08.12.2008
Deputy Michael Roderick Higgins of St. Helier No. 3	08.12.2008
Deputy Andrew Kenneth Francis Green, M.B.E. of St. Helier No. 3	08.12.2008
Deputy Jeremy Martin Maçon of St. Saviour No. 1	08.12.2008
Deputy Gerard Clifford Lemmens Baudains of St. Clement	11.12.1998
Deputy Patrick John Dennis Ryan of St. John	12.12.2002
Deputy James Patrick Gorton Baker of St. Helier No. 1	14.11.2011
Deputy John Hilary Young of St. Brelade No. 1	14.11.2011
Deputy Susan Jane Pinel of St. Clement	14.11.2011
Deputy John Michael Le Bailly of St. Mary	14.11.2011
Deputy Stephen George Luce of St. Martin	14.11.2011
Deputy Roderick Gordon Bryans of St. Helier No. 2	14.11.2011
Deputy Kristina Louise Moore of St. Peter	14.11.2011
Deputy Richard John Rondel of St. Helier No. 3	14.11.2011

William James Bailhache, Esq., Deputy Bailiff (Appointed 2nd November 2009)

The Very Reverend Robert Frederick Key, B.A., Dean of Jersey (Appointed 6th October 2005)

Timothy John Le Cocq, Q.C., H.M. Attorney General (Appointed 10th November 2009)

Howard Sharp Q.C., H.M. Solicitor General (Appointed 8th March 2010)

Officers of the States

Michael Nelson de la Haye, Esq., Greffier of the States (Appointed 5th November 2002)

Mrs. Anne Helen Harris, Deputy Greffier of the States (Appointed 5th November 2002)

Michael Wilkins, M.B.E., Viscount (Appointed 12th November 1981)

Advocate Mark Harris, Deputy Viscount (Appointed 28th January 2014)

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