STATES OF JERSEY



DRAFT HEALTH INSURANCE (AMENDMENT No. 14) (JERSEY) LAW 2012 (APPOINTED DAY) ACT 201-

Lodged au Greffe on 13th November 2012 by the Minister for Social Security

STATES GREFFE

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DRAFT HEALTH INSURANCE (AMENDMENT No. 14) (JERSEY) LAW 2012 (APPOINTED DAY) ACT 201-

REPORT

Last year the States Assembly approved Amendment No. 14 to the Health Insurance Law (P.136/2011 as amended). Amendment No. 14 makes significant changes to the Health Insurance Law to facilitate improvements in the governance and provision of GP and primary care services. For the benefit of newly elected members, a copy of P.136 (and P.136Amd) is included as an Appendix to this report.

In summary, Amendment No. 14 allows the Minister for Social Security to enter into contracts for the provision of primary healthcare services, with the cost to be met from the Health Insurance Fund. It introduces the concept of a GP "performers list" which is an essential part of the new governance framework being developed for local GPs. The amendment also provides for the ongoing funding of a primary care governance unit which will administer contracts under the Health Insurance Law, oversee the performers list and provide the local regulatory framework for GPs which will allow them to retain their professional status under the UK General Medical Council. Finally, the amendment provides for the possibility of a link between patient registration and the payment of the medical benefit.

Excellent progress has been made in these areas during 2012.

- Permanent staff for the primary care governance unit have been recruited and are already building up good working relationships with local GPs and other primary health care providers.
- A Jersey quality contract has been developed with local GP practices which will provide an element of GP funding linked to the performance of the practices against an agreed series of health indicators. This is ready to be implemented in early 2013.
- Good progress has also been made on the detailed regulations that will define the details of the GP performer's list. The Minister for Health and Social Services is responsible for bringing forward these regulations.

Implementation

Articles 8 and 11 of the Health Insurance (Amendment No. 14) (Jersey) Law 2012 require GPs to be included on the performers list in order to claim medical benefit from the Health Insurance Fund. As the performers list regulations will be lodged separately by the Minister for Health and Social Services, these 2 Articles will come

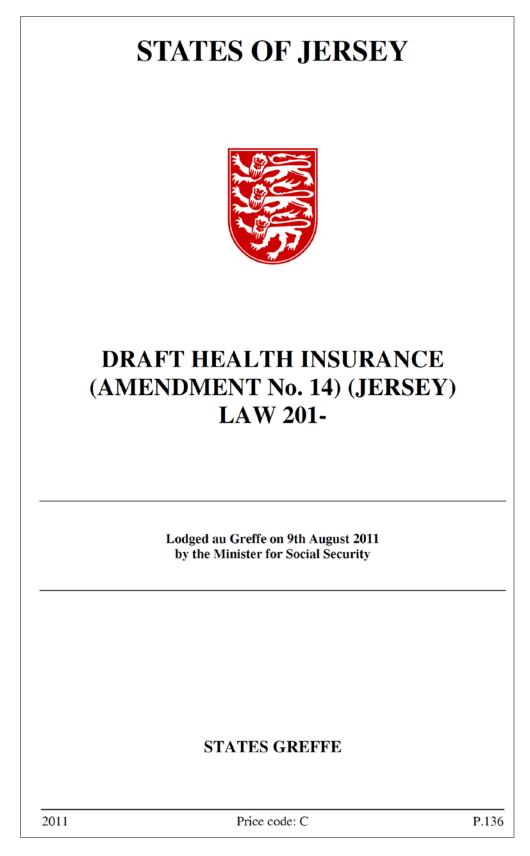
into force at the same time as the performers list regulations (Article 27A of the main Law).

All the other articles will come into force on 1st January 2013.

Financial and manpower implications

There are no direct financial or manpower implications in respect of this Draft Act. The overall implications of P.136/2011 are included within the Appendix.

APPENDIX





DRAFT HEALTH INSURANCE (AMENDMENT No. 14) (JERSEY) LAW 201-

European Convention on Human Rights

In accordance with the provisions of Article 16 of the Human Rights (Jersey) Law 2000 the Minister for Social Security has made the following statement -

In the view of the Minister for Social Security the provisions of the Draft Health Insurance (Amendment No. 14) (Jersey) Law 201- are compatible with the Convention Rights.

(Signed) Deputy I.J. Gorst of St. Clement

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REPORT

The Health Insurance (Amendment No. 14) (Jersey) Law 201- introduces new arrangements which will support the development and implementation of a well-regulated primary healthcare system, with stronger governance arrangements for practising General Practitioners (G.P.s) combined with the ability to provide funding for specified medical services in agreed areas.

Background

It has previously been acknowledged that primary medical care in Jersey has, in some ways, been lagging behind developments seen in other parts of the world. In response to this, Proposition 36/2010 set out the first steps towards a better primary care service for the people of Jersey. In particular, P.36/2010 highlighted the need for Jersey G.P.s to be licensed with the U.K. General Medical Council (G.M.C.).

To practise medicine in the U.K. all doctors are now required by law to hold a licence to practise. Licences will require periodic renewal and revalidation starting from 2012. Revalidation will require doctors to demonstrate to the G.M.C. that they are practising in accordance with specified generic standards.

The G.M.C. has made it clear that, in order for G.P.s working in Jersey to fully meet the new expectations of revalidation, the accountability of G.P.s to the States of Jersey needs to be strengthened. A system of self-regulation is not acceptable. The first step in this process has already been taken with the recently agreed changes to the Medical Practitioners (Registration) Law, which creates a live register of all doctors practising in Jersey and allows the Minister for Health and Social Services to create arrangements to evaluate specific groups of doctors. The amendments to the Health Insurance Law covered by this proposition build on these changes and set out a mechanism (known as a performers list) to evaluate the performance of G.P.s.

The proposals set out in this amendment have been developed in close collaboration with the Primary Care Body (P.C.B.), which represents practising G.P.s in the Island, and the Health and Social Services Department.

Changes to Health Insurance Law

Following on from the Assembly's agreement of P.36/2010, these amendments to the Health Insurance Law set up a legal framework for –

- a G.P. performers list;
- contracts for primary care services;
- patient registration;
- funding for a Primary Care Governance Team.

This report accompanies the primary legislation which amends the Health Insurance Law. The amendments presented are an enabling framework which will be supported by Regulations and Orders to be brought forward at a later date. Further details of the amendments to primary legislation are provided below.

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States 👹 of Jersey 1. G.P. Performers List established by the Minister for Health and Social Services for the purposes of strengthening local governance, managing poor performance and providing assurance regarding the quality and safety of local G.P. services

Article 8 of this amending Law amends Article 26 of the principal Law.

Article 9 of this amending Law inserts new Articles 27A and 27B in the principal Law.

The proposed Jersey G.P. Performers List will be the primary mechanism for achieving the required greater accountability of G.P.s to the States of Jersey.

Once a doctor has satisfied the local registration requirements for practising medicine in Jersey, they will then be eligible to apply for inclusion on the Jersey G.P. Performers List, which will be managed on behalf of the Minister for Health and Social Services by a Primary Care Governance Team.

The purpose of a G.P. Performers List is to provide a framework within which action can be taken if a medical practitioner's personal and/or professional conduct, competence or performance gives cause for concern. Protection of patients will be the overriding consideration when considering whether -

- a medical practitioner should be admitted to the list,
- a medical practitioner should be suspended from the list,
- restrictions should be placed on a medical practitioner's position on the list,
- a medical practitioner should be excluded from the list (disqualification).

G.P.s currently practising in Jersey will be included on the list by default once it is established. After establishment, all new G.P.s will need to satisfy the inclusion criteria before being accepted onto the list. Inclusion on the list will be a requirement for becoming an 'approved medical practitioner' with regard to medical benefit paid out of the Health Insurance Fund.

Draft details of the application, approval and removal of G.P.s to the Performers List are set out in Appendix 1 to this report. These details will be finalised by Orders made under Article 27A by the Minister for Health and Social Services.

Under the current Health Insurance Law, there is no provision for a G.P. to be suspended. In future, this will be achieved using the Performers List. To ensure that patients still have access to G.P. services during any suspension, the Minister will negotiate a standard contract with the P.C.B. which will allow for payments to be made to the relevant G.P. practice for a period of no more than 4 weeks, to cover the cost of replacing the services that would otherwise be provided by the suspended G.P.

2. The ability of the Minister for Social Security to enter into contracts for securing agreed standards of quality and/or additional medical services provided in a primary care setting

Article 5 of this amending Law amends Article 10 of the principal Law.

Article 6 of this amending Law inserts a new PART 3A into the principal Law.

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In future, the Minister for Social Security will be able to fund contracts for medical services from the Health Insurance Fund. This is a major step forward, which will help to guarantee quality standards and allow the development of modern primary care provision in Jersey over the next few years. It is intended that the first contract will be the ± 1.5 million 'Quality Contract' as described in the report accompanying P.36/2010.

The contract will be based on the Quality and Outcomes Framework implemented in the UK as part of their G.P. contract, but amended to reflect local circumstances. The Jersey Quality Improvement Framework (Q.I.F.) is a set of performance and quality-related indicators that will be used to assess and monitor the standard of routine medical services in Jersey.

The Health Insurance Fund medical benefit was increased from £15 to £19 in May 2010 in order to fund the preparatory work that G.P. practices needed to undertake in order to ready themselves for the new contractual framework. However, once the Q.I.F. Contract is established, the medical benefit will be reduced to its previous level (plus any increase for inflation) and the £1.5 million Q.I.F. Contract will be available to G.P. practices based on their achievement of the agreed standards.

The Jersey Q.I.F. will promote and incentivise consistency of primary care for a number of common medical conditions that otherwise have the potential to cause significant ill-health, hospital admissions or early death, such as heart disease, diabetes, stroke, asthma and chronic lung disease. The Q.I.F. will also include indicators to provide assurance concerning the organisational governance of general practice. Areas that the Q.I.F. are likely to cover are set out in Appendix 2 to this report. As part of the contract, general practices will be able to include services provided by nurses and other healthcare professionals.

The amendment will also allow the Minister for Social Security to enter into contracts with local pharmacists for the provision of services. Pharmacists are trained to deliver a wide range of primary care services, but these services are not generally available in Jersey as there is currently no public funding in this area. This is an area which could, in time, yield substantial benefits to the general public through the provision of additional primary care services through local pharmacies.

The structure of the amendment also allows the Minister for Social Security to return to the States in the future to seek approval to widen the contract-making powers to include other types of health care professional.

3. Ability for the Minister for Social Security to introduce patient registration requirements in order to both support the introduction of new contracts and to ensure that maximum benefit is achieved from the implementation of a centralised patient database.

Article 4 of this amending Law inserts a new Article 9A into the principal Law.

The implementation of the Q.I.F. contract will require the current arrangements for patient registration to be updated. At present there are no rules in respect of patient registration, and an individual can choose to access G.P. services at one or more practices. Without a mechanism for identifying an accurate 'practice list' it will not be possible to accurately assess progress or to benchmark performance between G.P. practices in Jersey or with other parts of the U.K. For example, the majority of clinical indicators assume practices can identify a disease register for conditions such

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States 🐝 of Jersey as diabetes, which then allows practices to demonstrate the progress they are making in providing appropriate interventions and care for patients on that register.

There is a presumption that primary care in Jersey is generally good, but currently it is difficult to demonstrate this objectively. In addition, there is a lack of robust primary health care information, which means that patterns of illness and the extent to which good quality care is delivered by G.P.s in Jersey, are unknown. Without this information, strategies to prevent disease and improve health services are hampered. Once available, information from the Q.I.F. will help address this shortfall.

The amendment gives the Minister the power to restrict the payment of medical benefit to individuals who have formally registered with a single general medical practice. Although it will be a requirement to be registered with a single medical practice, the amendment also specifically upholds the right of a member of the general public to receive G.P. services from **any** approved G.P. on the Island and to be able to claim the medical benefit.

4. Provision to establish funding for a Primary Care Governance Team, which will administer the new governance regime and contractual frameworks established under these amendments to the Health Insurance Law.

Article 7 of this amending Law amends Article 21 of the principal Law.

The report accompanying P.36/2010 highlighted that the establishment of a Primary Care Governance Team would cost in the region of $\pounds 200,000$ per annum. This team will be under the control of the Minister for Health and Social Services but, subject to the ongoing agreement of the 2 Ministers, the cost of the primary care governance team will be met from the Health Insurance Fund.

A staffing structure has been developed and agreed between Health and Social Services and Social Security, which also includes external specialist support from 2 national bodies: NHS Primary Care Commissioning, and the National Clinical Assessment Service.

Financial and manpower implications

As a set out in P.36/2010, the cost of the Primary Care Governance Team is estimated to be up to £200,000 per annum. This cost will be borne by the Health Insurance Fund.

The cost of the initial Q.I.F. contract is limited at a maximum of $\pounds 1.5$ million, but at the time that the contract is introduced the value of the medical benefit will be reduced by a compensating amount.

The development costs associated with setting up the primary care governance framework, including a new patient database, are estimated at £1 million. This cost will be borne by the Health Insurance Fund, as approved by the States in P.125/2010.

There are no additional costs associated specifically with this proposition.

The Primary Care Governance Team is estimated at 4 FTE, which will be accommodated from within the Health and Social Services Department's overall manpower total.

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Article 16 of the Human Rights (Jersey) Law 2000 requires the Minister in charge of a Projet de Loi to make a statement about the compatibility of the provisions of the Projet with the Convention rights (as defined by Article 1 of the Law). On 8th August 2011 the Minister for Social Security made the following statement before Second Reading of this Projet in the States Assembly –

In the view of the Minister for Social Security the provisions of the Draft Health Insurance (Amendment No. 14) (Jersey) Law 201- are compatible with the Convention Rights.

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Application for inclusion in the Performers List

Applications for inclusion to the Performers List will need to be made in writing to Health and Social Services and requirements are likely to include:

- Medical qualifications, professional registration number; date of first registration; where they were obtained (with evidence).
- Professional experience separated into experience in general practice, hospital appointments and "other". This must include full supporting particulars, including chronological details of professional experience (including the starting and finishing dates of each appointment together with an explanation of any gaps between appointments), and an explanation of why they were dismissed from any post.
- Names and addresses of 2 referees who are willing to provide clinical references relating to 2 recent posts (which may include any current post) as a performer which lasted at least 3 months without a significant break, and, where this is not possible, a full explanation and the names and addresses of alternative referees.
- Details of any list or equivalent list from which they have been removed or contingently removed, or to which they have been refused admission or in which they have been conditionally included, with an explanation as to why; (including any application relating to a body corporate).
- Information about criminal convictions; current or pending criminal investigations.
- Consent to a request being made by Health and Social Services to any current or former employer (including partnerships), licensing, regulatory or other body in the United Kingdom or elsewhere, for information relating to a current investigation, or an investigation where the outcome was adverse, to them or a body corporate.
- If Health and Social Services finds that the information, references or documentation supplied are not sufficient for it to decide the application, such further information, references or documentation as may reasonably be required in order to make a decision.

Undertakings required by doctors on the Performers List

G.P.s will also be required to give a series of undertakings to Health and Social Services when applying to join the list. Failure to adhere to these undertakings may lead to removal from the list. The main undertakings may include:

- To notify Health and Social Services within 7 days of any material changes to the information provided (i.e. that above) in the application until the application is finally determined and, if included in the performers list, at any time when their name is included in that list.
- To notify Health and Social Services if they are included, or apply to be included, in any other list held by a PCT or equivalent body.

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- To participate in the required appraisal system.
- To co-operate with an assessment by the National Clinical Assessment Service (NCAS), when requested to do so by Health and Social Services.

Decisions concerning an application for inclusion on the Performers List

There are certain circumstances in which Health and Social Services will as a matter of course refuse an application. In other circumstances Health and Social Services may refuse admission, defer a decision or accept the applicant onto the list with conditions.

Reasons for an applications being refused may include:

- There is no satisfactory evidence of an intention to perform primary medical services in Jersey (does not apply in the case of an armed forces G.P.).
- Health and Social Services is not satisfied they have the necessary knowledge of English.
- The applicant has been convicted of murder.
- The applicant has been convicted of a criminal offence and has been sentenced to a term of imprisonment of over 6 months.
- The applicant has been subject to a national disqualification.
- The applicant is unwilling to accept conditions imposed after an appeal against their imposition.

Health and Social Services will also have discretion to refuse applications, for example if:

- Having considered the application and any other information or documents in its possession relating to them, it considers that they are unsuitable to be included in its performers list.
- It is not satisfied with the references.
- Having considered information and any other facts in its possession relating to fraud involving or relating to them, it considers these justify refusal.
- Having considers information relating to past or current investigations or proceedings involving or related to the performer and, having considered these and any other facts in its possession involving or relating to the performer, it considers these justify refusal.
- There are any grounds for considering that admitting them to its performers list would be prejudicial to the efficiency of primary medical services.
- Their registration in the register of medical practitioners is subject to conditions or an order by the GMC or its committees.
- The applicant is included in the medical performers list of a P.C.T. in the U.K., unless notice has been given to that P.C.T. that they wish to withdraw from that list.

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• Information is not available or investigations or criminal proceedings are in progress. When reconsidering a deferred application Health and Social Services will require the doctor to provide updated information. There is no right of appeal against a decision to defer an application.

Removal from the Performers List

Health and Social Services will remove a medical practitioner from its performers list where it becomes aware that s/he:

- Has been convicted of murder.
- Has been convicted of a criminal offence and has been sentenced to a term of imprisonment of over 6 months.
- Is subject to a national disqualification.
- Has died or is no longer a member of the relevant health care profession.

Health and Social Services will use its discretion to remove medical practitioners from its performers list where:

- Their continued inclusion in the performers list would be prejudicial to the efficiency of primary medical services ("an efficiency case"). 'The Department of Health guidance¹ defines this as 'issues of competence and quality of performance. They may relate to everyday work, inadequate capability, poor clinical performance, bad practice, repeated wasteful use of resources that local mechanisms have been unable to address, or actions or activities that have added significantly to the burdens of others in the NHS (including other doctors)';
- They are involved in a fraud case in relation to any health scheme; or
- They are unsuitable to be included in the performers list ("an unsuitability case"). The Department of Health guidance¹ states that 'suitability as a ground for action could be relied on where it is a consequence of a decision taken by others (for example, by a court, by a professional body, or the contents of a reference) or where 'there is a lack of tangible evidence of a doctor's ability to undertake the performer role (for example, satisfactory qualifications and experience, essential qualities)'.
- Where performers cannot demonstrate that they have performed primary medical services within Jersey during the preceding 12 months. (Excludes a period of suspension from the list or certain armed forces, or equivalent service.)

If Health and Social Services is considering removing a medical practitioner from its performers list it will give:

- Notice of any allegation against them.
- Notice of what action it is considering and on what grounds.
- The opportunity to make written representations to it within 28 days.

¹ Primary Medical Performers Lists – Delivering Quality in Primary Care – Department of Health

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• The opportunity to put their case at an oral hearing before it, if they so request, within the 28 day period.

As an alternative to a removal, Health and Social Services may impose conditions on the doctor's continued inclusion in the list; this is known as Contingent Removal. Breach of the conditions may lead to actual removal. Such conditions might include additional educational or training requirements or restrictions on treating certain categories of patient.

Appeals

An appeal mechanism will also be put in place as part of the detailed procedural arrangements and this will be included in the Orders.

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APPENDIX 2

The Q.I.F. assessment process for the current indicators will be in 2 stages. At the end of December 2011 all practices will be assessed against the organisational domain of the Q.I.F., which is likely to include indicators covering:

- Professional Standards
- Clinical Governance
- Child Protection
- Information Governance
- Significant Event Review
- Practice Management and Employment
- Prescribing
- Access
- Patient Information
- Investigations
- Continuity of Care.

At the end of December 2012 all practices will be assessed against the clinical domain of the Q.I.F., which is likely to include indicators covering:

- Secondary prevention of Coronary Heart Disease
- Cardiovascular disease primary prevention
- Heart failure
- Stroke and Transient Ischaemic Attack (TIA)
- Hypertension
- Diabetes mellitus
- Chronic Obstructive Pulmonary Disease
- Hypothyroid
- Cancer
- Asthma
- Dementia
- Depression
- Chronic kidney disease
- Atrial fibrillation
- Obesity

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- Learning disability
- Smoking
- Suicide.

The assessment of the clinical domain takes place later than the organisational domain as it is first necessary to complete the implementation of the G.P. Central Server before progress against the indicators across all practices can be assessed. The G.P. Central Server is currently due to be implemented in the early part of 2012.

Once the second stage has been completed, the overall assessment scores will be used to calculate the Q.I.F. payment that practices will receive as a replacement for the additional £4 Health Insurance Fund payment. The exact assessment criteria are likely to closely mirror the arrangements in the U.K. where practices are awarded for achieving for certain thresholds. It is likely that some practices will make more progress and achieve a higher assessment score than other practices and will, as such, receive a correspondingly larger share of the Q.I.F. Fund.

After each assessment stage it is intended that a Primary Care Annual Report will also be prepared in order to provide feedback to all stakeholders on the progress being made. This will be prepared by the Primary Care Governance Team once it is established.

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Explanatory Note

This Law would amend the Health Insurance (Jersey) Law 1967 (the "principal Law").

Article 1 defines the principal Law.

Article 2 amends the long title to the principal Law, having regard to the extended definition of "medical services" that applies for the purposes provisions added by *Article 6*, below, and also having regard to the enhanced arrangements for governance of approved medical practitioners, provided for in the provisions added by *Article 9*, below.

Article 3 adds definitions to the principal Law that are relevant to the amendments that follow. These include a new definition "general medical practice" for the purposes of the new Article 9A and the new Part 3A, described below.

Article 4 inserts Article 9A in the principal Law.

9A Registration with general medical practice

This Article confers on the Minister for Social Security a power, by Order, to make it a condition of entitlement to medical benefit that the recipient of the medical service is registered with one general medical practice as his or her preferred practice. The Order would not have the effect that a person may only receive medical benefit for medical services provided by a practitioner working within his or her preferred practice. By requiring a person to be registered with one, preferred practice, the Order would facilitate the preparation of more accurate anonymised, statistical returns by practices regarding patients, as a practice would only compile returns in respect of patients who are registered with it as their preferred practice, with the consequence that a patient will not be counted twice in statistical returns.

Article 5 amends Article 10 of the principal Law. Article 10 defines what is a medical service for the purposes of the Law. Currently that definition applies solely for the purpose of defining the services for which medical benefit is paid. The States are empowered, by Regulations, to amend the definition "medical service" either for the purposes of the Law as a whole or for the purposes of any specified provisions of the Law.

Article 6 inserts Part 3A in the principal Law.

Part 3A – Contracts

20A – Extended meaning of "medical service"

This Article provides that, in this Part, "medical service" means not only a service provided by a general medical practitioner, but also a service provided by a health care professional employed by a general medical practice and a service provided by a pharmacist (whether in his or her own right or as an employee of a person lawfully conducting a retail pharmacy business).

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20B – Performance and governance of medical practitioners – contracts

This Article describes contracts that may be entered into by the Minister for Social Security for the provision of medical services, as defined in Article 10 of the principal Law and extended by Article 20A, above. The Minister has full power to enter into contracts in any event, by virtue of being a corporation sole (see Article 26 of the States of Jersey Law 2005). The purpose of creating this separate power to enter into contracts for the provision of medical services is that the costs associated with the contracts will be met from the Health Insurance Fund (see Article 21 of the principal Law as amended by *Article* 7, below). This Article also provides that where, in the course of an inspection under a contract, an issue is discovered regarding the fitness to practise of a medical practitioner, a pharmacists or a health care professional, the information must be passed on to the authority responsible for the regulation in Jersey of the profession in question.

Article 7 amends Article 21 of the principal Law. Article 21 specifies the moneys to be paid into and out of the Health Insurance Fund. These amendments provide for 2 further charges on the fund -

- (a) all costs incurred by the Minister for Social Security in connection with contracts for the provision of medical services (see Article 20B, described above), and costs incurred by the Minister for Health and Social Services, with the prior agreement of the Minister for Social Security, in connection with the governance and enforcement of the contracts;
- (b) an amount, to be agreed between the Minister for Social Security and the Minister for Health and Social Services, for the costs of the Minister for Health and Social Services in administering a performers list for general practitioners (see Article 27A, inserted in the principal Law by Article 9 of this draft Law) and in respect of the appointment of a responsible officer for general practitioners under the Medical Practitioners (Registration) (Jersey) Law 1960, as it is amended by the Medical Practitioners (Registration) (Amendment No. 4) (Jersey) Law 201-, P.106/2011, adopted on 20th July 2011, in order to provide the necessary professional oversight to facilitate the revalidation of general medical practitioners.

Article 8 amends Article 26 of the principal Law. Article 26 sets out the arrangements for the approval of medical practitioners, dentists, opticians and suppliers of pharmaceutical benefit by the Minister for Social Security for the purposes of the principal Law. The consequence of approval of a medical practitioner is that a patient receives medical benefit for medical services provided by the practitioner. For the future, it will be a condition for approval of medical practitioners that the practitioner is on a performers list maintained by the Minister for Social Security must suspend the approval of a practitioner if the practitioner is suspended from the performers list and must withdraw approval if a practitioner is removed from the performers list. The Minister for Social Security retains the power to withdraw approval, under Article 27 of the principal Law, if a practitioner's conduct has been such as to be prejudicial to the efficient administration of the principal Law or as to create an unreasonable charge on the Health Insurance Fund.

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States 🖏 of Jersey Article 9 inserts Part 5A in the principal Law.

Part 5A – Performers lists

27A – Performers list for general medical practitioners

This Article empowers the Minister for Health and Social Services, by Order, to provide for the establishment and governance of a performers list for general medical practitioners. The Order may further make provision for the onward transmission of information that raises an issue regarding the fitness to practise of a general medical practitioner to the authority responsible in Jersey for the regulation of general medical practitioners.

27B - Regulations - establishment of further performers lists

This Article would enable the States to make Regulations amending the principal Law so as to add provision for the establishment of performers lists for pharmacists and for health practitioners other than medical practitioners.

Article 10 amends Article 30 of the principal Law. Article 30 confers powers of inspection of business premises on inspectors appointed by the Minister for Social Security for the purposes of the administration of the Law. The amendment extends those powers to inspectors appointed by the Minister for Health and Social Services, for the purposes of Part 5A, as inserted in the principal Law by *Article 9*, above.

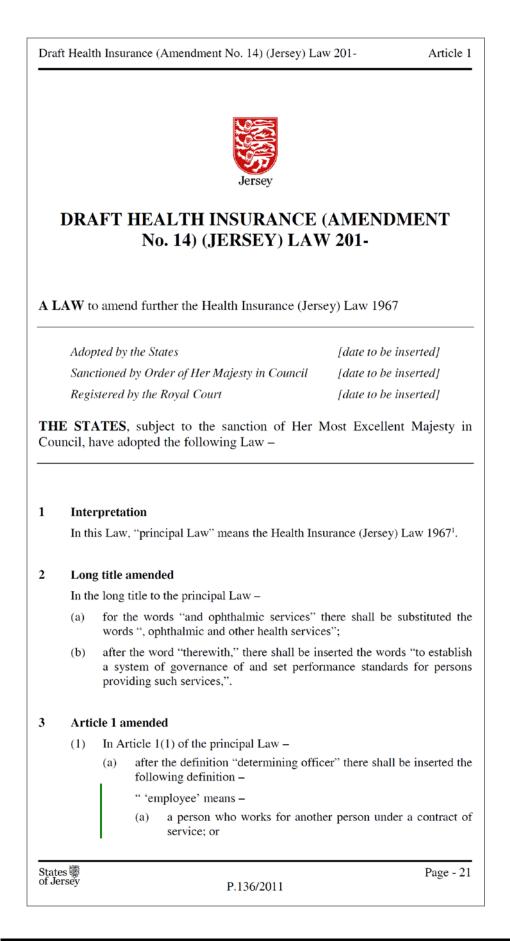
Article 11 revokes the Health Insurance (Conditions for Approval of Medical Practitioners) (Jersey) Regulations 1993, the contents of which will be superseded the by requirements of the Order made under Article 27A of the principal Law, as amended by this draft Law, establishing the performers list for general medical practitioners.

Article 12 provides for the citation of the draft Law and its commencement by Appointed Day Act.

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	Arrangement
Jersey DRAFT HEALTH INSURANCE (AME No. 14) (JERSEY) LAW 2014	
Arrangement	
Article	
1 Interpretation 2 Long title amended 3 Article 1 amended 4 Article 9A inserted 5 Article 10 amended 6 Part 3A inserted 7 Article 21 amended 8 Article 26 amended 9 Part 5A inserted 10 Article 30 amended 11 Revocation 12 Citation and commencement	21 21 23 23 23 24 24 26 27 27 27 27 30 31
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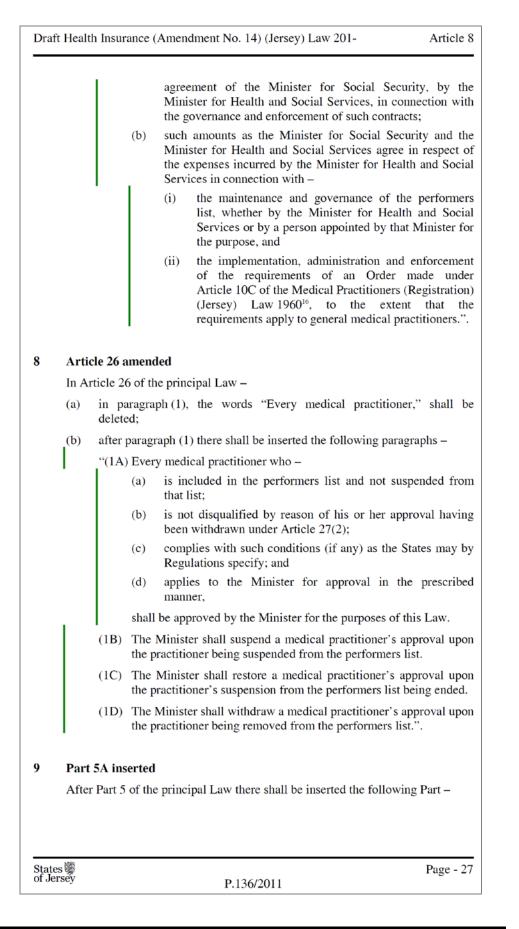
Article 1	Draft Health Insurance (Amendment No. 14) (Jersey) Law 201-
	 (b) a person who performs personally work for another person under a contract for services, either between the first- mentioned person and the other person, or between a third person and the other person;";
	(b) after the definition "entry into insurance" there shall be inserted the following definitions –
	" 'general medical practice' shall be construed in accordance with paragraph (4);
	'health care professional' means a person registered under the Health Care (Registration) (Jersey) Law 1995 ² ;'';
	(c) for the definition "Order" there shall be substituted the following definition –
	" 'Order' means –
	 (a) an Order made by the Minister for Health and Social Services under Part 5A; or
	 (b) an Order made by the Minister for Social Security under this Law, apart from Part 5A;";
	(d) after the definition "Order" there shall be inserted the following definition –
	" 'performers list' means the list for medical practitioners practising as general practitioners, established by Order made under Article 27A;";
	(e) after the definition "person lawfully conducting a retail pharmacy business" there shall be inserted the following definition –
	" 'personal data' has the same meaning as in the Data Protection (Jersey) Law 2005 ³ ;";
	(f) after the definition "Pharmaceutical Benefit Advisory Committee" there shall be inserted the following definition –
	" 'pharmacist' means a person registered as a pharmacist under the Pharmacists and Pharmacy Technicians (Registration) (Jersey) Law 2010 ⁴ ;";
	(g) after the definition "prescribed" there shall be inserted the following definitions –
	" 'processing' has the same meaning as in the Data Protection (Jersey) Law 2005 ⁵ ;
	'registrable occupation' has the same meaning as in the Health Care (Registration) (Jersey) Law 1995 ⁶ ;
	'responsible officer' means the person appointed pursuant to an Order made under Article 10C of the Medical Practitioners (Registration) (Jersey) Law 1960 ⁷ , to direct the arrangements described in paragraph (1) of that Article in relation to general medical practitioners;
	'sensitive personal data' has the same meaning as in the Data Protection (Jersey) Law 2005 ⁸ ;".
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Draft Heal	th Insurance (Amendment No. 14) (Jersey) Law 201-	Article 5		
(2)	After Article 1(3) of the principal Law there shall be added the following paragraph –			
	"(4) For the purposes of this Law, a general medical practice	e is –		
	(a) an approved medical practitioner practising practitioner;	as a sole		
	(b) approved medical practitioners practising in part	-		
	(c) an entity of a prescribed description or class wh the services of approved medical practitioners.".	ich provides		
4 Arti	icle 9A inserted			
	er Article 9 of the principal Law there shall be inserted th cle –	e following		
"9A	Registration with general medical practice			
	(1) The Minister may, by Order, make it a condition of en medical benefit that the person to whom the medical provided is, at the time the services are provided, reg one general medical practice as his or her preferred prac	services are gistered with		
	(2) A condition imposed by an Order under this Article for be registered with one general medical practice as preferred practice shall not, of itself, prevent the medical benefit for medical services provided by a medical practitioner who is not practising as or within preferred practice.	his or her payment of an approved		
	(3) An Order under this Article may further –			
	 (a) specify circumstances in which a person is de registered with a general medical practice as preferred practice; and 			
	(b) make transitional and supplementary provisions.			
	(4) This Article is without prejudice to the power to conditions, under Article 3(1), of becoming an insured			
5 Arti	icle 10 amended			
In A	article 10 of the principal Law –			
(a)	at the beginning of the Article there shall be inserted th number "(1)";	e paragraph		
(b)	after paragraph (1) there shall be inserted the following paragr	raph –		
	"(2) The States may by Regulations amend this Law, in para Article and Article 20A, to define what is or is a purposes of this Law, or for the purposes of different puthis Law, a 'medical service'.".	not, for the		
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	3A ins	serted		
After	Part 3	6 of the	e principal Law there shall be inserted the following Part -	-
			"PART 3A	
			CONTRACTS	
20A	Exte	nded	meaning of "medical service"	
	In thi	is Part	, 'medical service' includes –	
	(a)	enga	rvice that may be performed by a health care profess ged in his or her registrable occupation as an employee ral medical practice; and	
	(b)	a service that may be performed by a pharmacist practising as su in his or her own right or as an employee of a person lawfu conducting a retail pharmacy business.		
20B	Perf	orman	nce and governance of medical services - contracts	
	(1)	powe	Article is without prejudice to the generality of the Mini er to enter into agreements, conferred by Article 26 c es of Jersey Law 2005 ^o .	
	(2)	pract	Minister may enter into contracts with general me tices, pharmacists or persons lawfully conducting macy businesses –	
		(a)	for the provision of a medical service;	
		(b)	for purposes associated with the delivery of a me service.	edic
	(3)	The	terms of a contract may in particular –	
		(a)	provide for payments to be made to the contractor reference to compliance with standards or the achieve of levels of performance;	
		(b)	provide for the making of payments in respect o provision, by the contractor, of the services of pe approved under Part 5 or health care professionals;	
		(c)	provide that the whole or any part of a payment is subj conditions, and that payments are payable to the contr only if the Minister is satisfied as to certain conditions;	
		(d)	require the contractor to comply with directions publ by the Minister as to the drugs, medicines or substances that may or may not be ordered for patients provision of a medical service to which the contract app	oth in t
		(e)	require the contractor to make returns to the Minist specified information relating to patients for me purposes, as defined in paragraph 8(2) of Schedule 3 to Data Protection (Jersey) Law 2005 ¹⁰ ;	edic

Draft Health In	Article 6 Article 6
	 (f) require that any information required to be provided relating to patients is anonymised; (g) specify - (i) the manner in which and the standards to which a medical service must be provided, (ii) the descriptions or classes of persons who may perform a medical service, (iii) the descriptions or classes of patients to whom a medical service will be provided,
	 (iv) the power of the Minister to vary the terms of a contract (including a power to suspend or terminate any obligation of the contractor under a contract), (v) rights of entry and inspection of the contractor's premises and rights of inspection of -
	 (A) documents (other than clinical records) that are in the possession or control of the contractor; and, (B) subject to paragraph (7), clinical records that are in the possession or control of the
	contractor, by an officer authorized by the Minister for the purpose, (vi) the circumstances in which and the manner in which
	the contract may be terminated,(vii) arrangements for and powers of enforcement, and(viii) arrangements for the adjudication of disputes.
(4	 provision as to the circumstances in which a contractor or contractors – (a) must or may accept a person as a patient to whom a medical
	 service is provided under the contract; (b) may decline to accept a person as a patient to whom a medical service is provided under the contract; or (c) may terminate the contractor's responsibility for a patient to may terminate the contractor's responsi
(5	 whom a medical service is provided under the contract. A contract may make provision as to the rights of patients to choose the persons from whom they receive a medical service provided under the contract.
(6) Information obtained in the exercise of rights of entry and inspection referred to in paragraph (3)(g)(v) that raises an issue regarding the fitness to practise of an approved medical practitioner shall be passed to –
	 (a) the Minister for Social Security, for use only for the purposes of the discharge of his or her functions in connection approved medical practitioners under Part 5;
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Article 7	Draft Health Insurance (Amendment No. 14) (Jersey) Law 201-		
	 (b) the responsible officer, for use only for the purposes of the discharge of that officer's functions under an Order mad under Article 10C of the Medical Practitioners (Registration (Jersey) Law 1960¹¹; (c) a person maintaining and governing the performers list, for use only for the purposes of the discharge of that person' 		
	 (d) the Minister for Health and Social Services, for use only for the purposes of the discharge of his or her functions under the Medical Practitioners (Registration) (Jersey) Law 1960¹² 		
(7)	Information obtained in the exercise of rights of entry an inspection referred to in paragraph $(3)(g)(v)$ that raises an issu regarding the fitness to practise of a pharmacist shall be passed t the Minister for Health and Social Services, for use only th purposes of the discharge of his or her functions under th Pharmacists and Pharmacy Technicians (Registration) (Jersey Law 2010 ¹³ .		
(8)	Information obtained in the exercise of rights of entry an inspection referred to in paragraph $(3)(g)(v)$ that raises an issu regarding the fitness to practise of a health care professional shall be passed to the Minister for Health and Social Services, for us only for the purposes of the discharge of his or her functions under the Health Care (Registration) (Jersey) Law 1995 ¹⁴ .		
(9)	Nothing in a contract made under this Article requires or empowers any person to process personal data, including sensitive personal data, in a manner that is inconsistent with the Data Protection (Jersey) Law 2005 ¹⁵ and the enactments made under it.		
(10)	For the purposes of this Article information relating to a patient i anonymised if the identity of the patient is not ascertainable –		
	 (a) from the information; or (b) from the information and other information which is in th possession of, or is likely to come into the possession of, th person processing it. 		
(11)	In this Article 'payments' includes fees, allowances reimbursements, loans and repayments.".		
7 Article 21 a	mended		
	e 21(1) of the principal Law there shall be inserted the followin		
"(1A)) In addition to the sums specified in paragraph (1) there shall b paid out of the Health Insurance Fund –		
	(a) all sums payable under contracts entered into pursuant to Article 20B and all expenses incurred by the Minister for Social Security in connection with such contracts, including but not by way of limitation, such expenses as are incurre by the Minister for Social Security and, with the price		
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Article 8	Draft Health Insurance (Amendment No. 14) (Jersey) Law 201-
	((DA DT 5 A
	"PART 5A
	PERFORMERS LISTS
27A Pe	rformers list for general medical practitioners
(1)	The Minister for Health and Social Services shall by Order provide for the establishment, maintenance and governance of a performers list for general medical practitioners.
(2)	The Order shall include provision for –
	 (a) the preparation, maintenance and publication of a performers list;
	(b) eligibility for inclusion in the performers list;
	 (c) the procedure for applying for inclusion in the performers list and the documentation to be supplied in support of an application;
	 (d) the grounds on which an application for inclusion in the performers list may be granted or refused;
	 (e) the requirements with which a person included in the performers list must comply (which may include a requirement to declare financial interests and gifts and other benefits);
	 (f) suspension or removal of a person from the performers list (including provision for the grounds for, and the consequences of, suspension or removal and the procedure for suspension or removal);
	(g) the criteria to be applied in making decisions under the Order;
	(h) appeals against decisions made under the Order; and
	 disclosure of information about applicants for inclusion in the performers list, the grant or refusal of applications for inclusion in the performers list and the suspension of persons on, or removal of persons from, the performers list.
(3)	The Order may, in particular, also provide for –
	 (a) circumstances in which a person included in the performers list may not withdraw from it;
	 (b) a person's inclusion in the performers list to be subject to conditions specified by a person maintaining and governing the list;
	 (c) a person maintaining and governing the performers list to vary the conditions of a person's inclusion in the list, or impose different conditions;
	 (d) the consequences of failing to comply with a condition of inclusion in the performers list (which may include suspension or removal from the performers list); and
	(e) the review of decisions made, by virtue of the Order, by a person maintaining and governing the performers list.
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Draft Health Insu	rance (Amendment No. 14) (Jersey) Law 201- Article	8
(4)	The Order may also limit the number of persons who, at any tim may be included in the performers list and, for that purpos specify how the number of hours that a person works in an specified period is to be determined and how persons are to be counted for the purposes of the limit, according to the number of hours that they work in a specified period.	æ, iy be
(5)	An Order making provision as to the matter referred to a paragraph (2)(h) may confer the right to hear appeals upon –	in
	 (a) a court; or (b) a person, board or tribunal appointed under this Law of another enactment and, for that purpose – (i) specify a procedure for the appointment of a person thear appeals, or (ii) establish a board or tribunal to hear appeals an provide for its constitution, powers, staf accommodation and funding and for the appointment 	to 1d ff,
(6)	and remuneration of its members and any matter ancillary or supplemental to its establishment. An Order making provision as to the matters referred to its paragraph (2)(i) may require the disclosure of information of supply of any document that raises an issue regarding the fitness	er in or to
	 practise of a person included in the performers list by a person maintaining and governing the performers list to – (a) the Minister for Social Security, for use only for the purposes of the discharge of that Minister's functions is connection with approved medical practitioners under Part 1 	he in
	 (b) the Minister for Health and Social Services, for use only for the purposes of the discharge of that Minister's function under the Medical Practitioners (Registration) (Jersey Law 1960¹⁷; 	or
	(c) the responsible officer for use only for the purposes of the discharge of that officer's functions under an Order made under Article 10C of the Medical Practitioners (Registration (Jersey) Law 1960 ¹⁸ .	de
(7)	The Order may make provision for the disclosure of suc information as is specified in the Order by any of the followin persons to a person maintaining and governing the performers lis for use only for the purposes of the discharge of that person functions in respect of the performers list – (a) the Minister for Social Security;	ıg st,
	 (a) the Minister for Social Security; (b) the Minister for Health and Social Services; and (c) the responsible officer. 	
(8)	The Order may provide for the inclusion, subject to suc conditions as may be prescribed, of any prescribed class of medic practitioners in the performers list upon its establishment.	
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Article 8		Γ	Draft Health Insurance (Amendment No. 14) (Jersey) Law 201-	-
	(9)	proce manr	Order may not make provision for or in connection with the essing of personal data, including sensitive personal data, in a ner that is inconsistent with the Data Protection (Jersey) Law ⁵¹⁹ and any enactment made under it.	a
	(10)		Minister for Health and Social Services may appoint one of e persons to maintain and govern the performers list.	r
	(11)	appo	t any time, the Minister for Health and Social Services has not pinted a person to maintain and govern the performers list, the ister for Health and Social Services shall maintain and govern ist.	e
27B	Regu	lation	ns – establishment of further performers lists	
	(1)	powe and phari	States may, by Regulations, amend this Part so as to confer ers by Order, to provide for the establishment, maintenance governance of performers lists for dentists, opticians, macists, suppliers of pharmaceutical benefit and health care essionals.	e ,
	(2)	and A to of (Jerse 1995 (Reg	alations made under paragraph (1) may also amend Part 3A Article 21, and make ancillary and supplemental amendments ther provisions of this Law and to the Dentists Registration) (a) Law 1961 ²⁰ , the Health Care (Registration) (Jersey) Law (3 ²¹ , the Medicines (Jersey) Law 1995 ²² , the Opticians (istration) (Jersey) Law 1962 ²³ and the Pharmacists and macy Technicians (Registration) (Jersey) Law 2010 ²⁴ .".	s) v
10 Artic	le 30 a	amend	ded	
In Ar	ticle 3	0 of th	ne principal Law –	
(a)	States	s for ally au	which the Minister is assigned responsibility generally on uthorized in writing in that behalf (in this Article referred to as or")" there shall be substituted the words "An inspector";	r
(b)	after	paragr	raph (4) there shall be added the following paragraphs –	
	"(5)	In thi	is Article –	
		(a)	'inspector' means a person who is generally or specially authorized, in writing, by –	7
			 the Minister for Health and Social Services, where the powers conferred by this Article are to be exercised for the purposes of an Order made under Part 5A, 	
			 (ii) the Minister for Social Security, where the powers conferred by this Article are to be exercised for the purposes of this Law, apart from Part 5A; 	
		(b)	except in sub-paragraph (a), a reference to 'this Law' is -	
			 (i) in relation to an inspector appointed by the Minister for Health and Social Services, a reference to an Order made under Part 5A, and 	
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Draft Health Insurance (Amendment No	o. 14) (Jersey) Law 201-
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 (ii) in relation to an inspector appointed by the Minister for Social Security, a reference to this Law, apart from Part 5A.

Article 12

- (6) A person may, under paragraph (5), be authorized by, at the same time, the Minister for Health and Social Services and the Minister for Social Security.
- (7) Nothing in this Article authorizes the processing of personal data, including sensitive personal data, in a manner that is inconsistent with the Data Protection (Jersey) Law 2005²⁵ or any enactment made under it.".

11 Revocation

The Health Insurance (Conditions for Approval of Medical Practitioners) (Jersey) Regulations 1993²⁶ are revoked.

12 Citation and commencement

This Law may be cited as the Health Insurance (Amendment No. 14) (Jersey) Law 201- and shall come into force on such day or days as the States by Act appoint.

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11 12 13	chapter 20.600 chapter 20.600 chapter 20.770	
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3	chapter 20.300	

STATES OF JERSEY



DRAFT HEALTH INSURANCE (AMENDMENT No. 14) (JERSEY) LAW 201- (P.136/2011): AMENDMENT

Lodged au Greffe on 17th October 2011 by Minister for Social Security

STATES GREFFE

2011

Price code: A

P.136 Amd.



DRAFT HEALTH INSURANCE (AMENDMENT No. 14) (JERSEY) LAW 201-(P.136/2011): AMENDMENT

1 PAGE 21, ARTICLE 2 –

For paragraph (b) substitute the following paragraph –

"(b) for the word 'therewith,' there shall be substituted the words 'therewith; to establish systems of governance of, and minimum standards for, persons providing a service for which the recipient is entitled to a benefit under the Law; to enable the funding, out of the system of insurance, of contracts for the provision of health services, in accordance with standards, or at levels of performance, determined by the contracts;".

2 PAGE 21-22, ARTICLE 3 -

In paragraph (1) -

- (a) delete sub-paragraph (c);
- (b) in sub-paragraph (d), in the definition "performers list" for the word "Order" substitute the word "Regulations",

and renumber the sub-paragraphs accordingly.

3 PAGE 23, ARTICLE 4 -

In the inserted Article 9A -

- (a) in paragraph (2) for the words "an approved medical practitioner who is not practising as or within the person's preferred practice" substitute the words "a general medical practice which is not the person's main practice";
- (b) for the words "preferred practice" in each place that they appear substitute the words "main practice".

4 PAGE 24-25, ARTICLE 6 –

In Article 20B(6)(c) of the inserted Part 3A for the words "an Order" substitute the word "Regulations".

5 PAGE 27-28, ARTICLE 9 –

- (1) In Article 27A of the inserted Part 5A
 - (a) in paragraph (1), for the words "The Minister for Health and Social Services shall by Order" substitute the words "The States shall by Regulations";
 - (b) in paragraphs (2), (3), (4), (7), (8) and (9) for the words "The Order" substitute the words "The Regulations";

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	(c) in paragraphs (2)(g), (2)(h), (3)(e) and (7) for the words "the Order" substitute the words "the Regulations";
	(d) in paragraphs (5) and (6) for the words "An Order" substitute the word "Regulations";
	(e) in paragraph (8) for the words "prescribed, of any prescribed" substitute the words "specified, of any specified";
	(f) after paragraph (11) add the following paragraphs –
	"(12) Only the Minister for Health and Social Services may lodge draft Regulations under this Article.
	(13) Before lodging draft Regulations under this Article the Minister for Health and Social Services shall –
	 (a) consult with such body or bodies of persons as appear to the Minister to be representative of general medical practitioners; and
	(b) consider any representations made in respect of the proposed Regulations.".
(2)	In Article 27B(1) of the inserted Part 5A delete the words "so as to confer powers by Order,".
PAG	GE 30, ARTICLE 10 -
	aragraph (b), in the added paragraph (5)(a)(i) and (b)(i) for the words "an er" substitute the words "Regulations.
AINISTER	R FOR SOCIAL SECURITY
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REPORT

This amendment amends the proposed Health Insurance Law in respect of 3 separate areas. The amendments have been developed in co-operation with the Primary Care Body as well as individual States members and general practitioners. They add clarity to the proposed law as well as extending the role of the States Assembly in the development of a governance structure for local G.P.s.

The first amendment replaces the long title to the law. The new version refers to the introduction of a governance framework, which will set minimum standards that G.P.s must comply with in order to qualify for payments under the Health Insurance Law. It also explains that contracts can now be set up under the proposed law and that these contracts may include performance standards in specific areas. It also allows for the possibility of an extension of the types of health services included within the law.

Amendment 3 makes a minor alteration to Article 9A. This Article allows for a system of patient registration. It provides the power for the Minister to require patients to register with a single G.P. practice, in order to claim medical benefit. If patient registration is introduced in the future, the article specifically safeguards the rights of a patient to continue to visit a G.P. from a separate practice and still claim medical benefit. The amendment replaces the phrase "preferred practice" with the phrase "main practice".

The other amendments (2, 4, 5 and 6) relate to the way in which the performers list for G.P.s will be developed. The original proposition referred to the details of the performers list being approved by the Minister for Health and Social Services by ministerial order. The amendment now provides for these details to be agreed by Regulations approved by the States Assembly. The amendment also introduces a requirement for the Minister for Health and Social Services to consult with general practitioner representatives and consider their comments before any Regulations are lodged.

Financial and manpower considerations

There are no additional resource implications arising from these amendments.

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Explanatory Note

This Act brings into force the Health Insurance (Amendment No. 14) (Jersey) Law 2012 (the "amending Law"). The amending Law, except Articles 8 and 11, will come into force on 1st January 2013.

Article 8 amends the Health Insurance (Jersey) Law 1967 (the "principal Law") as to the arrangements for the approval of general medical practitioners by the Minister for Social Security. Article 11 revokes the Health Insurance (Conditions of Approval of Medical Practitioners) (Jersey) Regulations 1993. Articles 8 and 11 will come into force on the same day as Regulations made under Article 27A of the principal Law (inserted by Article 9 of the amending Law) establishing a performers list for general medical practitioners.

The amending Law was lodged as P.136/2011 and adopted by the States on the 2nd November 2011.



DRAFT HEALTH INSURANCE (AMENDMENT No. 14) (JERSEY) LAW 2012 (APPOINTED DAY) ACT 201-

Made Coming into force [date to be inserted] [date to be inserted]

THE STATES, in pursuance of Article 12 of the Health Insurance (Amendment No. 14) (Jersey) Law 2012¹, have made the following Act –

1 Health Insurance (Amendment No. 14) (Jersey) Law 2012 commenced

- (1) Articles 8 and 11 of the Health Insurance (Amendment No. 14) (Jersey) Law 2012² shall come into force on the same day as the first Regulations made under Article 27A of the Health Insurance (Jersey) Law 1967.
- (2) The remainder of the Health Insurance (Amendment No. 14) (Jersey) Law 2012 shall come into force on 1st January 2013.

2 Citation

This Act may be cited as the Health Insurance (Amendment No. 14) (Jersey) Law 2012 (Appointed Day) Act 201-.

Endnotes

¹ L.9/2012 ² L.9/2012